



DRAFT

2017 IMPLEMENTATION PLAN

MID-ATLANTIC FISHERY MANAGEMENT COUNCIL

DRAFT 11/30/2016

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INTRODUCTION

The Council initiated its Visioning and Strategic Planning Project in 2011 in an effort to address current and future challenges and secure a more stable and sustainable future for Mid-Atlantic fisheries. Between September 2011 and February 2012, the Council collected input for the strategic plan from more than 1,500 stakeholders through surveys, roundtable meetings, and position letters. Their input was summarized in the *Stakeholder Input Report*, released by the Council in June 2012.

In August 2012, the Council established a Visioning and Strategic Planning Working Group composed of Council members, stakeholders, and regional leadership. Through a series of meetings from August-December 2012, the working group crafted a vision, mission, goals, and objectives for the strategic plan. The framework developed by the working group was further refined by Council staff and approved by the Council in August 2013. The final 2014 – 2018 Strategic Plan is available at www.mafmc.org/strategic-plan, along with other related documents and background information.

The Council's strategic plan provides the first comprehensive strategic approach for fisheries management in federal waters off the Mid-Atlantic coast. Over the next five years, the strategic plan will guide the Council's efforts to achieve sustainable and productive fisheries, a healthy marine ecosystem, and stable coastal communities.

Implementation of the strategic plan will be a long-term process supported through the annual development of one-year implementation plans that identify specific tasks necessary for achieving the Council's goals and objectives. Annual implementation plans are designed for use as a planning tool by the Council and staff and as a way to update the public on progress toward achieving the goals and objectives of the strategic plan. Each year's plan is designed to provide a comprehensive and realistic framework for merging the Council's ongoing projects with new initiatives.

STRATEGIC PLAN OVERVIEW

Vision

Healthy and productive marine ecosystems supporting thriving, sustainable marine fisheries that provide the greatest overall benefit to stakeholders.

Mission

The Council manages marine fisheries in federal waters of the Mid-Atlantic region for their long-term sustainability and productivity consistent with the National Standards of the Magnuson-Stevens Fishery Conservation and Management Act. The Council is committed to the effective stewardship of these fisheries and associated habitats by incorporating scientific information and informed public input in transparent processes that produce fishery management plans and programs.

Core Values

- ❖ Stewardship
- ❖ Integrity
- ❖ Effectiveness
- ❖ Fairness
- ❖ Competence
- ❖ Clear Communication

2014 – 2018 GOALS, OBJECTIVES, AND STRATEGIES

Communication

Goal: Engage, Inform, and educate stakeholders to promote public awareness and encourage constructive participation in the Council process.

- Objectives:**
- Develop and implement a strategic communications plan to provide clear and accurate information to a broad range of stakeholders
 - Engage a diverse audience of stakeholders
 - Increase stakeholder trust and facilitate greater stakeholder engagement by making the Council process accessible and transparent
 - Increase awareness and understanding of fishery science and management
 - Increase stakeholder involvement in the development of fishery management actions

Science

Goal: Ensure that the Council's management decisions are based on timely and accurate scientific data that are analyzed and modeled in a manner that improves management performance and builds stakeholder confidence

- Objectives:**
- Promote the collection and analysis of accurate and timely scientific data to support the Council's management plans and programs
 - Improve our understanding of the social and economic dimensions of Mid-Atlantic fishing communities
 - Promote the collection and analysis of data needed to support the Council's transition to an Ecosystem Approach to Fisheries Management
 - Encourage effective stakeholder participation in data collection and analysis
 - Promote efficient and accurate methods of monitoring and reporting

Management

Goal: Develop fishery management strategies that provide for productive, sustainable fisheries.

- Objectives:**
- Evaluate the Council's fishery management plans
 - Incorporate economic and social analysis of management alternatives into the decision-making process
 - Develop management strategies that enable efficient operation of commercial and recreational fishing businesses
 - Develop innovative management strategies for recreational and commercial fisheries
 - Advance ecosystem approaches to fisheries management in the Mid-Atlantic

Governance

Goal: Ensure that the Council's governance structures and practices fairly represent stakeholder interests, are coordinated with the Council's management partners, and include a clear and well-defined decision-making process.

- Objectives:**
- Establish a formal decision-making process for the development and evaluation of management actions
 - Develop and strengthen partnerships to promote greater efficiency and enhance coordination among management partners and other relevant organizations
 - Ensure that stakeholder interests are accurately understood and meaningfully considered in the Council process

PROPOSED 2017 DELIVERABLES

This section provides an overview of deliverables expected by the end of the implementation plan period. Since many of the proposed implementation activities cannot be measured with traditional metrics, the list of deliverables establishes a mechanism for measuring the Council's progress toward achieving the goals and objectives of the strategic plan.

SUMMER FLOUNDER, SCUP, BLACK SEA BASS

- 2017 black sea bass specifications (review based on benchmark assessment results)
- 2018 specifications for summer flounder, scup, and black sea bass (review)
- 2018 recreational management measures for summer flounder, scup, and black sea bass
- Advisory Panel fishery performance reports
- Comprehensive summer flounder amendment (ongoing)
- Black sea bass amendment (initiate)
- Scup framework to modify quota periods

MACKEREL, SQUID, BUTTERFISH

- 2018-2020 specifications for squids and butterfish (develop and approve)
- Squid capacity amendment (ongoing)
- 2018 specifications for Atlantic mackerel (review)
- Advisory Panel fishery performance reports
- Butterfish cap review
- Goals and objectives for MSB
- Chub mackerel amendment (initiate)

RIVER HERRING AND SHAD

- RH/S cap for Atlantic mackerel fishery for 2018 (review)
- RH/S progress update

BLUEFISH

- 2018 bluefish specifications (review)
- Advisory Panel fishery performance report
- Bluefish allocation amendment (initiate)

GOLDEN AND BLUELINE TILEFISH

- 2018-2020 golden and blueline tilefish specifications (develop and approve)
- Advisory Panel fishery performance reports
- 5 year IFQ review

SURFCLAMS AND OCEAN QUAHOGS

- 2018-2020 surfclam and ocean quahog specifications (develop and approve)
- Advisory Panel fishery performance reports
- Excessive shares amendment (ongoing)
- ITQ review project (contract)
- Review and revise FMP goals and objectives

SPINY DOGFISH

- 2018 spiny dogfish specifications (review)

- Advisory Panel fishery performance report

ECOSYSTEM AND OCEAN PLANNING/HABITAT

- EFH review paper (ongoing)
- Add Deep Sea Coral protection areas to national MPA network

GENERAL

- EAFM guidance document (refine risk assessment approach for 2018)
- 2019-2023 Strategic Plan (initiate development)

COMMUNICATION AND OUTREACH

- Implementation of Council Communication and Outreach Plan
- Council action web pages
- Fact sheets and outreach materials
- Public comment policy/guidelines

SCIENCE AND RESEARCH

- Mid-Atlantic collaborative research program review
- 2016 – 2017 Mid-Atlantic collaborative research projects (ongoing)
- Framework to modify Council's risk policy
- Omnibus amendment for data modernization (GARFO lead)
- 2017 tilefish survey project

POSSIBLE ADDITIONS

- Black sea bass adaptive management project (contract)
- Black sea bass allocation project (contract)
- River and shad stock in fishery issue
- False albacore action
- Squid trimester action
- Surfclam and ocean quahog changes to harvest regulations

ACTION DEVELOPMENT CHECKLIST

A significant portion of the strategies included in the Council's strategic plan cannot be "completed" because they relate to tasks that should be considered an intrinsic part of every project or action. This section is the companion to the Proposed Deliverables section—it provides a mechanism for ensuring that the Council is upholding the standards included in its strategic plan. The Action Development Checklist was designed to be used by the Council and Staff as a guide for integrating the Council's strategic goals into the development and evaluation of management alternatives.

COMMUNICATION

- Ensure that communication materials meet the federal plain language guidelines
- Provide conference lines or webinar access to meetings whenever possible
- Ensure that meetings and events are posted on Council website calendar in a timely manner and with relevant information and documents
- Follow Council guidelines for collection and summarization of public comments
- Ensure that background information about the action is included with briefing materials each time the issue is discussed at a Council meeting
- Consider the feasibility and appropriateness of a workshop as part of the action development process
- Ensure that scoping and public hearings are held in locations with high concentrations of interested individuals
- Use targeted communication to inform stakeholders and solicit public input from individuals and groups that are most likely to be interested in or affected by the potential action

SCIENCE

- Fully consider species interactions in the assessment process and in the determination of catch limits
- Effectively communicate stakeholders' concerns or recommendations regarding monitoring/observing to the NEFSC

MANAGEMENT

- Evaluate the cumulative social and economic impacts of proposed and existing management alternatives
- Consider energy efficiency in the development of management measures
- Account for uncertainty in recreational catch estimates
- Support the development of models and analyses that evaluate alternative bag, size, and seasonal limits
- Reduce regulatory discards
- Ensure fair access to recreational fisheries throughout their range
- Incorporate species interactions into fishery management plans and coordinate these considerations across appropriate management plans
- Consider the relationship between essential fish habitat and productivity of marine resources into management decisions
- Minimize adverse ecosystem impacts

GOVERNANCE

- Follow Council guidelines for evaluation of stakeholder input
- Use advisory bodies and stakeholder input to inform the decision-making process and actively monitor changing conditions in the fisheries and ecosystem

SCIENCE AND RESEARCH NEEDS

This section summarizes the specific science and research needs that were identified in the strategic plan. These strategies are handled differently because they require additional planning in coordination with NOAA's Northeast Fisheries Science Center and other research institutions. The Science Center has already played a significant role in the development of the strategic plan, but since the Council has little control over how and when the science-related tasks of the strategic plan will be addressed, the implementation of these strategies requires a unique approach.

DATA NEEDS

- Timeline for completion of acceptable benchmark assessments for all of the Council's managed fisheries
- Oceanographic data related to climate change and ocean acidification
- Regional evaluation of species interactions within the marine ecosystem
- Climate change risk assessment for the Northeast marine ecosystem
- Habitat data—particularly data to link habitat protection with fishery productivity
- Relevant and up-to-date social and economic data about Mid-Atlantic communities
- Real-time commercial fisheries data
- Bioeconomic models

RESEARCH METHODOLOGY, FUNDING, AND PROGRAM ADMINISTRATION

- Electronic VTRs / log books in the commercial and for-hire sectors
- Innovative technologies (e.g., electronic monitoring, smart phones, etc.) to improve the accuracy and/or efficiency of data collection
- Evaluation of potential uses for volunteer angler data in recreational management decisions
- Additional observer program funding options
- Cooperative and collaborative research program expansion

MANAGEMENT STRATEGY INNOVATION

- Management strategies that account for uncertainty in recreational catch estimates
- Management strategies that reduce regulatory discards
- Management strategies that minimize adverse ecosystem impacts
- Management strategies that ensure fair access to recreational fisheries

2017 IMPLEMENTATION ACTIVITIES

This section identifies the specific activities and projects that the Council plans to begin or complete in 2017. The matrix is organized around the four goal areas identified in the strategic plan and includes anticipated timelines for completion of each task. Please note that the matrix below does not include routine or annual activities such as development of advisory panel fishery performance reports or annual specifications.

Implementation Activity	Year				
	14	15	16	17	18
COMMUNICATION & OUTREACH					
1. Implementation of Council Communication and Outreach Plan				•	•
2. Public comment policy/guidelines				•	
SCIENCE & RESEARCH					
3. Mid-Atlantic collaborative research program review			•	•	
4. 2016 – 2017 Mid-Atlantic collaborative research projects (ongoing)			•	•	
5. Framework to modify Council’s risk policy			•	•	
6. Omnibus amendment for data modernization (GARFO lead)			•	•	
7. 2017 tilefish survey project				•	
MANAGEMENT					
Mackerel, Squid, Butterfish, and River Herring/Shad					
8. Squid Capacity Amendment		•	•	•	
9. Longfin squid mesh increase review			•		
10. Butterfish cap review		•	•		
Summer Flounder, Scup, Black Sea Bass					
11. Comprehensive summer flounder amendment	•	•	•	•	
12. Black sea bass amendment (initiate)				•	
13. Scup framework to modify quota periods				•	
River Herring and Shad					
14. Squid capacity amendment (ongoing)			•	•	
15. Butterfish cap review				•	
16. Goals and objectives for MSB				•	
17. Chub mackerel amendment (initiate)				•	
18. RH/S cap for Atlantic mackerel fishery for 2018 (review)				•	
19. RH/S progress update				•	
20. Address additional conservation of river herring and shad through an interagency working group	•	•	•	•	
Surfclam and Ocean Quahog					
21. Excessive Shares Amendment		•	•	•	
22. 5 Year ITQ Review (contract)			•	•	

Implementation Activity	Year				
	14	15	16	17	18
23. Review and revise FMP goals and objectives				•	
<i>Golden and Blueline Tilefish</i>					
24. 5-year IFQ review	•	•	•	•	
<i>Ecosystems and Ocean Planning/Habitat</i>					
25. EFH review paper (ongoing)		•	•	•	
26. Add Deep Sea Coral protection areas to national MPA network				•	
<i>General</i>					
27. EAFM Guidance Document (refine risk assessment approach for 2018)	•	•	•	•	
28. 2019-2023 Strategic Plan				•	•
GOVERNANCE					
29. Complete advisory panel fishery performance reports for each fishery	•	•	•	•	•
30. Participate on Seafood Marketing Committee		•	•	•	•
31. Participate in Partnership for Mid-Atlantic Fisheries Science	•	•	•	•	•
32. Participate in Atlantic Coastal Cooperative Statistics Program	•	•	•	•	•
33. Marine Recreational Information Program	•	•	•	•	•
34. Mid-Atlantic Regional Association for Coastal Ocean Observing System	•	•	•	•	•
35. Participate on the Chesapeake Bay Goal Implementation Team	•	•	•	•	•
36. Participate in Coastal and Marine Spatial Planning activities through coordination with Bureau of Ocean Energy Management (BOEM) and the Mid-Atlantic Regional Planning Body	•	•	•	•	•
37. Participate in Protected Resources Take Reduction meetings	•	•	•	•	•
38. Continue to coordinate with the NEFSC, particularly in relation to the goals, objectives, and strategies of the NEFSC strategic plan	•	•	•	•	•



New England Fishery Management Council

50 WATER STREET | NEWBURYPORT, MASSACHUSETTS 01950 | PHONE 978 465 0492 | FAX 978 465 3116
John F. Quinn, J.D., Ph.D., *Chairman* | Thomas A. Nies, *Executive Director*

November 18, 2016

Mr. John Bullard
Regional Administrator
National Marine Fisheries Service
Greater Atlantic Regional Fisheries Office
55 Great Republic Drive
Gloucester, MA 01930

Dear John:

Thank you for your October 21 letter on the development of fishery management plan amendments to implement the fishing restrictions associated with the Northeast Canyons and Seamounts Marine National Monument. The Council discussed this issue during its November 15 meeting in Newport, Rhode Island, and concluded that it will not develop the required plan amendments.

Pending a formal response from the Mid-Atlantic Fishery Management Council, we assume that the National Marine Fisheries Service will take the lead to develop the appropriate regulations via a secretarial amendment. We will consult with your office and others within NMFS as necessary to support your work on this issue.

Sincerely,

A handwritten signature in cursive script that reads "Thomas A. Nies".

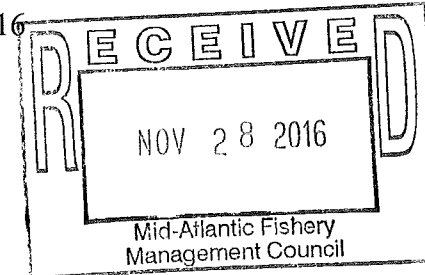
Thomas A. Nies
Executive Director



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John F. Quinn, J.D., Ph.D., *Chairman* | Thomas A. Nies, *Executive Director*

November 21, 2016



Dr. Christopher Moore
Executive Director
Mid-Atlantic Fishery Management Council
Suite 201, 800 N. State Street
Dover, DE 19901

Dear Dr. Moore:

The New England Fishery Management Council (NEFMC) discussed priorities for 2017 at our November Council meeting. The Council is interested in developing an amendment to the Monkfish Fishery Management Plan that will consider catch shares for that fishery. Before we initiate that action as lead Council, we would like to know whether the Mid-Atlantic Fisheries Management Council shares our interest.

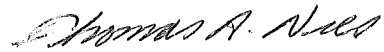
In 2010, our Councils initiated an amendment to consider catch shares in the fishery. As explained in the scoping document, the Councils believed that catch shares would improve the economic performance of the fishery, increase flexibility for fishermen, and would reduce the regulatory burden on fishermen. Scoping hearings were held from Maine to North Carolina in early 2011. The public response to the proposal to develop catch shares was mixed, with fishermen on both sides of the issue. For the next four years the Monkfish Committee struggled to develop the amendment. Ultimately, a lack of progress led to a suspension of the effort in 2014 largely because the Committee could not reach agreement on catch share alternatives. However, interest in considering a catch share program for the monkfish fishery remains high in New England. The issue was raised at a recent Monkfish Committee meeting, and seemed to be supported by some Mid-Atlantic Fishery Management Council members on the Committee.

Because there appears to be some confusion in the industry, I would like to explain what we mean by a "catch share" program. We use this term in the same way as that used by the National Marine Fisheries Service. A catch share program is a fisheries management strategy that dedicates a secure share of fish to individual fishermen, cooperatives, or fishing communities for their exclusive use.

Our Council has not determined what form of catch share program is best for this fishery. The wide variety of possible catch share alternatives include individual fishing quotas (IFQs) as well as a program similar to groundfish sectors. We are willing to consider the full range of programs that are identified. We believe that by keeping the amendment focused only on catch share alternatives, the Councils will be able to prepare an amendment for consideration in a reasonable time period.

On behalf of the NEFMC, please consult with your Council and determine whether there is interest in an amendment that would consider catch share programs for the Monkfish FMP. Please let me know if you have questions.

Sincerely,

A handwritten signature in cursive script that reads "Thomas A. Nies".

Thomas A. Nies
Executive Director

cc: Mr. John Bullard, RA, GARFO



Mid-Atlantic Fishery Management Council
800 North State Street, Suite 201, Dover, DE 19901
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Michael P. Luisi, Chairman | G. Warren Elliott, Vice Chairman
Christopher M. Moore, Ph.D., Executive Director

MEMORANDUM

Date: 11/30/16
To: Chris Moore
From: Jason Didden *JDD*
Subject: Blueline Tilefish Recreational Measures Modifications – *Framework or Specifications?*

The Council can modify blueline tilefish recreational measures via a Framework Adjustment or the specifications process. Specifications must be set during 2017 for January 1, 2018. Depending on Council prioritization, modifying blueline tilefish recreational measures via either a Framework Adjustment or the specifications process would likely result in implementation in late 2017.

Therefore, considering modifications to blueline tilefish recreational measures in the specifications document could involve considerable administrative savings with minimal effect to the resulting action.