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## MID-ATLANTIC FISHERY MANAGEMENT COUNCIL 800 North State Street, Suite 201 Dover, Delaware 19901-3910

COUNCIL MEETING

15-16 DECEMBER 2010

at

Hilton Virginia Beach Oceanfront Hotel 3001 Atlantic Avenue Virginia Beach, VA 23451

(Morning Session)

WEDNESDAY, DECEMBER 15, 2010

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1	[8:14 a.m.]
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3	INTRODUCTIONS AND ANNOUNCEMENTS
4	COUNCIL CHAIRMAN RICHARD ROBINS: Good
5	morning. Welcome to the December meeting of the
6	Mid-Atlantic Fishery Management Council. We're
7	convened today jointly with the Atlantic States Marine
8	Fisheries Commission and look forward to a productive
9	day of discussions on several species of great
10	importance recreationally here in the Mid-Atlantic
11	region.
12	Before we get into that, in setting
13	recreational measures, I have two introductions I'd
14	like to make. I'd like to begin by introducing former
15	Mid-Atlantic Council member and Assistant
16	Administrator of National Marine Fishery Service, Eric
17	Schwaab. Welcome, Eric.
18	ERIC SCHWAAB: Thank you, Mr. Chairman.
19	Is this an appropriate time to say a few words?
20	COUNCIL CHAIRMAN RICHARD ROBINS:
21	Absolutely.
22	ERIC SCHWAAB: Well, I appreciate the
23	opportunity to intrude a bit on your meeting to say hello
24	again. I have had the pleasure of meeting with the

1	Atlantic States Commission since my appointment as the
2	assistant administrator for fisheries of NOAA. I have
3	not had the pleasure of returning to the Mid-Atlantic
4	Council, so I appreciate the opportunity to be here to
5	say a few words and beg the indulgence of the Commission
6	members who might have to hear me again make some
7	introductory comments. But, first, Mr. Chairman, I
8	also want to acknowledge and congratulate you on your
9	selection as executive director, Chris Moore.
10	I was sorry fairly early on in arriving

I was sorry fairly early on in arriving in Silver Springs to lose him, but I understand that it's to a higher cause. And congratulations.

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Congratulations to the Council and congratulations to you and Chris for a great selection.

I also want to acknowledge I had the pleasure of being here yesterday for the second part of your habitat ecosystems workshop and just enjoyed tremendously the opportunity to sit in on that session.

I congratulate the Council on its foresight and work in conducting just a great workshop on a really important set of topics. It's a credit to all of you that you carve out such a significant amount of time to dedicate to the topic of this nature particularly when there are still so many pressing,

1	urgent topics, such as the ones that you will be dealing
2	with in joint session throughout the day today. I will
3	say also that when I had the opportunity to come down
4	here, somebody told me this was going to be a fairly easy
5	meeting from a summer flounder perspective, and I said,
5	well, I'd have to be here to witness that. But I do
7	understand you have some particularly challenging
3	decisions for black sea bass, and I'm going to try to
9	get out of town before that.

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These are challenging times for all of us as we work to both meet the mandates to end overfishing and realize the promise of rebuilding these important stocks. And I think that we ought to stop and acknowledge the tremendous progress that we've all made together in that regard.

It is particularly fortunate for me to come into the position at a time when a lot of that -- not all of that -- but a lot of that heavy lifting has begun. And, again, I want to convey to both Commission members and the Council members a great appreciation for your work in moving toward meeting those mandates to end overfishing to rebuild stocks. It really settles on a pathway to sustainable fisheries for many years to come.

But at the same time, as, I think,

1	evidenced by your workshops in the last two days, these
2	are tremendously challenging times still where we face
3	many of these broader challenges associated with
4	habitat protection, restoration, and enhancement. We
5	can see looming on the horizon implications of climate,
6	and we need to adapt both in our habitat strategies as
7	well as in our fisheries management strategies some of
8	the implications of changing conditions out there in the
9	oceans. We see increasing demands for coastal and
10	ocean uses, and I think the response to those manifest
11	in some of the discussions around ocean policy and
12	coastal and marine spacial planning.

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So all of these things are on the horizon, all of these things offer great challenge, and all of these things offer us the opportunity to, I think, work together effectively in both science and management moving forward.

Mr. Chairman, I just wanted to mention just a couple of other things that are hot topics for us right now, and I'm not going to go into great detail on any of them, but I will mention them, and if the Council permits for Q & A, I'll be happy to the extent that times allows and if members are willing to address a couple of questions around them.

1	No particular order. Well, I did
2	mention ocean policy and coastal and marine spacial
3	planning. This is a topic that you've discussed in
4	great detail. It continues to be a topic that we spend
5	a lot of time on. The National Ocean Council met for
6	the first time in mid-November. There are two groups
7	under the National Ocean Council. At the federal level
8	that we deal with, one is a science group; the other is
9	a management group. The management group, which I will
10	represent NOAA as a member, Sally O'Zell, our policy
11	director will co-chair that group. And we meet for the
12	first time on Friday, so we look forward to continued
13	dialogue on moving forward on some of these ocean policy
14	issues at the national level and certainly as they
15	effect regional implication.

I'm happy to look forward to continue the opportunity to dialogue with you so that we can represent the regional interest particularly fishery managers in that process.

We have coming out of a number of deliberations centered in New England embarked upon two efforts of national significance that I want to just note. One of those is a management review. This was initiated, again, out of New England, the concept being

that we face a lot of new challenges.

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We have faced in recent years a lot of new challenges that have visited upon the agency, the council system, certainly our interactions with the interstate commissions, the science centers, and the general public as we have struggled through what it means to end overfishing and rebuild stocks under the reauthorized Magnuson Act. And so we agreed to undertake a management review, again, centered first in New England to look at the way that those different entities interact in the management process. something that we had discussed at the Council Coordinating Committee meeting in May up in Anchorage. Rick had specifically noted that if we were going to do something that was focused on New England because of the obvious interactions between the Mid-Atlantic Council and the New England Council that there should be an immediate pretty clear connection with the workings of this council, and so we've kept that in mind as we've gone forward. And then most, I think, important aspect of this endeavor that I think many of you might already be aware of is the fact that we were fortunate enough

to convince Pres Pate to on a contract basis to us,

- oversee that management review. And the process involves a series of interviews with participants.
- We expect to get a first set of 3 recommendations in the not too distant future which will 5 inform a second wave of interviews and ultimately yield to us a series of actionable recommendations with 6 7 respect to process improvement going forward. And so, if you have questions about that, I'm happy to address 8 them, as I'm sure Pres is as well. In a like fashion, 9 10 we have agreed to undertake a science workshop that's 11 focused particularly on some of the challenges that 12 we've faced in the setting of ACL's, and that workshop is under development right now, again, jointly between 13 14 our staff and the Council's.

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- All of you have been involved in some fashion or another in the first two Managing our Nation's Fisheries Conferences. This is not that. But what we do think is that in this particular case we might actually be in a position to build sort of a series of smaller workshops that build to a third Managing our Nation's Fisheries Conference.
- And that's the concept that is under development. That's the concept under which we are pursuing this initial science workshop which we expect

- to happen in early 2011. And you'll see more detailed information on that very soon.
- Catch share policy, as you know, came

  out just a couple of months ago. We continue to believe

  that catch share programs offer a potentially valuable

  tool in addressing many of our fishery management

  challenges.

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If you look at that catch share policy, clear throughout is that catch share programs, as you well know, are not mandated or prescribed for any particular fishery, but the policy does set forth some general guidance that we think might be valuable to councils as they look at catch share programs going forward. It also establishes or sets out the way in which we will continue to support the implementation of catch share programs where councils are in a position and choose to pursue those types of programs.

Similarly, we have been, as you well know, for a while developing an aquaculture policy. That's not out yet, but we expect the next iteration of that aquaculture policy to be out for one last round of public review before it is finalized, again, hopefully early in 2011.

I would say a word or two about budget;

- 1 although, there's not a whole lot to say because we are still very much in sort of a land of uncertainty with 2. respect to how fiscal year '11 is going to shape up, 3 running the gamut from -- you know, potential full year 4 5 continuing resolutions at current or even reduced rates, but also still possible is some type of an omnibus 6 7 package, and that has great implications for many of the priorities that we all share. 8
- And we have a Council Coordinating 9 10 Committee meeting in mid-January, and hopefully we'll 11 have a little more clarity around our budget 12 circumstance when we get to that meeting, and we'll be able to talk about its implications for 2011 going 13 14 The last thing I'll say, Mr. Chairman, is that forward. 15 by way of personnel, I think many of you know that Steve 16 Murowski is moving on. One of the great 17 disappointments for me is the fact that I'm going to be losing Steve; although, as I have said to him, I 18 19 certainly understand the personal and professional 20 motivations that are sending him to the sunny climbs of St. Pete to work for the University of South Florida, 21 2.2 particularly at a time right on the heels of when he was 23 so heavily involved in so many of the

Gulf-oil-spill-related issues.

1	I mean, obviously, this is a great
2	opportunity for Steve, and those are going to be big
3	shoes for us to fill, which we are actively engaged in
4	trying to do. You all are unfortunately for the most
5	part stuck here, but we have a little going-away event
6	for Steve up in Silver Spring tonight, and I'll be
7	heading from here ultimately finishing my day up there
8	with Steve.

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One of, I think, the great -- I won't say surprises to me -- but one of the great pleasures for me in coming into the position of assistant administrator has been just the ability to work with a tremendously smart, capable, and committed group of people all around the country -- in the science centers, in the regional offices, and in headquarters. You know, I sat where many of you sit, as you know, and did not always have the appreciation for the dedication and the diversity of expertise that exists within NOAA fishery service. And Steve represents, obviously, a significant part of that.

But I did want to also take the opportunity to acknowledge the work of Pat and Nancy and their teams, particularly in light of all the challenges that we have faced in recent years, and hope to continue

- 1 to depend upon them for support going forward and look
- 2 forward to working with them in this capacity.
- 3 So, Mr. Chairman, it's a great pleasure
- 4 to be back here with you, and I'm happy to take any
- 5 questions that the members might have.

## 6 COUNCIL CHAIRMAN RICHARD ROBINS:

- Eric, thank you very much. I just want to take the opportunity to thank you for taking this time out of your
- 9 schedule that we know is very busy and spending the last
- 10 three days with us. We very much appreciate that, and
- 11 we're glad to have you back, particularly given your
- 12 history with this council and experience at the state
- 13 level. So we very much appreciate that.
- 14 As you pointed out, the coastal marine
- spacial planning issue is one that's very much active
- 16 here in the Mid-Atlantic. We're engaged very actively
- with MARCO trying to achieve an integrated role for the
- 18 Council in the regional planning body. It's not clear
- 19 yet how MARCO is going to relate to that regional
- 20 planning body, but we remain very active on that front,
- 21 and hopefully over the course of the next six months as
- that evolves, we'll have a better resolution of that.
- 23 But we certainly hope to have an effective voice in that
- regional planning body here at the council level. But

1 questions? Yes. David Pierce.

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2. DAVID PIERCE: Yeah. Thank you, Eric, for your update and also for all the assistance that you 3 4 have provided and will provide. Later on today when 5 you're with Steve -- and I wish I was there also giving my congratulations to Steve, who I've known since the 6 7 1970s when he first started with the center working on surfclams, ocean quahogs -- you will be there, and we'll 8 be here. And at 4:30 we have a scoping session for 9 monkfish Amendment 6, and that's the management plan 10 11 that both the New England Council and the Mid-Atlantic 12 Council are responsible for.

The amendment will deal with or focus on catch share management, ITQ management, and perhaps other forms of catch share management. In light of the fact that you highlighted during your remarks the new catch share policy management policy of NOAA, are you in a position at this time to comment on whether or not the service will be in a position to consistent with that policy provide both councils with the needed support, technical support primarily for moving forward in a well thought out way, effective way, moving forward with catch share management for monkfish?

24 ERIC SCHWAAB: Certainly, David, thank

- you. In a general sense, I can absolutely offer support, and one of the points of focus of the catch
- 3 share policy is a commitment on the part of the agency
- 4 to provide just that kind of technical support.
- 5 So the short answer is yes. The details
- of that obviously will fall in the same kind of challenge
- 7 that we face with all the other prioritization decisions
- 8 that we have to make, and so I have to stop short of,
- 9 I guess, writing a blank check on Pat's account.
- But certainly, we'll be here with you to
- 11 help in any way that we possibly can. It's a priority
- 12 of the agency's. It's something that we see great
- promise for. Obviously, one of the other challenges
- that we have in light of this continuing resolution is
- the catch share budget, which envisioned a fairly
- 16 significant increase going into fiscal year '11. It
- still remains to be seen how that's going to play out,
- 18 and obviously we have some significant commitments to
- 19 programs that are underway in relation to budget
- 20 resources that we're going to have to once the dust
- 21 settles and we know what we have work hard to meet. So,
- in part on the financial side, we're in a bit of a
- difficult situation because we don't know what we're
- 24 going to have in an area where there was a particular

- 1 significant new investment envisioned in that FY '11
- 2 budget.
- 3 COUNCIL CHAIRMAN RICHARD ROBINS:
- 4 Other questions? Okay. Eric, again, thank you very
- 5 much for addressing the Council.
- 6 ERIC SCHWAAB: Thank you all. Mr.
- 7 Chairman, thank you.
- 8 COUNCIL CHAIRMAN RICHARD ROBINS:
- 9 Thank you. At this point I'd like to welcome and
- introduce the new commander of the 5th District here in
- 11 Virginia, and that would be Rear Admiral Dean Lee.
- 12 Welcome, Admiral Lee.
- 13 REAR ADMIRAL DEAN LEE: Well, thank
- 14 you, Mr. Chairman. I am your Mid-Atlantic region
- 15 federal enforcement partner, if you will, covering from
- 16 New Jersey down through North Carolina. And I just
- 17 wanted to take a few minutes this morning to come over
- 18 here, since my office is right here in Tidewater, and
- 19 pledge my support to you in this body for your cause.
- I'm a avid recreational fisherman myself. I have three
- 21 fishing boats much to my wife's chagrin, and I want to
- 22 make sure that you guys get this right so that there's
- 23 some fish left over when I retire and have the time to
- 24 go out there and catch them. So just want to let you

Τ	know your cause is important to me.
2	I'm not going to be able to stay much
3	longer. I have a fairly ambitious schedule today. But
4	it was good to meet some of you, and I want you to know
5	that if you have issues, enforcement issues, that come
6	up in my region, I would like to personally know about
7	them, so we can fix that. All right. Thank you very
8	much, sir.
9	COUNCIL CHAIRMAN RICHARD ROBINS:
LO	Admiral, thank you, and again welcome. I look forward
L1	to working with you on those issues. Thank you very
L2	much.
L3	At this point, we will get started with
L <b>4</b>	the agenda for the day, and I'll look to Jack
L5	Travelstead, Chair of our Demersal Committee. Jack.
L6	<del></del>
L7	2011 RECREATIONAL MANAGEMENT MEASURES
L8	SUMMER FLOUNDER
L9	JACK TRAVELSTEAD: Good morning,
20	everyone. Again, this is a joint meeting. We'll
21	proceed in our usual fashion, first hearing from
22	Jessica, and then we'll open it up for questions on that
23	information and then proceed to develop the
24	specifications for 2011. Starting with summer

Τ	flounder. Jessica.
2	JESSICA COAKLEY: Good morning,
3	everyone. The information we'll be talking about is
4	behind Briefing Book Tab 3. Behind that you have THE
5	Monitoring Committee recommendations for recreational
6	measures, Advisory Panel recommendation, the staff
7	memo, and any letters that were received up to the time
8	of Briefing Book mail-out from the public.
9	So the decision process for
10	recreational measures started back in August with the
11	Joint Council and Board meeting when recommendations
12	were made for the overall TAC and TAL for this fishery,
13	a commercial quota and recreational harvest limit.
14	The proposed rule has filed, and the
15	proposed rule is consistent with the recommendations of
16	the Council and Board. So on November 18th the
17	Monitoring Committee met, reviewed the information
18	available, and formed their recommendations followed by
19	the Advisory Panel the same day, which brings us to our
20	meeting today to talk about all that information and
21	make decisions for 2011 summer flounder recreational
22	measures.
23	Just a quick review of the management

history. The recreational harvest limit through time

going back to 1993 is the white line that's given. 1 The yellow line are the landings in millions of pounds. 2. As you can see, earlier in the time series the landings came 3 4 in quite a few years over the recreational harvest 5 The most recent two years the landings for 2009 came in under the recreational harvest limit, and based 6 7 on Waves 1 through 4 information, which was available to the Monitoring Committee and advisors, the landings 8 are projected to also come in under the 2010 9

recreational harvest limit.

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The 2011 proposed limit would be 11.44 million pounds. A closer look at those numbers: catch for 2010 based on Wave 1 through 4 information and then using the 2009 prior year proportions to fill out Waves 5 and 6, about 24 million fish are projected to be caught in 2010, which is down a little bit relative to 2009; 1.5 million fish are projected to be landed in 2010, again, a little bit down from those 2009 numbers; and the landings were projected at 4.8 million pounds based on that Wave 1 through 4 information; about 94 percent of the fish that were caught in 2010 were released.

So for 2010 measures, conservation equivalency was used to manage, as it has been for quite a few years now. The nonpreferred coastwide measure,

which has to specified if conservation equivalency is selected, was a 19 1/2 inch minimum fish size, two fish 2. possession limit, and a May 1 to September 30 open 3 The precautionary default, which is the 4 5 measure that would be implemented if any state did not implement conservation equivalent measures, is 6 7 required. That state would have to implement those It was a 21 1/2 inch minimum fish size, a two 8 measures. 9 fish possession limit, and an open season from May 1 to 10 September 30. 11 That measure was more restrictive than 12 any of the individual measures that any state proposed. So it's intended to be a distasteful, unpleasant measure 13 14 so no one ends up defaulting. 15 2010 recreational measures varied by state anywhere from a low minimum size of 14 inches in 16 17 North Carolina waters to New York at 21 inches. Possession limits ranged from two to eight fish 18 19 depending on the individual state, and seasons ranged 20 from seasons that were open all year for the southern states in Potomac River Fisheries Commission to seasons 21

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24 So, taking a look at the 2010 projected

the fall for the more northern states.

constrained from sometime in the spring to sometime in

- 1 landings by state, again this is based on Wave 1 through 4 information, and this is what's in the Monitoring 2. Committee memo as a table, and comparing that to the 2010 3 target, all of the states were projected to come in 4 5 substantially under the 2010 target. And that ranged anywhere from 5 percent, which is the lowest amount, in 6 7 Delaware to as high as 67 percent under the 2010 harvest limit. Now, you'll recall the 2011 harvest limit was 8 an increase from the prior year. So, comparing the 2010 9 10 recreational harvest limit to the projected landings, 11 it's a few million pounds lower based on Wave 1 through 12 4. The 2011 harvest limit is 11.44 million 13 14 pounds; therefore, on a coastwide basis, there's no 15
  - pounds; therefore, on a coastwide basis, there's no required reduction. Ooh, I'm sorry. That would be helpful. I'll just leave it up there for a second for everybody to digest. Bottom line: no required reduction.
  - So the Council and Board are going to need to make a decision today whether they want to manage on a coastwide basis or use conservation equivalency to manage summer flounder.
- 23 If conservation equivalency is 24 selected, the plan requires that a nonpreferred,

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coastwide measure and a precautionary default need to 1 The methods that are used: The state 2. be specified. specific reductions are calculated based on 1998 base 3 years, and individual states adjust their measures so 4 5 they can make seasonal adjustments, possession size limit adjustments using the reduction tables that are 6 in our memo on a coastwide basis, but those are 7 calculated for individual states. And the cumulative 8 reductions of season and possession size combinations 9 10 are not purely additive. So I want to make sure that's 11 There is an interactive effect where you don't 12 get credit for both occurring at the same time. there's an adjustment for that. Assumptions for 2011 13 14 analyses are the same assumptions that are made every 15 years. We assume effort and availability will be the same in 2011 as it is in 2010, recognizing that each year 16 17 those assumptions are violated.

There's also -- there are year class effects that factor into all of this, and there's more detail in the Monitoring Committee memo, but I want to point out the strong 2008 and 2009 year classes.

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So, for '07, '06, '05, in those prior years, you'll recall that the incoming year classes were either average or below average. Those are essential

the year classes that the fishery is operating on now

- that are above that 17, 18, 19-inch size.
- 3 The 2008 fish will become available in
- 4 the 2011 fishing year. That was a very strong year
- 5 class. The 2009 year class, that would become
- 6 available in 2012. So, for 2011, it will be in that
- 7 9-inch to 13-inch size range, something around there.
- 8 That is the largest year class in the entire time series
- 9 going back to 1982. So something to bear in mind as
- 10 people think about how these regulations are adjusted,
- 11 that availability does affect what's landed in
- 12 conjunction with effort and other factors. People
- 13 should be aware of that when they plan their regulations
- 14 for the upcoming fishing year.
- 15 Other factor, angler behavior is
- 16 difficult to predict. We know that angler behavior
- changes in response to seasonal adjustments, to
- 18 adjustments to possession limits, things like that; but
- 19 we can't predict that, so we assume that's constant when
- these analyses are done.
- 21 So, for the staff recommendations, I
- 22 recommended coastwide measures purely based on data
- considerations. I didn't think about fairness or
- 24 equity to individual states. I was really thinking

- that the data are less precise at lower levels of
  stratification, so there's less and less data to work
- 3 with to evaluate measures.

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be regional stratification.

- Coastwide measures provide the

  opportunity to create a new base year or years to base

  management off of. And if conservation equivalency is

  used, then the next higher level of stratification would
- For 2011 there was no baseline data from 9 10 which to derive coastwide measures. In the past as 11 states have moved towards liberalizing their measures, 12 data became sparse, had to be borrowed from surrounding states. Given that all states would have the 13 14 opportunity to liberalize this year, there's no states 15 to borrow from for 2010 data to figure out how to liberalize those 2011 measures based on that 16 17 information.
  - The only state that had a minimum size low enough to try to evaluate that information was North Carolina, and North Carolina length compositions are not representative of the coast and what we see for other states. So this was a very data limited situation which we expected was probably coming at some point, but it's arrived this year.

1	So the staff recommendations for
2	conservation equivalency and coastwide measures are
3	based on ad hoc approaches. It's detailed in the memo
4	looking at the information, trying to identify
5	something that seems reasonable. So nonpreferred
6	coastwide or a preferred coastwide measure could be an
7	18 1/2-inch minimum fish size, two fish possession
8	limit, and a season from May 1 to September 30.
9	I noted in the memo that even with this
10	set of measures, depending on how availability and
11	things change next year, even with those measures there
12	is the potential to go over on a coastwide basis with
13	that set of measures. The precautionary default
14	measure is identified as 20 inches, two fish, and a open
15	season from May 1 to September 30. This set of measures
16	appeared to be more restrictive than what we might
17	expect any individual state would put into place. In
18	the plan, precautionary default is specifically
19	supposed to be calculated based off of the state with
20	the highest reduction, but given no state would have a
21	reduction, this seemed logical, to look at this year's
22	regulations and come up with something that seemed like
23	it would be more restrictive than anyone would
24	liberalize to.

1	So the Monitoring Committee looked over
2	the staff memo and the information through Wave 4, and
3	it stated that they're unable to reliably determine if
4	the coastwide measure presented in the memo by staff
5	will constrain landings to the recreational harvest
5	limit.

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They stated that they lack the data to determine what those measures should be for the 2011 fishing year. To collect the data one would need to apply the ad hoc measures as described in the staff memo and then review data the subsequent year to determine what the fishery performance was relative to that.

They also stated that the staff proposed precautionary default should be sufficiently restrictive for any individual state if it was put into place. The advisors also looked at the information and heard the Monitoring Committee recommendations from earlier in the morning on the 18th, and they came to consensus on the idea that they liked state-by-state conservation equivalency because of the flexibility it offered.

We also talked at length about some of the data issues, and they suggested that the Council and Board should find ways to collect more data, intercepts,

- 1 samples, and information sufficient to support the
- 2 management process at that level.
- 3 So yesterday afternoon Wave 5 became
- 4 available, so we pulled that information together. So
- 5 the projected landings are just slightly higher than the
- 6 -- the projected landings based on Waves 1 through 5 are
- 7 slightly higher than the projected based on Waves 1
- 8 through 4 information.
- 9 It was about 4.8 million pounds based on
- the Wave 1 through 4, so this is just up slightly from
- 11 that, still substantially less than the 2010
- 12 recreational harvest limit and the 2011 proposed target
- of 11.44 million pounds. So there's no required
- 14 reduction on a coastwide basis.
- 15 Looking at the individual states, these
- are the 2010 projected numbers. I'll give you a second
- 17 to take them in relative to the target. And, again, no
- 18 states would be required to take a reduction. So the
- 19 Council and Board are going to need to make the decision
- 20 coastwide or conservation equivalency. If
- 21 conservation equivalency, we need a nonpreferred
- 22 coastwide and precautionary default identified for the
- 23 2011 fishing year. And that's all I have for the
- 24 presentation.

1	COUNCIL COMMITTEE CHAIRMAN JACK
2	TRAVELSTEAD: Okay. Questions. Vince?
3	VINCE O'SHEA: Thank you, Mr. Chairman.
4	In our briefing book, the last page, there's an e-mail
5	from one of the advisors, and I had a question about
6	that. And it said there's a statement in there that
7	says MRFSS only interview successful anglers that
8	caught fish.
9	And since it's coming from an advisor,
10	I thought maybe it would be important and my
11	understanding is that if they intercept somebody and
12	they don't have any fish, they put zero down.
13	JESSICA COAKLEY: Yeah, that's
14	correct.
15	VINCE O'SHEA: Thank you.
16	COUNCIL COMMITTEE CHAIRMAN JACK
17	TRAVELSTEAD: Pat.
18	PAT AUGUSTINE: Thank you, Mr.
19	Chairman. Good report, Jessica. A question: That
20	little amount of difference that Wave 5 made to the added
21	harvest has no significant impact on your decision to
22	recommend the 18 1/2 precautionary or the coastwide
23	measure?
24	JESSICA COAKLEY: No, it doesn't. And

_	when the wave I through 4 projection was done, it stated
2	in the memo that it likely slightly underestimated the
3	landings because we know that some states had expanded
4	their seasons by a few more days into the fall.
5	So those new numbers that were updated
6	with 1 through 5 weren't unexpected. And given the ad
7	hoc approach, such a little difference it really
8	wouldn't change the staff recommendations.
9	PAT AUGUSTINE: Thank you for that
L O	clarification.
L1	COUNCIL COMMITTEE CHAIRMAN JACK
L2	TRAVELSTEAD: Red.
L3	RED MUNDEN: Thank you, Mr. Chairman.
L4	Jessica, could you go back one slide, please. Now, that
L5	has Wave 5 data included in it, that slide?
L6	JESSICA COAKLEY: Yes, it does. That
L7	table's been updated based on that information.
L8	COUNCIL COMMITTEE CHAIRMAN JACK
L9	TRAVELSTEAD: I'm sorry. Pres.
20	PRESTON PATE: Jessica, you made
21	reference several times to the lack of data being a
22	constraint for some of the analysis in particularly
23	developing the coastwide alternative. Could you

quantify a little bit the deficiencies there, what

number of link measurements you had coastwide and if you can any particular states that were notably deficient in that in the numbers that were provided; and also where can you identify a minimum level of measurements that would have allowed you to do the analysis that you couldn't do because of lack of the data; just to try and get some feel for how deficient the sampling is and if we're looking at orders of magnitude in the increasing of the intercepts and the measurements and the like.

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JESSICA COAKLEY: Sure. Behind the Briefing Book Tab 3 in the Monitoring Committee memo on page 15, there's a table that gives proportions of measured fish less then the minimum sizes, but it also gives the sample sizes over time for the fish that are measured.

And on a coastwide basis, typically about 2,000 fish are measured throughout the course of the entire year. For 2009 -- well, 2008, 2009, and 2010 that number has been dropping. In 2009 about 1500 fish were measured coastwide, and these are fish that were landed are measured; and in 2010 for the first four waves, about a thousand fish were measured. So essentially for the landed composition, when you then go and break that out by individual states, often

- individual state sample sizes end up being very small.
- 2 I know Massachusetts we've had years with as few fish
- measured as 20 or 30 fish. And then that's used in the
- 4 reduction tables, or when it's that low we can't use that
- 5 information; we need to borrow from surrounding states
- 6 to supplement the sample size.
- 7 The particular problem we're in this
- 8 year is there are very few discarded fish that are
- 9 measured, and the majority of discarded fish that are
- 10 measured that comes from the For-Hire Survey, if they
- have a service on board and are able to measure. So we
- 12 have very few discard lengths.
- So, when you want to look at
- liberalizing regulations, you're looking at fish that
- are less than the legal size, and that's where we have
- 16 very little information to work with. So I didn't have
- 17 the information available to calculate a coastwide
- measure.
- 19 And the Technical Committee met the day
- 20 before the Monitoring Committee to talk about how they
- were going to deal with this. And they're going to need
- 22 to look at prior years information to see if they had
- lower minimum sizes in previous years and can try to use
- those tables to inform their analyses. Essentially,

1	you end up trying to cobble it together from different
2	pieces of information. So that's where we are with
3	sample size. In terms of where the numbers should be,
4	it would be great if they were higher, but I think you'd
5	probably need to get the Technical Committee together
6	to sort out for individual states how many more
7	intercepts, how many more measured fish would you need
8	to comfortably do these analyses.
9	COUNCIL COMMITTEE CHAIRMAN JACK
10	TRAVELSTEAD: Follow up?
11	PRESTON PATE: Sure. Thank you,
12	Jessica. How does that same lack of data done on the
13	discard particularly affect the reliability of the
14	coastwide equivalency calculations? And if you're
15	dealing with the lack of data coastwide, certainly that
16	has to be proportioned out to the states in terms of the
17	numbers of discards that are not there. I'm not
18	explaining it very well perhaps.
19	But are you concerned about was there
20	any concern by the Monitoring Committee about the
21	accuracy or the reliability of the conservation
22	equivalency calculations being effected the same way
23	that the coastwide was by the lack of data?
24	JESSICA COAKLEY: Well, in terms of the

estimates themselves, the precision is relatively good on the summer flounder estimates on a coastwide basis.

3 As you break it out, it becomes a little less precise,

4 but it's one of our more precisely estimated species in

terms of looking at those proportional standard errors.

When those estimates are done, they have a lot more

information because they're not doing it by length.

When we're trying to figure out what the regs are, we're trying to get into the information where we actually have length to help us evaluate those things. And for the MRFSS estimates themselves, that's one part of the information, but they have a lot of information on how many fish were caught even if they weren't measured and effort information and all those other pieces being pulled together. So they weren't particularly concerned about that. The concern really comes in when they are trying to keep out what the effects of the specific minimum size regulations are —those type of things.

20 COUNCIL COMMITTEE CHAIRMAN JACK

21 TRAVELSTEAD: Dave Simpson.

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22 DAVID SIMPSON: Thank you, Mr. Chair.

Yeah, there's also -- I think the size composition

release fishery is really important, and as you know,

- 1 Connecticut has a volunteer angler survey program. We
- get hundreds of lengths a year from that survey, and it
- 3 greatly enhances our ability to characterize that
- 4 release component relative to MRFSS.
- 5 Maryland I know has one. I think some
- 6 other states do. And I think we may need to tap into
- 7 that information more to see what's going on because --
- 8 you know, the release rate is getting alarmingly high.
- 9 Ninety-four percent sounds like only a little bit more
- than 90 percent, but when you start looking at it and
- 11 you apply even a conservative 10 percent discard
- mortality rate, this pushes us to a point where dead
- discards are accounting for 50 percent more deaths than
- harvest, 9.4 dead fish for every six harvested.
- 15 And if -- you know, you go back further
- in the assessment, we used to use a 25 percent discard
- mortality rate, and a lot of people still believe that
- 18 may be higher rather than lower in that range of 10 to
- 19 25. And that would suggest we're killing 23 fish for
- 20 every six we harvest or four times the amount.
- 21 So this evolution of ever increasing
- 22 minimum-size-based management is really -- is
- 23 undermining conservation. And it kind of takes us back
- 24 to the discussion that was more really topical last

year, and that is, we've shifted the recreational 1 fishery almost exclusively toward females.

- Males grow slower, and so our mortality 3
- is unequally distributed across ages and across sexes,
- 5 and if anything, we don't want to be disproportionately
- harvesting females. So I really do think we need to 6
- 7 think about creative ways to address -- efficiently
- address this discard mortality problem, get that 8
- 9 minimum size down. I still believe some type of slot
- 10 limit will help us do that so you can not let mortality
- 11 of small fish get out of hand. But this is becoming
- 12 really alarming. 94 percent is just unacceptable for
- a food fish fishery. It's unacceptable for any 13
- 14 fishery.

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- 15 It's one thing to take 90 percent in
- 16 striped bass where it's largely a catch and release
- 17 fishery anyway, and the perceived benefit is the sport
- 18 of catch and release. But this is a harvest fishery.
- So, Jessica, can you remind me of the 19
- 20 male size composition? If we could get down to 17
- 2.1 inches, does that shift mortality more toward males than
- 2.2 where we currently are with an average of 18 or 19 inches
- 23 on the coast now?
- 2.4 JESSICA COAKLEY: Off the top of my

- 1 head, I'm not real sure where the big shift in ratios
- 2 might be, so I can't comment on that on the fly without
- 3 really going through that information.
- 4 COUNCIL COMMITTEE CHAIRMAN JACK
- 5 TRAVELSTEAD: Dave Pierce. Dave.
- DAVID PIERCE: Yeah. Jessica, you
- mentioned that, in deed, we do have a strong 2008 and
- 8 2009 year class. I didn't catch what you said regarding
- 9 whether or not the 2008 year class was in the 2010
- 10 fishery, that is, this year's fishery. Was it in this
- 11 year's fishery?
- 12 JESSICA COAKLEY: No. The 2008 year
- 13 class the fish this year would have been just big enough
- for the North Carolina 14/15-inch minimum fish sizes.
- 15 And if you look at their landings in 2010 relative to
- 16 last year, North Carolina was up a little bit. So that
- may or may not reflect that.
- 18 The 2008 year class would have for this
- past season just been undersized by an inch, two inches,
- 20 something like that. That should move into the fishery
- 21 next year into those 18/19-inch categories, and the 2009
- would move into the fishery in 2012.
- DAVID PIERCE: Okay. So the point that
- you're stressing on behalf of the Monitoring Committee

is that whatever we do today in terms of liberalization could have a dramatic impact on total catch next year because the 2008 strong year class will be in the fishery, and so they will be available. We run the risk of having an unexpectedly -- well, expectedly high catches that could cause us some grief relative to the target. And, of course, 2009 year class factors into

2012. Okay.

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So I'd assume, therefore, that the reason why, maybe the principal reason why, every state appears to have a dramatic underage for 2010 has been the fact that just the year classes weren't as strong, weren't as available, therefore, so landings were down. That's my assumption. With that said, did the Monitoring Committee offer up an opinion regarding whether or not we are now totally rebuilt?

Because of the tremendous overage that we've had of the recreational fishery take in 2010, can we now conclude that we are rebuilt, we have reached our target? I know there was some statements made earlier on months past, that we might be at the target. But now with this underage, do we have any insights offered up as to whether we're there? There's a lot of fish that aren't caught.

JESSICA COAKLEY: Well, when we looked at the information, the projections, back in August with the SSC, it appeared that based on the projections, that the stock should be rebuilt now, but we won't actually know that until we get an update in June to go back and calculate the 2010, November 1 SSB, and then we'll know if it actually did come to fruition or not.

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The other thing: You were right in terms of what the monitoring committee was trying to say with those year classes, that '010 was under, many states were under in '09, and essentially those were weaker year classes feeding into the fishery. The Monitoring Committee had suggested that individual states or especially states with volunteer angler surveys go back into their information and look at their length compositions to see if they see these year classes moving through, because availability of year classes is often very local.

others; it may affect some areas, not others; or it may affect everywhere. It's very hard to predict that. So that was one of their suggestions: If a state wants to try to get a better handle on what might be available to them next year, they may see that in their length

- 1 composition.
- DAVID PIERCE: With that said, my
- 3 understanding is that our member of the Monitoring
- 4 Committee, Paul Carusso, is looking at -- you know, the
- 5 data that we have to see, indeed, what the 2010 length
- frequency was, and that will give us some further
- 7 insight into whether or not there was an absence of year
- 8 class strength that resulted in our having such a
- 9 dramatic reduction in landings. Thank you.
- 10 COUNCIL COMMITTEE CHAIRMAN JACK
- 11 TRAVELSTEAD: Go ahead. Do you have a comment on that
- 12 issue?
- JAMES WEINBERG: Yeah. Thanks. I
- just wanted to clarify when the update will be done.
- 15 Jessica basically characterized it correctly. But
- 16 Mark Teceiro is the lead assessment person doing this
- work, and he's also going to be very involved this spring
- doing the winter flounder stock assessments for the
- 19 SARC. So we have committed to doing the summer flounder
- 20 update this spring and summer, but it may not be right
- in June.
- 22 COUNCIL COMMITTEE CHAIRMAN JACK
- 23 TRAVELSTEAD: Thank you. Pete Himchak.
- 24 PETER HIMCHAK: Yes. Thank you, Mr.

about. Yeah, I see a lot of parallels with striped bass 2. going up to 38 inches. I'm glad 3 Dr. Pierce brought up the issue about the 2008 year class 4 5 because sometimes we don't know how to deal with good 6 news. And I quess my question to Jessica is: The precision on these estimates are they pretty good 8 9 from year to year to essentially tell us that, yeah, we 10 really did a good job staying under the cap in 2010? 11 Because if the outlook is so good, the 12 pressure's going to be on the agencies to really liberalize for next year, and I think that would be --13 14 that could really blow up in our face. Thank you. 15 JESSICA COAKLEY: Well, in terms of the

Just a comment on what David was talking

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Chairman.

- precision of the estimates by state, they range from 9 to 35 percent depending on which individual state you look at. The PSE's improve as you aggregate on a coastwide basis. Toni, do we have numbers for Mid-Atlantic or North Atlantic? It's typically 10 percent or less I know on a coastwide.
- TONI KERNS: On a coastwide level I
  think it's around six for summer flounder right now. I
  haven't done the calculations for the regions. But I

- 1 have the website up right now. I can do it in two
- 2 seconds. I'll let you know in a minute.
- 3 COUNCIL COMMITTEE CHAIRMAN JACK
- 4 TRAVELSTEAD: Anything else, Pete, on that? Pete
- 5 deFur.
- 6 PETER DEFUR: Thank you,
- 7 Mr. Chairman. I have the same question as Pres, but I
- 8 was looking back at this table. It's the same one in
- 9 the briefing book, right, Table 11?
- 10 JESSICA COAKLEY: It's similar. the
- landings column has been updated, the 2010 landings, to
- 12 reflect the Wave 1 through 5 projections. But the
- 13 numbers were very close. So I think for Mass. instead
- of it saying 45 it now says 46 in this table.
- 15 PETER DEFUR: I see. I see.
- 16 JESSICA COAKLEY: I mean it is small
- 17 changes.
- 18 PETER DEFUR: Yeah, very small. Okay.
- 19 The question I had -- I guess because Pres asked the
- original one, there's a subsequent one. Are we able to
- 21 use additional sources of information to estimate those
- 22 discard that Dave Simpson was indicating that they're
- 23 state-based data? It seems to me that there should be
- a way to use a bootstrapping technique or some similar

1	analysis to get a better understanding of those.
2	JESSICA COAKLEY: If states agree to
3	conservation equivalency, then the individual state
4	staff start developing their technical proposals. And
5	so over Christmas and into early January, they'll pull
6	together whatever information they can find to help them
7	identify their measures.
8	And so for Connecticut and Maryland,
9	they often supplement their information with their
10	volunteer angler data. For some states that don't have
11	that we need to rely entirely on the information
12	available through MRFSS.
13	But they do have an opportunity to pull
14	those things in in appropriate ways and that gets
15	presented to the Commission's Technical Committee to
16	review all of their methods end of January.
17	COUNCIL COMMITTEE CHAIRMAN JACK
18	TRAVELSTEAD: Chris.
19	CHRISTOPHER ZEMAN: I have about two
20	questions. One, were there any MRIP improvements to
21	the MRFSS data this year that actually went into effect?
22	JESSICA COAKLEY: No. There are still
23	other pilot projects that are underway and the methods

being developed, and my understanding of the plan for

2011 is the first step will be rolling out new estimation

- 2 methodologies which will, if they change that, they'll
- 3 still being collecting the information in the same way
- 4 and be able to compare that to a few prior years to get
- 5 a handle on how that affects the estimates.
- And then throughout the year they're
- 7 going to be rolling out components of the registry which
- 8 will alter how the effort data is collected as well as
- 9 other of the data collection pilot projects. So it's
- going to be a process that starts this year, and I expect
- it will extend as projects finish for the next couple
- 12 years.
- 13 CHRISTOPHER ZEMAN: My follow-up is:
- 14 Well, were there any like -- like what was the reason
- 15 why there were so few fish measured; is there like a
- 16 resource issue here where there's fewer resources going
- 17 toward MRFSS?
- JESSICA COAKLEY: I don't have the
- answer yet, but I have put that question in with a series
- of questions. I know that the person that I put them
- in to is working on them at S & T. But I'm not a hundred
- 22 percent sure why there were fewer intercepts this year
- 23 -- or last year.
- 24 CHRISTOPHER ZEMAN: I'll follow up that

2	by these results? Was there any sort of commentary or
3	this, that most states were 30 to 60 percent below their
4	quotas for landing limits?
5	JESSICA COAKLEY: No. We didn't
6	specifically ask the S & T staff those questions;
7	however, your Monitoring Committee was not particularly
8	surprised by these numbers, given the year classes that
9	they had seen. It wasn't unexpected.
10	And I also want to note that all of these
11	estimates there are a series of wave review meetings
12	that take place. I know states send a lot of their state
13	biologists to review that data and take a first look at
14	all the estimates for many species in the regions the
15	changes in catch rates, changes in effort rates, to try
16	to flag anything that might be unusual, and nothing was
17	raised at that meeting either.
18	COUNCIL COMMITTEE CHAIRMAN JACK

second point. Like, were the people at MRFSS surprised

TRAVELSTEAD: Chris.

CHRISTOPHER ZEMAN: Let me just follow up with a comment. The reason why I asked that is because just from my personal experience being in New Jersey, this past summer has been one of the nicest summers I can remember in years. Every weekend was

Τ.	summy except for maybe one of two the entire summer.
2	Even the fall was beautiful. And so all summer long I
3	was expecting horrible data to come out of MRFSS, and
4	low and behold I'm surprised that we're actually
5	catching 50 percent less than New Jersey did last year.
6	I mean I should be jumping up for joy,
7	but I'm kind of concerned because, again, I'm seeing
8	that MRFSS is just sort of not I can't rationally
9	I can't sort of explain these numbers.
10	And at the same time, for New Jersey
11	we're seeing black sea bass landings also down at the
12	same time. So I just don't know how to explain this
13	data. And I would love it if MRFSS when they put this
14	together did a report to us sort of like a saw report
15	that sort of tries to explain the data.
16	COUNCIL COMMITTEE CHAIRMAN JACK
17	TRAVELSTEAD: Red Munden.
18	RED MUNDEN: Yes. Thank you, Mr.
19	Chairman. To address Chris's question: In North
20	Carolina our intercept effort has not decreased; we just
21	don't encounter summer flounder that frequently. And

24 COUNCIL COMMITTEE CHAIRMAN JACK

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so we haven't backed off; we haven't had a reduction in

staff; we have continued to try to get the intercepts.

- 1 Mike. TRAVELSTEAD: 2. MICHAEL LUISI: Thank you, Mr. Chairman. I have to admit when I first saw the 3 18 1/2 inch minimum size, the nonpreferred coastwide 5 alternative, it just seems to me like it's awfully low. I think a couple years ago we were 6 7 looking at 21, maybe 21 1/2 inches, and with the concern that the 2008, 2009 year classes are going to be 8 recruiting to this fishery, I know in Maryland we've 9 10 been struggling for what seems like years to get to the 11 point where we haven't exceeded our targets; and this coastwide alternative is less than what we've been 12 building up to. 13 14 So I just think that we certainly need 15 to take into consideration the development of these year 16 classes and really consider whether or not the coastwide 17 alternative is going to be something that we need to work 18 towards. Thanks. 19 COUNCIL COMMITTEE CHAIRMAN JACK 20 TRAVELSTEAD: I'm going to go back to Pete Himchak's
- TONI KERNS: So far the North Atlantic, which includes Maine through Connecticut, it's 15. And

has the regional information.

question about the precision of the estimates, and Toni

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1	that's about average for the North Atlantic. It's
2	usually in the teens. And then for the Mid-Atlantic,
3	which includes New York through Virginia, it's six.
4	And it's usually fairly low. I think it's one of the
5	lower numbers in more recent years. And for the
6	Atlantic coast, which is Maine through Florida the way
7	it's broken up, it's 5.3 this year.
8	COUNCIL COMMITTEE CHAIRMAN JACK
9	TRAVELSTEAD: Pretty low numbers. Rick.
LO	COUNCIL CHAIRMAN RICHARD ROBINS:
L1	Thank you, Mr. Chairman. I just wanted to follow up on
L2	the issue that David Simpson raised about discard rates
L3	and associated mortalities and the potential sexual
L4	composition or implications for sexual composition of
L5	catch.
L6	I share those same concerns, and I think
L7	going back about two years ago the Technical Committee
L8	or monitoring committee looked at the possibility of the
L9	slot size, and I think they looked at the potential
20	increase in catch and associated fishing mortality, but
21	I don't know how specific that analysis was to the sexual
22	composition and the consequences of that. And so I
23	think that remains an important issue for research.

It's my understanding that there is a

project that's going to look at some of those issues ongoing in the region are getting under way, and I think Dr. John Boreman is playing an advisory role to that recent project. But, John, I don't know if you could just give us a sense of that briefly. John.

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JOHN BOREMAN: Yeah. The project is basically funded from a NOAA grant through the Northeast Fishery Science Center to the partnership for the Mid-Atlantic Fishery science. Dave Wallace and Eric Powell and a number of others in the Mid-Atlantic.

And I've been brought in to start to develop basically a scope of work for a management strategy evaluation. We're looking at this issue of the minimum size limit being so high that it's developed into what seems to be almost a females-only fishery and looking at ideas like slot limits and basically set up a scope of work for this MSC that we would find some modelers out there to model the population, run through these different management scenarios, and determine if there are other ways of addressing meeting the fluke conservation equivalency that are not bound by the FMP.

It may be worthwhile -- you know, looking into amending the fishery management plan eventually to look at other ways to regulate fluke

1	without having to wind up with a females-only fishery
2	and this high discard rate that we're seeing. So the
3	first step is to have a workshop of the experts, and
4	we're looking towards the Technical Committee members
5	and Monitoring Committee members be meeting at the end
6	of next month to take half a day and just scope out what
7	types of modeling should be done, what scenarios should
8	be tested, and then follow on that with finding somebody
9	to do that work and coming back to these committees with
10	the answers and then forwarding any recommendations to
11	the Fishery Management Council, ASMFC, about a year from
12	now.

But, again, we're looking beyond just what we can do within the current restraints of the FMP.

But just the problem in general and slot limits is another aspect we probably will be looking at. Thanks.

COUNCIL COMMITTEE CHAIRMAN JACK

TRAVELSTEAD: Any further questions? David.

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DAVID SIMPSON: Yes. Just to follow on that a little bit. I'm really encouraged that it is being looked at. I think last time when the Technical Committee looked at it, they were trying to do if from a conventional -- you know, approach of evaluating alternatives that we do for management now, and they

- threw their hands up: We don't have enough data,
- there's only 20 lengths in the state, and so forth. And
- 3 it really does require a modeling approach. You have
- 4 to go right back into the assessment and explore new
- 5 ideas and open your mind up to changing the PR vector.
- 6 There was some resistance last time that, jeez, if you
- 7 do that, you'll change our PR vector, and that will
- 8 change everything.
- 9 Well, yeah, I think we're at a point
- where if we really are discarding dead two, three, four
- 11 times the number of fish we're harvesting, something's
- fundamentally broken and really needs to be addressed.
- 13 And I'm encouraged by what I hear in terms of the
- 14 approach. So, thanks.
- 15 COUNCIL COMMITTEE CHAIRMAN JACK
- 16 TRAVELSTEAD: Any further questions? If not we'll
- 17 need a motion to move forward. Red.
- 18 RED MUNDEN: Thank you, Mr. Chairman.
- I move that we go with the advisory panel's
- 20 recommendation for conservation equivalency for summer
- 21 flounder management in the recreational fishery for
- 22 2011, and the nonpreferred coastwide measures would be
- the same as listed at the end of the staff recommendation
- 24 memo, which would be: nonpreferred coastwide measure

1	of an 18.5 inch total length minimum size, two fish
2	possession limit, and coastwide open season from May 1
3	to September 30, 2011; a precautionary default measure
4	will be comprised of a 20.0 total length minimum size,
5	two fish possession limit, and coastwide open season
6	from May 1 to September 30, 2011. I make that on behalf
7	of the Council and the Board, Mr. Chairman.
8	COUNCIL COMMITTEE CHAIRMAN JACK
9	TRAVELSTEAD: Okay. We have a motion on behalf of both
10	the Board and the Committee and seconded by Peter DeFur
11	for the Council and by Pat Augustine for the Board.
12	Again, the motion is for conservation
13	equivalency in 2011 and the staff- recommended,
14	nonpreferred, coastwide and precautionary default
15	measures. We have those on the board. Any comments or
16	the motion? Pat Augustine.
17	PAT AUGUSTINE: Thank you, Mr.
18	Chairman. I personally have labored over whether to
19	support coastwide or conservation equivalency, and it
20	just seems to me that if we go with conservation
21	equivalency, we will establish a new baseline.
22	I tend to want to go that way. I've
23	presented to the Council and the Board that we should
24	go coastwide because we have to start and set a new

Τ	paseline. However, I think there are some other issues
2	that have to be addressed at the same time, and I would
3	be inclined to before the end of the meeting recommend
4	that we develop an addendum to correct the FMP so that
5	we can clearly identify how we would operate in the
6	future if we, in fact, go with coastwide; and we relate
7	that to having to commit to regional management so that
8	no state could be free of being controlled or being
9	grouped together. That's my major concern is we've
10	avoided addressing that issue for the last five or six
11	years. It's always not in my back yard kind of a
12	situation. But that's the reason I supported this.
13	I was ready to make a motion to counter
14	that motion that Mr. Munden made, but I decided New York
15	has paid the penalty. We have lived up to the
16	commitment of the Board and the Council.
17	We have been the most restrictive of all
18	the states around this table, and I think it's time for
19	us to give our fishermen at least for one year a little
20	relief in view of the fact that the throw-back rate in
21	our state is very high as in other states. That's my
22	rationale, Mr. Chairman. Thank you.
23	COUNCIL COMMITTEE CHAIRMAN JACK

TRAVELSTEAD: Thank you, Pat. Jan, we need a little

- 1 bit of work on the motion up there I think. Yeah.
- 2 Right after conservation equivalency put in, for 2011,
- and then, with a nonpreferred. Okay. Does that
- 4 satisfy you, Red? Is that accurate?
- 5 RED MUNDEN: Mr. Chairman, I don't
- 6 think you need in the third line to repeat again 2011
- 7 consist of. Just say: With the nonpreferred coastwide
- 8 measure.
- 9 COUNCIL COMMITTEE CHAIRMAN JACK
- 10 TRAVELSTEAD: Consisting of?
- 11 RED MUNDEN: Yes.
- 12 COUNCIL COMMITTEE CHAIRMAN JACK
- 13 TRAVELSTEAD: Everyone's clear of the motion. Any
- 14 further comments on the motion? Adam.
- 15 ADAM NOWALSKI: Thank you, Mr.
- 16 Chairman. While I'll certainly be in favor of this
- motion, I find myself having to have to consider the fact
- 18 that this is a relatively painless discussion because
- we're all encouraged by the outcome here today.
- 20 And I don't think we can lose sight of
- 21 the fact that the issues that have caused this to be a
- 22 very contentious debate in the past remain, that we're
- here in a good place today, but we haven't fixed a lot
- of the underlying issues, and in fact, we have a number

of issues that are becoming worse.

2.

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We have an ever increasing discard rate, over 90 percent three years in a row. This year we've got states that have under harvested by 67 percent. On a coastwide basis, we have a 43 percent underutilization of the resource. When I look at the Commission's mission statement, to promote the better utilization of the fisheries, I find myself asking how is this better utilization? So, again, while I support the motion, I'm encouraged by what we will be able to accomplish today, we haven't gotten away from these issues, and you've heard the ongoing issues with MRFSS here. We're not down to through Waves 1 through 4 sampling only a little over a thousand fish. That's less than half of where we were three years ago, only 25 percent of where we were eight years ago.

And while the process here provides a positive outcome, I can't say that I'm encouraged by all the underlying information that we have and that it's a process we can feel good about moving forward. And I'm glad to hear from Mr. Augustine that he shares similar concerns that we're going to have to look at the FMP moving forward. Thank you.

24 COUNCIL COMMITTEE CHAIRMAN JACK

- 1 TRAVELSTEAD: John.
- JOHN MCMURRAY: Thank you, Mr.
- 3 Chairman. We seem to have this conversation about
- 4 conservation equivalency versus coastwide at every
- 5 meeting, and I'm not sure how valuable it is to have it
- 6 again. But for the record, I don't support this motion
- 7 because New York, as we all know, gets the short end of
- 8 the stick every year. And basing statewide allocation
- on a single 1998 year of MRFSS data is just no way to
- manage a fishery in my opinion. And we really need that
- 11 baseline, that
- 12 two-year coastwide to get a new baseline. We
- desperately need that. But with all that being said,
- 14 I'm wondering if there's been any movement towards a
- regional coastwide equivalency, any sort of cooperation
- 16 between the states at this point? Because I see that
- 17 as a very reasonable compromise.
- 18 COUNCIL COMMITTEE CHAIRMAN JACK
- 19 TRAVELSTEAD: I certainly haven't heard of any interest
- on the part of any states in a region to go with a
- 21 regional coastwide version. I don't see any hands up.
- Other comments on the motion? Mike.
- 23 MICHAEL LUISI: Thank you,
- 24 Mr. Chairman. John, I can address that. The state of

- Maryland would like to -- it's one of the things that
  we've discussed within our agency. We would like to
  somehow regionalize, but it hasn't been until this year
  that we found ourselves in the position that we're not
  taking a 30, 40, 50 percent reduction in our fishery.
- 6 So this is the first time we're going to have a little
- 7 flexibility potentially to work with some of our state
- 8 partners.
- 9 COUNCIL COMMITTEE CHAIRMAN JACK
- 10 TRAVELSTEAD: Steve.
- 11 STEVE HEINS: For the record, I'm
- 12 sitting in for Jim Gilmore on the Board as well as the
- Council. New York has reached out to states in the past
- 14 for obvious reasons and has been unsuccessful at
- establishing regions. I think we're going to continue
- to try to reach out to our partner states. We'll see
- what happens.
- 18 As far as the motion goes, I can't
- support the motion for all the reasons that have been
- stated on the record here in the past and for some of
- the reasons I've heard today.
- I think the fact that we can't even --
- we don't even have data to analyze coastwide measure
- speaks for itself. I believe the fishery's a mess.

- 1 I'm not going to offer a substitute motion. I think
- 2 that would be delusional at this point.
- 3 But I would caution the states that can
- 4 liberalize: The 2008 and 2009 year classes are
- 5 substantial; I've seen it personally; everybody's
- 6 seeing it; and if you do, if you go too far, we're really
- 7 going to create a mess; please, exercise caution.
- 8 COUNCIL COMMITTEE CHAIRMAN JACK
- 9 TRAVELSTEAD: Pat.
- 10 PAT AUGUSTINE: Thank you,
- 11 Mr. Chairman. Mike, you're right where I've been for
- 12 a long time where your sister states might be interested
- in regional. Unfortunately, as I had indicated before,
- in the last four or five years, every time we've tried
- to develop an addendum or an amendment where you would
- 16 lock into a specific region, we continued to remain in
- that mode where if you want to join partners you can do
- 18 it. And in our case, we've asked our sister state New
- Jersey, to participate, and each time they have reneged
- 20 on it.
- 21 So we've been successful in scup where
- 22 we've got a regional plan. It seems to have been
- working. And when we go over individually, we all go
- over, but we're in it together, and we're sharing same

- 1 size, same bag, same season.
- 2 And I just think that commissioners and
- 3 board members really have to start looking outside the
- 4 box for all the reasons that have been stated around this
- 5 table.
- 6 Mr. Simpson makes a perfect point: 94
- 7 percent of the fish are being returned. And we're going
- 8 to see this in other fisheries. We're going to have a
- 9 contentious discussion about black sea bass.
- 10 Similarly, how do we go from a 25 bag limit down to one
- and try to abide by what we're doing particularly when
- we have the information we have?
- 13 So it just seems to me most of us should
- 14 be thinking about what do we put in an addendum or an
- 15 FMP. It's going to take two years to develop. So,
- 16 unless people around this table, states around this
- table, are going to commit to a regional management for
- 18 summer flounder, we are right where we are again. I
- 19 agree with everything that Mr. Heins said. Inevitably,
- I would have argued vehemently to support coastwide, but
- I took a reality check, and we're in a different place
- 22 right now; and if we have to take more fish and we reduce
- that discard bycatch that accounts for an awful lot, but
- it doesn't satisfy anybody but the creatures on the

- 1 bottom that are going to eat those dead fish, the ones
- 2 that die.
- 3 So, again, before we leave this meeting
- 4 -- Mr. Chairman, I had talked to you earlier; I'm not
- 5 sure today's the right time to suggest we as the PDT to
- 6 look at elements that should be in an addendum. Mr.
- 7 DeFur suggested that there was something that he thought
- 8 should be included in it.
- 9 And maybe we can have a brief
- subcommittee get-together or something to discuss what
- are those elements and get the issue movement under way.
- 12 Thank you.
- 13 COUNCIL COMMITTEE CHAIRMAN JACK
- 14 TRAVELSTEAD: I'm going to go back to Steve's point just
- a few minutes ago urging caution to the states when they
- 16 start to liberalize their regulations for 2011 and keep
- in mind that the strong year classes that we see coming
- 18 on. Recall in past years we have adopted certain
- 19 stipulations that the states must follow in their
- liberalization plan. So you might want to keep that in
- 21 mind for something you may want to consider here today.
- 22 Some reigning in of the amount that a state perhaps could
- liberalize or in their equations in doing that take into
- account these year classes that are coming on.

- 1 I'm not sure what the math would be, but
- 2 I think there are people out there who could figure that
- 3 out. Are there any other comments on the motion? Yes.
- 4 John.
- JOHN BOREMAN: Thank you, Mr. Chair.
- Just to follow up on that comment, the assessment for
- 7 summer flounder, even though when they redid the method,
- 8 they were able to accommodate the retrospect patterns
- 9 and biomass.
- 10 Now the assessment has a strong
- 11 retrospective pattern in recruitment. And the SSC
- 12 pointed that out in our report, that recruitment has
- 13 tended to be overestimated. So keep that in mind, too,
- as another word of caution especially in the past three
- 15 years.
- 16 COUNCIL COMMITTEE CHAIRMAN JACK
- 17 TRAVELSTEAD: Good to know. Vince.
- 18 VINCE O'SHEA: Thanks,
- 19 Mr. Chairman. I certainly understand the concerns that
- 20 some of the states have about going with conservation
- 21 equivalency, but just as a reminder, the year that was
- 22 picked to set the state-by-state quotas the motion for
- that year was made by the state of New York. In most
- data that year the percentage standard error of the

- 1 states involved New York had the lowest percentage of
- 2 standard error. I believe it was 9 percent. Thank
- 3 you.
- 4 COUNCIL COMMITTEE CHAIRMAN JACK
- 5 TRAVELSTEAD: Thank you. Are there comments from the
- 6 audience on the motion? Anyone wish to speak to the
- 7 motion? Yes, sir. Come on up to the mic.
- 8 JEFF GUTMAN: Hello. My name is Jeff
- 9 Gutman. I have a couple party boats in New Jersey.
- Just a couple comments. I know everybody wants to
- caution everybody here that we're going to have a good
- 12 year class.
- But I remember last year -- I don't
- 14 remember where the meeting was in December, but I know
- I was there, and I don't remember anybody cautioning
- 16 states to say, hey, there's not a great year class coming
- in; maybe you should liberalize this year.
- 18 What did we result in? We were cautious
- last year, and now we've underutilized, and now we're
- going to go into a year where we can maybe get a little
- 21 bit more for a change, and then you're telling everybody
- don't give them too much because there's a better year
- 23 class. Where was all this talk last year? I mean you
- got to go both ways. You got to give it the same

- 1 treatment both whether there's a good year class or a
- 2 bad year class. At least tell the states, hey, last
- 3 year you could have had a little lower size limit or a
- 4 little higher bag limit or something because you
- 5 underutilized what was out there.
- I am for conservation equivalency in New
- 7 Jersey. I think the whole MRFSS thing is a disaster.
- 8 I can't imagine that we were 30-some-odd percent over
- 9 -- I guess that was in 2009 or whatever the last year
- 10 was -- in a situation where we had terrible weather, I
- 11 think this fellow pointed out, and then this year we did
- have good weather; we didn't have great fishing, but we
- had good weather; and now you're saying we're way under.
- 14 So I mean it just seems like the swings
- are tremendous both sides of the fence. So when we're
- 16 30 percent under, everyone treats it as gospel; the
- sky's falling -- or 30 percent over, rather. When we're
- 18 40 percent under, everyone wants to give a caution not
- 19 to let you use that.
- So, I mean, one way or the other, but you
- 21 got to be the same on both sides of the fence. And just
- an issue to New York with conservation equivalency, and
- I could be incorrect in this, but I was fishing in the
- 24 area in North New Jersey where we do fish some of the

- same waters as some New York boats. I don't know if it
  was the late '90s or early 2000s when we had conservation
  equivalency one of the reasons why New York is in the
  predicament it's in now is because they didn't manage
  their conservation equivalency that well from what I
- 6 recall.
- And the reason was I think one year when

  New Jersey was at, let's say, 15 or 15 1/2, I think New

  York was at 16 or 17, and they wanted to have a very long

  season, so they opened up I think April 1st and fished

  through the end of the year where New Jersey was shorter.
- Well, maybe now New Jersey's getting
  paid back. I mean I don't know. New York kind of put
  themselves in a pickle by getting a bigger fish so they
  could fish longer and then consistently being over.
- But, again, that's another subject. I may be wrong, and if I am, I apologize, but I think that's how it went down.
- 18 Thanks.
- 19 COUNCIL COMMITTEE CHAIRMAN JACK
- 20 TRAVELSTEAD: Thank you. Any other comments on the
- 21 motion? I think we're ready to vote now. Mr.
- 22 Chairman.
- 23 COUNCIL CHAIRMAN RICHARD ROBINS:
- 24 Thank you, Jack. Is the Council ready for the question?

1	(Motion as voted.)
2	{Move conservation equivalency for 2011 summer
3	flounder fishery with a non-preferred coastwide
4	measure consisting of an 18.5 inch TL minimum fish
5	size, 2 fish possession limit, and an open season
6	from May 1 through September 30, 2011. In addition,
7	the precautionary default measure consisting of a
8	20.0 inch TL minimum size, 2 fish possession limit,
9	and an open season from May 1 through September 30,
10	2011.}
11	COUNCIL CHAIR RICK ROBINS: All those
12	in favor please raise your hand.
13	(Response.)
14	COUNCIL CHAIR RICK ROBINS: Keep your
15	hands raised, please. I'm sorry. Fourteen. Opposed
16	like sign.
17	(Response.)
18	COUNCIL CHAIR RICK ROBINS: Three
19	opposed. Four opposed. Abstentions like sign.
20	(Response.)
21	COUNCIL CHAIR RICK ROBINS: One
22	abstention. The motion carries. Thank you. A.C.
23	A.C. CARPENTER: For the Board, is
24	there a need to caucus? We'll have a 30-second caucus.

Τ.	it's one vote per state. Prease raise your hands in
2	favor.
3	(Response.)
4	A.C. CARPENTER: All opposed, same
5	sign.
6	(No response.)
7	A.C. CARPENTER: Any abstentions?
8	(Response.)
9	A.C. CARPENTER: One abstention. Any
10	null votes?
11	(Response.)
12	A.C. CARPENTER: One null vote. The
13	motion carries.
14	COUNCIL COMMITTEE JACK TRAVELSTEAD:
15	Anything further on summer flounder? David.
16	DAVID SIMPSON: Well, one, if I could
17	just get the Board's vote as it is recorded for the
18	Council.
19	COUNCIL COMMITTEE CHAIRMAN JACK
20	TRAVELSTEAD: The Council vote was 14 to 4. It passed
21	DAVID SIMPSON: And the Board's?
22	COUNCIL COMMITTEE CHAIRMAN JACK
23	TRAVELSTEAD: It was eight in favor, one abstention,
24	and one null.

1	DAVID SIMPSON. All light. Indins.
2	That's something I'm going to continue to ask for at
3	every Board meeting. And I know we're past it, but the
4	conversation sidebar remind me I think it is worth
5	keeping in mind you know, an explanation for why every
6	state was under this year. I don't know if there's any
7	insight from the commercial fishery or from the trawl
8	survey industries, but does it leave anyone concerned
9	that maybe the stock isn't as large as we think it is?
10	
11	COUNCIL COMMITTEE CHAIRMAN JACK
12	TRAVELSTEAD: Any comments? Red.
13	RED MUNDEN: One other issue,
14	Mr. Chairman. We need to know when the Atlantic States
15	Marine Fisheries Commission would like to have the
16	conservation equivalency proposals from the states. I
17	see Bob Beal in the back, so maybe he can help us.
18	COUNCIL COMMITTEE CHAIRMAN JACK
19	TRAVELSTEAD: Where is Bob? There he is. Can you help
20	us with that?
21	TONI KERNS: The PC will get a memo for
22	the dates of the conservation equivalency proposals,
23	and it will be developed based on when we'll have the
24	Board conference call to approve the review proposals

- 1 by the TC.
- 2 COUNCIL COMMITTEE CHAIRMAN JACK
- 3 TRAVELSTEAD: But isn't it generally late January where
- 4 we make those decisions?
- 5 TONI KERNS: Correct. It's usually
- 6 around the 15th or 16th of January.
- 7 COUNCIL COMMITTEE CHAIRMAN JACK
- 8 TRAVELSTEAD: For reports?
- 9 TONI KERNS: For the reports to be due.
- 10 And then at the end of January/beginning of February
- 11 that the Board approves the PC report.
- 12 COUNCIL COMMITTEE CHAIRMAN JACK
- 13 TRAVELSTEAD: Mark. Did you have your hand up, Mark?
- 14 No. Chris.
- 15 CHRISTOPHER ZEMAN: I would like to
- 16 make a motion that the Council request that NOAA and the
- 17 MRFSS program provide with their wave data a report
- 18 explaining the assumptions, the extrapolations, and
- 19 methodologies used to determine the final catch
- 20 figures, catch data, similar to -- you know, what the
- 21 Science Center would provide in terms of like their
- 22 stock assessments but just so that we can review a
- report. Because I think what we have now is very, very
- 24 minimal data. And I personally had spent at least you

- 1 know, 15 hours trying to get some answers on the MRFSS
- data, and I was going on their website, and it was
- 3 impossible to get any information about the
- 4 methodologies.
- 5 And I would like that because I like it
- 6 when the Science Center provides me a stock assessment,
- 7 and I can sit down and just read through it, and I
- 8 understand where they're going with it. But with MRFSS
- 9 I don't see that.
- 10 COUNCIL COMMITTEE CHAIRMAN JACK
- 11 TRAVELSTEAD: Jessica.
- 12 JESSICA COAKLEY: Yeah. They do have a
- 13 good amount of documentation on their website that
- explains how they use the data, how those kinds of
- expansions are done. But another very good thing to go
- 16 to -- and it probably wouldn't be very hard to get John
- 17 the list for that -- the wave review meetings.
- 18 They have three wave review meetings a
- 19 year. They go into a lot more detail about the methods,
- and they basically provide all of the data with all of
- 21 the estimation components and go through tables of
- 22 information and look at, well, estimates in this state
- are up, but we can see that the effort component is up
- or the angler success rate is down. And they actually

go through it in a lot of detail. And I know they have state biologists that attend, and I think advisors 2. attend. And there would probably be the opportunity 3 for Council members that are interested to get on the 5 list. I've gone to them; Toni has as well, and they're very informative. 6 COUNCIL COMMITTEE CHAIRMAN JACK TRAVELSTEAD: Are there minutes to those meetings? 8 JESSICA COAKLEY: I don't know if 9 10 they're online. 11 CHRISTOPHER ZEMAN: As a 12 follow-up, I definitely agree with you, and I will plan to attend one of these wave meetings. I did request the 13 14 wave reports, and the wave reports do not have any 15 discussion of -- they don't have any minutes of that 16 discussion. All they have are the tables and more 17 detailed per wave and per state data. Minutes for that 18 discussion will be key as part of this process. 19 COUNCIL COMMITTEE CHAIRMAN JACK 20 TRAVELSTEAD: Chris, you want to move forward with your 2.1 motion? 2.2 CHRISTOPHER ZEMAN: Yes, I would.

COUNCIL COMMITTEE CHAIRMAN JACK

Is that accurate, what's up on the

1

23

24

TRAVELSTEAD:

- 1 screen?
- 2 CHRISTOPHER ZEMAN: That's fine.
- 3 COUNCIL COMMITTEE CHAIRMAN JACK
- 4 TRAVELSTEAD: Is there a second to the motion? Seeing
- 5 none, the motion fails for lack of a second.
- 6 COUNCIL COMMITTEE CHAIRMAN JACK
- 7 TRAVELSTEAD: Rick.
- 8 COUNCIL CHAIRMAN RICHARD ROBINS:
- 9 Thank you, Mr. Chairman. I think, Chris, what might
- 10 also be helpful in the alternative would be a
- 11 programmatic presentation to the Council that reviews
- 12 the methods.
- 13 I think as we every year we get new
- 14 members, I think it would be helpful just to keep that
- in front of the Council on a periodic basis. So perhaps
- 16 we can try to schedule an update, a presentation to the
- 17 Council, so we can review the methods that are used for
- 18 that.
- 19 CHRISTOPHER ZEMAN: I would appreciate
- that. That would be great. Thanks.
- 21 COUNCIL COMMITTEE CHAIRMAN JACK
- 22 TRAVELSTEAD: I think that would be helpful. Okay. I
- 23 have several hands. Pete Himchak.
- 24 PETER HIMCHAK: Yes. Thank you, Mr.

1	Chairman. I wanted to comment about the availability
2	of fish. One example I can give is that now on our
3	commercial quota we divide it into bimonthly quotas so
4	when, in fact, we have six seasonal quotas and two
5	quotas, directed and nondirected, within each bimonthly
6	period, and there is absolutely no problem in catching
7	the fish commercially. Of course, they're at a 14-inch
8	minimum size limit. But there were instances where we
9	had to close directed fisheries within two-month
10	periods because the quotas were being reached, but I
11	can't recall in any instance where there was an
12	underutilization of the commercial quota throughout the
13	year.

- 14 COUNCIL COMMITTEE CHAIRMAN JACK
- 15 TRAVELSTEAD: Thank you. Vince.
- VINCE O'SHEA: Thank you,
- 17 Mr. Chairman. I was going back to this MRFSS issue.
- Our staff uses that database quite a bit, and I wonder
- if there's some help that we might be able to give Chris
- in making sure that he understands fully what's on that
- 21 MRFSS site.
- 22 And then if that's inadequate for his
- 23 needs, then maybe some of these other things might be
- 24 appropriate. But if it's a question of needing some

1	help and walking you through how we're using the site,
2	I was just going to offer our staff to help with that
3	because we do that every single day. Thanks.
4	COUNCIL COMMITTEE CHAIRMAN JACK
5	TRAVELSTEAD: Thank you. Mike.
6	MICHAEL LUISI: Thank you. Given the
7	fact that all the states are going to be faced with
8	potential liberalizations and this is just a question
9	as far as when the technical committee are going to
10	receive. There's normally a table that's produced.
11	And Jack, you mentioned that at one point there were some
12	precautions that were built into those tables. Is that
13	going to be something that will that be provided? Is
14	that something that we need to look into?
15	We're facing a situation where we
16	undershot our target by 60 percent, so our agency is
17	going to be faced with making a decision as to having
18	possibly a large liberalization. But if there are some
19	precautions that have been built into that you know,
20	I would hope that would be available to our technical
21	staff for that evaluation.
22	COUNCIL COMMITTEE CHAIR JACK
23	TRAVELSTEAD: Those precautions will not be in those

documents, I don't think, unless they're stipulated

1	nere to be in those documents. I know several years ago
2	when we were in a situation where some states could
3	liberalize, we actually voted by motion on certain
4	stipulations that the states would have to meet, and
5	then they were part of the document and part of the
6	instructions to the states in formulating their
7	measures. So they won't be there unless we do something
8	here today would be my interpretation of the way things
9	are going. Rick.
10	COUNCIL CHAIRMAN RICHARD ROBINS:
11	Jack, to that point, if there were a cautionary note
12	sounded, would it simply be to take into account the
13	relative year class strengths in making the
14	determinations?
15	Because I'm trying to recall the
16	specific provisions we put in motions in years gone by,
17	and I think your class strength might have been one of
18	them or recent fishery performance.
19	COUNCIL COMMITTEE CHAIRMAN JACK
20	TRAVELSTEAD: It was. And it may be. I don't recall
21	the exact details either, but I think it was some of them
22	were of a general nature, like the states are required
23	to take your class strength into account in the
24	formulation of their plans. Mr. Leo, you've had your

- 1 hand up for a pretty good while.
- 2 ARNOLD LEO: Yeah. Thanks. Arnold
- 3 Leo. I'm the consultant for the fisheries of the Town
- 4 of East Hampton on Long Island. Just I wanted to
- 5 comment. Dave Simpson said that perhaps the underages
- 6 in the landings might be accounted for by the fact the
- 7 stock is not as big as it's believed to be.
- 8 What I heard was that the recreational
- 9 fishermen were catching fluke by the tons, and the
- 10 problem was the size limit, what they could keep. So
- 11 I would suggest the underage really as a result of an
- 12 excessively large size limit. Thanks.
- 13 COUNCIL COMMITTEE CHAIRMAN JACK
- 14 TRAVELSTEAD: Thank you. Rob. I'll bet you you can
- bring us or remind us what was done in the past on those.
- 16 ROBERT O'REILLY: Another year of
- 17 torture awaits. I wanted to respond to that same
- 18 question that David had, and I don't think I heard anyone
- mention the proposals themselves. With the exception
- of one state, all the other states were extremely risk
- 21 averse with their proposals.
- 22 The committee does take into account
- what was put forth three years ago, and I know each year
- Toni says that will be taken into account again as far

- 1 as precautions go.
- 2 This is an incredibly difficult process
- 3 to liberalize because of the information that Jessica
- 4 gave you. The data just aren't there. So really I
- 5 think a lot of the underages that you see are states
- 6 being nervous, and they're nervous because up until a
- few years ago, there were so many overages.
- 8 But it is a difficult process. You can
- 9 use volunteer angler survey data. Some states may be
- able to start using NEMAP data to some extent. You have
- 11 to be really creative, and it's really difficult.
- 12 Also, one other thing is that I wasn't at the meeting
- 13 last year, but the gentleman from New Jersey should know
- that the committee did know that the year class
- strengths for the age three and four were deemed to be
- 16 average or below average, and you'll find that in
- states' proposals that they knew that going in for the
- 18 2010 proposals. So I think there's consistency with
- 19 the information coming from the assessment and the
- 20 advise.
- 21 COUNCIL COMMITTEE CHAIRMAN JACK
- 22 TRAVELSTEAD: Rob.
- ROBERT O'REILLY: Yes.
- 24 COUNCIL COMMITTEE CHAIRMAN JACK

- 1 TRAVELSTEAD: Before you. Do you recall what the
- 2 specific precautions were in the past that the states
- 3 had to take into account?
- 4 ROBERT O'REILLY: I think what you said
- 5 was correct, but also keep in mind effort and
- 6 availability, which we really can't because as has been
- 7 stated, that can be very localized. It also goes back
- 8 to a time when the performance factor was part of the
- 9 situation, which I think by and large only a couple of
- 10 states are still using that. That's looking at the
- 11 composite of the overages and underages from 2001
- 12 forward. And that was also part of it. There was also
- use in the past by some states of the age one at one time,
- 14 plus the age two, plus expected change in abundance.
- 15 That's also received kind of luke warm reception from
- 16 the committee, the Technical Committee, in recent
- 17 years. But Toni does have that memorandum because I
- 18 think she sent it around within the last year again. So
- there is an existing memorandum.
- 20 COUNCIL COMMITTEE CHAIRMAN JACK
- 21 TRAVELSTEAD: Pat.
- 22 PAT AUGUSTINE: Yeah. Thank you, Mr.
- 23 Chairman. With the comments that Rob made on the
- record, it appears we do have the guidelines that have

1	already been established. And if you would like a
2	motion, I would move that we use previous established
3	guidelines with the exception of the performance review
4	we got nailed on that a couple years be utilized
5	as a guide in establishing our protocol this year. Now,
6	is that clear enough?
7	COUNCIL COMMITTEE CHAIRMAN JACK
8	TRAVELSTEAD: Apparently, there are guidelines that
9	have been presented to the staff in the past, and I
10	suppose if you want to continue to use them as
11	guidelines, then you don't need to take any action.
12	Just leave it up to the individual states to do or do
13	not.
14	PAT AUGUSTINE: Well, you can do that as
15	long as you don't include the performance factor again.
16	COUNCIL COMMITTEE CHAIRMAN JACK
17	TRAVELSTEAD: Toni, you want to comment?
18	TONI KERNS: Pat, there are guidelines
19	on how each state has to develop their proposal and the
20	information they need to give us. The PC has agreed
21	upon to do, but those don't include any requirements
22	about availability, effort. Those are the things that
23	we added in as performance factors in previous years.

And the Board and Council have

- 1 performance factors in different ways -- has asked the
- 2 Technical Committee to take into account those factors
- 3 in different ways in different years, so.
- 4 PAT AUGUSTINE: Okay. But does that
- 5 suggest that they will look at performance factor again
- 6 this year?
- 7 TONI KERNS: That's not part of the
- 8 standard format, unless you specifically make a motion
- 9 to say they need to account for performance factors.
- 10 But it would be useful for the Technical Committee for
- 11 the Board and Council to say what performance factors
- 12 you are looking for; otherwise, it leaves it slightly
- open ended for them and doesn't give them much
- 14 direction.
- 15 PAT AUGUSTINE: Thank you for that
- 16 clarification.
- 17 COUNCIL COMMITTEE CHAIRMAN JACK
- 18 TRAVELSTEAD: Vince.
- 19 VINCE O'SHEA: Mr. Chairman, I think
- there's been enough discussion about the cautions of
- 21 this potential increased availability. I'm wondering
- if we need to get the specific guidance that we've given
- the Board in the past, whether we need to get that in
- front of you to take action on this.

1	I don't know whether you need to have
2	time to do it in a brief stand down or whether you want
3	to hold it in abeyance and go on to the next species and
4	then come back to this. We're talking about something
5	that I think the Board would benefit if they had it in
6	front of them.
7	COUNCIL COMMITTEE CHAIRMAN JACK
8	TRAVELSTEAD: I agree. I'm not sure how everybody else
9	feels. David and then Rick.
10	DAVID SIMPSON: Yeah. I really don't
11	think we need any more constraints on the states to
12	develop alternatives. I think they've shown the
13	precautionary approach to managing their quota.
14	Certainly, Connecticut did last year.
15	We only developed liberalizations that were
16	commensurate with the increase in quota. We didn't
17	take into account our underage the previous year. For
18	example, we could have been twice as liberal as we were,
19	but you know, the last thing I want to do is increase
20	only to become more restrictive again. So I think we
21	have enough.
22	And to the performance adjustment, I
23	mean that was something that I was very involved in

developing, and I would submit that that was intended  $% \left( 1\right) =\left( 1\right) \left( 1\right)$ 

1	to be a one-time correction that basically reset the
2	scale for states, and I think it's been pretty effective
3	in keeping us closer more consistently to where we're

aiming for instead of being over.

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But we've been under a couple of years now. We're weary of large year classes but at the same time remember that -- you know, being very conservative is only going to mean we're going to have a 96 percent release rate and -- you know, two to five times the dead discards that we have to landings.

So I'm not really -- I don't think in the end that's the most conservation benefit you could have to restrict your landings when we're just going to be discarding fish dead overboard.

## COUNCIL COMMITTEE CHAIRMAN JACK

TRAVELSTEAD: Along those same lines, keep in mind each state's proposal is examined by the Technical Committee and voted on by the Board, and if it fails to pass muster, they're sent back home to come up with a different plan. So maybe we don't need specific guidance. And there's been enough discussion here to get the message to the states. Rick.

## 23 COUNCIL CHAIRMAN RICHARD ROBINS:

Along those same lines, Jack, I think the concern that

Τ	we've heard around the table has just been about the
2	relative strength of the 2008 and 2009 year classes and
3	their potential impacts on a raw catch.
4	And so I think we've already documented
5	that concern as a matter of record. Whether or not you
6	need a motion to take any additional action I'll leave
7	that to the Council.
8	But I think we are already on record as
9	having documented the concern. The state members
LO	around the table I'm sure will take that back to their
L1	technical representatives, and we can rely on the Board
L2	to take that into consideration in approving the final
L3	request. So I think that concern is already pretty well
L4	documented here.
L5	COUNCIL COMMITTEE CHAIRMAN JACK
L6	TRAVELSTEAD: Good. Thank you. Was there another
L7	hand? Anything else on flounder? Pat.
L8	PAT AUGUSTINE: Mr. Chairman, did you

want me to suggest that we start to work on an addendum or wait until we get through scup and black sea bass to see if there are any add-ons?

22 COUNCIL COMMITTEE CHAIRMAN JACK

TRAVELSTEAD: Why don't we wait and see where we go in

the other species.

1	PAT AUGUSTINE: Okay. No. I'll
2	remind you I'm sure.
3	COUNCIL COMMITTEE CHAIRMAN JACK
4	TRAVELSTEAD: I think we're going to take a 15-minute
5	break now for those folks who have to check out, and then
6	we'll come back and take up scup.
7	[Break: 10:20 a.m. to 10:42 a.m.]
8	COUNCIL COMMITTEE CHAIRMAN JACK
9	TRAVELSTEAD: Okay. We're back in session, and we'll
LO	hear from Jessica on the scup information. Jessica.
L1	
L2	SCUP
L3	JESSICA COAKLEY: All right.
L4	Continuing on with scup. For recreational measures, it
L5	follows the same process as for summer flounder. The
L6	Council and Board met in August to make their
L7	recommendations for TAC and TAL, commercial quota
L8	recreational harvest limit.
L9	Monitoring Committee and advisors met
20	on November 18th, and we're here to review that
21	information. So looking at the past management
22	history, landings are the yellow line; harvest limits
23	are the white line. This goes back to 1997. You can
2.4	see historically there were quite a few substantial

1	landings overages for scup. In 2005 and 2006, landings
2	come in under the harvest limit. And for the last four
3	years, including the projected 2010 estimate, landings
4	have come in over the recreational harvest limit. The
5	projections here are based on Wave 1 through 4
6	information. So this is what was available to the
7	Monitoring Committee and the advisors when they made
8	their recommendations. And the 2011 proposed 4.27
9	million pounds is what was recommended.
10	Taking a closer look at catch and
11	landings, catch in 2010 was up relative to 2009 at about
12	10 1/2 million fish. About 4.8 million fish were
13	landed, which is substantially up from 2009. And
14	landings by weight is about five million pounds, 5.13
15	projected for 2010. Again, this is using the Wave 1
16	through 4 data.
17	In terms of the proportion release, in
18	2010 about 54 percent of the fish that were caught were
19	released. 2010 federal waters regulations included a
20	10 1/2 inch minimum fish size, 10 fish possession limit,
21	and an open season from July 6th to September 26th.
22	The states implemented their northern
23	and southern region regional conservation equivalency.

The measures for the northern states -- New York.

1	Recreational regulations are quite complicated. It
2	included a 10 1/2 minimum fish size for the private
3	angler and then 11 inch minimum size for the party
4	charter fleet, variable possession limits. A private
5	angler has a 10 fish possession limit, and the party
6	charter fleet have 40 fish possession limits during very
7	specific time periods, and you can see the variety of
8	seasons that were implemented in 2010.
9	For the southern states,
10	New Jersey had a 9 inch minimum size, and all the states
11	south of that had an 8 inch minimum size, a 50 fish
12	possession limit. Delaware through North Carolina
13	were open all year, and New Jersey had a season from
14	January and February and then open again July 1 to
15	December 31.
16	So, looking at the 2010 projected
17	landings based on Wave 1 through 4, the northern region,
18	Mass. to New York, would be 34 percent over their target.
19	New Jersey in the initial projections that were done,
20	it was projected they landed about a million fish.
21	That seemed high, and New Jersey the

projections are very sensitive to whether the peak

landings occurred Wave 4 or Wave 5 because the scup seems

to be sort of at the southern end of the range. It tends

1	to be very volatile as to which wave is going to be the
2	peak. Those projections were adjusted to 400 and
3	some-odd thousand fish based on doubling the Wave 4
4	estimates. That seemed to be a more appropriate way to
5	handle it in the projection, and the Monitoring
6	Committee agreed that that was probably more
7	representative of what they might land. So the 2010
8	recreational harvest limit was a little over three
9	million pounds.
10	The 2010 projected landings including
11	that adjustment for New Jersey were 4.8 million pounds.
12	This is based on Wave 1 through 4. The 2011
13	recreational harvest limit increased. It would be 4.27
14	million pounds as proposed; therefore, the reduction
15	based on that Wave 1 through 4 information was 12
16	percent.
17	Similar to summer flounder and sea bass
18	when we talk about it, the management tools we have
19	available are to make seasonal adjustments, adjustments
20	to possession and size limits. And I just noted that
21	the cumulative reductions of season and possession,
22	size combinations are not purely additive. So there's
23	an interaction that's taken into account when those

24 calculations are done.

1	For the 2011 analyses, as for all three
2	of these species, we assume effort and availability will
3	be the same in 2011 as it is in 2010 recognizing that's
4	an assumption that will be violated. In addition,
5	angler behavior is difficult to predict, and we know
6	that it changes in response to adjustment and measures,
7	but we really don't have information to inform us as to
8	how that's changing. So the staff recommendations that
9	were given in the memo back in November were developed
10	on the following basis: closing federal waters, the
11	EEZ would not achieve the required reduction; the
12	federal fishery it's a very small component of total
13	landings.
14	Looking at the 2009 information, the EEZ
15	landings were about 2 percent of the total landings.
16	It's self-reported by area based on the MRFSS
17	information. So any meaningful reduction in landings
18	must come from adjustments to measures in state waters.
19	So the staff recommendation was a common
20	set of regulations for federal waters in the states of
21	Mass. through New York. This would include an 11 inch
22	minimum fish size, a 10 fish possession limit and an open
23	season from May 24 to September 26.
24	The adjustment, a half-inch adjustment

2	percent reduction in landings. And by eliminating the
3	bonus season and adjusting the federal season, which is
4	actually a little more liberal, that provided
5	additional certainty that 12 percent would be achieved
6	on a coastwide basis. The Monitoring Committee
7	reviewed all this information, and they agreed that the
8	staff-recommended measures would constrain landings on
9	a coastwide basis to the 2011 recreational harvest
LO	limit. They also suggested that state measures could
L1	be developed under the regional conservation
L2	equivalency, but they must be developed to achieve the
L3	required reduction.
L <b>4</b>	They also stated that federal measures
L5	should not be developed until state measures are, to
L6	ensure the measures will achieve the same required
L7	reduction, and that prevents any misalignment with the
L8	measures in federal waters and what's implemented in
L9	state waters.
20	In the past there have been issues with
21	the federal seasons not lining up with the state

seasons, so federal waters season is open, but the state

waters are closed. That essentially increases the

reduction in federal waters the effect in terms of

in minimum size from the 10 1/2 to 11 gives about a 10

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1	what's being landed there.
2	Also, the Monitoring Committee
3	discussed three approaches to addressing the high
4	New Jersey landings in recent years. Under that
5	conservation equivalency, Mass. to New York gets
6	97 percent of the allocation; the southern states, New
7	Jersey and south, get 3 percent of the harvest limit
8	allocation, and New Jersey has been going over that
9	southern target in recent years. So Toni, when I get
10	through this talk, has a couple of additional slides to
11	talk about the New Jersey issue.
12	The Monitoring Committee also noted
13	some general issues for consideration. They talked
14	about the minimum fish size and the fact that the
15	compliance or noncompliance is not well reflected in the
16	data, that it's not well reflected in the data, that
17	essentially the noncompliance information the fish that
18	are less than the minimum fish size that are documented
19	are the people that let the MRFSS interceptors measure
20	the fish in their coolers.
21	So it essentially provides a minimum
22	estimate of what noncompliance might be.
23	[Interruption]
24	Yeah, we can just sing along while we

- 1 wait. All right. Moving on. That that compliance
- 2 that's reflected in the information is probably a low
- 3 estimate of what noncompliance might be.
- 4 They also talked about possession
- 5 limits and that few anglers catch more than 10 scup per
- 6 person when you look at the possession limits and that
- 7 there are the differences between the modes in terms of
- 8 what anglers are hoping to catch in terms of
- 9 expectations private angler versus those going out on
- 10 a party charter boat.
- 11 Seasons. It's extremely difficult to
- derive a single season that's going to satisfy the needs
- of all states. They're very regional issues. It seems
- 14 like Massachusetts the spring is very important. Some
- of the other states the fall is important. Maryland
- there's a curve ball in July and August are important.
- 17 So it's just sort of difficult to capture all those
- 18 dynamics; although, they noted that the seasons may be
- 19 one of the more effective tools for addressing
- 20 controlling fishing effort. That is probably one of
- 21 the more effective.
- The effort itself is not being
- effectively constrained, and many of these shifts in
- 24 effort could be due to changes in angler behavior and

- 1 management in other fisheries. They talked about the
- idea that there's a pool of effort out there and we're
- 3 adjusting these individual fisheries independently,
- 4 and we're essentially pushing that effort around.
- 5 Constraining this fishery, it pops out in another
- fishery.
- 7 So we're not really addressing the
- 8 effort issue completely. So that's something to bear
- 9 in mind. The advisory panel reviewed this information
- 10 and also heard the Monitoring Committee's
- 11 recommendations.
- 12 They noted that another year of high
- availability that they saw they believe this validates
- 14 the stock assessment and the fact that the stock is at
- 15 an all-time high and that the TAC for this fishery is
- 16 being set too low. They recommended that the state
- 17 regional conservation equivalency -- somebody's got to
- 18 stop me when I do that. The state regional conservation
- 19 equivalency should be continued. In addition, they
- 20 noted that they support status quo measures, so
- 21 identical state-federal measures from 2010 be carried
- forward to 2011 on the basis that effort may be reduced
- if summer flounder measures are liberalized.
- 24 They thought that liberalization might

Т	nave enough of an effect that that 12 percent adjustment
2	wouldn't be necessary. The Wave 5 information was
3	available yesterday and was compiled.
4	The recreational harvest limit for 2010
5	was three million pounds based on Wave 5. Wave 5
6	landings were higher than what had been projected. So
7	the 2010 projected landings are 5.74 million pounds.
8	This is still higher than the 2011
9	recreational harvest limit of 4.27 million pounds;
10	therefore, the 2011 required reduction would be 26
11	percent. So this is about double what we had previously
12	anticipated.
13	So, looking at the Wave 5 information by
14	state and relative to the
15	state-specific targets, the four northern states
16	projected landings would be about 37 percent over. The
17	southern region target, which we normally don't give in
18	this table, but we've provided it here because it's
19	helpful, it's about 84,000 fish. So the southern
20	region has gone over their target, and
21	New Jersey through Wave 5 and then projecting Wave 6 will
22	land about 575,000 fish, that state by itself, thus the
23	discussion about how to handle New Jersey. Toni will

cover that.

1	So, in terms of possible options that
2	Toni and I developed yesterday, the adjusting the
3	minimum fish size in the staff option by another half
4	inch would increase the reduction that that size
5	adjustment provides.

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So by going to 11 1/2 inch it would provide a 20 percent reduction maintaining that 10 fish and May 24 to September 26 season is one set of measures that could work. The elimination of the bonus season and reduced possession limit for the party chartered fishery on a coastwide basis, which is how we need to calculate those measures, provides additional certainty that that 26 percent reduction should be achieved.

We also recommend that the fishery service adjust federal measures to align with the state regional analyses that will be done with the PC early in the year. So we're putting this forward as a starting point for measures that could be put forward today, but it would be appropriate to revisit this once — to have the service revisit this once those measures have been developed. Okay. And Toni's going to take over for the next few slides to talk about the regional conservation equivalency in New Jersey.

1	TONI KERNS: So, if the Board were to
2	adopt conservation equivalency as it was promulgated
3	through Addendum 11, which gives 97 percent of the quota
4	to that northern region and 3 percent of the quota to
5	the southern region of New Jersey south, then the
6	northern region would need to have a reduction of 18
7	percent of their quota.
8	For the southern region, the projected
9	landings are about 590,000 fish; so, therefore, that
10	southern region would need to take an 81 percent
11	reduction in their landings. That's about 8 percent of
12	the coastwide reduction. That's what it equates to.
13	I know it seems very large here. That's
14	large in part due to the large overage that we see in
15	New Jersey. And we have seen New Jersey have an overage
16	in the past couple of years. And in the years where the
17	northern states have taken reductions, then the
18	northern states have absorbed that overage prior.
19	We actually didn't take the required
20	reduction last year for scup. We did reduce the
21	measures some but not by the required reduction.
22	Next slide. Sorry. I wanted to sort of go
23	over what New Jersey's regulations have been in the
24	past. And I apologize. The Excel spreadsheet carried

- down that size limit 10 in years that it wasn't supposed
- 2 to. The size limit changed in 2005 to 9 inches and has
- 3 remained that 9 inches since that time.
- 4 And you can see the landings starting to
- 5 get higher as we had lowered that size limit back down
- to 9 inches. In 2005 we lowered it to 9 inches. So
- 7 there's sort of three options that the Board potentially
- 8 could consider to deal with
- 9 New Jersey.
- 10 New Jersey could -- you have talked
- about adding them up into that northern region and make
- 12 it a part of the northern region and just have the
- southern states have that 3 percent of the landings.
- 14 The Board could move New Jersey into the
- 15 northern region and adjust the percentage of landings
- 16 that you get to the southern region. There's a
- 17 possibility you could create some sort of recreational
- 18 deminimus status.
- The one problem with using deminimus in
- this plan is that National Marine Fishery Service hasn't
- 21 accepted or hasn't promulgated deminimus, so then we
- 22 would have a disconnect in our two plans if we did do
- that. Or we can leave New Jersey alone, leave the plan
- as it states now and just adjust their measures.

1	COUNCIL COMMITTEE CHAIRMAN JACK
2	TRAVELSTEAD: Okay. Questions for either? Pat.
3	PAT AUGUSTINE: Yeah. Thank you,
4	Mr. Chairman. Good report. Jessica, when you all
5	looked at reducing the New Jersey harvest, was Wave 1
6	information looked at, or is it included in the total
7	report, Wave 1 through 4 for scup?
8	JESSICA COAKLEY: Pat, we haven't
9	determined what types of measures we would do to do a
10	reduction for New Jersey, since we only got the
11	Wave 5 landings yesterday. We didn't want to use the
12	calculations that we had from last year because we
13	didn't have the VTR lengths to look at.
14	The Wave 4 landings for
15	New Jersey only had two intercepts, so there was only
16	two lengths we could look at. But the Wave 5 numbers
17	have over 200 intercepts, so it will help us.
18	PAT AUGUSTINE: Thanks for that
19	information. I'm concerned that we have not seen Wave
20	1 reports very often with any catches, and yet there is
21	party boat activity through the month of January and
22	February.
23	And my understanding, unless I've been
24	misinformed, is they not only catch black sea bass, but

- 1 they also catch scup. And at the same time we're saying
- 2 that they didn't catch a million fish. Because of some
- factoring, you now show them as 400 and some-odd
- 4 thousand fish. That's only one part of it. The second
- 5 part of it, this is a very unique situation. This is
- 6 the first time in my recollection that New Jersey has
- 7 gone over so far. And it's interesting that we now have
- 8 a recommendation from the Monitoring Committee that,
- 9 gee whiz, the four northern states really should have
- 10 New Jersey as a part of them.
- 11 And if I were being very parochial, and
- 12 I'll be very objective, as opposed to being sensitive,
- to the fact that they should belong in the northern zone.
- What is that going to do to our quota because now we're
- adding another group of five with whatever their quota
- is, a small share of
- 17 3 percent.
- 18 So, in that case, it looks like we in the
- 19 northern area would take a hit by adding New Jersey.
- Isn't it amazing how you can take the same information
- and flip it when it comes to summer flounder. We, some
- 22 states, don't want to look at becoming a part of a
- regional management plan. So those are some of the
- things I've thought about relative to where we're going

- 1 to go. A follow-up on your reducing from 10 to 9 1/2.
- 2 Does that really tell us that we will have less discards,
- or what does that really tell us? By going from 10 inch
- 4 to 9 1/2, whatever the case may be, will that show us
- that we'll have less discards, so we'll have better
- 6 utilization of the catch?
- 7 TONI KERNS: I'm going to let Jessica
- 8 answer the discard question because I'm not going to
- 9 predict what your discard estimates are going to be by
- 10 changing your size limit.
- 11 But I do want to state for the record
- 12 that the Monitoring Committee didn't recommend that New
- Jersey go to the north; they just gave some options for
- the Board to consider. And then secondly, Wave 1 is not
- 15 sampled for scup.
- 16 If a boat from New Jersey is using it's
- 17 VTR's then the VTR reports are looked at at the end of
- 18 the year. We don't look at the
- 19 VTR's -- MRFSS doesn't use the BTR's during the year when
- they do the wave estimates, but at the end they do
- 21 reconcile with that data.
- 22 PAT AUGUSTINE: Then a final comment,
- 23 Mr. Chairman. Scup turns out to be the poster child for
- 24 what we do in terms of managing and how successful we

can be. If the spawning stock bromass, indeed, was 204
percent last year when the last stock assessment came
out, and then there was a level of uncertainty based into
what the recommendation was from the SSC, and then we
in our inimitable way decide to take more a progressive
or protective stance and not really increase the quota
anywhere near where we should have been. It just seems
to me that we don't know how to deal with success; and
so, therefore, having argued for a higher quota, for
2010, and unfortunately having lost that argument, here
we are in a case where we have to take a reduction on
a fully rebuilt, not overfished overfishing is not
occurring the stock at its highest level it's been
in who knows how many years or decades and forced to make
cuts. It just isn't logical. It does not make sense.
It seems to me that we as a council and
board have to question whether or not either the
Monitoring Committee or the staff are being too
protective in terms of listening to what the and I'm
trying not to be critical; I'm trying to be very
objective here.
The Council and Board looked at higher

quotas. We had an SSC that said you could go this high.

We felt that we shouldn't go that high and take the risk

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of creating a problem for ourselves, and here we are
sitting around this table having to take cuts.
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Do I believe a 50 fish bag limit is 3 Absolutely not. I think it's misuse of the 4 important? 5 Don't care what sector says we have to have it. The reality is if you catch so many fish, have so many 6 7 pounds, you're either going to give it away or sell it. And if you're recreational, you should be utilizing what 8 9 you catch as food. That simple.

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So I would argue that by taking this restrictive approach, we not only are going to hurt the fishing community one more time, but we are not utilizing the stock. And the final comment is: Are we doing single species management or not?

To this day I cannot understand how we can have a target at a minimum and a maximum of where the spawning stock biomass has to be and we allow stock -- my favorite one is striped bass -- how we allow that stock to get to 183 percent of spawning stock biomass and not have any effect on the subspecies below it.

And particularly in our case, in the next few days or weeks, we're going to be talking about possibly shutting down the lobster fishery. And I defy any one of you around this table or in the audience to

- tell me that lobsters aren't eaten by striped bass.
- 2 So either we have single species
- 3 management, we try to bring them all in balance, as
- 4 opposed to getting the spawning stock biomass above the
- 5 target but never answering the question how far above
- 6 the target. So those are my points.
- 7 COUNCIL COMMITTEE CHAIRMAN JACK
- 8 TRAVELSTEAD: Pat, do you have a question? We'll have
- 9 more thoughts later, but right now we just want
- 10 questions for the staff. Pete.
- 11 PETER HIMCHAK: Yes. Thank you, Mr.
- 12 Chairman. I don't know where to start here. In regard
- to the January-February season, we had this discussion
- last year in Wilmington where the VTR data did not show
- 15 significant harvests of anything which is why -- I know
- 16 there was concern to close the season, but at the same
- 17 time -- I opposed -- and that is something by closing
- 18 the season and that's why it was put back into the
- measures for 2010. As to our landings, we're
- flabbergasted at how we ended up with 574,000 fish or
- 21 whatever, and obviously nobody wants us in their region.
- 22 My question is on the options for what we can do. And
- I guess I have a lot of questions.
- 24 If we're brought into the northern

1 range, does that lock us into the minimum size limit?

- 2 I guess in the EEZ it would, which is really put an end
- 3 to our fishery because if we go from a 9 inch to a 10
- 4 1/2, 11 inch fishery, it's like a reduction to 73
- 5 percent, just going to 10 inches.
- 6 So I'm looking at Option C, and I'm
- 7 looking in the briefing book on page -- behind Tab 4,
- 8 page one, and I'm asking the question here: Under C at
- 9 the bottom of the page where it says: A status quo and
- 10 New Jersey takes the required reduction. What does
- 11 that translate into the reduction as a percentage, and
- 12 would it still -- would it not give us flexibility in
- 13 the minimum size limit? I'm not sure I understand the
- 14 options.
- 15 JESSICA COAKLEY: Option C basically
- 16 just does what we do now in that New Jersey would need
- to do an 81 percent reduction. And you can figure out
- 18 that reduction. The state can provide proposals and do
- 19 that however you would like. You can have 9 inch with
- 20 a very restricted season and a very restricted bag.
- 21 Your federal fisherman would still have
- 22 to follow federal rules whatever those may be because
- they still need to do that now. Just to remind
- everybody on the Board and Council of how the process

1	works is that rederal measures are adopted, so all
2	federal permit holders have to abide by those rules.
3	The majority of scup are caught in state
4	waters, so the Commission developed conservation
5	equivalency to allow the states to set their own
6	regulations within state waters. So only state permit
7	holders follow those state regulations, and anybody
8	with a federal permit still has to follow the federal
9	rules. If you were to be put in with that northern
10	region, then what they have come up with in the past is
11	common size and bag limits, but each state adjusts their
12	season as necessary. I would assume they would be
13	following those same rules, but I won't speak for the
14	northern states.
15	COUNCIL COMMITTEE CHAIRMAN JACK
16	TRAVELSTEAD: Pete, go ahead.
17	PETER HIMCHAK: Just as a follow-up,
18	so whatever they established, whether it was 11 inches
19	or 10 1/2 inches, that would apply in our offshore
20	waters, and since they have federal permits in our
21	internal waters as well ultimately?
22	JESSICA COAKLEY: Your federal permit
23	holders would have to follow whatever rules National
24	Marine Fishery Service promulgates. They don't

- 1 necessarily always promulgate the same regulations that
- 2 the northern states put in place. So it depends on what
- 3 comes out of the final rule.
- 4 COUNCIL COMMITTEE CHAIRMAN JACK
- 5 TRAVELSTEAD: David Pierce.
- DAVID PIERCE: The question: In Table
- 7 We see the -- it's in the memo from Jessica to the
- 8 Monitoring Committee. On Table 7 we see 2010 landings
- 9 for the different states, and it's not there, of course,
- the 2009 landings that they're informative. Those are
- 11 found in a table, an earlier table. I think they're
- 12 in Table 3 where you see that: Massachusetts actually
- went down, Rhode Island went up a little bit,
- 14 Connecticut went up, New York went up 800,000.
- 15 Anyways --
- 16 COUNCIL COMMITTEE CHAIRMAN JACK
- 17 TRAVELSTEAD: David, just -- David --
- 18 DAVID PIERCE: My point is that they've
- 19 gone up -- thank you. My point is they have gone up,
- and I think that, Jessica, you're saying that the
- 21 Monitoring Committee as a response has said the bonus
- season should be done away with.
- It's unclear to me why that conclusion
- 24 was drawn perhaps because I can't find in your report

any description of the party and charter boat landings
2 2010 versus 2009.

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- That would be very informative because the bonus season is to address party and charter boats and their unique situations in that they need to draw customers, they need to have a higher bag limit at some time of the year, Massachusetts in the spring, other states not in the spring necessarily.
  - So that's my question: Where are the data that show the situation for the party and charter boat fleet, and did that data convince the Monitoring Committee that the bonus season should be done away with?
- 14 JESSICA COAKLEY: Okay. The
  - Monitoring Committee did not outright conclude that the bonus season should be eliminated. What they concluded was the set of measures, the common set of 11 inch, 10 fish and that May 24 to September 26 season would constrain landings to the coastwide, the new proposed harvest limit for 2011 on the basis that the minimum size adjustment accounted for the majority of that percent reduction -- so it was about 10 percent -- and it was a 12 percent requirement reduction so that elimination of the bonus season would account for whatever remainder

- 1 there was.
- 2 So it wasn't quantified there in the
- 3 staff memo. And it would require a tremendous amount
- 4 of work to go through the exercise of figuring out what
- 5 the contributions by fleet, mode, season might be.
- 6 The Monitoring Committee did talk at the
- 7 meeting about whether it could or could not be done and
- 8 thought it would be quite complicated to sort that out
- 9 because the bonus season does not cover a full wave.
- 10 It's parts of waves. And we know that the value of days
- 11 within the waves one month versus -- the first month
- versus the second month in the wave are probably
- 13 different and that it wasn't something that could be
- 14 quantified.
- 15 So I just want to point out that wasn't
- 16 what they concluded, that they didn't conclude you
- should get rid of the bonus season, they concluded that
- the set of options that were put forward would be
- 19 adequate to constrain measures.
- DAVID PIERCE: Thank you. Do we have
- the data, though, for the party and charter boat fleets,
- 22 the 2010 versus 2009 by state?
- TONI KERNS: We have it by state, but we
- don't have it for the time period that the bonus season

- was in place because that bonus season spans more -- it's only part of each of the waves.
- So, if you look at it just in as a whole,
  in Massachusetts a party charter industry probably is
  about 40 percent of the scup catch. And in Connecticut
  and Rhode Island, I think it's less than 5 percent of
  the scup catch or less than 10 percent. I'm doing this
  off of memory. And I did not look up New York's. I ran
- DAVID PIERCE: Do we have the data regardless of the --

out of time.

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- TONI KERNS: We can give you the percentages by mode, but not for the bonus season.
  - DAVID PIERCE: Well, even so, in that particular state, I mean the party and charter boat fleet they operate principally for scup in that bonus season. So whatever you have for landings by the party and charter boat fleet would likely reflect primarily the bonus season. So you have the data, but --
- TONI KERNS: It wouldn't necessarily -
  DAVID PIERCE: Okay. That data did not

  influence the decisions of the Monitoring Committee.

  That's what I'm hearing. The Monitor Committee is not
  recommending that the bonus season be done away with.

1	Correct?
2	TONI KERNS: Correct.
3	DAVID PIERCE: Okay.
4	COUNCIL COMMITTEE CHAIRMAN JACK
5	TRAVELSTEAD: Further questions? Frank.
6	FRANK BLOUNT: Yes. Thank you. I
7	have several questions here. And one goes back to
8	something that was said earlier about you know,
9	flagging certain data. And I'm wondering if the
10	Monitoring Committee looked at one of my concerns:
11	if you looked at New York for July and August in the
12	charter boat mode, their landings had a tremendous
13	increase; it's the equivalent you know, of an
14	additional 60 to 70,000 people going fishing limiting
15	out every single day on a charter boat. It couldn't
16	have happened.
17	Another one I think that needs to be
18	flagged is Connecticut, how Connecticut in the middle
19	of the four-state region has a 400 percent increase when
20	the other states didn't. And I think those are two
21	things that I think should have been looked at. I did
22	some of the calculations, and I know the bonus season
23	you can't use the entire wave, but considering that the
24	bonus season closes mid-October, so there shouldn't be

any fishing in the end of the wave especially for

Connecticut, New York and Rhode Island; when you look

at the bonus season and what took place last year, Rhode

Island's landings on the party boat mode were down by

percent; New York's were down 90-something percent

in the party boat mode; Massachusetts was down about 15

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percent.

- The only people that took a hit last year

  was the party boat mode, and the reason why: because

  the bag limit was cut and the season was cut. The

  decision was made by the Board to keep the rest of the

  season for the private angler the same. Private

  landings went through the roof.
  - So, I mean, I think if you look at the two things that I flagged, we're not over -- I mean you can't pick and choose the data that you want. And it's kind of -- what I have done here to demonstrate, that when you put it all together, it doesn't add up to a whole lot.
  - But there's another thing I've heard:

    we have to be careful with the bonus season because

    during the bonus season you're catching sea bass along

    with the scup. That's true. I looked at last year's

    landing of sea bass by the party boat mode during the

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1 bonus seasons. It was down 50 percent from the year
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- 2 before. So I can use the data to show that if you
- 3 eliminate the bonus season, there were more fish caught
- 4 outside of it. So the party boats are better off to have
- 5 a 10 fish bag limit because the data supports that, that
- the landings are going to go through the roof.
- 7 So, if you pick and choose -- I know you
- 8 can't break MRFSS down, but this is a good example that
- 9 when you do, it doesn't add up to a lot. But I just find
- it very, very hard to believe that Connecticut went up
- 11 400 percent.
- 12 I also find it very hard to believe that
- in the party boat mode in New York that it dropped to
- 90 percent. That didn't happen, but that's what the
- data shows, and that's what we're putting together to
- 16 say -- I don't know where you go with this, but it just
- doesn't add up.
- 18 My question on that was: Were those two
- things looked at that should have been flagged; was the
- 20 charter boat landings in New York and the fact that
- 21 Connecticut had a 400 percent increase? Those are two
- 22 places that should be flagged.
- TONI KERNS: For Wave 5 data I can't --
- for Wave 5 no one knows, but for Wave 4 when we got

1	together as a Monitoring Committee and when the wave
2	meetings have happened, no one has said that they see
3	huge anomalies. It never came up for scup. And for the
4	individuals that were at the meetings, some industry
5	members as well as the biologists they said that scup
6	availability was high and that people were catching it
7	all the time, so that having these numbers wasn't all
8	that surprising. And so no one said they needed to
9	investigate any of these numbers

10 FRANK BLOUNT: It's theoretically
11 impossible. I mean in Rhode Island, I was the only
12 party boat catching scup for most of the year, and I had
13 to average over a thousand fish a day. It didn't
14 happen.

But Rhode Island's such a small player it really doesn't make a difference. But I can tell you exactly how many scup were caught in Rhode Island, and I did not average a thousand fish a day. And that's a reduction from the year before.

20 COUNCIL COMMITTEE CHAIRMAN JACK

21 TRAVELSTEAD: Thank you. Steve.

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22 STEVE HEINS: Just to that point, I'm
23 doing a little math here. The charter mode in Wave 4
24 for New York, just charter mode was 51 percent of the

1	landings for wave 4. That is anomalous.
2	COUNCIL COMMITTEE CHAIRMAN JACK
3	TRAVELSTEAD: Any further questions? Yes, Chris.
4	CHRISTOPHER ZEMAN: Do the MRFSS
5	reviews ever find anything anomalous?
6	COUNCIL COMMITTEE CHAIRMAN JACK
7	TRAVELSTEAD: Apparently they do occasionally. I
8	can't give you any details. Any further questions of
9	the staff? If not then we need to move toward a motion.
LO	David.
L1	DAVID SIMPSON: So the northern region
L2	is supposed to reduce by 18 percent. New Jersey's
L3	recreational fishery has to reduce by what was it
L <b>4</b>	85 percent 81 percent. I'm sorry. I didn't mean to
L5	exaggerate.
L6	All this in the context of a fishery
L7	I will go back to the allocation issue from the meeting
L8	in November where from '07 to '09 the commercial
L9	discards accounted for 48 percent of the removals from
20	this population, the recreational landings 14 percent,
21	recreational discards 4 percent. This is by numbers.
22	So almost half of this population is
23	allocated to waste in the commercial fishery which
24	predominantly occurs in federal waters. And under

those conditions, I don't believe Connecticut can accept anything along the lines of reductions.

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I think we need to take a giant step back in terms of reasonable access for the public to this resource. We need to reduce the minimum size so that there's access for shore-based anglers. We need a wholesale rethinking of scup management. Trying to manage this species by MRFSS estimates on an annual basis is ill advised. You can see the problems that develop from this. I don't think anyone from MRFSS would ever come in here and suggest that quota-based management is an appropriate use of MRFSS data, and I don't think we'll hear that from them when we begin to get our reinvented MRIP with all our state licenses now.

I'm not optimistic that it's going to change things radically. And so I think we need to take a step back and set reasonable access rules, and whatever the estimates are they are.

And I had a motion crafted, but I'm a little bit concerned about it based on what I heard Frank say. But I will offer it up to get the discussion going. And that is for the states from Massachusetts to New Jersey to adopt a 9 inch minimum size and a 10 fish limit and allow a 30 day bonus season with a 30 fish bag limit

1	for	all	angl	ers,	no	t j	ust	party	boats,	and	that	t	here
2	be n	o cl	osed	seaso	on a	nd	that	t other	states	ador	ot an	8	inch

- 3 minimum size and a 10 fish limit with no closed season.
- 4 COUNCIL COMMITTEE CHAIRMAN JACK
- 5 TRAVELSTEAD: David, that was on behalf of the Board,
- 6 and it's seconded by Pat Augustine.
- 7 PAT AUGUSTINE: And I'll move for the
- 8 Council.
- 9 COUNCIL COMMITTEE CHAIRMAN JACK
- 10 TRAVELSTEAD: Is there a second for the Council?
- 11 Second by Chris for the Council. So let's make sure we
- 12 get the motion up on the screen so we all understand it
- before we start discussing. Jan, do you have it, or do
- 14 you need Dave to restate it?
- 15 [Inaudible.]
- 16 COUNCIL COMMITTEE CHAIRMAN JACK
- 17 TRAVELSTEAD: Chris.
- 18 CHRISTOPHER ZEMAN: I just seconded
- 19 that motion just for discussion purposes only. But I
- do want to make sure that it's clear that we haven't
- 21 developed any management measures or evaluated any
- 22 management measures for this 24 and 26 percent
- 23 reduction. Is that correct?
- TONI KERNS: Yes, because, Chris,

1	normally the commission adopts conservation
2	equivalency. The Council does not have that in their
3	plan, and so the Commission usually adopts conservation
4	equivalency, and then we go home and put together a
5	proposal that's reviewed by the Technical Committee and
6	then adopted by the Board, and the Council suggests a
7	set of regulations for federal waters which then goes
8	through rule making just like summer flounder and black
9	sea bass do. They don't always equal each other.
10	COUNCIL COMMITTEE CHAIRMAN JACK
11	TRAVELSTEAD: Pete, while we're waiting for the motion.
12	PETER HIMCHAK: Okay. Just so I
13	understand; I'm unfamiliar with that: The bonus system
14	essentially has a different possession limit during 30
15	days that the state would pick at its discretion. Okay.
16	Thank you.
17	COUNCIL COMMITTEE CHAIRMAN JACK
18	TRAVELSTEAD: Rick.
19	COUNCIL CHAIRMAN RICHARD ROBINS: Mr.
20	Chairman, I'm just going to raise a point of order, I
21	think, on behalf of the Council. I suggest this motion
22	may be out of order, in fact, because the whole point
23	of this exercise is to develop recreational measures

that would achieve the recreational harvest limit, and

- 1 this doesn't come close to achieving that.
- 2 So I think we're in a very unfortunate
- 3 position today in that we have been able to raise the
- 4 recreational harvest limit and quota on a rebuilt stock
- 5 by 42 percent, yet we find ourselves here trying to or
- 6 having to impose reductions on the fishery through the
- 7 adjustment of recreational measures. But that
- 8 situation can be traced back to last year's decision,
- 9 I think, to set recreational measures where when those
- were set in state waters they were expected to exceed
- 11 the recreational harvest limit by over 30 percent. So
- the increase in quota has basically been precaught.
- 13 It's an unfortunate situation, but I think we can look
- back and see how this happened. But at any rate, I think
- on the Council's side, this may be out of order.
- 16 COUNCIL COMMITTEE CHAIRMAN JACK
- 17 TRAVELSTEAD: I'm not sure it's out of order as much as
- it obviously doesn't achieve the staff recommended
- 19 percent reductions, and I think people will just take
- that into account when they vote on it, on the motion.
- 21 Dave Pierce.
- 22 DAVID PIERCE: I think David's motion
- is a bold one, and it's a good one. He's highlighted
- a number of truisms that cannot be ignored, and one of

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offshore in the EEZ.

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In federal waters, it's one of the 4 5 principal sources of mortality, and it influences the thinking of states and their recreational fisheries and 6 how we deal with the need to cut back on catching. 7

> We have, in deed, attempted to do that with varying degrees of success. Certainly, in 2010 it appears that in Massachusetts anyways we did not have a reduction in catch -- an increase in catch; we had an actual reduction, landings that is. I'm influenced --I'm not a Council member -- I'm influenced by the fact that I know what the SSC, the Mid-Atlantic Council SSC, recommended for the -- biological catch.

> The landings specifically they gave the Council a recommendation of about 43 million pounds for That was the ABC recommended by your SSC, 43 landings. million pounds. After a great deal of discussion, concern about the status of the certainty of the database and of the assessment, they eventually collectively ended up with 20 million pounds.

23 So, in terms of this particular motion relative to the ABC recommended by the SSC, I think the

1	motion poses no problem for stock status in the context
2	of the ABC recommended by SSC. Instead of 43 million,
3	we've gone down to 20 million and then divided, of
4	course between the commercial and the recreational

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There's another issues as well, that, of course, we can't really deal with today, but it still influences my thinking, and that is the way in which the catch is allocated between the commercial and the recreational fishery. We've got a 78-22 split. We debated this issue at a previous meeting. It went some distance but not as far as I wanted this to go. So there's that split that needs to be revisited. In deed, if it was revisited, we wouldn't end up with this kind of a problem relative to landings versus the target.

So I'm influenced by the SSC recommendation. I'm influenced by the split between commercial and recreational fisheries. I'm influenced by the amount of waste and discard and mortality that occurs in the EEZ, and the fact that the states certainly in the northern area, Massachusetts through New York, we've taken some very responsible action, certainly, over the last few years and previous years, for that matter, to try to keep within the target.

And we have voluntarily tried to develop

т	the same seasons, bonus seasons, the same strategres to
2	provide for consistency between the states. So with
3	all that said, I recognize the concerns of Rick, and I
4	recognize the Council's concerns and the requirements
5	of the Council; but in terms of what I need to do in my
6	state, especially in the context of our now having a
7	recreation license in our state this year, I think the
8	motion makes a great deal of sense.
9	COUNCIL COMMITTEE CHAIRMAN JACK
10	TRAVELSTEAD: Further comments on the motion? Chris.
11	CHRISTOPHER ZEMAN: Have we ever
12	switched a state from one allocated region to another
13	region in like a specification? Is that something
14	we're okay to do? Because you really I guess New
15	Jersey would be leaving the southern states with a
16	portion of that 3 percent to go to the northern states.
17	Would we take a portion of that 3 percent with us? I'm
18	not sure how it would work.
19	JESSICA COAKLEY: Well, for federal
20	waters we manage on a coastwide basis. The state the
21	northern-southern region conservation equivalency is
22	within the Commission FMP only, so the well, Toni's

 $\ensuremath{\mbox{I'm}}$  not sure if shifting that around

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not here.

1	would require an addendum or whatever kind of action she
2	might need to take. If you were to move a state like
3	New Jersey into a northern region or things like that

4 I'm not sure what tool it would require.

> If we all did this together and adopted this as a coastwide regulation, then we wouldn't need to shift the addendum, but if the Council does not adopt these measures and just the Commission does, then there's a possibility we would need to change the addendum because of the way the region is set up with 97 percent, and it specifically identifies the four northern states as part of that region and that New Jersey is a part of the southern region with 3 percent. So we may need to do an addendum to change that.

> > COUNCIL COMMITTEE CHAIRMAN JACK

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16 Chris. TRAVELSTEAD:

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17 CHRISTOPHER ZEMAN: I would ask:

18 Could we take a five-minute break just to discuss this

19 for a minute among members?

20 COUNCIL COMMITTEE CHAIRMAN JACK

2.1 TRAVELSTEAD: Does the group think we'll benefit from

22 that? I don't see any affirmation that that will help,

23 Chris. I don't have any other -- I'm sorry. Pat had

24 her hand up.

1	PATRICIA KURKUL: Thanks. I'm I think
2	for obvious reasons concerned about the motion. It's
3	not consistent with the Council's requirements at the
4	very least, and so sort of best-case scenario we'd end
5	up with different measures in federal waters than in
6	state waters.

And I think worst-case scenario we could potentially end up with a closure of the EEZ for scup. So I strongly urge us to look at other alternatives. In some ways we're in this situation because of the actions that we took last year, which were to not to sufficiently match the measures to the TAC we were trying to achieve, and, in fact, I think we knew last year we were going to blow through it. And so now we're in the situation that we created and trying to, I think, take the same sort of inappropriate approach to fixing the situation. So I urge the Council and the Board to vote against the motion.

19 COUNCIL COMMITTEE CHAIRMAN JACK

TRAVELSTEAD: Any final comments? Adam.

21 ADAM NOWALSKI: Thank you,

Mr. Chairman. Again, commenting on behalf of the

Commission, you know, while the Commission isn't

24 constrained by Magnuson as we sit here in a joint

1	session, we hear the overriding concerns of Magnuson;
2	and so as a commissioner I do have to look at Magnuson
3	to understand where council members come from.
4	And I find myself looking at National

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Standard 1, which says this is the overriding requirement where we need to make sure that we're not overfishing the stock. These landings at the level they're at do not come anywhere near reaching the over fishing level. That is not a threat. Nothing that we have before us threatens the stock.

So we have the second component of National Standard 1 which says we should be trying to achieve optimum yield. Okay. When we hear from constituents, when we look at what the landings do, when we see how far below the OFL level we have, that has to become a very real concern at that point. And then when we go back to look at the actual FMP, you say, okay, well, what are we actually trying to do? It says that we're proposing measures to constrain the catch.

When we go back and look at how our measures that were supposedly put in place to constrain the catch to a particular level have performed in recent history, they haven't. The last three years, two years ago, we were 121 percent over.

1	So apparently the process that we have
2	before us hasn't been working. Following the same
3	process again is likely not to work. At least we've got
4	something else here that we can sit back and say, hey,
5	this is going to bring the possession limit down
6	significantly from where it was.

I think a fresh set of eyes on this or a fresh approach certainly gives us an equal chance to achieve the desired target as where it's been at any point in the past because it hasn't been working. The last four years were over every year following the same process. We need a fresh set of eyes on this, and I applaud this motion. Thank you.

14 COUNCIL COMMITTEE CHAIRMAN JACK

15 TRAVELSTEAD: Dave.

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DAVID SIMPSON: I'm trying to think about whether I wanted to say anything or not. You know, I appreciate Pat's comments. I understand them. But I think we have this overriding obligation to the public, especially in an era where now the federal government has effectively mandated that they all be licensed and we have rebuilt the stock, but we have one segment of the industry that's been incredibly constrained while another part has really not felt any

1	consequential restraint or restrictions, any burden of
2	responsibility for managing this resource and
3	conserving it.

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And at a time when I look at the last three years and I see that fully 48 percent by numbers are discarded dead, there's plenty of room for the federal side of this plan to take effective conservation measures that would allow the recreational fishery reasonable access and not terribly burden the federal waters fisheries.

Simply put: The federal waters fisheries need to clean up their act a little bit and allow reasonable access for the tens, hundreds of thousands of members of the public who simply want to be able to take a 9 inch fish home from the dock in October, which we're arresting people for. Do you know absurd that is? We're discarding 12 million fish a year out in the ocean dead, and we're pinching people and fining them 70-some dollars for taking two 9 inch scup home. This is simply something that I don't believe the state of Connecticut can just sit by and nod and say, yup, we'll follow the lead of the Mid-Atlantic Council and be good soldiers and do whatever the plan requires.

We need to find some reasonable access

- and reasonable equity between sectors of this fishery
- and between the burden of conservation in state waters
- 3 versus federal waters. It's time for the federal
- 4 waters fisheries to do a little bit here.
- 5 COUNCIL COMMITTEE CHAIRMAN JACK
- 6 TRAVELSTEAD: Pete.
- 7 PETER HIMCHAK: Yes. Thank you, Mr.
- 8 Chairman. You know, I dread this meeting every year.
- 9 But we're essentially locked into a mechanical process
- that gives us numbers to deal with that we have very
- 11 little confidence in.
- 12 And for me to go back and say, well,
- okay, guys, we got to reduce the recreational fishery
- by 81 percent based on numbers that have a PFC of 38
- percent when the SSB is at such high elevated landings.
- 16 And by the way, we just increased the commercial trip
- 17 limit in Winter 1 period from 20 or 30,000 pounds per
- 18 trip every two weeks to every week. I can't explain
- 19 that. I can't come up with a good argument for telling
- them that they have to do that to prevent over fishing.
- 21 And I think Adam touched on this. I mean we're kind of
- 22 like locked into numbers and equations and a process
- that kind of makes us do things that we know that we're
- 24 -- we don't have that much confidence in, and I'll just

- leave it at that.
- 2 COUNCIL COMMITTEE CHAIRMAN JACK
- 3 TRAVELSTEAD: Pat Augustine.
- 4 PAT AUGUSTINE: Thank you,
- 5 Mr. Chairman. To a couple of points that Mr. Simpson
- 6 made, maybe this is the time where we have to have that
- 7 division like we had in some past years where we had a
- 8 separation in I believe it was scup, as a matter of fact,
- 9 where the states took one course and the federal waters
- took another course; and then the following year we paid
- 11 a pretty heavy penalty.
- 12 That being said, I still support the
- direction that we're going. I still support the
- reality of where we are with the status of the stock.
- I just believe the same as Mr. Himchak said: We're
- 16 dealing with call it flawed data; call it what you want;
- the credibility of the system that we're using as the
- 18 basis for making our quota allocations just -- the
- credibility isn't there; it's non existent.
- 20 MRIP should improve it somewhat, but the
- 21 bridge hasn't been rebuilt to the public and to
- 22 ourselves where we have any kind of a level or a level
- of comfort with what we're hearing. We do, in fact,
- 24 have a level of comfort from what the SSC has done in

- the last two or three years, incredibly, incredibly outstanding data, incredibly solid stock assessments.
- 3 And between Dr. Weinberg and
- 4 Dr. Morman, Nancy Thompson, Dr. Thompson, they have done
- 5 an incredible job in responding to us for what our needs
- 6 are. The credibility of their data to my mind is
- 7 unquestioned, and yet we have another layer that looks
- 8 at that, the Monitoring Committee and then the staff,
- and then we have to deal with what we have to deal with.
- 10 So it almost seems like this is a time
- 11 where we have to take that hard decision and have that
- 12 split where ASMFC has a quota, and the federal group has
- 13 a quota, and that's where we are. It's going to be
- untenable, but I don't see any other option.
- 15 We can sit here for another two hours
- beating our gums about which way to go, whether this is
- 17 right or wrong, but in my humble eyes -- and, again, I'm
- 18 very old and have to wear glasses -- I still believe this
- is what we have to do.
- 20 Let's face reality. We've got to take
- off the pink glasses and look at where we really are.
- 22 Mr. Himchak is absolutely right. We're locked into a
- 23 process of data that's being made available to us that
- 24 we all question. In some states your PSA is what -- 38

- 1 percent or 35 percent. In others it's much less. But
- 2 the credibility and what we do today is going to tell
- 3 whether people will be abiding by what we are
- 4 recommending we do, or they're going to just go fishing
- 5 and catch what they want.
- 6 We're depriving them of a natural
- 7 resource that we're controlling to the nth degree. And
- 8 I'll use one example, and I'll shut up. We have more
- 9 kids playing soccer and Little League Football and
- wrestling now than we've ever had in the history of the
- 11 youth on Long Island.
- 12 When you have 600 soccer teams and you
- 13 can count the children who are out on the boats on one
- hand on a weekend, there's something wrong with that
- 15 picture. So I would support this motion, and I would
- hope all you Council members and Board also support it.
- 17 Thank you, Mr. Chairman.
- 18 COUNCIL COMMITTEE CHAIRMAN JACK
- 19 TRAVELSTEAD: Pat Kurkul.
- 20 PATRICIA KURKUL: Thank you,
- 21 Mr. Chair. I think -- I want to make a couple of points,
- I guess, based on the comments that were made. One is
- that we have to look at all the provisions of the
- 24 Magnuson Act and not just a couple of them. And,

1	frankly, if the issue here is the harvest level, then
2	we ought to be looking at the harvest level and not doing
3	something that's inconsistent with the decision that
4	this group made. And if the issue is the allocation,
5	then we ought to be looking at the allocation and, again,
6	not doing something inconsistent with the policy of both
7	of these groups, not just the federal side, but both of
8	these groups.

And frankly, we can't solve the problem by trying to pretend the pie is bigger. I mean fix the underlying problems or live with the decisions that you made and the decisions we've made in the past.

13 COUNCIL COMMITTEE CHAIRMAN JACK

14 TRAVELSTEAD: Lee.

2.2

LEE ANDERSON: I must say I'm a bit confused here. But we heard Jessica's comment starting out, and she didn't go way back to the beginning but we had an SSC that came up with an ABC, and then we came up with a recommendation. That's when she started in and followed all the data through that said we have to make cuts to come into compliance.

And then it seems to me what I'm hearing around the table is: I didn't hear her report that said that's we have to do; let's make another motion, and it's

- 1 not going to do what our staff tells us to do. A vote
- 2 for this motion says we're not going to accomplish what
- 3 we have to do. People can talk about it and waive and
- 4 say, oh, it doesn't exist; I don't care. It does exist.
- 5 I'm sorry. I cannot speak in favor. I will not vote
- for this motions.
- 7 COUNCIL COMMITTEE CHAIRMAN JACK
- 8 TRAVELSTEAD: Rick.
- 9 COUNCIL CHAIRMAN RICHARD ROBINS: I
- just wanted to follow on Pat Kurkul's comment and on the
- issue I think is really wasn't into this discussion very
- 12 substantially, and that is the question of recreational
- access and allocation. And that is an issue that we're
- 14 beginning to deal with.
- 15 We agreed at the annual meeting of the
- 16 ASMFC when we met jointly that we would initiate an
- 17 economic study of the allocation question. I just
- 18 wanted to remind the group of that, that we're already
- beginning to initiate that. We're going to discuss it
- 20 tomorrow in Executive Committee but would anticipate
- 21 that we develop a statement of work for that
- investigation of that specific question.
- 23 But I think that's better addressed
- through the amendment process than it is on a defacto

1	basis through the establishment of measures. So I
2	think that's an important distinction from what we're
3	doing here today.
4	COUNCIL COMMITTEE CHAIRMAN JACK
5	TRAVELSTEAD: How many times do people want to speak on
6	this issue? I think we've all been heard a number of
7	times. I'm not sure. Pat, just real quick.
8	PAT AUGUSTINE: With that new
9	information that's responding to Ms. Kurkul's comment,
LO	we're not addressing and fixing the problem, and the
L1	problem is where we've set the level of the quota.
L2	So having said that, maybe the way to fix
L3	it is to make a motion to go back to address the quota.
L <b>4</b>	I'm not sure we can do it at this late date, but that
L5	would fix the problem. And I'm not sure a motion's in
L6	order.
L7	And then if it were in order, I would go
L8	back and look at the recommendation from the SSC, which
L9	was 40 million pounds and we stopped at 20 and go
20	back to my original motion which I think was 30. So are
21	we in order or out of order if we do that, Mr. Chairman?
22	I don't know. That would fix the problem.

COUNCIL COMMITTEE CHAIRMAN JACK

TRAVELSTEAD: Chris, I think you're the last hand from

23

- 1 the Council, and there's at least one hand in the
- audience we'll hear from, and then we'll vote.
- 3 CHRISTOPHER ZEMAN: It is a difficult
- 4 issue because it sounds like this -- you know, based on
- our targets, and this motion seems like it will not
- 6 satisfy, but I also don't have any analysis of what would
- 7 or any recommendations of how we could tweak this motion
- 8 to make it closer to any sort of target.
- 9 This seems to be sort of going in the way
- 10 where the Council tends to go, but I frankly don't
- 11 understand how far off we are from our goal and what
- changes we can make to this to make it more palatable
- or achieve our conservation goals.
- 14 COUNCIL COMMITTEE CHAIRMAN JACK
- 15 TRAVELSTEAD: Well, the staff did offer up a
- 16 recommendation for federal waters of 11 1/2 inches, 10
- 17 fish and an open season of May 24 to September 26, so.
- 18 You do have that in your material.
- 19 Let's hear from the audience. Mr. Leo.
- It looks like we've got several hands. We'll hear from
- 21 all of you. I'd just ask that you make it as quick as
- 22 you can.
- 23 ARNOLD LEO: Thank you,
- 24 Mr. Chairman. Arnold Leo, a fisheries consultant, Town

- of East Hampton. You know, this situation really
- 2 appears to some of us as an example of simple
- 3 mismanagement.

ABC.

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I mean to have originally been given a 4 5 recommendation by the SSC of 42.9 million pounds and to 6 end up with a quota that was voted on last year just asks 7 for this problem. It's not overfishing. It's giving an underage in the quota. It's as simple as that. 8 9 I certainly agree with Mr. Augustine when he says maybe 10 we should send this one back to the SSC and get their 11 review of it and act on the SSC's recommendation for an

## 13 COUNCIL COMMITTEE CHAIRMAN JACK

- 14 TRAVELSTEAD: Go ahead, right here. If you guys could
  15 kind of que up behind the mic., we'll just run free.
- 16 PAUL FOSBERG: Paul Forsberg, Viking
  17 fishing fleet, Montauk, New York. This proposal -- I
  18 just want to bring to your attention most of you probably
  19 know that most of the people that fish on a party fishing
  20 boat are from a limited and a low income. They depend
- 20 boat are from a finited and a fow income. They depend
- on these fish for food.
- 22 And when we have a 10 fish limit during
- the summer season and our boat stays tied to the dock.
- 24 We are the smallest boat in our fleet that does scup

- fishing, porgy fishing in July and
- 2 August. We carry eight to ten people a day. On other
- days we stay tied to the dock. As soon as we are allowed
- 4 on September 1st, previously to go up to 40 fish we use
- 5 the biggest boat in our fleet, and we go from 8 to 10
- 6 people a day to 60 to 80 people a day. That has to tell
- 7 somebody something, that when these people can catch
- 8 fish, they can afford to go fishing.
- 9 Now, with this proposal, you're
- dropping us to 30 days from 40. You already dropped us
- from 50 fish to 45 to 40 fish. Now you've cut them down
- to 30. That's going to knock out a certain amount of
- those people that can afford to go fishing.
- We used to have 45 days fishing. Now
- 15 you're posing to go down to 30 days fishing. This bonus
- 16 season is spring and fall when the weather is very
- 17 unpredictable. We lose a lot of days with weather. So
- 18 we don't fish 30 days. We don't get that in. We never
- do. Even when we have 40 days, we're lucky to get 28
- 20 -- 27/28 days in.
- 21 So now we're going to get cut down again
- on that side. Now, these are the people that need to
- fish the most, and you're boxing them out of the fishery.
- Now you turned around -- we've been limited in -- after

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       the season we've been limited with the RSA, and we extend
       our season with the RSA, and it's been very successful.
2.
       We've been doing it for four years now.
3
                                                 It has worked
4
       out very well. It allowed these people a chance to go
5
       fishing after the season. We buy the fish, and they can
       come fishing. Now with you keeping the season open 12
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7
       months a year, you've boxed those people out of that also
       because now we can't have the RSA when the season is
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open.

So you've taken the people that are the most needy and cut them down to 20-odd days of fishing per year. Not only the amount of people that the boats and the people that work on these boats that support this industry you're knocking them out of work.

And I thought the idea of our government was to try and get jobs back. You're taking them away, and you're cutting something down that's a fishery that's rebuilt 212 percent Pat Augustine said. I thought it was 208. But over 200 percent and you're taking it away from the people that need it the most. I don't think that's fair at all. Thank you.

JOSEPH HUCKEMEYER: Joseph Huckemeyer, party boat owner Massachusetts. I feel like I'm watching Jeopardy here. You know, we're working

proposal, and then we get a haircut on that, and now
we're just trying to play catch up. The problem is not
at the end here. The problem is at the beginning. The
scup stock is in as good a shape -- I'm been doing it,
fishing, for 38 years, and I've never seen the amount
of scup on the ocean and the spread of fish up and down

backwards because we're starting off with a SSC

- 8 the coast. And we go through this every year. Looked
- 9 liked like this year was going to be the year we get over
- 10 the hump and we were going to be able to do what we're
- doing now when looking at fluke.

- And I appreciate Dave's proposal here
  because it has a lot of merit. But, as a party boat
  owner, when we get down here, we're losing days, we're
- losing the opportunity to make a living.
- On the 9 inch, I know Jersey's going to
- have a problem with it. I'd be happy to go with 10
- inches and then bring the number of days back up just
- 19 to keep us going so we can make it to that year where
- we get over the hump. We're managing fish on the way
- 21 up the same way we managed them when they were on their
- way down, and we're basically chasing our tail.
- 23 And I think you should rethink this a
- 24 little bit to somehow work on the other end where the

- 1 quota that we got where the commercial-recreational
- 2 split is addressed because it's such a small fix. If
- 3 you take those two parts into the picture. This is
- 4 going to be awful. There's a hundred businesses in New
- 5 England that depend on this spring fishery up by me.
- 6 This room would be full five times what there is in the
- 7 audience. Everybody here basically probably came for
- 8 sea bass, but nobody had any idea that this was coming
- 9 down the pipe.
- 10 MONTY HAWKINS: Monty Hawkins, Party
- Boat Skipper, Ocean City, Maryland. I've seen twice on
- the screen that angler behavior is difficult to predict.
- 13 Well, that's incorrect. Angler participation is very
- easy to predict. It's MRFSS data that is very difficult
- 15 to predict.
- 16 How MRFSS interprets angler
- 17 participation is -- the nearest thing you can compare
- 18 it to is somebody on heroin. It's just up and down like
- 19 crazy. It's unbelievable. The MRFSS data is
- 20 unbelievable. The public doesn't believe it. I've
- 21 heard numerous comments around this table that you all
- don't believe it.
- So it's just time to go with common
- sense. Go with what things you know have worked in the

- 1 past. It's time to go with common sense and leave the
- 2 MRFSS data out of it. Thank you.
- 3 HOWARD BOGAN: Howard Bogan. I have a
- 4 party boat Jamaica. I know they've been talking about
- 5 addressing the allocation issue for a few years, and
- 6 nothing's happened on that. I really think they should
- 7 move on that and quick. But right now we have all the
- 8 members of the Council and the Commission. We have a
- 9 recommendation for a 43 million pound quota. We're at
- 10 20. Why can't they vote on a larger quota right now?
- 11 We're not voting for anything that hasn't been approved
- already, so I don't see why you can't do that today. It
- 13 should be done today.
- 14 And as far as the bag limit, you got to
- keep in mind, too, that customers on party boats and
- 16 charter boats they don't live two miles from the ocean;
- they don't have their own boat; they don't go out every
- 18 day.
- 19 A lot of them drive an hour, three hours,
- 20 even four hours to come out on our boat. And if they
- don't have the opportunity to catch more fish, it's not
- going to be worth it for them to come out.
- And we charge anywhere from \$60 to \$180
- per trip, so it's a substantial amount of money they're

1 paying to make that trip besides the time and everything

- 2 else invested in it. Thank you.
- 3 GREG DIDOMENICO: Greg DiDomenico,
- 4 Garden State Seafood Association. Just a quick perhaps
- 5 question or comment to the maker of the motion, if that's
- 6 okay, Mr. Chair. Dave, would you consider bringing the
- 7 commercial fish limit to 8 inches as well?
- 8 DAVID SIMPSON: The proposal is 9
- 9 inches. I was going to leave the states from Delaware
- 10 south at 8 inches -- you know, because there's no need
- 11 to change it. They don't catch anything anyway, and on
- 12 the occasion that something wanders into their waters
- it seems reasonable for the public to have access to it.
- 14 If you think that you can address your
- discard problem -- your discard problem -- the discard
- 16 problem in the commercial fishery in federal waters by
- lowering the minimum size, I'm all ears. I think there
- 18 are bigger things at play, predominantly the low value
- of scup and the low incentive that provides to clean up
- the fishery.
- 21 To talk very plainly, I think it's still
- 22 all about squid in the mid-Atlantic, and scup is
- 23 collateral damage to that fishery, and the recreational
- scup fishery is paying the price of that.

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GREG DIDOMENICO: Actually, I'll have
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        to look into the question of what has occurred in the
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        loligo fishery since the GRA's over the last couple
 3
        years, but I'm fairly certain that the bycatch in the
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 5
        loligo fishery is minimal at this point, so your
        characterization of the fishery both what your comments
 6
        said before are a little -- well, they're a little
 7
        discouraging personally, but that's okay. I just want
 8
        to make sure that -- I brought this up to you because
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10
        certainly if we have a 9 inch fish limit in the
11
        commercial fishery, if, in fact, there is some benefit
12
        there to doing something about the bycatch issue, I
        would certainly be supportive of an 8 inch fish in the
13
14
        commercial fishery. Thank you.
15
                       DAVID SIMPSON: If I could, Jack.
16
        know, if you read the documents from Mid-Atlantic
17
        Council, the squid fishery, I believe it's the No. 1
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        bycatch species is scup, and the loligo fishery, and as
19
        you all know, butterfish is a close second. And
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        something like -- what is it -- like three-quarters of
        the butterfish TAC is allocated to basically squid
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2.2
        bycatch.
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                       So I don't think I'm off on my comments.
        That it's still even after GRA's, which were very
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finally we got boats off of the millions of young 2. recruits that were being taken every year. That's why 3 we have scup around now -- I'm convinced of it -- that 5 and  $4 \frac{1}{2}$  inch mesh. But I think there's a whole lot more that 6 7 needs to be done to make that fishery more efficient so that there's enough fish around for a decent 8 9 recreational fishing opportunity, the 10 shore-based angler, the small-boat angler that you hear 11 about who we have to tell you can't take that 9 inch fish 12 in October; we're saving that for discards in the winter 13 fishery. I can't do that anymore, and I don't think the 14 state of Connecticut can handle it anymore. 15 COUNCIL COMMITTEE CHAIRMAN JACK 16 TRAVELSTEAD: Go ahead, sir. 17 JEFF GUTMAN: Jeff Gutman, Party Boat 18 Owner from New Jersey. First, I would echo what Howard 19 Bogan said about the people traveling a lot and paying 20 a lot. And the small bag limit it becomes problematic. 21 It does result in the boats staying tied to the dock. 2.2 I had a couple questions, and maybe you

can help me with this. Can someone tell me what the

current assessment of, I guess, the spawning stock

significant, I think that's why we have scup now is

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23

- 1 biomass or the stock biomass is? The numbers we always
- 2 hear 200 percent, 220, 400. Can somebody smarter than
- 3 me tell me?
- 4 COUNCIL COMMITTEE CHAIRMAN JACK
- 5 TRAVELSTEAD: Go ahead, and we'll look that number up
- for you while you're talking.
- JEFF GUTMAN: Oh, okay. Thank you.
- 8 Also, another question I had -- and I, again, was here
- 9 last year, and I inquired from a couple people. I don't
- 10 know how it happened, but I know last year myself and
- 11 Howard Bogan had discussed -- had questioned you guys
- 12 wanting to close the EEZ in January and February when
- it had been open in the past. And I thought that the
- motion that was eventually passed had that open last
- 15 year. Am I a hundred percent wrong here? Because I
- 16 remember that being a big issue, and you guys saying that
- the January-February EEZ fishery was like 6,000 fish or
- 18 something, which could have only been caught by a couple
- 19 boats that are represented here that pursued that at
- 20 that time.
- 21 So I'm must trying to see what happened.
- 22 Was it passed here and then taken out later somewhere
- else, or am I just mistaken? Somebody have the minutes
- 24 from then?

1	COUNCIL COMMITTEE CHAIRMAN JACK
2	TRAVELSTEAD: Adam, go ahead.
3	ADAM NOWALSKI: What wound up
4	happening, Jeff I just went back and looked at the
5	proposed rules the Council made the recommendation
6	of January and February plus a period of time from June
7	into September.
8	When the final wave data came out, the
9	required reduction went from 35 fish to
10	30 from 35 percent to 30 percent. In the final rule
11	that was promulgated by the Service, what they did was
12	they added a number of days to the
13	June-to-September period and then took out the
14	January-February time frame.
15	JEFF GUTMAN: So it was in here it was
16	in it when we left here?
17	ADAM NOWALSKI: It was in here, and then
18	when the final rule came out, it was modified.
19	JEFF GUTMAN: Okay. Well, I guess one
20	question is: Is there any way that we can get that back?
21	I mean it sounds so deminimus. No, we can't get that
22	back. No way.
23	(Inaudible.)
24	JEFF GUTMAN: Someone's shaking their

- 1 head. Well, we get it back in the motion, except that
- 2 the Service, the Regional Administrator, said that she
- 3 wouldn't go by this. She would probably have to close
- 4 the EEZ. So that's why I'm worried.
- 5 Otherwise, I would assume that I was
- 6 getting it back in the motion, but she said -- you did
- 7 say that, correct, that you have to close the EEZ? So
- 8 we don't get it. So I'm asking someone to let us fish
- 9 that little bit of January and February for the little
- 10 bit that it is.
- 11 It doesn't affect anything with
- 12 millions and millions of pounds coming. Or hopefully
- the administrator won't close the EEZ, one of the two.
- But, like I said, it seems like somehow we had it in there
- last year, and it doesn't affect really a hill of beans,
- and now somehow it got taken out before it was finally
- 17 approved. That's one issue that I find bothersome is
- 18 that it was voted on here, and then it was taken out
- 19 later.
- But with that, obviously, one of the
- 21 reasons that the administrator said we're going to blow
- 22 through the target is because the target is ridiculously
- low. We all say that. We keep saying that. Everybody
- 24 knows that.

- 1 It goes from whatever it is, 40 million
- 2 to 20 million; that's what we work on and then the split.
- But it is a ridiculous amount. I mean you're going to
- 4 get back to me with the number of the biomass. Is that
- 5 200 percent or?
- 6 JESSICA COAKLEY: Okay. Just two
- quick points. One, I want to make sure that we got the
- 8 2010 federal season correct. It was 10 1/2 inches, 10
- 9 fish, open from July 6th to September 26th. That was
- 10 the federal season.
- 11 The SSB in 2009 based on last year's
- 12 update was 342 million pounds. The OFL, which is catch
- 13 based, was 67.5 million pounds. The ABC that was
- recommended by the SSC was 51.7 million pounds; however,
- they noted they strongly supported the recommendations
- of the Data Force Stock Work Group not to rapidly
- increase quotas to meet the revised MSY. The MSY value,
- which is also catch based, is 28.9 million pounds. So
- 19 those are all the numbers I can think of you might be
- 20 interested in.
- 21 JEFF GUTMAN: Okay. I quess the
- 22 easiest way for me to understand it is how many percent
- above target are we? Can you tell me? I mean that
- seems to be the 200 percent number.

1	[Inaudible.]
2	JEFF GUTMAN: What's that? Whatever
3	the target was it sounds like in other words, you guys
4	did such a great job here. You've achieved your goal
5	twice or more over, and yet we come in here every year,
6	and we have to you know, beg just to get a little bit,
7	just to hold ground, or just to not get killed as much,
8	just to slow the bleeding down.
9	And it's really it's a damn shame.
10	And I know a lot of these guys, I think
11	Mr. Augustine and this fellah who doesn't have a plaque,
12	seems to have a good handle on that. They realize that
13	this is it's a broken system. It's a totally broken
14	system.
15	It's a system that seems to allow now for
16	more liberalization with a stock like fluke which may
17	or may not be rebuilt, but as a fishery not rebuilt, than
18	with a stock that is multiple times rebuilt. You know,
19	it seems like we're going it's counter intuitive.
20	We're going absolutely backwards. And I mean if that's
21	the case, then it seems that the whole fisheries plan,
22	the whole program here is not it doesn't go it's
23	more of an agenda being put forth than following the

24 mission statement that it sets forth. Thank you.

1	COUNCIL COMMITTEE CHAIRMAN JACK
2	TRAVELSTEAD: Thank you. All right. I think we're
3	ready to vote. Rick.
4	COUNCIL CHAIRMAN RICHARD ROBINS:
5	Jack, I'm actually going to suggest that we take a
6	10-minute break and see if we can explore any
7	alternatives that would hold both groups together. I
8	think we're getting ready to pass measures that would
9	not achieve a target. If the target's in question,
10	let's talk during the break and see if there's anything
11	we can do, make a final effort to pull both groups
12	PAT AUGUSTINE: Mr. Chairman, before we
13	break, a point of information. Point of information.
14	COUNCIL COMMITTEE CHAIRMAN JACK
15	TRAVELSTEAD: Go ahead, Pat.
16	PAT AUGUSTINE: I was on a prevailing
17	side of the vote to go with the quota that we did at our
18	last meeting, and having been a member of the voting or
19	prevailing side, is it possible to bring that motion
20	back to the table? I know. Just trying something.
21	COUNCIL CHAIRMAN RICHARD ROBINS:
22	Let's take a break first and evaluate that.
23	PAT AUGUSTINE: Okay.
24	(Break: 12:15 p.m. to 12:30 p.m.)

Τ.	COUNCIL COMMITTEE CHAIRMAN UACK
2	TRAVELSTEAD: We did some sidebar discussions that
3	perhaps might lead us in a direction forward. Pres, did
4	you have a
5	PRESTON PATE: Thank you,
6	Mr. Chairman, for recognizing me. And I start my
7	comments with thanking the council chair for suggesting
8	the opportunity to take a break and see if we could
9	achieve some reasonable compromise that would resolve
10	some of the issues and concerns that were addressed here
11	this morning because there certainly were some
12	legitimate points made by the members sitting around
13	this Board and from the folks that spoke from the
14	audience.
15	And we did discuss an alternative that
16	I personally think has merit and want to advance as a
17	consideration. It involves some retrospective look at
18	the way that we achieved the TAL at the last meeting.
19	And it's always good to have hindsight,
20	and you never fail to wish you had had the same vision
21	when you made the original decision. But that's the way
22	the system works, and in this case, I think we're
23	afforded the opportunity to go back and make some of
24	those retrospective considerations. But procedurally

_	To be not going to be easy because what I in baggesting
2	is that we do revisit the TAL that was established at
3	the last meeting, which will require a motion to
4	reconsider that, which has to be subsequently passed by
5	a two-thirds majority of the voting members.
6	And if that motion passes, then we can
7	enter back into a discussion of at what level we would
8	want to set the TAL based on what we've discussed this
9	morning. And I have a motion to address that point
LO	also, Mr. Chairman, and I'll bring that up after that
L1	first one is decided upon. So, on behalf of the
L2	Council, I move to reconsider the 2011 scup TAL.
L3	COUNCIL COMMITTEE CHAIRMAN JACK
L4	TRAVELSTEAD: Is there a second to that motion? Second
L5	by Pat Augustine. Is there a like motion for the ASMFC?
L6	PAT AUGUSTINE: For the Board, Mr.
L7	Chairman.
L8	COUNCIL COMMITTEE CHAIRMAN JACK
L9	TRAVELSTEAD: Augustine and Munden. Now,
20	technically, this is a substitute motion because we have
21	a motion on the table already. So your motion is to
22	reconsider the TAL. So let's take some discussion on
23	that. Then we'll vote whether to substitute your

motion for the prior motion and then see where that takes

- 1 us. Vince.
- 2 VINCE O'SHEA: Quite frankly, I want to
- make sure we sort of get this right. And I'm perhaps
- 4 looking a bit at Joel. If this was just a Commission
- board meeting, my observation would be that this is an
- 6 action to amend or rescind a previous final action by
- 7 the Commission, and we have specific rules and
- 8 requirements for doing that.
- 9 And it's in the context of amending or
- 10 rescinding a final action, not in the context of a
- 11 reconsideration. So that's sort of a point that I'd
- 12 want to make here. My understanding is a
- 13 reconsideration is within the context of revisiting an
- issue within the existing meeting. And this action was
- taken in another meeting which has adjourned, and it's
- 16 now history.
- JOEL MACDONALD: If I may,
- 18 Mr. Chairman, comment on that. The name of the motion
- used in Robert's Rules is a motion to amend something
- 20 previously adopted. And as Pres points out, since
- 21 there was no notice given to the Council members and the
- 22 Commission members, the vote has to be by two-thirds
- 23 majority. Had notice been given, it's a simple
- 24 majority. But that's the status of that.

1	COUNCIL COMMITTEE CHAIRMAN JACK
2	TRAVELSTEAD: Vince.
3	VINCE O'SHEA: Yes. Except that the
4	Commission has amended our regulations to specifically
5	address that, and the notice issue isn't a part. If
6	it's a final action and it's going to be amended or
7	rescinded, then the Commission has that two-thirds
8	requirement, so whether there's notice given or not.
9	And the Commission rules in addition say that it's
LO	two-thirds of the members of the Board is the standard
L1	for passing that action. Thank you.
L2	COUNCIL COMMITTEE CHAIRMAN JACK
L3	TRAVELSTEAD: So am I hearing it takes two-thirds vote
L4	of both the Board and the Committee to pass this?
L5	VINCE O'SHEA: I'm saying that on the
L6	Commission side it would take two-thirds. And we've
L7	had this before come up, Mr. Chairman. On the
L8	Commission side it would.
L9	COMMITTEE CHAIRMAN JACK TRAVELSTEAD:
20	And, Joel, on the Council side does it?
21	JOEL MACDONALD: Two-thirds.
22	COUNCIL COMMITTEE CHAIRMAN JACK
23	TRAVELSTEAD: So we understand what we're dealing with
24	in terms of a vote. Are there any comments on the

1 now, is this still a substitute motion? Everybody in

- 2 agreement with that? Steve.
- 3 STEVEN HEINS: I believe it might be
- 4 more appropriate to table the first motion and then
- 5 bring this motion up, Mr. Chairman.
- 6 COUNCIL COMMITTEE CHAIRMAN JACK
- 7 TRAVELSTEAD: Well, I mean it can be dealt with either
- 8 way I guess. If you vote to substitute Pres's motion,
- 9 then we'll vote on it. And if it passes, it becomes the
- main motion. You vote on it again, and we move forward.
- 11 David.
- 12 DAVID SIMPSON: Are we set on the
- parliamentary procedure, and I can ask a question about
- 14 this?
- 15 COUNCIL COMMITTEE CHAIRMAN JACK
- 16 TRAVELSTEAD: Yeah. Go ahead.
- 17 DAVID SIMPSON: This is to reconsider
- 18 the 2011 scup TAL. I wonder what the interplay is with
- 19 the TAC in this and if there's an opportunity for the
- 20 Service to address the discard problem in the federal
- 21 waters fishery? In setting the final specs, certainly
- there's the latitude in setting final specs to address
- 23 mesh size and some other issues.
- 24 PATRICIA KURKUL: This would just be a

1	change to the specifications, so it doesn't change any
2	of the other measures, just the way the allocation is
3	set, and then everything else is dictated by the split,
4	and the way the discards are calculated are dictated by
5	the plan.
6	COUNCIL COMMITTEE CUNIDMAN TACK

### COUNCIL COMMITTEE CHAIRMAN JACK

7 TRAVELSTEAD: Pres.

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PRESTON PATE: Mr. Chairman, it will be my intent with the motion to follow the one that we will be voting on, I hope, in just a minute to address the recreational measures and all of the concerns that have been mentioned here this morning and not get tangled up into some of the other important, but more complicated, issues, such as discards at sea in the commercial fishery and the allocation between the two sectors, in trying to reach a reasonable solution to the problems that have been faced -- put before us today within the capabilities of the time and energies that we have today.

#### COUNCIL COMMITTEE CHAIRMAN JACK

TRAVELSTEAD: One question for Joel and Vince again. The motion to substitute this motion for the main motion will require a simple majority, correct, and then if that passes, that's when the two-thirds would come in?

- 1 Joel.
- 2 JOEL MACDONALD: Yes. Let me see if
- 3 I'm clear on your question. The motion to amend
- 4 something previously adopted requires a two-thirds.
- 5 So, if this is the motion you're talking about, if this
- is just a motion to substitute or to table, then it would
- 7 be a majority.
- 8 COUNCIL COMMITTEE CHAIRMAN JACK
- 9 TRAVELSTEAD: So this is a motion to substitute. It
- 10 will be a simple majority.
- 11 JOEL MACDONALD: Can I just so I'm clear
- 12 on this: When you say motion to substitute, will the
- body of the motion be that we change the specifications;
- and if that's the case, then you need two-thirds. It's
- 15 not a procedural.
- If, for example, let's say the form of
- 17 the motion is I move to substitute -- you know, the main
- 18 motion, and then you get approval of that, and then you
- move on, well, this is the motion that you're going to
- substitute, then you'd need two-thirds.
- 21 But my understanding usually is that
- 22 when the Council or the Commission moves to substitute,
- 23 the body of the motion speaks to what the substituted
- 24 motion will be, what the substitute motion will be. And

- if that's the case, you need a two-thirds majority.
- Vince, do you see it differently?
- 3 VINCE O'SHEA: Well, the motion that
- 4 you have now says to reconsider, so I quess the question
- 5 is: Could reconsidering mean that you wouldn't change
- it; you'd consider it and maybe vote to have the status
- 7 quo? That's a little bit different than saying motion
- 8 to change. Because that's your argument: you're
- 9 saying this would obligate the Board to change it and
- that would require the two-thirds. This simply says to
- look at it without deciding whether or not you're going
- 12 to change it. I don't know if that's helpful.
- 13 JOEL MACDONALD: I don't want to
- belabor this point, but if it's just a procedural thing
- 15 without speaking to what the change will be, then it's
- 16 a majority. But once you get into the change, I mean
- once you say, okay, we're going to change things, then
- 18 that's going to require a
- 19 two-thirds.
- 20 COUNCIL COMMITTEE CHAIRMAN JACK
- 21 TRAVELSTEAD: I think that sounds reasonable to me
- 22 because there is no specific TAL mentioned in this
- 23 motion. All you're voting on is whether you want to
- consider that or the motion that was originally offered

т	by bave simpson. And that is a simple majority. Rick.
2	COUNCIL CHAIRMAN RICHARD ROBINS:
3	Yeah. I was just going to say: This reconsideration
4	while it's a bit out of our normal process, does create
5	an opportunity for us between both parties to try to
6	reach some common agreement, as opposed to the
7	alternative, which would be to close the EEZ and have
8	the Commission go set measures that may not match a
9	target. So I think it's intended to provide that
10	opportunity.
11	COUNCIL COMMITTEE CHAIRMAN JACK
12	TRAVELSTEAD: So are there further comments on Pres's
13	motion? All right. Lee.
14	LEE ANDERSON: [Inaudible.]
15	COUNCIL COMMITTEE CHAIRMAN JACK
16	TRAVELSTEAD: Okay. Rick, I think we're ready to vote.
17	COUNCIL CHAIRMAN RICHARD ROBINS: Is
18	the Council ready for the question?
19	(Motion as voted.)
20	{Substitute motion to reconsider 2011 Scup TAL.}
21	COUNCIL CHAIR RICK ROBINS: All those
22	in favor please raise your hand.
23	(Response.)
24	COUNCIL CHAIR RICK ROBINS: Eighteen.

_	Opposed like sign.
2	(No response.)
3	COUNCIL CHAIR RICK ROBINS:
4	Abstentions like sign.
5	(Response.)
6	COUNCIL CHAIR RICK ROBINS: One
7	abstention. The motion carries. Thank you. A.C.
8	A.C. CARPENTER: This is for the Board.
9	Is there a need to caucus? One vote per stay. All in
LO	favor of the motion to reconsider please raise your
L1	hands.
L2	(Response.)
L3	A.C. CARPENTER: I have nine in favor.
L4	All opposed?
L5	(No response.)
L6	A.C. CARPENTER: Any abstentions?
L7	(Response.)
L8	A.C. CARPENTER: Is that an abstention?
L9	One abstention. Any null votes?
20	(No response.)
21	A.C. CARPENTER: The motion carries 9
22	to 1 with 1 abstention.
23	COUNCIL COMMITTEE CHAIRMAN JACK
0.4	TRAVEL CTEAR: The main metion new is to make to

1	reconsider the TAL, 2011 TAL. So we'll need to vote
2	again.
3	COUNCIL CHAIRMAN RICHARD ROBINS:
4	Thank you. Is the Council ready for the question? All
5	those in favor please raise your hand.
6	(Response.)
7	COUNCIL CHAIRMAN RICHARD ROBINS:
8	Eighteen. Opposed like sign.
9	(No response.)
10	COUNCIL CHAIRMAN RICHARD ROBINS:
11	Abstentions like sign.
12	(Response.)
13	COUNCIL CHAIRMAN RICHARD ROBINS: One
14	abstention. The motion carries. Thank you. A.C.
15	A.C. CARPENTER: For the Board. All in
16	favor please raise your hand.
17	(Response.)
18	A.C. CARPENTER: All opposed same sign.
19	(No response.)
20	A.C. CARPENTER: Any abstentions?
21	(Response.)
22	A.C. CARPENTER: One abstention. The
23	motion carries 9 with no opposition and one abstention.
24	COUNCIL COMMITTEE CHAIRMAN RICHARD

- 1 ROBINS: Pres.
- PRESTON PATE: Thank you, Mr. Chairman.
- 3 I'd like to move on behalf of the Council a motion to
- 4 increase the 2011 TAL to a level associated with a 5.74
- 5 million pound recreational harvest limit and maintain
- 6 status quo recreational measures in federal and state
- 7 waters for 2012 -- excuse me -- 2011.
- 8 COUNCIL COMMITTEE CHAIRMAN JACK
- 9 TRAVELSTEAD: Seconded by Lee Anderson. For the
- 10 Council? Pat Augustine.
- 11 PAT AUGUSTINE: Same motion for the
- 12 Board, Mr. Chairman.
- 13 COUNCIL COMMITTEE CHAIRMAN JACK
- 14 TRAVELSTEAD: Augustine for the Board. Is there a
- 15 second? Red Munden seconds for the Board. Comments on
- 16 the motion? David.
- 17 DAVID SIMPSON: Yeah. This will seem
- 18 like minutia -- you know, at this level, but at the state
- 19 level it's a burning issue because most of the public
- only sees what's in front of them, and that is the access
- 21 that the party and charter vessels have that other
- anglers don't. They don't know what happens in federal
- 23 waters on commercial vessels. I can tell you I've had
- 24 meetings that's drew enough interest. Scup management

- 1 has drawn enough interest that I've met with multiple
- 2 state representatives, congressional representatives,
- and they think the entire problem is the inequity
- 4 between party and charter boats and the private angler.
- 5 So I know this will continue to provide -- you know,
- 6 cause problems at home.
- 7 I do appreciate the efforts of everyone
- 8 involved during the break to find something, a way out
- 9 of this, but that and the additional problem of just not
- 10 having access for shore-based fishermen and we're
- 11 requiring them to get licenses is a major issue in our
- 12 state that has the legislature's attention.
- And you know, 10 1/2 inch scup are hard
- 14 to come by in most places. Scup is a unique species
- because it does go right into our harbors. Many others
- 16 don't. You can sit on the city peer and catch 9 inch
- scup, but the precious few 11 and 12 inch ones, if you
- 18 can at will if you have a 20-foot boat. So I'll just
- 19 add that little bit in there. Again, I do appreciate
- the efforts of everyone involved to try to find some more
- 21 workable solution than a 20 percent cut or whatever it
- 22 was for New England and New York and an 81 percent cut
- for New Jersey. So, thanks.
- 24 COUNCIL COMMITTEE CHAIRMAN JACK

Т	TRAVELSTEAD: Other comments on the motion? Steve.
2	STEVEN HEINS: I'm just wondering if
3	the TAL associated with the 5.74 million pound
4	recreational harvest limit is still below MSY. Do we
5	know that?
6	COUNCIL COMMITTEE CHAIRMAN JACK
7	TRAVELSTEAD: Jessica.
8	JESSICA COAKLEY: Yes. I looked at the
9	landings components of the MSY, and it's 6.8 million
10	pounds, if you took the MSY the landings part and parsed
11	it out to a recreational harvest limit.
12	COUNCIL COMMITTEE CHAIRMAN JACK
13	TRAVELSTEAD: Other comments? Seeing none, I guess
14	we're ready to vote.
15	COUNCIL CHAIRMAN RICHARD ROBINS:
16	Thank you, Mr. Chairman. Is the Council ready for the
17	question?
18	(Motion as voted.)
19	{Move to increase 2011 TAL to a level associated
20	with a 5.74 million pound recreational harvest
21	limit, and maintain status quo recreational
22	management measures in federal and state waters.}
23	COUNCIL CHAIR RICK ROBINS: All those
24	in favor please raise your hand.

1	(Response.)
2	COUNCIL CHAIR RICK ROBINS: Seventeen.
3	Opposed like sign.
4	(No response.)
5	COUNCIL CHAIR RICK ROBINS:
6	Abstentions like sign.
7	(Response.)
8	COUNCIL CHAIR RICK ROBINS: One
9	abstention. The motion carries. Thank you. A.C.
LO	A.C. CARPENTER: For the Board, is
L1	there a need to caucus? Seeing none, it's one vote for
L2	a stay. All in favor please raise your hand.
L3	(Response.)
L4	
L5	
L6	A.C. CARPENTER: Abstentions?
L7	(Response.)
L8	A.C. CARPENTER: Null votes?
L9	(No response.)
20	A.C. CARPENTER: Any opposing votes?
21	Any no votes?
22	(No response.)
23	A.C. CARPENTER: No. So the motion
2.4	carries 9 to 0 to 1 0

1	COUNCIL COMMITTEE CHAIRMAN JACK
2	TRAVELSTEAD: And we'll note for the record that that
3	was a two-thirds majority on the part of both bodies,
4	so it satisfies that requirement. Deep sigh of relief.
5	Anything further on scup? Where are we on time here?
6	Is it lunch time?
7	UNIDENTIFIED VOICE: You missed lunch.
8	COUNCIL COMMITTEE CHAIRMAN JACK
9	TRAVELSTEAD: I missed lunch. I guess we'll take what:
10	a one hour? What were you doing: one hour?
11	UNIDENTIFIED VOICE: Yeah. Let's come
12	back at two.
13	COUNCIL COMMITTEE CHAIRMAN JACK
14	TRAVELSTEAD: Back at two o'clock. We're adjourned
15	until two o'clock.
16	(Lunch: 12:50 p.m. to 2:05 p.m.)
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COMMONWEALTH OF MASSACHUSETTS
COUNTY OF NORFOLK

I, PAUL T. WALLACE, a Professional Court Reporter and Notary Public in and for the Commonwealth of Massachusetts, do hereby certify that the foregoing transcript represents a complete, true and accurate transcription of the audiographic tape taken in the above entitled matter to the best of my knowledge, skill and ability.

In witness whereof, I have set my hand and Notary Seal this 20th, day of January, 2011.

PAUL T. WALLACE. Notary Public My Commission Expires
October 8, 2015

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## MID-ATLANTIC FISHERY MANAGEMENT COUNCIL 800 North State Street, Suite 201 Dover, Delaware 19901-3910

COUNCIL MEETING

15-16 DECEMBER 2010

at

Hilton Virginia Beach Oceanfront Hotel 3001 Atlantic Avenue Virginia Beach, VA 23451

(Afternoon session.)

WEDNESDAY, DECEMBER 15, 2010

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1	[2:05 p.m.]
2	
3	2011 RECREATIONAL MANAGEMENT MEASURES
4	BLACK SEA BASS
5	COMMITTEE CHAIRMAN JACK TRAVELSTEAD:
6	Welcome back. We're back in session. We saved the
7	easiest to last. We'll take up black sea bass. And,
8	again, we'll hear from Jessica and then take your
9	questions. Jessica.
10	JESSICA COAKLEY: The information
11	we'll be talking about is behind Briefing Book Tab 5.
12	The same process as for the other two species. An
13	August Council and Board meeting to make
14	recommendations for TAC's TAL's and harvest limits.
15	November 18th the Monitoring Committee and industry
16	advisors reviewed that information, which brings us to
17	today's Council and Board meeting.
18	A little bit of historical perspective.
19	The white line is the harvest limit in millions of
20	pounds. The yellow line are the landings in millions
21	of pounds. And, as you can see, from the early 2000s
22	there were a few overages, but then for 2004, '05, '06,
23	'07 and '08, the landings came in under the recreational
24	harvest limit.

Τ	Last year in 2009, landings were over
2	the recreational harvest limit. Based on Wave 1
3	through 4 information, which is what was available to
4	the Monitoring Committee and the advisors when they made
5	their recommendations, the landings were projected to
6	be a little over three million pounds, which is higher
7	than the 2010 harvest limit and also higher than the
8	proposed harvest limit of 1.78 million pounds for 2011.
9	A closer look at catch and landings.
LO	Catch was about seven million fish in 2010, which is down
L1	from the 2009 catch of about nine million fish.
L2	Landings, however, in numbers were higher. We suggest
L3	there were more scup available in those size categories.
L4	About two million fish were landed in 2010 up from about
L5	1.6. Landings by weight for 2010, about 3.1 million
L6	pounds was projected to be landed based on that Wave 1
L7	through 4 information, up from the prior year of about
L8	2.3 million pounds.
L9	I just wanted to note that the 1 through
20	4 projections because of the fishery closure in 2009,
21	the 2006 to 2008 proportions by wave were used to do
22	those projections for 1 through 4 and also when we talk
23	about the Wave 1 through 5 data.

In 2010 about 73 percent of the fish that

1	were caught were projected to be released. Looking at
2	the Wave 1 through 4 information for 2010 by state, there
3	are landings increases between 2009 and 2010 for

4 Massachusetts, Rhode Island, Connecticut.

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New York saw a decrease in landings in numbers of fish, as did New Jersey. And the states further south, North Carolina had a slight uptake in landings. The Monitoring Committee did talk about this information, and they talked about high availability of sea bass in the northern states, northern areas, particularly Mass. and Rhode Island that people are seeing.

The other thing that they talked about as well was in the States of Maryland and Virginia and Delaware that the estimates through

Wave 4 appeared to be lower than would be expected, and they think that those states' landings might be underestimated when you look at what they saw in terms of their fishing season relative to prior years.

In 2010 federal waters regulations included a 12 1/2 inch minimum fish size, 25 fish possession limit, and a season that opened on May 22nd to October 11th and November 1st to

24 December 31st. There was a closure from October 12th

- 1 to October 31st.
- 2 The state measures for 2010 were
- 3 identical to those in federal waters, with the exception
- 4 of Massachusetts which chose to implement a more
- 5 restrictive possession limit. And they've done that 20
- 6 fish historically for many years.
- 7 So looking at that Wave 1 through 4
- 8 information, the 2010 recreational harvest limit is
- 9 1.83 million pounds. The 2010 projected landings are
- 3.12 million pounds. The new harvest limit for 2011 is
- 11 1.78 million pounds. Therefore, the required
- reduction for 2011 would be 43 percent. Again, this is
- based on that Wave 1 through 4 information.
- 14 The Council and Board have the
- 15 management tools of seasonal adjustments, possession
- size limit adjustments, using reduction tables. And
- 17 just noting that the cumulative reductions of season and
- 18 possession size combinations are not additive. So
- assumptions that went into the 2011 analyses. They
- 20 assume effort and availability will be the same in 2011
- as it was in 2010. We recognize that's an assumption
- that's violated each year and that angler behavior is
- difficult to predict, and that's not something that can
- 24 be accounted for when addressing the development of

- 1 measures.
- 2 So the staff recommendations based on
- 3 that Wave 1 through 4 information was to use seasonal
- 4 and possession limit adjustments to achieve the
- 5 required reduction. There are three options that were
- 6 developed which in combination produce the 43 percent
- 7 reduction.
- 8 These were put forward as possible
- 9 combinations of measures, but it really depends on what
- 10 you'd like your fishery to look like in terms of where
- 11 those adjustments should be made.
- 12 For the first option which achieves a 44
- percent reduction is a 12 1/2 inch minimum size, two fish
- possession limit, and a season from June 1 to July 31
- and November 1 to December 31. The second option
- 16 achieves a 43.5 percent reduction, a 12 1/2 inch fish
- 17 size, five fish possession limit and season from July
- 18 1 to September 18 and November 1 to December 31. And
- 19 the third option achieves a 48 percent reduction.
- That's a 13 inch minimum fish size, one fish possession
- 21 limit and the same season that was implemented in 2010,
- 22 the May 22 to
- October 11 and November 1 to December 31. That's higher
- than the 43 percent because in order to maintain the same

- 1 season, it wasn't possible to achieve that reduction
- with a 13 inch, two fish. So it wouldn't get you there,
- 3 so we had to take one step higher, 13 inch, one fish to
- 4 achieve the reduction.
- 5 So, based on the projected landings --
- 6 these are the Monitoring Committee recommendations --
- 7 the staff proposed measures are consistent with the
- 8 required reduction of 43 percent. The Monitoring
- 9 Committee noted that these measures would substantially
- 10 restrict the fishery and the Council and Board should
- 11 wait until Wave 5 is available before making
- 12 recommendations for measures because of the sensitivity
- of the landings to Wave 5. Wave 5 is a very large wave
- 14 for black sea bass landings.
- 15 There was a minority report that was put
- 16 forward. This is one individual. This was appended to
- 17 the recommendations. They recommended status quo in
- 18 2011 on the basis that the fishery is rebuilt. The
- 19 precision of the harvest estimates are unusually poor.
- 20 The recreational harvest limit in 2010 and 2011 are near
- 21 identical; therefore, the measures for 2010 were
- 22 selected in good faith to achieve the 2010 harvest
- limit, so it should be carried forward into 2011 and that
- this would cause undo hardship on the fishery. The

advisory panel reviewed this information as well as the Monitoring Committee recommendations. They stated that they agreed with the minority opinion and the

recommendations for status quo measures in 2011.

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- They believe that the TAL is too low given the observed stock abundance. In addition, they felt that advisor input needs to be integrated earlier in the quota setting process. They felt like their input was being given after the fact -- at the end of this -- the full process. They also recommended that the Council and Board should initiate the process to establish state-by-state conservation equivalency for black sea bass.
  - So looking at the Wave 1 through 5 information, that 6th Wave was projected using the 2006 to 2008 average proportion to fill out Wave 6. By the end of Wave 5, looking at the individual states year, 90 some-odd percent or a hundred percent of the individual state landings had been taken at that point so that it captures the bulk of the landings.
- The 2010 recreational harvest limit was

  1.83 million pounds. The projected landings are very
  similar based on Wave 1 through 5 to what we saw for Waves

  1 through 4. So it's 3.11 million pounds. Recall Wave

similar. So relative to the 2011 recreational harvest 2. limit, there would be a 43 percent required reduction 3 for 2011. Staff yesterday crafted three additional 4 5 options that achieve the 43 percent reduction, just some different combinations to provide you with a few things 6 7 to think about. The first option that was crafted yesterday is a 13 inch minimum size, 10 fish possession 8 limit and a season from May 27 to September 3 and 9 10 November 1 to December 31. So that option we attempted 11 to look at a higher possession limit than what the 12 previous three options had presented. The second option is a 13 inch minimum 13 14 size, one fish possession limit and an open season from 15 May 22 to December 31. So this is attempting to 16 maximize the seasonal component. And the third option, 17 13 inch, one fish, and a season from May 8th to October 18 11th and November 1st to December 31st. So it's similar 19 to the first option, except a smaller possession limit 20 and try to shift the season a little bit earlier in the 21 spring and later into the fall. 2.2 So those are three additional options. 23 And then there are the three options that were crafted

in the Monitoring Committee memo. So that's all I have

1 through 4 projected 3.12 million pounds. Very

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- 1 to present right now.
- 2 COUNCIL COMMITTEE CHAIRMAN JACK
- 3 TRAVELSTEAD: Okay. Questions. Pres.
- 4 PRESTON PATE: Jessica, do those
- 5 options include Wave 5? I just want to make sure I
- 6 understood.
- 7 JESSICA COAKLEY: Yes. The
- 8 projection, the 43 percent reduction is still required
- 9 with the addition of the Wave 5 data, because they're
- still projecting 3.11 million pounds. So the previous
- options and these three options are all consistent with
- 12 that.
- 13 PRESTON PATE: So that satisfies the
- 14 recommendation from the Monitoring Committee to not
- take any action until Wave 5's available?
- 16 JESSICA COAKLEY: Yes. That was the
- 17 recommendation. And Wave 5 is available now, so.
- 18 COUNCIL COMMITTEE CHAIRMAN JACK
- 19 TRAVELSTEAD: David. David.
- DAVID PIERCE: Jessica, in your first
- 21 option in the new list of three, did you purposefully
- 22 delete Labor Day, or was that just the way it happened?
- 23 September 5th, I believe, is Labor Day, and obviously
- Labor Day it's the Labor Day weekend where the

Т	recreational fishery, of course, would be under way
2	winding down in many cases. So was that purposeful, or
3	could it be September 5th, May 27th through September
4	5th?
5	COUNCIL COMMITTEE CHAIRMAN JACK
6	TRAVELSTEAD: The staff was thinking that September 3rd
7	was Labor Day.
8	DAVID PIERCE: I think it's the 5th.
9	The 5th is Labor Day. So if you could adjust that to
10	September 5th. Would that cause much of a change?
11	JESSICA COAKLEY: We would have to take
12	days off the front end then to do that.
13	COUNCIL COMMITTEE CHAIRMAN JACK
14	TRAVELSTEAD: Peter.
15	PETER DEFUR: I don't know whether
16	that's a typo or they calculated assuming that they had
17	gotten. Because if they made the calculations assuming
18	that they had already picked up Labor Day, then
19	COUNCIL COMMITTEE CHAIRMAN JACK
20	TRAVELSTEAD: They're checking.
21	PETER DEFUR: Okay.
22	TONI KERNS: No. We made the
23	calculations thinking September 3rd was Labor Day. So,

if it's not Labor Day, then we would have to adjust the

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1 number of days in that total season to make it work.
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- 2 COUNCIL COMMITTEE CHAIRMAN JACK
- 3 TRAVELSTEAD: Other questions? Yes. Mike.
- 4 MICHAEL LUISI: Thank you, Mr.

Chairman, Jess. I realize that you guys just received the Wave 5 data yesterday. As part of the analysis to associate reductions with bag limits, there will be --

, appearable reducerons wrom say remires, energy with se

8 with the Wave 5 data, I'm assuming that there would be

9 intercept data along with that that could add to the

10 creel analysis that you did from Waves 1 through 4. And

I guess my question is: Was that information included

in the analysis of what reductions you get per fish as

you reduce from 25 to 10 to 2 to 1? Was the Wave 5

14 information the intercept data -- which I'm hearing Wave

5 is a large wave in this fishery, and there could be

a significant number of fish caught, more than six in

17 a bag that could play a factor in establishing and

18 getting to that 43 percent reduction.

19 So I guess the question is: Was it

included, and if it wasn't, would you assume that the

21 inclusion of Wave 5 could have something to do -- could

change the projected reductions with each fish reducing

23 it from 25 down to 1?

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24 JESSICA COAKLEY: Now, the reduction

1	table that was used was based on Wave 1 through 4
2	information. We typically don't see big changes in the
3	tables when we rerun those using the Wave 5 information.
4	We do that every year for summer
5	flounder. We start out with a Table 1 through 4 to Table
6	1 through 5 'cause you would have to see a big shift in
7	angler success during that time period that would have
8	been different from what you had seen in previous waves,
9	or shifts in the one composition that are substantial
LO	enough to affect those tables. I wouldn't expect it to
L1	make a big difference, but that table wasn't rerun
L2	yesterday for this. The seasonal component of it does
L3	not change 'cause that's based on the 2006 to 2008 per
L4	day values for each of the waves.
L5	COUNCIL COMMITTEE CHAIRMAN JACK
L6	TRAVELSTEAD: Other questions? Rick.
L7	COUNCIL CHAIRMAN RICHARD ROBINS:
L8	Thank you, Mr. Chairman. I just wanted to address one
L9	of the concerns that was raised in the AP report. The
20	AP indicated that they wanted to have their input
21	earlier in the process. And I just wanted to address
22	that because we've already agreed to initiate the
23	development of a fishery performance report that would
24	be developed by our AP's.

1	And so we're proposing to engage the
2	AP's on an annual basis to get them to characterize all
3	the factors that influence catch in a given year,
4	describe all the factors that influence the fishery, and
5	use that as a part of the process on the front end as
6	we go into the annual specification cycle to give to the
7	SSC so that they'll have the benefit of that additional
8	on the water perspective as it relates to the
9	performance of the fishery in a given year. And we just
10	had a meeting up in Woods Hole last week. We're getting
11	additional support not only from the science center, but
12	also from the social scientists on our SSC. And so the
13	staff's going to lay out a road map for the development
14	of that project, and we hope to have that implemented
15	with the, for example, the squid, mackerel, butterfish
16	fishery in time for the next specification cycle.
17	So that's something where I think we
18	really have a lot of opportunity to better engage the
19	AP, and we've already got that in our sights, and we're
20	moving forward with that plan right now. So I just
21	wanted to address that concern that was raised in the
22	AP report. Thank you, Jack.
23	COUNCIL COMMITTEE CHAIRMAN JACK
24	TRAVELSTEAD: Thank you. Any other questions of the

- 1 staff? Yes. Chris.
- 2 CHRISTOPHER ZEMAN: In reading this
- 3 monitoring memo, I had one question. There was like
- 4 discussion about effort recruitment, and there was an
- 5 equation used like X+Y-XY=effort recruitment. Can you
- 6 explain that?
- 7 JESSICA COAKLEY: No. That formula
- 8 isn't for effort recruitment. It's for the interaction
- 9 between adjustments to size, possession limits, and
- 10 seasons. So -- you know, if X is your season effect and
- 11 Y is your possession limit effect, then the minus X times
- 12 Y there's an interactive effect that's taken off,
- 13 because if you increase the minimum fish size and adjust
- 14 your season during the same time period, you don't get
- 15 double credit for it.
- 16 CHRISTOPHER ZEMAN: Okay.
- 17 COUNCIL COMMITTEE CHAIRMAN JACK
- 18 TRAVELSTEAD: Yes. Gene. Did you have another
- 19 question, Chris? Go ahead. Go ahead.
- 20 CHRISTOPHER ZEMAN: In Table 6 it seems
- 21 like directed black sea bass trips are at best catching
- like one or two fish per trip. In terms of like my
- 23 understanding of a black sea bass trip, a directed black
- sea bass trip, it seems that they would catch more than

- that because if you're directly targeting black sea
- 2 bass, you'll go to that spot, and you'll catch 10 or
- 3 more. It's pretty common.
- 4 What they characterize here as directed
- 5 trips are one to two fish. I was trying to figure out
- 6 why that is. Because I think if we rely on this graph
- 7 right here, it sort of basically says that, based on this
- 8 is that there's really no conservation benefit until we
- 9 get down to like one or two, a reduction to one or two
- 10 fish per trip.
- In my mind I know that like reduction
- from like 25 to 15 that would be significant. At the
- 13 real directed black sea bass trips, we catch a lot more
- than just one or two fish.
- JESSICA COAKLEY: Well, this table is
- 16 an aggregate of all modes, so you would expect to see
- differences if you parse this out into say party charter
- 18 mode where there are people that may be directing on sea
- 19 bass and typically catching more fish. This includes
- 20 private angler and shore base mode. These are also just
- 21 raw Type A, the raw lengths unweighted.
- 22 And when we do the possession size limit
- tables, those distributions are expanded by effort, so
- the effort that they're associated with. So it alters

Τ	those a little bit. But in general looking across the
2	entire fishery in all modes, the majority of anglers
3	you know, 90 percent or fewer, are catching 90 percent
4	of anglers are catching six or fewer fish when you look
5	as an aggregate across all of those components. Okay?
6	COUNCIL COMMITTEE CHAIRMAN JACK
7	TRAVELSTEAD: Gene.
8	EUGENE KRAY: Thank you, Mr. Chairman.
9	Jessica, I realize that summer flounder is the states
10	go to conservation we vote to go to conservation
11	equivalency and their ending dates could be all over the
12	place. Has there ever been any thought to coordinating
13	the closure of one species, such as summer flounder, and
14	keeping open another species like sea bass? Because if
15	you take away those two fish at the same time, single
16	boat anglers or party boat anglers, charter, they're not
17	going to have anything to fish for. Croaker? Who
18	fishes for croaker? Who fishes for bluefish any more?
19	What I'm getting at is: Those are fish that people go
20	for; can we coordinate the closing of one and at least
21	have one open for a good part of the time?
22	JESSICA COAKLEY: Well, the
23	recommendations that the Monitoring Committee has had

to make have been on a species-by-species basis;

1 although, they've acknowledged that sea bass and scup effort tends to be coupled because there's frequently 2. combination trips and the idea that you have a pool of 3 effort out there, and it's clear that when you set 4 regulations in one fishery, effort may shift around to other -- to target other recreational species.

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We don't have a lot of information to characterize those changes in angler targeting right There is a project, and it's actually a mail survey -- one of our Monitoring Committee members actually got a copy of it in the mail -- and it's going out to anglers to look at trade-offs between recreational choices for targeting different species, and it looks at decisions with trips: would you take a trip if it cost you that much and you could target these species versus others? And when that survey comes back hopefully in the next year, we'll have some information to help inform some of those trade-offs that anglers are making from Massachusetts to North Carolina. that's the only place I know that it's being looked at analytically.

EUGENE KRAY: You mentioned scup, but scup, as we all know, is -- where I fish in Cape May, they're almost nonexistence, and further south there's

- 1 not very many scup being caught down there. So you're
- 2 not saving anything by saying go catch scup. There's
- 3 none around at least in those areas.
- 4 So you'll have to give that some thought
- 5 in the future as to if we possibly could somehow
- 6 coordinate it. If we have to ration it, at least give
- 7 somebody a chance to fish for something.
- 8 COUNCIL COMMITTEE CHAIRMAN JACK
- 9 TRAVELSTEAD: Peter. I'll get to you next, sir. I saw
- 10 your hand up. Go ahead, Peter.
- 11 PETER DEFUR: Thank you very much, Mr.
- 12 Chairman. A question for Jessica. And this goes back
- to the dates, the opening and closing dates and the
- 14 September 3rd. If you make that September 5th, is the
- 15 calculation done on the number of days, or does it
- 16 account for specific days that have different fishing
- 17 efforts, which is different?
- 18 Because if you go to
- 19 September 3rd, then can you just start later
- November 4th, which is a Friday?
- JESSICA COAKLEY: Well, each wave, the
- 22 value of a day for each wave is different. The
- 23 September 3 we figured out what we did. We were looking
- 24 at the 2012 Labor Day is on September 3rd instead of the

- 1 2011. Actually, what I was looking at right now on my
- 2 laptop is trying to shift it to September 5th and then
- 3 take a couple days off the spring start date, the May
- 4 date, to try to achieve the same reduction. So we can
- 5 work that out if that's something that people are
- 6 interested in knowing what those dates would be.
- 7 PETER DEFUR: And the reason being is
- 8 that if you can start it to pick up both Memorial Day
- 9 and Labor Day and keep it a long season open, it would
- 10 be probably preferable and keep it with a 10 fish limit.
- JESSICA COAKLEY: Okay.
- 12 PETER DEFUR: My thought would be that
- it would be easier on the fishery to drop it off of
- 14 November. I may be mistaken.
- JESSICA COAKLEY: Okay. All right.
- 16 COUNCIL COMMITTEE CHAIRMAN JACK
- 17 TRAVELSTEAD: Okay? Yes, sir.
- 18 MONTY HAWKINS: Monty Hawkins, Ocean
- 19 City, Maryland, Party Boat Skipper. My comment is very
- 20 quickly just to the quality of data. People in the
- 21 five-year period, five-year period, private boat,
- 22 private boat mode of the MRFSS estimate has 2,251 fish
- landed in five years. The total catch for just 2008,
- one year, the same wave, July and August, private boat,

- 1 353,419. In the five-year period, they had 2200
- 2 landings and not quite a half a million total catch.
- Folks, this data is so bad. I mean
- 4 there is so much brain power around this room, and yet
- 5 following the course of the data leaves you no different
- 6 than Jack Nicholson's One Flew Over the Cuckoo's Nest.
- 7 You're all taking your pills. It's that bad. If you
- believe this data, you're taking a pill, and you're
- 9 being led right back into the back room to the
- 10 sanitorium.
- 11 COUNCIL COMMITTEE CHAIRMAN JACK
- 12 TRAVELSTEAD: There was a hand up over here. Adam and
- then Mike.
- 14 ADAM NOWALSKI: Thank you. One of the
- other inconsistencies of MRFSS that jumped out that I
- 16 was just wondering if there had been any information
- passed along with was the New York Wave 5 data.
- 18 They had been averaging for most of the
- last decade a time period during which the season was
- open all of Wave 5 during which the stock was overfished.
- 21 Overfishing was not occurring according to the current
- 22 stock assessment, had been averaging in the range well
- 23 under a hundred thousand fish during Wave 5 when it was
- open all year -- all the entire wave. This year's Wave

1	5 shows 324,335 fish landed in New York in Wave 5 when
2	you only had the season open for 41 days instead of 60
3	days. I was wondering if there had been any information
4	passed along that would have flagged that data as
5	particularly problematic and of concern?
6	TONI KERNS: Since Wave 5 data just came
7	out yesterday, we can't comment on whether or not the
8	data if there's some anomaly in the data or not. The
9	state will have to go through and look at the wave data
10	and make those requests to National Marine Fishery
11	Service and the statistics program if they think that
12	there are inefficiencies in the information that's
13	provided through MRFSS.
14	ADAM NOWALSKI: To that end then, it
15	would seem that with the Monitoring Committee's
16	recommendation as we look at this Wave 5 data, I mean
17	that's just one of the pieces that jumps out at me here.
18	We've got the Monitoring Committee recommendation.
19	Perhaps this data needs to be vetted a little more before
20	we go ahead and just use it carte blanche.
21	COUNCIL COMMITTEE CHAIRMAN JACK
22	TRAVELSTEAD: Mike.
23	MICHAEL LUISI: Thank you. Jess or

Toni, is there any information similar to that of the

flounder fishery where there's a release rate? Do you 1 guys have any information about how many fish are 2. released, given the 12 1/2 inch minimum size limit, and 3 is that something that's been increasing as of late? 5 And on top of that while you're looking at that if that's available -- I know that I read it 6 7 somewhere, whether it's in the memo that was given to the Monitoring Committee or the summary report; I can't 8 seem to find it right now -- but could you go back and 9 just discuss with us the Monitoring Committee's concern 10 11 over how they discussed any minimum size increase as an 12 option for a reduction. 13

JESSICA COAKLEY: Sure. Page 5 in the Monitoring Committee memo, it's Table 1 that gives the proportion of fish released over time. So the effect of the minimum size regulations since everyone's on a common set of measures are imbedded, which changes in those minimum sizes and possession limits.

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So going back to the early '80s, it was about 40 to 50 percent. And it peaked in 2008 at about 90 percent, and for 2010 we're looking at about 73 percent of the fish that were caught were released. I will highlight, as we mentioned for scup, there is noncompliance with the minimum fish size as well. And

- if you look at Table 7, it's the percent by state that
- 2 are less than the minimum fish size in any given year,
- 3 and it ranges anywhere from
- 4 2 percent to about 30 percent by state of the fish that
- 5 were measured were less than the minimum fish size.
- 6 And this is probably an underestimate relative to total
- 7 noncompliance. And what's the second part of your
- 8 question? Just refresh my memory.
- 9 MICHAEL LUISI: Well, the first part
- 10 probably shouldn't have been asked. I just have too
- 11 many pages and too many tables and charts in front of
- 12 me. I should have seen that. The second part relates
- 13 to the use of minimum size increases as a factor for
- 14 reductions. I know that there's been discussion over
- the continued increase in size, and if you could just
- 16 elaborate a little bit on that.
- 17 JESSICA COAKLEY: No. We did talk a
- 18 little bit about that. Well, that's a part of the
- reason for the staff recommendation to use seasonal
- 20 adjustments and possession limit adjustments.
- 21 As the minimum fish size goes up, we've
- 22 seen that pattern of noncompliance that potentially
- increases with that. And they had talked not this year
- but in prior years about setting an upper limit on the

- 1 minimum fish size, that they thought it might be
- 2 appropriate to just set for a lot of these fisheries a
- 3 size limit that you won't go above and that if you have
- 4 to take any adjustments, you need to use the possession
- 5 limit and the seasonal adjustments.
- They've also noted not just for this
- 7 species but for other species that they think that the
- 8 season is probably one of the more effective tools for
- 9 constraining effort 'cause if it's closed, you don't
- 10 fish for those species. So that's -- they've
- 11 highlighted that as well.
- 12 COUNCIL COMMITTEE CHAIRMAN JACK
- 13 TRAVELSTEAD: Frank.
- 14 FRANK BLOUNT: Yes. Thank you, Mr.
- 15 Chairman. I got a question maybe for Jessica. I'm not
- 16 sure. On Table No. 9, if I'm reading it correctly, if
- 17 you went to -- that's saying if all the other measures
- 18 were the same, so if you have the same season, and you
- 19 went to a one fish bag limit at
- 20 12 1/2, you'd have a 65 percent reduction? Is that how
- 21 it -- no? How is that?
- 22 JESSICA COAKLEY: No. No. The
- 23 reduction is calculated as the difference between the
- values associated with the current regs. and then the

- 1 regs. that you're considering. So, if you're thinking
- of going from 12 1/2 and 25 fish to 12 1/2 and one, you
- 3 have to take that 0.6573 minus 0.2457, and the
- 4 difference is the reduction you would you get for that
- 5 adjustment.
- 6 FRANK BLOUNT: Say that again.
- 7 JESSICA COAKLEY: So take the number in
- 8 the cell for where you want to go --
- 9 FRANK BLOUNT: Okay.
- JESSICA COAKLEY: -- which is the 12 1/2
- and 1, and subtract from that the number in the cell
- where your current regulations are, which would be 12
- 1/2 and 25.
- 14 FRANK BLOUNT: Okay.
- 15 JESSICA COAKLEY: And when you subtract
- those -- I'll subtract it with you right now while we're.
- 17 There you go. 41 percent reduction from that
- 18 adjustment. And if you adjust the season as well, as
- we pointed out, you have to use the X plus Y, minus X
- times Y formula to figure that out.
- FRANK BLOUNT: Okay. Thank you.
- 22 COUNCIL COMMITTEE CHAIRMAN JACK
- 23 TRAVELSTEAD: Okay. Chris. Chris.
- 24 CHRISTOPHER ZEMAN: Another situation

1	where, again, like New Jersey and New York were under
2	the I mean we had less black sea bass caught in those
3	states, and the weather was way better the weather
4	was perfect in 2010, and so we caught less compared to
5	2009 where we had to have an emergency closure and the
6	weather was not so great. Yeah. I, again, I would
7	think it would be the exact opposite. And at the same
8	time, in Massachusetts I see Wave 3 they have record
9	landings of black sea bass, and other states around them
LO	have they have record highs for a 10-year period, and
L1	the states around them have relatively nothing.
L2	And, yeah, I can question it varies. So
L3	is that an anomaly that's due to like low intercepts,
L4	or a random intercept? I just don't know. Yeah. I
L5	just can't explain this data or these MRFSS results.
L6	TONI KERNS: I think there's two
L7	things. Jessica and I can tag-team your answer here.
L8	I think one of the things that we need to consider is
L9	the availability of the fish. And the lower TAL that
20	means your commercial regulations are going to more

And with a bunch of the northern

fisheries usually you have your commercial fishery that

can come in and grab a bunch of these like sea bass, and

restrictive as well.

- then once they close, the recreational fishery comes out
- low.
- For instance, in Massachusetts their
- 4 commercial fishery I think was open for six or eight days
- 5 this year; and so, therefore, there is a lot of this
- 6 black sea bass available left over for the recreational
- 7 fishery to catch. And so it's not surprising that their
- 8 estimates are going to be higher because they have a lot
- 9 more availability. Now, for the intercepts Jessica has
- 10 that information.
- 11 JESSICA COAKLEY: Well, I was just
- 12 going to note that when you look at the data for
- 13 Massachusetts and Rhode Island, one of the estimation
- 14 pieces that's really driving those landings upwards are
- the success rate, the angler success.
- 16 So, instead of catching about five fish
- per person, it went up to an average of about seven fish
- 18 per person so that the average angler success rate is
- 19 helping to drive those, which you would expect. If you
- 20 have more fish available in those size categories and
- 21 people are out fishing for them, they were more
- 22 successful.
- 23 And we had some advisors at our advisory
- 24 panel meeting from the northern states that also noted

- that they saw that people were more successful this year
- 2 because there were a lot of large black sea bass that
- 3 were available for those northern states.
- 4 In terms of we talked about proportional
- 5 standard errors for some of our other species. If you
- 6 look at it by state, for Massachusetts, Rhode Island,
- 7 New York and New Jersey, which are the states with the
- 8 highest contribution to total landings, their
- 9 proportional standard errors are pretty good. They're
- in the 20s and 30 percents broken by state. When you
- 11 go ahead and break that down on a regional basis for the
- 12 North Atlantic and Mid-Atlantic, you're looking at
- 13 about 13 percent. So those estimates for those states
- are pretty tight in terms of proportional standard
- 15 error.
- 16 COUNCIL COMMITTEE CHAIRMAN JACK
- 17 TRAVELSTEAD: Frank.\*
- 18 FRANK BLOUNT: Okay. Thank you. I
- 19 just did some quick calculations here. I want to see
- 20 if I'm correct. If you looked at the tables, Table 8
- and on Table 9, if I'm reading it correctly, just as an
- 22 option, if you closed 30 days in Wave 3 and went to a
- 23 13 inch size limit with 25 fish, you'd have your required
- 24 reduction, if I did it correctly.

1	COUNCIL	COMMITTEE	CHAIRMAN	JACK

- 2 TRAVELSTEAD: Well, it will take staff awhile to do
- 3 the calculations themselves to check. But tell us
- 4 again what you were looking at.
- 5 FRANK BLOUNT: I looked at --
- 6 COUNCIL COMMITTEE CHAIRMAN JACK TRAVELSTEAD: 13
- 7 and 25 fish.
- 8 FRANK BLOUNT: Right. Thirteen, 25
- 9 fish.
- 10 COUNCIL COMMITTEE CHAIRMAN JACK
- 11 TRAVELSTEAD: Right.
- 12 FRANK BLOUNT: And close 30 days in Wave
- 13 3.
- 14 COUNCIL COMMITTEE CHAIRMAN JACK
- 15 TRAVELSTEAD: Close 30 days in Wave 3.
- 16 TONI KERNS: So Frank, what you're
- 17 saying: if we have the regulations that we had last
- 18 year, May 22 through October 11th and then reopen back
- 19 up on December 1st -- I mean November 1st, and we stay
- open for the rest of the year. So we need to close 30
- 21 additional days in Wave 3. Okay. So we'll do the
- 22 calculation from there.
- 23 COUNCIL COMMITTEE CHAIRMAN JACK
- 24 TRAVELSTEAD: All right. Any other questions at this

- 1 point? Seeing none, we're to the motion phase of the
- 2 meeting. While you're thinking about a motion, we have
- a hand up in the audience. We'll hear from that
- 4 gentleman, and then we'll --
- 5 VICTOR BONNY: My name is Victor Bonny.
- 6 I have a party boat in Ocean City, Maryland. And while
- you all are thinking, there's a lot of guys here
- 8 represent the party charter sector and make their
- 9 livelihood fishing for sea bass. I know I do, and Monty
- does in Maryland. That's what we have in the heart of
- 11 the season. We don't have a big scup fishery. We were
- 12 just joking earlier. I landed one this year. Last
- 13 year I think maybe I had a good year and landed 15.
- Also, in the ocean we don't have in Maryland a real big
- 15 flounder fishery. I mean we do catch some, but not a
- 16 lot. It's just basically a bonus fish for us, so. So
- in Maryland what we really have is sea bass.
- 18 And if you take a -- if we're looking at
- 19 these dramatic cuts for next year, I mean in Maryland
- 20 we're pretty much -- there is no sea bass season in
- 21 Maryland whatsoever. I prepared a little something
- here just that I wanted to kind of get off my chest.
- 23 And I'm sure a lot of other guys feel the same way that
- 24 are in the industry.

Т	The proposed 2011 black sea bass
2	regulations to me are completely unacceptable and
3	detrimental to the party sector, not only in Maryland
4	but all the other states that participate in the
5	fishery.
6	And I'm sure a lot of guys here are
7	asking: How can we be nearly shut out of a fishery that
8	is according to the Mid-Atlantic Marine Fisheries
9	website not overfished, with no overfishing occurring
10	and completely rebuilt to 105 percent?
11	And I know I'm asking myself; I'm sure
12	these guys are asking themselves, too: What incentive
13	is there to fishermen to rebuild any of our fisheries?
14	If you ask me, there's no incentive at all. Fishermen
15	are troubled every year. Bite the bullet now, and it's
16	going to pay off in the future. Well, the bullet was
17	bit, and we've gone from harvest limit in 1998 of 3.15
18	million pounds to 1.78 million pounds for 2011. So
19	that's our big payoff for biting the bullet.
20	A reasonable harvest limit needs to be
21	set in accordance with a fishery that is declared more
22	than rebuilt. Because the black sea bass season did not
23	open until May 21st and was closed for three weeks in
24	October, fishermen not only in Maryland, but in all

- mid-Atlantic states missed out on a time when we have
  some of the best fishing.
- And for an industry, that meant a lot of
  lost income and increased pressure on other species,
  namely tautog; meanwhile it appears that the states in
  the Northeast were almost completely unaffected by the

federal closure.

2.2

The northern states are lucky enough to have fish come into state waters and are able to participate in the sea bass fishery when it's closed in federal waters. The black sea bass fishery in the Mid-Atlantic states is entirely in Federal waters. It has become clear to me and many others that if harvest limits are going to be set at unreasonably low numbers, then there needs to be separate management regions for black sea bass. If the reductions in season had no measurable effect in 2010, why would we expect seasonal reductions to have an effect in 2011? The bottom line is that in Maryland anything less than status quo for 2011 is completely unacceptable.

Any regulation that shortens the season, increases size limits or decreases creel limits unreasonably will result in the Maryland party charter sector industry to apply for federal disaster relief

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funds. That's all I got to say.
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- 2 COUNCIL COMMITTEE CHAIRMAN JACK
- 3 TRAVELSTEAD: Thank you. Mike.
- 4 MICHAEL LUISI: Thank you. I feel that
- 5 this is probably as good a time as any to address the
- 6 memo that was handed out to you guys earlier today.
- 7 My staff and I after looking at the
- 8 document that was prepared by the Council and the
- 9 Monitoring Committee recommendations and some of the
- issues that were brought up at that meeting addressing
- some of the data concerns and just overall management
- issues relating to the regions in which we fish, whether
- they be state water fisheries in New England in the North
- and federal water fisheries in the South, we have come
- to the conclusion that this plan needs to be reviewed;
- it needs to be looked at. We need to take a hard, strong
- approach at how we're going to be managing sea bass into
- 18 the future. And after listening to Victor and hearing
- from Monty, some of the issues that are addressed in this
- 20 memo have been answered.
- 21 We do have Wave 5 data available. How
- reliable it is that's a question that we'll be asking
- 23 ourselves forever until something new is there for us
- 24 to use. But at this time, I really think that we need

1	to we as a council and as members of the Commission
2	need to really look at how we're managing this fishery
3	on a coastwide basis, given the site fidelity of this
4	species and just the different ways that the regions
5	operate under this. So, Mr. Chairman, if it would be
6	okay, I have a motion from the table.
7	I move to recommend status quo for the
8	2011 recreational black sea bass fishery in the waters
9	of the EEZ and to direct ASMFC staff to initiate an
10	addendum to the summer flounder, black sea bass, and
11	scup fishery management plan that will address the
12	regional imbalance in the recreational black sea bass
13	fishery and will provide regional and/or state specific
14	allocation scenarios that include season, size limits,
15	and possession limits by area for 2011.
16	COUNCIL COMMITTEE CHAIRMAN JACK
17	TRAVELSTEAD: Do you have that in writing, Mike?
18	MICHAEL LUISI: I do.
19	COUNCIL COMMITTEE CHAIRMAN JACK
20	TRAVELSTEAD: Have you given that to Jan?
21	MICHAEL LUISI: No.
22	COUNCIL COMMITTEE CHAIRMAN JACK
23	TRAVELSTEAD: Can you walk that down and give that to

her so she can get it up? Is there a second to the

- 1 motion? Seconded by Pat Augustine.
- 2 PAT AUGUSTINE: Same motion.
- 3 COUNCIL COMMITTEE CHAIRMAN JACK
- 4 TRAVELSTEAD: Same motion for the Board.
- 5 MIKE LUISI: And then I'd like to
- 6 comment on the motion.
- 7 COUNCIL COMMITTEE CHAIRMAN JACK
- 8 TRAVELSTEAD: Mike is making the motion for both the
- 9 Board and the Committee. So Pat is seconding for the
- 10 Board and Committee.
- 11 PAT AUGUSTINE: I'd like to speak to it.
- Do we have a problem having status quo that applies to
- 13 both the Council and the Commission become a problem?
- 14 Because the second part of the motion is to develop an
- 15 addendum. And I'm not sure. By Robert's Rules of
- 16 Order, we might be better to divide the question and
- 17 address the status quo issue because I think there's
- 18 more elements that need to be added to the
- 19 recommendation that Mike made to create an addendum.
- 20 I'd like to put something in there about the summer
- 21 flounder and what we're doing there with regions and
- 22 that sort of thing. So, if I could, I'd divide the
- 23 question to take the first part, status quo, and then
- 24 Part 2 would be the part relative to developing an

- 1 addendum. If I get a second for that. I'm not sure
- it's out of order, but it shouldn't be.
- 3 COUNCIL COMMITTEE CHAIRMAN JACK
- 4 TRAVELSTEAD: Rick.
- 5 COUNCIL CHAIRMAN RICHARD ROBINS:
- Well, to this point, I think the idea behind this, as

  I understand it, would be to move forward with status
- 8 quo in federal waters, but then have an action through
- 9 an ASMFC addendum that's fast tracked immediately to
- 10 achieve the necessary accommodation of reductions on
- 11 the ASMFC side so that the target is achieved.
- 12 But that would provide by doing an ASMFC
- side of the plan through an addendum, you could address
- 14 the differential performance of the fishery. Whereas
- 15 right now in the federal plan, we're basically not in
- a position to do that. But this by working together,
- 17 I think would allow us the opportunity to do that.
- 18 On a longer term note, though, I think
- it would be probably appropriate for the Council to
- 20 consider initiating an amendment that would address
- 21 this issue so that in the overarching framework we have
- the ability to deal with the differential performance
- in the fishery and/or consider the stock structure that
- appears to be emerging.

1	I mean if you look back at the 2009
2	tagging study that was done, the fish that are in
3	Massachusetts-Rhode Island area have a different
4	movement pattern that appear to be discrete from those
5	at least demographically down here in the
6	Mid-Atlantic.
7	And so I think we do need to develop the
8	mechanism that we need to develop the ability to deal
9	with those differences in the fishery. But in the
10	interim, in 2011 for the 2011 fishing year, we still have
11	to come up with a set of measures that would constrain
12	the harvest to the recreational harvest limit between
13	both bodies.
14	We don't have the flexibility that we
15	had on the last issue because in this case we're right
16	up against the ABC. So one way to do it would be to have
17	status quo in federal waters, and as Mike has suggested,
18	move into an addendum at the ASMFC on a rapid basis,
19	expedited basis.
20	COUNCIL COMMITTEE CHAIRMAN JACK
21	TRAVELSTEAD: Mike, I want to clarify your motion.
22	You're really speaking to a fast track addendum that
23	would come out of ASMFC that would put some type of
24	regional or state-by-state rules in place in time for

1	the 2011 season?
2	MIKE LUISI: As I understand it right
3	now, the fishery wouldn't open until if status quo
4	were the direction we take, the fishery wouldn't open
5	until May 22nd anyway. And that was another note.
6	This was to get discussion started on the idea. But I
7	would also ask Vince if that's even a possibility to get
8	done in time. Is a fast track option available?
9	COUNCIL COMMITTEE CHAIRMAN JACK
10	TRAVELSTEAD: Yeah. I've got to call on Vince myself.
11	Vince, can you comment on that time schedule?
12	VINCE O'SHEA: Well, I think we could
13	have an addendum ready for final action by the Board at
14	the 24 March scheduled Commission meeting. So the
15	question back again is: Would the states would that
16	be sufficient time for the states to get regulations in
17	place?
18	I would add that it would seem to me that
19	that addendum would be going to be more conservative
20	than the existing regulations, so that there wouldn't
21	be an impediment to the states
22	moving some of the states moving forward if they
23	needed to move early. They'd have a pretty good idea
24	of what they wanted to do. But I think we could give

- 1 you a final addendum -- I mean a final action on an
- 2 addendum on the 24th of -- the week of the 24th of March
- 3 when you're scheduled to meet,
- 4 Mr. Chairman.
- 5 COUNCIL COMMITTEE CHAIRMAN JACK
- 6 TRAVELSTEAD: Okay. Great. Pat.
- 7 PATRICIA KURKUL: Thanks. I think
- 8 we're in the similar situation here that we had with
- 9 scup, that this isn't going to meet the Council's
- 10 requirements because the Council still needs to put
- 11 forward a recommendation that's consistent with the
- reduction that's necessary.
- 13 So, if the intention is that you would
- 14 ultimately like status quo in federal waters, then --
- and by the way, it's not just federal waters; it's any
- 16 federal permit holders; so it's federal waters and
- anybody who's holding a federal permit, even if they're
- fishing in state waters, just to be clear.
- 19 So then the Commission's addendum would
- 20 have to have reduction sufficient to address the
- 21 activity both in state and federal waters to achieve the
- 22 necessary reduction, and then maybe what we could do is
- 23 have something contingent upon the states taking action
- 24 to do that. But the Council needs to put forward an

1	alternative that's consistent with the reduction needed
2	now because we can't base our action we can't base
3	the federal requirements on an intention to do something
4	in the future. So I think we need to work with the
5	motion a little bit here.
6	COUNCIL COMMITTEE CHAIRMAN JACK
7	TRAVELSTEAD: So, Pat, I just want to make sure I
8	understand what you said. It sounded like you were
9	saying we should offer up a motion that contains a series
10	of measures that would meet the required reductions, but
11	that would go away if ASMFC took the action that's
12	contemplated in this motion that ultimately would
13	achieve the required reductions through state measures.
14	PATRICIA KURKUL: Right. That there
15	has to be a motion put forward by the Council that's
16	consistent with the necessary reduction. And I turn to
17	Joel to make sure I'm not on thin ice myself here.
18	But then we could also have in that
19	something that says when the Commission takes action
20	that will provide the necessary mortality reductions,
21	that either this won't go into effect,
22	or it will be rescinded and we fall back on the measures
23	that were in place.

COUNCIL COMMITTEE CHAIRMAN JACK

- 1 TRAVELSTEAD: Thank you. I hope that's clear to
- 2 everybody. Rick.
- 3 COUNCIL CHAIRMAN RICHARD ROBINS: So it
- 4 sounds like in terms of perfecting this for purposes of
- 5 the Council, that we would need to add that provisional
- 6 element, turn this into the provisional part and select
- 7 one of the options.
- 8 COUNCIL COMMITTEE CHAIRMAN JACK
- 9 TRAVELSTEAD: David.
- 10 DAVID SIMPSON: I apologize. I've
- 11 been distracted with some personal issues. But what
- 12 rationale was put forward to put the entire burden of
- conservation on state waters fisheries on this species?
- I mean we did this I'll say inadvertently with scup.
- But we're consciously going to put the entire burden of
- 16 conservation on state waters fisheries by maintaining
- 17 status quo in the EEZ, and then the Board will get
- 18 together and figure out how to deal with this purported
- imbalance in regional black sea bass fisheries? I need
- to be caught up a little bit.
- 21 COUNCIL COMMITTEE CHAIRMAN JACK
- 22 TRAVELSTEAD: Mike, do you want to help out there?
- 23 MICHAEL LUISI: Yeah. I can address
- that issue. In viewing this fishery, we see the fishery

1	operating as it's pretty well known mostly in state
2	waters and in federal waters in the northern New England
3	region. The southern region below about central New
4	Jersey, there just isn't the habitat to hold those fish
5	in state waters, and it is a federal waters federal
6	permit holder fishery in that case. So the rationale
7	the intention of this motion was to address the
8	regional component of the black sea bass recreational
9	fishery and not to put all the burden on any one
10	individual state but to begin moving forward with the
11	understanding that the regions function so differently
12	from one another and the fish are so site faithful that
13	just moving in the direction to this regional approach.
14	That was the intention of the motion.
15	COUNCIL COMMITTEE CHAIRMAN JACK
16	TRAVELSTEAD: David.
17	DAVID SIMPSON: Okay. So I think I got
18	that. That the Mid-Atlantic states don't have much of
19	a resource in state waters. It's almost all in federal
20	waters. So you want to be left alone and then have the
21	states that have fisheries in state waters carry the
22	conservation burden entirely. Is that right?
23	And I'm curious if this comes down

to a ASMFC, ACFCMA compliance finding whether the

- fishery service is going to be prepared to find a state,
- an individual state, out of compliance with such a
- 3 conservation measure that says effectively
- 4 Massachusetts and Rhode Island you carry all the water
- for the coast, and the rest of us will be left alone.
- 6 COUNCIL COMMITTEE CHAIRMAN JACK
- 7 TRAVELSTEAD: While they're contemplating that,
- 8 Jessica has the results of Frank's reduction. So if you
- 9 could report on that, and then we'll come back to the
- 10 motion at hand.
- 11 JESSICA COAKLEY: Sure. What Frank
- 12 had presented, the 13 inch, 25 fish, June 21 to October
- 13 11th and November 1 to December 31 does achieve the
- required reduction, and that's because the May/June by
- taking those days off of that wave. That's the dominant
- 16 wave in terms of per day value, so you get your biggest
- 17 -- the efforts the highest during that time period in
- 18 terms of landings.
- 19 I also looked at David
- 20 Pierce's -- it was one of the Daves -- the 13 inch, 10
- fish, May 30 to September 5th and November 1 to December
- 22 31. May 30 is Memorial Day, and then it carries it
- 23 through the September 5 Labor Day, and that gets the
- 24 required reduction as well.

1	COUNCIL COMMITTEE CHAIRMAN JACK
2	TRAVELSTEAD: Frank.
3	FRANK BLOUNT: Thank you for that.
4	Jessica, when you did that, did you multiply I would say
5	the .70 times 30 to come up with the 21 percent on Table
6	B Table 8; Table 8, the lower Table B?
7	JESSICA COAKLEY: Yeah. It is that per
8	day value, the .7033, times it's not actually just
9	30 because you're closing yeah, it is 30.
LO	FRANK BLOUNT: Okay. Because if I'm
L1	doing this correctly, because in 2008 2006 and 2008
L2	the entire wave was open. So, if it was closed for 22
L3	days this year, the .07 is closer to one. You would
L4	divide the top number, the 42, instead of dividing it
L5	by 60 to come up with 70, would divide the 42 by the days
L6	that were open, which is approximately 40. So you have
L7	almost a 1 percent per day savings. Instead of a
L8	30-days closure, it's probably only a 20-day closure.
L9	JESSICA COAKLEY: For 2006 to 2008, it
20	was open all year for all three of those years. So
21	that's how the per-day values are calculated. You
22	don't get additional value because you were closed May
23	to May 21.

So what we have to do then is start with

1 your 2010 season, which was the May 22 to October 11 and October 30 to December 31. We assume that that's our 2. starting point, and then any days that you take away from 3 that you multiply those by that .7 to give you --4 5 FRANK BLOUNT: Right. But in 2010, 100 percent of your fish in that wave were only caught in 6 7 40 days, not in 60 days. So the value of .7 has to be too low. It would have to be higher because you're 8 using a calculation based on 60 days as opposed to using 9 10 it on 40 days. The season's already closed.

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understand that.

- So 100 percent of the fish caught the following year, or in 2010, were caught on the days that were open. What you're saying there if you multiplied the open days times the .7, that would only be 28 percent of your fish that are caught in that wave as opposed to 42. Correct?
- JESSICA COAKLEY: But the way that the Technical Committee has chosen to address these per-day values, we base those on open waves time periods when the seasons were open completely. They aren't prorated based on the number of days in any given year that you might have been open because there's potential for effort recoupment and other things that are going to

- 1 alter those values.
- 2 So the data that's appropriate to
- 3 calculate the per-day values is information from time
- 4 periods when it was open all year. That's why they
- 5 chose the 2006 to 2008 time period when they made
- 6 recommendations for this the prior two years when we
- 7 developed these tables. And that's why historically
- 8 for fluke and other things '96 to 2000 information was
- 9 used because that was preconservation equivalency. So
- those were time periods when the seasons were open all
- 11 year.
- 12 COUNCIL COMMITTEE CHAIRMAN JACK
- 13 TRAVELSTEAD: Okay. We have a motion on the screen,
- and it sounded fairly or like it needed a little bit of
- work, so be thinking about that. Pat Augustine.
- 16 PAT AUGUSTINE: Thank you,
- 17 Mr. Chairman. I'll go back to my original position as
- 18 to dividing the question. It just seems to me we have,
- as Mr. Simpson pointed out, there's no question the
- 20 burden will be on the state water folks, and in this
- 21 particular case, the offshore people get a free ride.
- So I would either move to
- 23 strike -- and I think it's easier to move to
- 24 divide -- so I would move that the first part of that

- 1 motion become Part A, move to recommend status quo for
- the 2001 recreational black sea bass fishery in the
- 3 waters of the EEZ, period, and change the -- take the
- 4 word and out and make that a -- and start it out by
- 5 saying: direct ASMFC staff, etcetera, etcetera. So
- 6 take out and to and make it direct.
- 7 And there are other things that I'd like
- 8 to add to that that we talked about earlier under summer
- 9 flounder. So I would move that on behalf of the Board
- 10 and on behalf of the Council.
- 11 COUNCIL CHAIRMAN JACK TRAVELSTEAD: IS
- 12 there a second to the motion to divide the question?
- 13 Gene seconded for the Council. Is there a second for
- 14 the Board? Seeing none, the motion fails for lack of
- 15 a second. So we're back to the original motion.
- 16 Comments on the motion. Jim.
- 17 JAMES WEINBERG: Thanks. Before you
- 18 get into a big discussion, I just wanted to make one
- 19 correction to a number that was on a sheet that was
- 20 handed out. It may come up in your discussion. And
- 21 that's the memo from the Maryland Department of Natural
- 22 Resources by Mike Luisi. Excuse me if I've
- 23 mispronounced your name.
- 24 Under additional considerations, the

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fishing mortality rate for 2009 is given as 0.18. I
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- 2 looked in the center reference document, 10-13, and the
- 3 value that's listed in there is .29. So I think the
- 4 correct value for the fishing mortality rate in 2009 is
- 5 quite a bit higher than the value that's listed on the
- 6 handout. Thank you.
- 7 COUNCIL COMMITTEE CHAIRMAN JACK
- 8 TRAVELSTEAD: Thanks, Jim. Pres.
- 9 PRESTON PATE: Jack, I'd like to ask Pat
- a question and get her to explain once again her idea
- of the Council taking action with the motion or with an
- option in the EEZ that would meet the necessary
- 13 reduction of 43 percent. And that would remain in
- 14 effect until such time that the ASMFC adopts an
- amendment to their plan that will achieve the same
- 16 measures or the same goals. And once that plan -- what
- 17 I'm unclear on right now is: Once that plan is adopted,
- 18 did you envision them substituting automatically for
- the measures that were being placed in the EEZ?
- 20 COUNCIL COMMITTEE CHAIRMAN JACK
- 21 TRAVELSTEAD: Pat.
- 22 PATRICIA KURKUL: Yes. We've been
- talking back and forth, Mike, Joel and I. I'll get to
- your question, but before that just to clarify: I think

1	we would need both the Council and the Board to take
2	action to implement measures to achieve the 43 percent,
3	and then what we can do and then, of course, the
4	Commission would go forward with their addendum.
5	What we could do is actually put a
6	trigger in the specifications that says effectively
7	that once the Commission's addendum is passed, I could
8	make a determination that the measures approved by the
9	Board are consistent with the 43 percent reduction and
10	we would revert to the status quo measures. So I don't
11	think it would take an additional action.
12	PRESTON PATE: Okay. Thank you.
13	COUNCIL COMMITTEE CHAIRMAN JACK
14	TRAVELSTEAD: So, again, I want to make sure I
15	understood it. It sounds to me like, Pat, that you're
16	suggesting that we amend this motion by removing the
17	status quo in federal waters, replace it with a
18	coastwide measure that achieves the required reduction,
19	having both the Board and the Committee adopt that, and
20	then leave the remainder of the motion intact. Go
21	ahead.
22	PATRICIA KURKUL: I think it's a bit
23	more complicated because presumably you still want us

to keep to have status quo measures after the addendum.

1	COUNCIL COMMITTEE CHAIRMAN JACK
2	TRAVELSTEAD: Okay.
3	PATRICIA KURKUL: So you'd still need
4	to keep that part of it.
5	COUNCIL COMMITTEE CHAIRMAN JACK
6	TRAVELSTEAD: Okay. Okay. So it sounds like we're
7	two-thirds of the way there. We just need the coastwide
8	measure if we're in agreement with Pat's direction.
9	Mike.
10	MICHAEL LUISI: Thank you, Mr.
11	Chairman. I just want to also be clear. There was no
12	intention with this motion to place the way I
13	envisioned this motion coming about: in my head I was
14	thinking regionalizing in some way and thinking of it
15	in terms of how we deal with summer flounder on a
16	state-by-state basis; and that we could potentially
17	have regions which would be allocated a certain
18	proportion of the overall coastwide quota, and that
19	region would be responsible for managing its fishery to
20	achieve that quota; whether they go over or under it
21	would be up to the region for that.
22	So, it's not I've heard that it sounds
23	as if the states who in the southern region operate only
24	fish only in the waters of the EEZ; they're getting

1	a free ride here. Well, it wouldn't necessarily be a
2	free ride because they wouldn't be compared to the
3	overall coastwide quota; they would be compared to
4	whichever regional quota would come from the work
5	through the addendum. And that was the intention.
б	Obviously, this needs some recrafting,
7	and I wonder if it would be worth taking a few minutes
8	like we did earlier to see if we can rework this.
9	COUNCIL COMMITTEE CHAIRMAN JACK
10	TRAVELSTEAD: That seemed to work for scup. Rick, do
11	you have any comment?
12	COUNCIL CHAIRMAN RICHARD ROBINS:
13	Well, we could do that. And what we're going to need
14	to what we really need to have, though, is a coastwide
15	alternative, whatever the will of the bodies is. We
16	need a coastwide alternative to make this work, and once
17	we have that, I think we can easily integrate that into
18	this. But that's where we are. So, Frank had offered
19	up something for consideration. Jessica had, and Toni
20	had worked together to come up with several new options

COUNCIL COMMITTEE CHAIRMAN JACK

last night. And you had, I think, three that were in

the original staff recommendations. So those are the

choices, but I'll leave it up to you, Mr. Chairman.

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- 1 TRAVELSTEAD: So we'll take a break, but before we do
- 2 Jessica has a correction to the answer to Frank.
- JESSICA COAKLEY: Yeah. I'm sorry,
- 4 Frank. As we were sitting here, I was
- 5 double-checking my numbers one more time, and I did have
- a typo in one of the cells. The 13 inch, 25 fish minus
- 7 30 days in Wave 3 gets you to 36 percent. It doesn't
- 8 get you to the 43 percent reduction.
- 9 FRANK BLOUNT: So you would
- 10 need --
- 11 JESSICA COAKLEY: You would need
- 12 additional days off. If you'd like me to, while you're
- on the break, I can look at taking more off of Wave 3
- into maybe Wave 4 to see. Because it started at June
- 15 21. Maybe take those last nine days off of June and see
- 16 how much more you have to take in July to get that. I
- can craft that out if it's helpful. But I just wanted
- 18 to make sure you knew that before everyone talked about
- 19 it on the break.
- 20 COUNCIL COMMITTEE CHAIRMAN JACK
- 21 TRAVELSTEAD: Frank.
- 22 FRANK BLOUNT: If I can. That was a
- 23 suggestion. I don't know how that affected everybody
- in the room. That was just something looking at the

- 1 table. There may be a better closure of block. Do it.
- 2 But just so I don't get hung when I walk out of the room.
- 3 COUNCIL COMMITTEE CHAIRMAN JACK
- 4 TRAVELSTEAD: Okay. Thank you, Frank. Adam, you had
- 5 a comment?
- 6 ADAM NOWALSKI: Yeah. Thank you. I
- 7 just wanted to make one other comment here for
- 8 consideration during the break. You know, I go back to
- 9 Pat's comment earlier when we were talking about scup,
- about what is it that we're really trying to address and
- 11 fix here.
- 12 And where we are with these harvest
- 13 limits is that you're taking a stock with harvest limits
- above three and approximating four million pounds 2002,
- 15 2003, 2004, 2004, 2005, 2006, okay, during which the
- 16 current best available science says the stock was at or
- above the target.
- 18 And the reason we're here where we are
- 19 today is because what is now older science caused us to
- reduce the quotas two years ago. Starting in 2008, we
- 21 began ratcheting down the quotas, 2007, three years ago.
- 22 So I just come back to Pat's comment earlier about, again
- 23 -- and I understand that we don't have the easier out
- that we had earlier because we are right up against the

- 1 recommendation of the SSC.
- 2 I understand that we don't
- 3 have -- you know, this Council took great efforts to come
- 4 up with a set of reasons for a remand here. I don't
- 5 think there's anything here that falls within those
- 6 bounds. But the final rule for the quota has not yet
- 7 been promulgated. That still remains within the bounds
- 8 of the Service.
- 9 And I would hope that as the Service
- 10 considers a final quota that what can be taken into
- 11 consideration is the socioeconomic impacts of what we
- have here and that the number that's currently in place,
- the constant catch strategy employed is the landings
- level from 2008, which is the lowest level in the time
- 15 series.
- If we're going to employ a
- 17 constant-catch strategy and say we now know the stock
- 18 was at a certain level, we should be fishing at a level
- during which the stock was at or above the biomass level.
- 20 Again, I don't see a recommendation coming out of this
- Council to change the quota, but perhaps that's
- 22 something that can be considered in this deliberation,
- 23 perhaps that the Service may take an action on their own,
- given the fact that we have another year of

- fishery-dependent data collaborating that we have a high abundance here, and that something can be done to that regards.
- 4 COUNCIL COMMITTEE CHAIRMAN JACK
- 5 TRAVELSTEAD: Okay. We'll take a 10-minute break, see
- 6 what we can work out. Don't go too far. We'll be right
- 7 back.
- 8 (Break: 3:22 p.m. to 3:37 p.m.)
- 9 COUNCIL COMMITTEE CHAIRMAN JACK
- 10 TRAVELSTEAD: I'll give you a few seconds to get to your
- 11 seats. But there has been some discussion, and I'd like
- 12 to lay out a way forward, describe it for you, before
- we actually do it so you know each of the steps before
- they're actually done.
- 15 But what has been proposed would be,
- 16 first, that the motion on the screen be tabled. That
- 17 would wipe the slate clean and allow us to make other
- 18 motions. If that passes, then we would have a specific
- 19 discussion about a coastwide measure that meets the
- 20 required reductions.
- The group didn't have enough
- 22 information at this point to know what coastwide measure
- this body prefers. So we need more discussion on that.
- 24 Once we have that, Pres has a motion that he would add

1	that measure to along with additional language that
2	would move us forward. Just so you know what's coming,
3	I'm going to ask Pres to read what is right now an
4	incomplete motion because it doesn't contain the
5	coastwide measures. So if you could give us those
6	details, Pres, then we'll come back.
7	PRESTON PATE: Thank you, Jack. I'll
8	be glad to. But not only does it not include the
9	specific option that I would recommend, it might need
LO	some perfection of some of the language that I'm about
L1	to read out to you because I've just been sketching it
L2	hurriedly in between several thoughts.
L3	Move to adopt Option No. X with the
L4	measures therein being in effect until such time that
L5	the Atlantic States Marine Fisheries Commission
L6	approves an addendum to the summer flounder, scup, black
L7	sea bass plan that will achieve that will evaluate
L8	reasonable and/or state-by-state allocations and
L9	achieve the necessary 43 percent reduction in fishing
20	mortality for 2011, at which point the management
21	measures in federal waters would revert to status quo.
22	COUNCIL COMMITTEE CHAIRMAN JACK
23	TRAVELSTEAD: Okay. So that's sort of where we're

headed. The blank piece right now is the coastwide

- 1 measure that needs to be plugged into. So, just if
- anybody's unclear or needs clarification, let me see a
- 3 hand; otherwise, I'm going to ask for a motion to table
- 4 what's on the screen. Vince.
- 5 VINCE O'SHEA: Thanks,
- 6 Mr. Chairman. And maybe I can wait on this question
- 7 until after you get further down. But I thought I heard
- 8 two concepts in Pres's motion going forward. One is the
- 9 issue about regulations, which I got, and I thought that
- 10 was pretty straightforward; but he also had an
- 11 allocation thing in there as well, and I'm just
- 12 wondering did I hear that, that we're proposing this
- 13 addendum that would somehow come up that we also do a
- state-by-state -- potentially a state-by-state
- 15 allocation in this fast-track addendum?
- 16 COUNCIL COMMITTEE CHAIRMAN JACK
- 17 TRAVELSTEAD: Pres, you want to? It's your motion.
- 18 PRESTON PATE: No, you did hear that,
- 19 Vince. That was in my draft to try and capture some of
- 20 the intent of Mike Luisi's earlier motion. And if that
- 21 complicates the matter such that the date that we're
- 22 targeting cannot be met, then we can adjust that to
- 23 remove whatever impediment it's created --
- unintentionally. It's not my intent to guide that as

_	a goar or the addendam. It is just trying to capture
2	what Mike had in his original.
3	COUNCIL CHAIRMAN RICHARD ROBINS:
4	Thank you, Mr. Chairman. I was just going to suggest
5	if that's a sticking point that regulations be subject
6	to for allocations so that the point is that the measures
7	would be achieving a regulatory reduction.
8	PRESTON PATE: Which in hindsight is
9	more accurate than allocations. So thank you.
10	TONI KERNS: Just to be clear:
11	Regardless if it's straight or regions, you're
12	allocating those fish to the regions as well. And so
13	if this is what moves forward today, if the Board does
14	want this to be a fast-track addendum, I will need some
15	very clear guidance today as to how you would like to
16	see those allocations range because it is allocating out
17	those fish.
18	COUNCIL COMMITTEE CHAIRMAN JACK
19	TRAVELSTEAD: Steve.
20	STEVEN HEINS: Thanks. I think that
21	state-specific allocations for me have been a bad
22	experience, and I would be more inclined to support a
23	motion if it didn't refer to state-specific

allocations.

1	I think that we're pretty comfortable
2	with regional allocations especially based on the
3	recommendations in the NRC report on how to use MRFSS
4	in management. So I think if you're looking for
5	guidance from me, that's my advice.
6	COUNCIL COMMITTEE CHAIRMAN JACK
7	TRAVELSTEAD: Keep in mind: Once this motion is made,
8	there will be opportunity for amendments and full
9	discussion. So I was just trying to describe in general
10	terms the way forward without precluding any
11	discussion. Vince.
12	VINCE O'SHEA: Well, to follow up what
13	Pres said, in the time that you have from what you're
14	outlining now to when you get there, I'm going to try
15	to use that time to check with Bob and see if we go to
16	state-by-state allocations, whether or not you guys can
17	do that with an addendum and whether or not it might
18	require an amendment. It seems to me a significant
19	thing.
20	But I take your point. You don't need
21	to debate that right now. But that's the reason why I'm
22	asking that question. Thank you.
23	COUNCIL COMMITTEE CHAIRMAN JACK

TRAVELSTEAD: Mike.

1	MICHAEL LUISI: Thank you. My fear
2	with my intention was to allow for each of the
3	regions. Let's say the two regions are developed. It
4	would allow for each of those regions to manage a
5	particular quota, not that each region would be faced
6	with one coastwide number that indicates that the quota
7	is achieved and the federal waters closed, state water
8	fisheries would not be able to continue. My intention
9	was to allow for two separate management areas, and in
LO	order to do that, unless I can't think of another way,
L1	you'd have to assign some allocation to that region, to
L2	that area. That allocation doesn't necessarily need to
L3	be state-by-state, but regional as a grouping of the
L4	allocation for that region. So that was what my
L5	intention was when this started.
L6	COUNCIL COMMITTEE CHAIRMAN JACK
L7	TRAVELSTEAD: Yeah. I think that's very clear.
L8	Howard.
L9	HOWARD KING: Are you ready for a motion
20	to table?
21	COUNCIL COMMITTEE CHAIRMAN JACK
22	TRAVELSTEAD: Yeah. Let's go ahead and have the
23	motion.
24	HOWARD KING: I move that we table the

1	current motion before the Board.
2	COUNCIL COMMITTEE CHAIRMAN JACK
3	TRAVELSTEAD: Seconded by Lee Anderson for the Council.
4	Is there a like motion for the Board? Pat Augustine
5	makes it for the Board. A second for the Board? Red
6	Munden. Okay. So the motion to table is perfected.
7	Is there any discussion on the motion? Seeing none, I
8	guess we're ready, Rick.
9	COUNCIL CHAIRMAN RICHARD ROBINS: Is
10	Council ready for the question?
11	(Motion as voted.)
12	{Move to table above motion.}
13	COUNCIL CHAIR RICK ROBINS: All those
14	in favor please raise your hand.
15	(Response
16	COUNCIL CHAIR RICK ROBINS: Eighteen.
17	Opposed like sign.
18	(No response.)
19	COUNCIL CHAIR RICK ROBINS:
20	Abstentions like sign.
21	(No response.)
22	COUNCIL CHAIR RICK ROBINS: The motion
23	carries. A.C.
24	A.C. CARPENTER: For the Board all in

1	favor raise your hand.
2	(Response.)
3	A.C. CARPENTER: Any opposed same sign.
4	(No response.)
5	A.C. CARPENTER: Abstentions?
6	(No response.)
7	A.C. CARPENTER: Null votes?
8	(No response.)
9	A.C. CARPENTER: The motion carries
LO	10-0-0-0.
L1	COUNCIL COMMITTEE CHAIRMAN JACK
L2	TRAVELSTEAD: Okay. The slate is clean. Step 2 is
L3	discussion on some coastwide measures that you want to
L4	see added to Pres's motion. David.
L5	DAVID SIMPSON: Yeah. A point just to
L6	make sure that we can end up where we're thinking we're
L7	going to end up. I don't know if we have Pres's motion
L8	on the board, but what I heard was: we maintain status
L9	quo in EEZ only while the Commission develops an
20	addendum; so it would still stay at 25 fish, the broadly
21	open season that we have, 12 1/2 inch limit, size limit;
22	then the Commission plan would go into place; the
23	Commission plan would address the 43 1/2 percent
24	reduction is that what we're after but the EEZ

1	rules would immediately upon implementation of the
2	Commission plan revert or maintain status quo; so
3	there'll be no reductions required or expected in
4	federal waters, 43 1/2 percent reduction in overall
5	harvest has to happen exclusively from state waters even
6	for states that have split shares. And I would ask: Is
7	it possible to reduce harvest 43 percent while only
8	touching state waters?
9	PRESTON PATE: I was just waiting to see
LO	if it was appropriate for me to respond to that.
L1	COUNCIL COMMITTEE CHAIRMAN JACK
L2	TRAVELSTEAD: Pres.
L3	PRESTON PATE: But that was certainly
L4	not the intent of my motion. The intent of my motion
L5	was to propose adoption of management measures that
L6	would apply to the EEZ and state waters concurrently
L7	until such time that the
L8	COUNCIL COMMITTEE CHAIRMAN JACK
L9	TRAVELSTEAD: When states typically impose
20	regulations, they're possession limits, so they apply
21	regardless of where the catch was made, right, on
22	landing. David.
) 3	DAVID SIMDSON: Ves What I heard at

the end of his motion -- that's why it will help to get

- 1 it up -- was that then once the Commission plan is in,
- then the EEZ will revert back to status quo, which means
- 3 all of the reduction would have to come from state
- 4 waters.
- 5 And, I guess -- you know, if you're
- 6 looking for the way out of the box from 13 inches and
- one fish, by rejiggering who does what, don't expect a
- 8 lot of relief. You know, this is not a way out.
- 9 And if this is the direction we go in,
- first of all, I'm going to amend it so that we address
- 11 scup allocation between commercial and recreational.
- 12 That was denied resoundly by our executive director --
- 13 because this is a joint plan after all -- in the November
- meeting. But now we're talking about a fast-track fix.
- I guess I would ask the Regional Administrator how the
- 16 Service would feel about taking action to close a state
- waters fishery if it's business as usual in the EEZ and
- 18 we're expecting the state waters to carry all the load,
- 19 fishermen who fish just in smaller boats and from shore
- so that a bigger boat more capable, more
- 21 well-off fishermen can do whatever they want in the EEZ.
- That's what I'm almost waiting for.
- 23 COUNCIL COMMITTEE CHAIRMAN JACK
- 24 TRAVELSTEAD: Let me just suggest, Pres, that you take

- 1 some of these comments into consideration before you
- finalize your motion. And in the meantime, let's have
- 3 some discussion on coastwide measure that achieves the
- 4 required reduction. Adam.
- 5 ADAM NOWALSKI: Well, to Dave's point,
- one of the issues is that if the end goal of these motions
- 7 is to have a more liberal regulation in federal waters
- 8 than in state waters, okay, fishermen still have to get
- 9 their fish home.
- 10 So, if you have a season that is longer
- than what occurs in the state waters, it doesn't matter.
- 12 The enforcement is going to incur predominantly at the
- 13 state level. So, even if you wind up with status quo
- measures at the federal in federal waters and then go
- ahead and take reductions in state waters, it's the same
- in those states as having closed it the same amount in
- 17 the federal waters. Because even if people prosecute
- 18 the fishery in federal waters, you can't get the fish
- 19 back to the dock.
- 20 COUNCIL COMMITTEE CHAIRMAN JACK
- 21 TRAVELSTEAD: That's correct. Pat.
- 22 PATRICIA KURKUL: I'd take it just a
- little bit further. In fact, if someone has a federal
- 24 permit, they're bound by the more restrictive of state

1	or federal requirements.
2	COUNCIL COMMITTEE CHAIRMAN JACK
3	TRAVELSTEAD: All right. Anybody have a preferred
4	coastwide measure they want to throw out for
5	consideration? The staff provided us with six, and
6	then I think Frank provided us with one as well. Frank.
7	FRANK BLOUNT: I can't make a motion,
8	but I wish somebody would I think Jessica can correct
9	me if I'm wrong, but I figured 13 inches, 25 fish bag
10	limit, season of July 1st 'til October 1st and from
11	November 1st 'til December 31st.
12	JESSICA COAKLEY: Yes, that achieves
13	the required reduction.
14	COUNCIL COMMITTEE CHAIRMAN JACK
15	TRAVELSTEAD: Pat.
16	PAT AUGUSTINE: I move on behalf of the
17	Board and the Council. And then, Frank, you proceed on
18	in if you want.
19	COUNCIL COMMITTEE CHAIRMAN JACK
20	TRAVELSTEAD: Is there a second to the motion?
21	Seconded by Gene Kray for the Council. And for the
22	Board?

RICK COLE: Second.

COMMITTEE CHAIRMAN JACK TRAVELSTEAD:

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- 1 Can we get that on the screen. Again, it was 13 inch,
- 2 25 fish, open season of July 1 to October 1 and November
- 3 1 through December 31. Pat.
- 4 PAT AUGUSTINE: Thank you,
- 5 Mr. Chairman. So that motion it makes logical sense
- 6 that we move forward. It's obvious the previous
- question or the previous motion that Mr. Pate was
- 8 putting together for us to try to move the process
- 9 forward is going to be much more comprehensive than it
- appears that it would normally be.
- 11 This is going to be either an addendum
- 12 or an amendment. And from just the comment that Mr.
- 0'Shea made, there's no question it's going to turn out
- to be an amendment because if we only do it for striped
- 15 -- I'm sorry, only do it for black sea bass, we did talk
- 16 about some issues we wanted to include in summer
- flounder, likewise, and scup. So to rush forward to do
- 18 a quick fix for one species and still find ourselves hung
- up for the other two and get into that cycle doesn't seem
- to make a whole lot of sense. So I would support this
- 21 motion.
- 22 COUNCIL COMMITTEE CHAIRMAN JACK
- 23 TRAVELSTEAD: David.
- DAVID PIERCE: It's, again,

Τ.	Clarification. Did you say that right now we are making
2	motions to include a number of options for coastwide
3	approaches, or are we looking for just one?
4	COUNCIL COMMITTEE CHAIRMAN JACK
5	TRAVELSTEAD: We're looking for one that we can offer
6	up.
7	DAVID PIERCE: All right. Then I would
8	move to amend. Well, actually, I move to substitute I
9	suppose. The motion to substitute would be: to adopt
10	a 13 inch minimum fish size, a 10 fish possession limit,
11	an open season of May and I'm a little unclear here;
12	I'd have to turn to Jessica for this was it the 29th
13	or the 27th through September; was it
14	JESSICA COAKLEY: It would be
15	May 30, Memorial Day, to September 5th and November 1
16	to December 31 gets the required reduction with the 13
17	inch, 10 fish.
18	DAVID PIERCE: That's it. The May 30
19	through September 5th and the November 1 through
20	December 31st.
21	COUNCIL COMMITTEE CHAIRMAN JACK
22	TRAVELSTEAD: That was a substitute motion?
23	DAVID PIERCE: Substitute.
24	COUNCIL COMMITTEE CHAIRMAN JACK

- 1 TRAVELSTEAD: Is there a second to the substitute?
- 2 Mike, you're seconding the motion for the Council? For
- 3 the Board. I'm sorry. Is there a second for the
- 4 council? Howard.
- 5 I'm sorry. You made the motion for the
- 6 Board only. So we need a like motion for the Council.
- 7 Howard you're making a motion for the Council. And now
- 8 we need a second from the Council. Steve. I think I'm
- 9 clear. On the substitute motion comments? Frank.
- 10 FRANK BLOUNT: Thank you, Mr. Chairman.
- 11 To Dr. Pierce, I'm just curious on why you chose 10 fish
- 12 because the difference between 10 fish and 25 is
- 13 negligible. So any number in between basically gets
- 14 you there. Is there any reason the 10 was chosen?
- DAVID PIERCE: Well, I'm not referring
- 16 to any particular table. I'm just going back to the
- earlier discussions regarding what we get as the
- 18 necessary reduction, and I was looking to create an
- 19 earlier time for the fishery to begin.
- 20 With the 10 fish, I have for the longest
- 21 of times said that the 25 fish is too high for the
- 22 recreational fishery coastwide. Even 20 in
- 23 Massachusetts is too high, and we'd like to reduce that.
- 24 So the 10 fish makes a lot more sense. In addition, I'm

1	looking to see what potentially could happen in New
2	Jersey, recognizing that New Jersey's landings did drop
3	down, the catch did drop down in 2010.

But in 2011 -- and we're about to begin

2011, and certainly once the season begins, the numbers

could easily jump right up again if the bag limit is

high, again, trying to assume that things will be

strange and unpredictable in 2011 as it was in 2010.

So, again, that's the rationale for the motion.

10 COUNCIL COMMITTEE CHAIRMAN JACK

11 TRAVELSTEAD: Any further comments? Chris.

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CHRISTOPHER ZEMAN: What's the conservation benefit of having a closed season like for the Wave 1? None of these alternatives have an open season from like January, February and/or March and April. What's the conservation benefit given for a Wave 1 closure?

TONI KERNS: We were closed last year during that time period, so you don't get any added benefit for closing again 'cause you're already closed. So there is none. So, when the calculations are done for what your reduction is, you start with your current season, which is the May 22 to October 11, October 30 to December 31, and then as you take days away, you get

- 1 the accrued percentage reduction from taking those days
- 2 away. If you were looking to open other time periods,
- 3 it would increase the landings, obviously.
- 4 COUNCIL COMMITTEE CHAIRMAN JACK
- 5 TRAVELSTEAD: Frank.
- 6 FRANK BLOUNT: Just to that, I'm
- 7 looking at Wave 1, and for some reason it was closed last
- year, but there were 51,000 landings, and that's the
- 9 highest in the time series if you go back to 2006. It's
- 10 58,000. It's 24,000 in '07, 33, 46. And last year it
- 11 was closed and 51,000.
- 12 TONI KERNS: I'll also note that North
- 13 Carolina is the only state that has Wave 1 samplings.
- So those numbers you were looking at are probably North
- 15 Carolina landings and wouldn't represent the other
- 16 states.
- 17 COUNCIL COMMITTEE CHAIRMAN JACK
- 18 TRAVELSTEAD: Adam.
- 19 ADAM NOWALSKI: Again, I go back and
- look at these, and based on where we are with regards
- 21 to the reason of how we got here, I just don't see us
- fixing the underlying problem here. The underlying
- problem is that science led us down a road. We have
- 24 better science available now that tells us the stock is

rebuilt, and we're continuing to react to the old
information that we had. Again, I sympathize with the
Council members who are constrained by what's here, but
we're -- I mean we could go back. If we're picking a
regulation that says in order to constrain the catch,
we might as well go back to the 2008 regulations when
la inches, open all year at 25 fish resulted in only 1.56

million pounds of landings.

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- And I just don't -- I don't see how any of these is going to give us any more confidence. I can't look at any of these options and say this gives me any more confidence that we're going to constrain the catch to the recommended harvest level than another one.
- None of these give me that level of confidence. And if that's what we're here to do, and if that's what the FMP tells us to do, I don't have -- none of these give me that level of confidence.
- 18 COUNCIL COMMITTEE CHAIRMAN JACK
- 19 TRAVELSTEAD: Yes. Pete.
- 20 PETER HIMCHAK: Yes. Thank you, Mr.
- Chairman. I realize the predicament that we're in, and
  I am very reluctant to fast-track anything with regional
  allocations; because two years, three years down the
- road you may not be happy with what you did to get out

1	of the box today. I think there's going to be some real
2	pain experienced next year. But we have to move ahead
3	on an amendment for some kind of regional approach with
4	both scup and black sea bass because we're just dealing
5	with the problem every year and trying to find a new
5	creative solution to it, and we're going to run out of
7	creative thinking here, and then we're all going to be
3	left with like, well, we'll reduce them by 70 percent;
9	I'm sorry.

So we know we have a problem. We know we have to fix it. I don't think we're going to fix it this year on black sea bass. We don't have the leverage we had on scup. And we move forward with recommending something from the Council that meets the reduction and start working on the amendment. Thank you.

COUNCIL COMMITTEE CHAIRMAN JACK

TRAVELSTEAD: Any other comments? Vince.

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VINCE O'SHEA: I was going to hold my peace here, Mr. Chairman, but somebody started a rumor, and others have picked it up. I said that I would check and see whether or not an addendum or amendment would be required, and I've done that. And we think that you've had precedent to allocate -- when you did the state-by-state black sea bass commercial allocations,

1	you did that by addendum, and in the adaptive management
2	measures within the plan, you can do it by an addendum.
3	That having been said, when I gave you the fast-track
4	thing to do regulations you know, that's not much of
5	a public process, so even if you did do it by addendum
6	I think you would probably more then seriously consider
7	and you were going to do state-by-state allocations,
8	I think you would really want to be talking about you
9	know, do more of that in the public process to set those
10	state-by-state allocations. So, okay to do it with an
11	addendum but I think it would be very difficult for
12	us to deliver you something by the 24th of March.

- 14 COUNCIL COMMITTEE CHAIRMAN JACK
- 15 TRAVELSTEAD: Rick.

Thanks.

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## 16 COUNCIL CHAIRMAN RICHARD ROBINS:

Jack, similarly to this point I think the addendum that's being contemplated on the Commission's side is a fast track short term fix for the immediate fishing year. I would suggest that after we handle this issue, that the Council consider an initiating an amendment on the Council's side to deal with the same issue; because we are going to want to have I think the ability in the Federal FMP to be able to deal with this same question.

_	50 you know, right how we are having to work through
2	the process to come up with the solution, but I think
3	we need to initiate the same thing and it will probably
4	take us 2 years to go through this. But I think we need
5	to have it on both sides of the thing.
6	UNIDENTIFIED: We've had a lot of
7	discussion around the table pro and con, I think we are
8	at a point in time where we are repeating ourselves and
9	thank Mr. O'shea for the clarification on the difference
10	between and addendum and an amendment, but I'd like to
11	call the question. We got to take the hard decisions,
12	let's do it call that question to substitute.
13	COUNCIL COMMITTEE CHAIRMAN JACK
14	TRAVELSTEAD: Again the motion is to substitute the
15	Pierce measures for the Augustine measures.
16	COUNCIL CHAIRMAN RICHARD ROBINS: Is
17	the Council ready for the question? Pete.
18	PETER HIMCHAK: Can we get some public
19	comment between the 2 options that are up there.
20	COUNCIL COMMITTEE CHAIRMAN JACK
21	TRAVELSTEAD: I see a couple of hands. Do you want
22	to hold off?

COUNCIL CHAIRMAN RICHARD ROBINS:

That's fine. We can go ahead and take a couple of

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Т	comments.
2	COUNCIL COMMITTEE CHAIRMAN JACK
3	TRAVELSTEAD: Go ahead. Anyone who has comments que
4	up behind the mic, and we're glad to hear from you.
5	ROBERT BOGAN: Hello. I'm from
6	United Boatman and (inaudible). And basically, this 43
7	percent reduction is just devastating to fishing
8	families, fishing communities, and it's not being taken
9	into consideration especially in lieu of the fact that
10	the stock has been rebuilt.
11	Participation has declined. In New
12	Jersey there's a 28 percent decline in 10 years for
13	boater registration; there's less party boats; there's
14	less charter boats than ever, and that hasn't been
15	worked into the models, as far as I understand, that kind
16	of boats.
17	Tackle shops are out of business. I
18	know that like local diners and stuff like that are being
19	affected also. So we're relying on MRFSS data that even
20	the National Marine Fisheries said in court was flawed.
21	But we can't keep relying on this information. We can't
22	be putting people out of business on this false

information. Thank you.

1	TRAVELSTEAD: Let me just offer to the public that
2	you're welcome to have your say, but it would really
3	help us if we knew which one of the two motions that
4	are before us you prefer. Go ahead.
5	HOWARD BOGAN: I'll let you know
6	which two. But when are we ever going to have
7	another stock assessment on sea bass? Because I know
8	we went through this with bluefish years ago where they
9	said that bluefish should be one fish limit, and there
10	was lots of blues; scup, lots of scup, fluke.
11	When are we going to have a new
12	assessment on sea bass so we can actually get a quota
13	where we can go out and fish and catch and keep them
14	COUNCIL CHAIRMAN RICK ROBINS:
15	Jack. Well, to that point, the next update is
16	scheduled for next summer, but that's going to be an
17	update of the existing stock assessment model.
18	There's a benchmark scheduled for December 20, '11,
19	in SARC 53, and that would be a new benchmark stock
20	assessment. So some of these questions that we have
21	particularly with respect to stock structure and
22	definition, should be addressed through that process
2.3	HOWARD BOGAN: One other

question: When do we actually stop using MRFSS data

to promulgate regulations?

2	COUNCIL CHAIRMAN RICHARD ROBINS:
3	MRFSS will continue to be used, but over the
4	course of the next year the pilot projects that are
5	beginning to result in potential changes through the
6	MRIP process will begin to come online. And we've
7	already discussed today the fact that we're going to
8	try to get some updates here at the Council table
9	about those ongoing reforms.
LO	HOWARD BOGAN: Well, I mean if
L1	there's no other way to adjust, could go with status
L2	quo and keep the regulations as they were last yea.
L3	Then, actually, I don't know why January and February
L4	isn't open because we don't catch much during that
L5	period.
L6	But I'd have to go with the first motion
L7	with the 25 fish limit 'cause there's no point in cutting
L8	down to 10. I mean the number 25 would be better for
L9	us, and that season would work better. And that's the
20	motion I would go with, the first, the original one.
21	COUNCIL COMMITTEE CHAIRMAN JACK
22	TRAVELSTEAD: Thank you. Next.
23	MONTY HAWKINS: Yes, sir. My
24	apologies to the Council and Commission for my

1	earlier outburst. My life's work hangs on these
2	agenda items. I presented evidence to the Ecosystems
3	Committee with a video yesterday, a video that's easily
4	found on the web just near shore corals and Mid-Atlantic
5	Bight, and I tried to show them that the sea bass are
6	a habitat-dependent species, that without coral reef,
7	some kind of reef it's often coral out of here and
8	up off of Maryland coral reefs and these are coral
9	reefs that are close to shore. This isn't deep water
10	corals, the stuff that you're talking about in the
11	Caymens and stuff. I'm talking about 65, 70, a hundred
12	feet like that. Without reef you cannot have sea bass.
13	So not only are the fish dependent on reef for feeding,
14	spawning and growth maturity, but they return to that
15	reef, their habitat fidelity.
16	The fish that live in Massachusetts will
17	offshore winter somewhere up there and then go back to
18	Massachusetts. Our fish do the same thing. The fish
19	down here off of Virginia Beach might only go 20 miles
20	in the wintertime. Given almost any level of
21	management, habitat reduction results in less fish, and
22	habit increase results in more fish.

So where Massachusetts has had ongoing

way more habitat work going on with the Northeast

23

Fishery Management Council than has gone on here and also where there's gigantic artificial reef off the coast of Jersey, they're having production. The catch that they have is sustainable. You're leaving economic monies on the table there by not taking advantage of the production that they have created. And similarly, the

reward for their habitat production is our closure.

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- Folks, this is just going in a terrible 8 9 direction. You have to recognize habitat production as 10 a bonus for the people that have endeavored to do it, 11 and you also need to recognize that the habitat fidelity 12 where they have had this production their increase in catch has had nothing to do with what we're doing down 13 14 Thank you. here.
- STEVE HUEY: My name is Steve

  Huey, Captain and Deck Hand on Party Boat Dollis, Point

  Pleasant, New Jersey. I'm going to say the first one
  is definitely the best one. If anything of what you're
  going to do that should be the one that we should choose.
  - I don't know what to say about this.

    It's coming from a layman's term, and I haven't been really into this much throughout -- you know, my career on the boat. My boss has handled it. He's not feeling well. He's under the weather right now.

1 But I got to say that this country right now is in a ditch. The economy is horrible. 2. To bring 3 down the levels, the fish limits, is -- this is a bad 4 This is not 1996, 1998. It's not 2000 anymore. 5 We're in a depression, let's face it. We need jobs. This business, a lot of businesses, all these guys here 6 they're all bringing business and jobs to the 7 communities through fishing. I want to say what Mr. 8 Augustine said before about children coming fishing and 9 you don't see them. 10 11 If we don't fix this, first of all, 12 there's not going to be any boats left to bring any children on them because they're going to be gone, the 13 14 businesses. Everybody is going to go out of business. 15 I might not have a job next year. I'm almost pretty much 16 planning on it the way this is 17 going. I'm looking ahead at that. So it needs to be fixed. 18 I appreciate 19 everybody's work. Everybody does a really good job. 20 But I do think that there's serious facts. And I think 21 the most important thing that needs to be taken into 2.2 consideration is the time, the time that's going on now 23 in this country and the things that you need to adapt,

all the signs and everything that's going on with the

- fish, okay, which I don't believe -- and my boss has been
- 2 in this job for 50 years, 60 years says it has not changed
- 3 since the '40s and '50s, the size of these fish that
- 4 we're catching. In respect to that, things need to
- 5 change. Thank you.
- 6 COUNCIL COMMITTEE CHAIRMAN JACK
- 7 TRAVELSTEAD: Thank you. Anyone else? Sir.
- 8 JEFF GUTMAN: Once again, Jeff
- 9 Gutman. A couple party boats up in New Jersey. I
- 10 guess I have one -- again, I always come up with a
- 11 question because I'm not quite sure. What exactly -- if
- 12 January and February were open -- it seemed like there
- were negligible landings, once again, in those couple
- months just like with scup.
- 15 What do we get, lose? I mean I know what
- 16 I lose. I lose the opportunity to go fishing because
- now I can't go scup fishing, I can't do anything in
- 18 January and February, but maybe I could eke out an
- 19 existence if I could go catch a few sea bass. But what
- 20 kind of credit do you get or credit do you lose for having
- January and February open?
- 22 COUNCIL COMMITTEE CHAIRMAN JACK
- 23 TRAVELSTEAD: January and February were closed this
- 24 year.

1	JEFF GUTMAN: I realize that.
2	COUNCIL COMMITTEE CHAIRMAN JACK
3	TRAVELSTEAD: You don't get any credit for reopening.
4	JEFF GUTMAN: Okay. I'm just
5	saying. How much of a penalty? I should phrase it
6	that way. How much of a penalty do we get for
7	opening January and February? In other words, we
8	don't catch much then, so why not open it anyway, give
9	a couple guys a break here?
10	COUNCIL COMMITTEE CHAIRMAN JACK
11	TRAVELSTEAD: Then you got to take days off somewhere
12	else.
13	JEFF GUTMAN: I know. I'm just
14	trying to figure out what the percentage thing is.
15	We keep arguing this is one extra percent for two
16	days here or there. I'm just trying to find out how
17	much January and February is worth.
18	COUNCIL COMMITTEE CHAIRMAN JACK
19	TRAVELSTEAD: I don't think they can answer your
20	question today.
21	JEFF GUTMAN: That's the second
22	time they couldn't answer my question today. The
23	numbers, people, can answer my question.
24	TONI KERNS: We would need to go

1	into the VTR data and pull the VTR data to see what
2	the catch is and then combine that with the landings
3	that we do have for MRFSS in Wave 1 to figure out what
4	the percentage of credit or percentage of what
5	percentage you would accumulate by adding those days
6	back in to figure out what we would need to take away
7	from other dates, and we don't have the VTR data here
8	in front of us.
9	JEFF GUTMAN: Well, I apologize
10	for tasking you to come with all the data to these
11	meetings. I mean, it's unfortunate because this is my
12	livelihood. You know, I don't get paid if I don't go
13	fishing. So it is important to me. And I ask since you
14	guys are tasked with the job of having all the numbers
15	that you do have them. You know, because, like I said
16	earlier today, with scup we were here; everyone voted
17	on it; scup's open January and February; and then
18	miraculously when the final rule came out, it wasn't on
19	there even though everyone here voted for it.
20	COUNCIL COMMITTEE CHAIRMAN JACK
21	TRAVELSTEAD: Well, keep in mind what the Council
22	does here is recommendations to the Fishery Service.
23	JEFF GUTMAN: Oh, I understand that. I
24	thought it was kind of the Service would go along with

- their recommendations, but I guess they didn't. We'll
- 2 have to keep a closer eye in the future.
- 3 But moving on. Let's see, one thing the
- 4 average that you guys -- the number you're using, you're
- 5 using the lowest base year to set your quotas seems
- 6 somewhat irresponsible because we know that MRFSS is
- 7 totally broken. The numbers vary widely.
- 8 At least give us a 10-year average as a
- 9 base or at least the last -- you know, number of seasons,
- 10 five, eight, ten years, as opposed to just using the one
- 11 year lowest average to set your quota. Because it's a
- 12 problem with quota, as everybody here seems to keep
- saying. Quota is what's making everybody have this
- long argument. If the quota was just a little -- just
- 15 higher, just what it had been five years ago -- I'm just
- 16 using that as a number -- five years ago, then we
- 17 wouldn't be having this discussion, and there would be
- 18 enough quota for the fish that have been caught, and we
- 19 could all go home.
- 20 But with all that in mind, I still think
- 21 status quo would be the way to go since the stock isn't
- overfished; overfishing isn't occurring, and it is at
- a surplus of your target.
- 24 But in lieu of the fact that status quo

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will not be an acceptable outcome here today,
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- 2 apparently, I would -- basically, we need the 25-fish
- 3 option.
- 4 Possibly the second option there would
- 5 be better if it were moved from 10 fish to 25 fish. If
- 6 that second option remained at 10 fish, then I would
- 7 support the first option, 25 fish,
- July 1st to October 1st and then November 1st to December
- 9 31st. Thank you.
- 10 COUNCIL COMMITTEE CHAIRMAN JACK
- 11 TRAVELSTEAD: Thank you. Keep it real short.
- 12 PETER HIMCHAK: Yes,
- Mr. Chairman. You know, in the interest of what I'm
- looking for from the public, we've had major
- 15 discussions about problems up to this point. We're
- 16 left with two options. Now, this affects your
- 17 livelihood. I have to vote on the substitute motion
- 18 or the main motion. So I'd like to hear from as many
- of you as possible. And cut to the chase.
- You know, we have to swallow a pill here,
- and which one is it? So, in the interest of time, I'd
- 22 like to hear more people give a very short answer if
- that's possible.
- 24 JOSEPH HUCKEMEYER: I'll keep it

- 1 real short. The first one for the reason the 25 fish
- 2 for the charter boats, not necessarily all the
- 3 party boats, but the charter boats need the higher
- 4 bag limit to get the people to fish for sea bass
- 5 because the times when sea bass are targeted in
- 6 New England nothing else is open.
- 7 Particularly, for the first one,
- 8 September's open and nothing else. Sea bass is all we
- 9 do in September. Scup closes in the middle of the
- 10 month, and fluke is closed, so we have nothing else to
- do for the charter boats at least but sea bass. So I
- would go with No. 1.
- 13 And the other thing is in the spring half
- of the time it's going to be closed or part of the time
- it's closed we'll be able to catch scup with the spring
- 16 run in Massachusetts.
- 17 COUNCIL COMMITTEE CHAIRMAN JACK
- 18 TRAVELSTEAD: Thank you. Anyone else?
- 19 VICTOR BONNY: I'd just like to
- say I don't want to be against any of you other guys
- 21 here that are in the business. Everyone's got to
- 22 make their livelihood. But in Maryland we need the
- 23 second option, the 10 fish.
- 24 It makes me sick having to go from 25 to

- 1 10 and 13 inches. It's sickening, but I mean that's
- what we need to stay in business. We don't have
- anything else to fish for. I don't have anything else
- 4 to fish for.
- 5 Our only other option would be to go tog
- fishing, and there's two other party boat captains here
- 7 right now from Maryland, and we will put a hurting on
- 8 them. There's is no doubt about it. There's no doubt
- 9 in my mind.
- 10 And I just spoke to Jim here from Cape
- 11 May here a little while ago. He's going to do the same
- 12 thing. And it just -- the smaller that the total
- allowable landings are the more fighting and the more
- this is going to go on.
- 15 And, I mean, really I don't see where
- either option is really going to do us much good because
- just by the way the numbers are run. We're going to
- 18 catch our quota anyway. They're going to say we caught
- it. They're going to say that we went another 30 or 40
- 20 percent over. And the bottom line is the way I look at
- it we're going to be left with a fishery that's more than
- rebuilt that's not fished at all. There isn't going to
- be any more season. And that's all I have to say. Just
- second option for Maryland.

- 1 SKIP FELLER: My name's Skip Feller.
- 2 I've got the head boats here in Virginia Beach. And the
- 3 first option is going to be best for us.
- 4 COUNCIL COMMITTEE CHAIRMAN JACK
- 5 TRAVELSTEAD: Anyone else?
- 6 STEVE PARSONS: I'm Steve Parsons
- from Fishermen's Wharf, Delaware. A couple questions
- 8 here. Both options look interesting. For Ocean City
- 9 and for some of the operations 10 fish for the summer
- 10 would work great. For other of us the 25 would work
- 11 great.
- 12 Is there a way that you could work those
- figures where, for say, June 15 through September 5th
- is 10 fish and then opening or maybe into September 10
- fish again, and then when we have good fishing when the
- 16 landing for the middle of the country, the guys from
- 17 Pennsylvania and Western Virginia and all that can come
- down, do their freezer stock and get 25 fish per man,
- say from say 15 October or 1st November to the 31st of
- December and split it up that way? That way the guy in
- 21 the little boat is going out with the kids. They can
- 22 catch a fish. The little kids can have something to
- take home and cook. And then the guys who seriously
- 24 who's got to take and provide food for his wife and his

- family can catch 25 fish for freezer stock in the winter
- or fall of the year so they can make it through the winter
- 3 on what limited income they might have.
- 4 Could you look that up and take a look
- 5 at it? I think that might be a better way that kind of
- 6 satisfies them, satisfies some of us others. I'd
- 7 prefer to have it 25 across the board because we know
- 8 that everything is flawed.
- 9 And I think it seriously needs to be
- 10 addressed a lot sooner than next December. It needs to
- 11 be addressed in the very near future and make sure we
- 12 get the figures right because we fished 200 less days
- this year than we did two years ago and caught equal
- 14 amount of fish.
- 15 So think about it. That means we're
- 16 catching twice as many fish or more in 165 days. So our
- 17 balance of fish is a big difference. We're catching a
- 18 lot more fish with a hell of a lot less effort. So we
- 19 know things are flawed. Gentlemen and ladies, fix it.
- It's your job to fix it. If you need to pass something,
- 21 get it passed. Work on it. Get it done right. If we
- 22 change things around where let's say we put 10 cents a
- fish tax on, and everybody here that works for this stuff
- if your paycheck came from that, you'd be real slow to

- 1 cut us back 25 or 50 percent because you would lose 25
- and 50 percent of your wages, and that would make it
- 3 tough.
- 4 But that's what you're doing to us.
- 5 That's what we lose. It doesn't seem like that three
- 6 months of last winter from October to December that we
- 7 were closed, a hundred thousand dollars worth of
- 8 business, but it's a hundred thousand to me. It's a
- 9 couple hundred thousand dollars to the outlets and the
- 10 motels and all that around us because the wives come down
- 11 to fishing.
- 12 So there's something wrong here. You
- 13 need to fix it. If you can look at that, adjusting those
- two so maybe we can do a 10 in the summer when the guys
- 15 flounder fish and catch a sea bass to keep it, the little
- kids get something to keep, so maybe we'll involve the
- 17 kids more into fishing, and they'll want to go.
- 18 And then maybe using the 25 in the latter
- part of the season so we can come up with a way to freezer
- stock to take a little pressure off of some people so
- 21 maybe they can make it through the winter and be able
- 22 to feed their family for five dollars a day versus
- twenty-five dollars a day or fifteen. All right.
- 24 Thank you.

1	BOB RUSH: Bob Rush, Seattle
2	City, New Jersey. I own a couple party boats. I'm
3	being asked here to swallow poison, though, Option 1,
4	Poison Pill A or Poison Pill B. Either option
5	doesn't work. Okay. We've been through this time
6	and time and time again since all fisheries
7	management started.
8	All we've heard: Bite the
9	bullet today; we will succeed in the future. Here we
10	are how many years later we're still going a round robin.
11	It's doing the first thing every year, year in and year
12	out.
13	I have a question because I've heard
14	three times today VTR's. Are VTR's being used
15	for fisheries management? Because I've heard three
16	
	times that we have to go back and look at VTR's. Are
17	times that we have to go back and look at VTR's. Are VTR's being officially used for fisheries management or
17 18	
	VTR's being officially used for fisheries management or
18	VTR's being officially used for fisheries management or unofficially?
18 19	VTR's being officially used for fisheries management or unofficially?  COUNCIL COMMITTEE CHAIRMAN JACK
18 19 20	VTR's being officially used for fisheries management or unofficially?  COUNCIL COMMITTEE CHAIRMAN JACK TRAVELSTEAD: Jessica.
18 19 20 21	VTR's being officially used for fisheries management or unofficially?  COUNCIL COMMITTEE CHAIRMAN JACK TRAVELSTEAD: Jessica.  JESSICA COAKLEY: Okay. When the

1	When the data goes final for the year
2	so that would be in April 2011 when they finalize the
3	2010 data the VTR data are pulled because that's when
4	they're compiled for the entire year 'cause there's a
5	lag with compiling and auditing them. They're compiled
6	for the entire year, and they're used to reconcile the
7	effort component for the for-hire survey. They're used
8	for that component.
9	The issue with Wave 1 where the
10	MRFSS for most of the states Mass. to Virginia are
11	not sampling Wave 1, there are some VTR data available.
12	It's only available obviously for the for-hire mode,
13	party charter mode, not for private angler.
14	And because they were closed this
15	last year, there aren't VTR's available for that, for
16	sea bass, because the fishery is closed this year, but
17	there are VTR's for previous years.
18	BOB RUSH: Correct me if I'm
19	wrong, though. I thought VTR's by law were not allowed
20	to be used in fishery management. Now I'm hearing today
21	that the final ruling and final amendments, final
22	addendum, blah, blah, whatever, VTR's are being
23	taken into account

So which is it? We can't say we're not

1	going to use them and then use them. If by law we're
2	not allowed to use them, how come we're
3	taking them into account? And that's a question I've
4	brought up several years in a row, and I keep getting
5	the same answer. If we're going to use them, let's
6	change the law and use them on a full-time basis.
7	COUNCIL COMMITTEE CHAIRMAN JACK
8	TRAVELSTEAD: We don't have VTR's for everything, so we
9	can't I think Jessica answered the question.
10	BOB RUSH: But we have realtime
11	data I guess is what I'm trying to say. There's
12	realtime data out there, okay, that officially we can't
13	use, but unofficially we are. That's our ???
14	COUNCIL COMMITTEE CHAIRMAN JACK
15	TRAVELSTEAD: Any other comments? Anyone else?
16	JIM CICCHIPPI: My name is Jim
17	Cicchippi. I have a few boats in South Jersey. If I
18	had to pick one, I guess I would pick the first one, but
19	unfortunately I don't think that that's going to solve
20	the problem. It is a regional issue. Even if you have
21	to revisit it every few years. The fish have changed
22	from what it was from years ago to today.
23	And the other thing is is like having

January, February and March, I mean there's a few of us

- in this room that really count on those months being
- open. And having them shut down when you're not even
- 3 counting any fish for those months is absolutely
- 4 ridiculous. It's just pushing us to do something else
- 5 or go out of business. I do want to reiterate what
- 6 Victor also said. From Atlantic City south, we have
- 7 nothing else to fish for except for sea bass. That's
- 8 it. So we don't have scup. We don't have anything
- 9 else. Thank you.
- 10 COUNCIL COMMITTEE CHAIRMAN JACK
- 11 TRAVELSTEAD: Okay. We're going to come back to the
- 12 Council and Board now. Any final comments from anyone?
- I think we're probably ready to vote. We've heard quite
- a bit of information. Chris, final comment?
- 15 CHRISTOPHER ZEMAN: I just have
- one final comment. I've been putting together this
- 17 wave data for both the New England states and
- 18 Mid-Atlantic states, and based on my calculation, it
- seems like from 2006 to this year there's been a total
- of five million less trips. So we're going
- 21 from like 20 million shore and party charter trips to
- 22 about 15 million.
- So, yeah, there is a -- and of that like
- 24 2.4 million are party charter trips. So in the last

1	four years, there's basically been a decline of like 2.5
2	million trips. I'm just speaking that point because it
3	just seems like there has been a change between like
4	pre-2008 and post-2008, and I wonder if that's sort of
5	playing into if maybe that's the explanation of what
6	we're seeing with the MRFSS data with most of the states
7	actually seeing reductions in landings and only two
8	states that are seeing record high increases. Again,
9	I'm always trying to sort of you know, put a story
10	behind the MRFSS data 'cause that's yeah, that's how
11	I sort of come to my decision is I sort of get an answer
12	to what's driving, what's the dynamics behind the data.
13	And I really still can't figure it out
14	except for that, that we've had like an economic
15	recession, and we're just having less boats on the water
16	and less trips. And I think that may be a factor that
17	could answer it.
18	COUNCIL COMMITTEE CHAIRMAN JACK
19	TRAVELSTEAD: Okay. We're going to vote.
20	COUNCIL CHAIRMAN RICHARD ROBINS:
21	Is Council ready for the question? Do we need to
22	restate the motion for the record here, Jack?
23	COUNCIL COMMITTEE CHAIRMAN JACK
24	TRAVELSTEAD: Again, the motion is to substitute the

1	Pierce motion of 13 inch, 10 fish, May 30 to
2	September 5 and November 1 to December 31; substitute
3	that for the main motion.
4	COMMITTEE CHAIRMAN RICHARD
5	ROBINS: Thank you. Council ready for the question?
6	(Motion as voted.)
7	{Substitute above motion to adopt a 13" minimum
8	fish size, 10 fish possession limit, and an open
9	season of $5/30 - 9/5$ and $11/1 - 12/31.$
LO	COUNCIL CHAIR RICK ROBINS:
L1	All those in favor please raise your hand.
L2	(Response.)
L3	COUNCIL CHAIR RICK ROBINS: Five.
L <b>4</b>	Opposed like sign.
L5	(Response.)
L6	COUNCIL CHAIR RICK ROBINS: Thirteen.
L7	The motion failed. One abstention. Thank you.
L8	COUNCIL COMMITTEE CHAIRMAN JACK
L9	TRAVELSTEAD: I'm sorry. That motion having failed,
20	there's no need to vote. Correct? David Pierce.
21	DAVID PIERCE: Since we're now on
22	the main motion, Mr. Chairman, just a clarification. All
23	right. The main motion would, let's see, the
24	open season begins July 1. My question would be: If

1	someone has research set-aside, recreational
2	fishermen, party boat/charter boat operator who has
3	a research set-aside, has purchased it through the
4	auction, the NFI auction, will that individual of
5	that operation be able to function provided they get
6	a letter of authorization in May and in June? I
7	think the answer is yes. Correct?
8	COUNCIL COMMITTEE CHAIRMAN JACK
9	TRAVELSTEAD: Well, it depends on what happens with
10	Pres's motion down the road because this measure
11	let's assume it passes now may go away if the
12	ASMFC does this addendum, right, and has it in place
13	in time. That can set up a whole series of other
14	seasons and size limits and
15	DAVID PIERCE: Okay. Well, you're
16	ahead of me, but that's okay. You're giving us
17	guidance. Regardless, the point is still a valid one
18	in that with this motion if it passes and then with a
19	subsequent motion that might pass leading us to some
20	different seasons, we have the oddity of there being
21	potentially a large number of charter party boat
22	operators who will be able to fish outside of the rules
23	and regulations established by the board, that is,
24	they'll be able to fish assuming they get the letter of

1 authorization with a different bag limit; they'll be

- able to fish during seasons that are closed for everyone
- 3 else.
- I just wanted to highlight this as a real
- 5 concern. It's a problem I see with our being able to
- 6 wrestle with fairness and equity issues for -- you know,
- 7 recreational fishermen in our waters versus those who
- 8 would have been able to get a hold of in some cases large
- 9 amounts of research set-aside and take advantage of the
- opportunities that they can provide.
- 11 So, again, if I've missed something
- 12 regarding opportunities that are provided by these
- research set-asides, then I would appreciate being set
- 14 straight.
- 15 COUNCIL COMMITTEE CHAIRMAN JACK
- 16 TRAVELSTEAD: Pat.
- 17 PATRICIA KURKUL: Well, so
- 18 there's not confusion, I mean the research set-asides
- do allow exemptions from some of the regulatory
- requirements, and so presumably if you're fishing under
- an RSA, you could get an exemption from the seasons if
- 22 we agree to that exemption and the state agrees as well.
- DAVID PIERCE: If I may, that's
- 24 exactly correct. The recreational fisherman is not

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doing research. The charter party boat operator is
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- 2 not doing research. He's purchased fish. That fish
- then gets sent to NEMAP to fund NEMAP, for example.
- 4 So there's still a commercial fishing operation or
- 5 recreational fishing operation that has purchased
- fish in order to exempt themselves from the ASMFC
- 7 rules.
- 8 That to me is a strange -- it's a
- 9 situation that makes me very uncomfortable, and I
- suspect that more and more fisherman will get involved
- 11 with that option, recreational fishermen to free
- themselves of the constraints created by the
- regulations we implement in our states. That's all.
- 14 COUNCIL COMMITTEE CHAIRMAN JACK
- 15 TRAVELSTEAD: Vince.
- 16 VINCE O'SHEA: Pat made my point,
- 17 Mr. Chairman. Thank you.
- 18 COUNCIL COMMITTEE CHAIRMAN JACK
- 19 TRAVELSTEAD: Okay. Pat, did you have anything else?
- No. Red, did you have your hand up? Pres. Pres.
- 21 PRESTON PATE: Mr. Chairman,
- 22 since we're back discussing the main motion -- I
- assume that's what we're doing now -- and keeping with
- the strategy that you described earlier, I think it

1	would be appropriate for me to offer an amendment to the
2	main motion that would take into account the intent of
3	the motion that was tabled earlier. So, Janet, could
4	you put that up, please. And I offer this up with the
5	full expectation that it may very well require some
6	perfection to achieve what everybody expects out of
7	this.

And you'll notice that my earlier explanation or my verbalization of my intended motion it did include the state-by-state language for the specifications, and that created some concern from someplace, so I took that out.

2.1

2.2

I recognize that in the course of considering the addendum, the Council or the Commission has the flexibility to factor in state-by-state considerations if they so choose.

So I would move to amend the main motion to adopt the following coastwide measures and then those measures would be written into this. These measures will remain in effect until such time that the ASMFC approves an addendum to the summer flounder, scup, black sea bass plan that evaluates and approves regional specifications that achieve the necessary reduction in fishing mortality for 2011 at which time management

1 measures in the federal waters will revert to the status

- 2 quo.
- 3 COUNCIL COMMITTEE CHAIRMAN JACK
- 4 TRAVELSTEAD: Thank you, Pres. Seconded by Gene Kray
- for the Council, and made by Pat Augustine for the Board.
- 6 And is there a second for the Board? Mike Luisi is
- 7 seconding for the Board. Correct? Okay. So Jan is
- 8 cutting and pasting the measures in there, so you would
- 9 see how the full motion would look. Comments on the
- 10 motion to amend? Peter.
- 11 PETER DEFUR: A clarification: that
- the status quo is the same specs that we had last year.
- 13 Right?
- 14 COUNCIL COMMITTEE CHAIRMAN JACK
- 15 TRAVELSTEAD: The same measures that we have this
- 16 year.
- 17 PETER DEFUR: Same measures that
- 18 we had last year.
- 19 COUNCIL COMMITTEE CHAIRMAN JACK
- 20 TRAVELSTEAD: Yes. 2010.
- 21 PETER DEFUR: For '10, yeah.
- 22 Yeah. So speaking about in the future, referring to
- 23 the present time as the past. Doesn't that make the
- 24 assumption then that future actions by the ASMFC will

Τ.	be sufficiently protected, not just that they are in
2	place, but what their action does will be sufficient to
3	address on any overfishing problems that we're trying
4	to address here, not just that they're taking action,
5	but that actions will be of sufficient.
6	There's a little bit of ambiguity there,
7	or we're making a fairly bold assumption recognizing
8	that all the people are going to take that action are
9	sitting at the table. But we're assuming they're going
10	to follow our wishes and intent by the Council. Right?
11	COUNCIL COMMITTEE CHAIRMAN JACK
12	TRAVELSTEAD: Well, what the motion is saying is that
13	the measures the states put in place will have
14	achieved the full reduction and at the same time
15	allowing status quo on measures in federal waters.
16	That's part of the calculus that will have to occur.
17	Now, a couple of people have pointed
18	that the latter is not that much of an issue because
19	state rules generally are possession-type
20	requirements.
21	PETER DEFUR: Correct. Right.
22	COUNCIL COMMITTEE CHAIRMAN JACK
23	TRAVELSTEAD: They affect. Regardless of where the
24	fish are taken, they apply.

Τ	PETER	DEFUR:	T . W	sorry,

- 2 Mr. Chairman. What was the question? Was there a
- 3 question to me?
- 4 COUNCIL COMMITTEE CHAIRMAN JACK
- 5 TRAVELSTEAD: No. You're all right. Vince.
- 6 VINCE O'SHEA: Maybe this is too
- 7 early to ask the maker of the motion or the intent
- 8 here. But who will decide whether the ASMFC measures
- 9 get the required reduction? Is that going to be a
- 10 decision by the Monitoring Committee, the Technical
- 11 Committee, the Board itself? Who's going to decide
- 12 that?
- 13 COUNCIL COMMITTEE CHAIRMAN JACK
- 14 TRAVELSTEAD: Pat.
- PATRICIA KURKUL: Well, presumably
- 16 that would be part of the addendum and the analysis in
- 17 the addendum. And, again, assuming that the analysis
- in the addendum is sufficient, then I would make the
- 19 determination on the federal side.
- VINCE O'SHEA: Thank you,
- 21 Mr. Chairman.
- 22 COUNCIL COMMITTEE CHAIRMAN JACK
- 23 TRAVELSTEAD: Let me go back to the originalist, Dave
- 24 Simpson.

DAVID SIMPSON: Yeah. There's an
awful lot in here, obviously. You know, we're trying
to deal with this year's problem, the coming year's
problem. We're going to do this throughout the 2011
fishing year, I guess, 'cause we're going to start with
one set of rules, work on a plan for developing another
set of rules, implement those mid-season. Then the way
this is described, federal waters would revert back to
status quo rules, which really only means by the time
this can actually happen instead of being closed on the
first, you would close on the 11th of October, and you'd
go down from 13 inches to 12 1/2. This seems you
know, terribly convoluted to achieve that. It's not
specified in here that this will be just for the 2011
season, this whole allocation issue. Even though the
word isn't used you know, that's what it is. Once
you do it regionally, it's an allocation, and you know
how hard that habit is to break.

So I guess I'm wondering what this complicated motion actually achieves for 2011 other than leaving the public completely confused for the whole year. And, of course, once you pick your regional management, it has to be evaluated not just on its own merits, but in the context of what has already happened

in 2011 -- you know, whether you've been -- I guess

- 2 you've been closed, but maybe you wanted to open in May.
- 3 You're creating a god awful mess all within 2011.
- 4 You know, we did change black sea bass
- 5 rules in 2010 mid-season. Some people got that
- 6 message. Many people didn't. It's god awful
- 7 complicated, and it is getting into allocation, and it
- 8 still reserves that very curious we're going to leave
- 9 the federal waters alone thing that I find problematic
- on multiple levels. I'm going to oppose it for all of
- 11 those reasons.
- 12 I think if we're going to deal with
- allocation on this FMP, it certainly should include
- scup. That was flat out rejected just a month ago by
- the same group of people, flat out rejected, and now for
- 16 black sea bass it's an imperative that we're going to
- 17 fast-track. I find that very curious. So, at this
- 18 point, I'll just say I oppose it for all those reasons.
- 19 I think we need to simply adopt the main motion as it
- 20 was. That has some expectation of achieving the
- 21 objective, management objective, for the year, and if
- 22 we want to in a more deliberative process address
- 23 allocation for 2012, I welcome that discussion.
- 24 COUNCIL COMMITTEE CHAIRMAN JACK

- 1 TRAVELSTEAD: Pete Himchak.
- PETER HIMCHAK: Yes. Thank you, Mr.
- 3 Chairman. I support the moving ahead with an
- 4 addendum to address regional allocation issues. The
- 5 motion includes three species, all three species, and
- to think that we're going to come up with a list, we're
- 7 going to address all three or just black sea bass in the
- 8 one plan. That should be clarified.
- 9 But to do all this in a three-month
- 10 period and get this up and running for 2011 is very
- 11 ambitious. And as was mentioned earlier before, I mean
- 12 the public participation in this process is going to be
- 13 very limited, and I just think we're going to rush to
- produce something that we'll regret. So I guess I'll
- 15 let that comment go and then ask for a clarification.
- 16 Is it the addendum to the plan would only address the
- 17 black sea bass in 2011? Okay.
- 18 COUNCIL COMMITTEE CHAIRMAN JACK
- 19 TRAVELSTEAD: Pres, you want to put that on the
- 20 record?
- 21 PRESTON PATE: Yes, Mr. Chairman. I
- 22 said it would need perfection, and sure enough it
- does. It certainly wasn't the intent to address all
- three species. So maybe to make that clearer, we

- 1 could in the -- Jan, come down to about the 7th line,
- 2 evaluates and approve the regional specifications for
- 3 black sea bass. Insert the words for black sea bass
- 4 after specification. Down one line. Right there.
- 5 Regional specifications for black sea bass. Pardon me?
- [Inaudible.]
- 7 PRESTON PATE: We can add that.
- 8 Adopt following coastwide measures for black sea
- 9 bass.
- 10 COUNCIL COMMITTEE CHAIRMAN JACK
- 11 TRAVELSTEAD: Okay. I think that helps. Rick.
- 12 RICK COLE: I quess my comment
- 13 kind of mirrors Dave Simpson's from a standpoint of
- 14 the practicality of trying to implement this, if in
- fact, it all goes through. I do support the move to try
- 16 to develop regional management in this species. I
- 17 think it's needed. The problem that I see is that we're
- 18 not going to have time to do it this year. In our
- 19 particular case, we cannot get regulations through our
- 20 administrative procedures process in less than four
- 21 months. So if, in fact, the Commission would come up
- 22 with a program in late March/early April, a good part
- of the season would be over before we could even possibly
- 24 try to implement new regulations.

1	I think in my mind if we go ahead with
2	coastwide recommendation, adopt that here tonight, and
3	then make the commitment to follow the Commission route
4	to address regional, but don't adopt a time line that
5	is not practical and is not something that the states
6	would be able to file for. In other words, let's don't
7	rush it. Let's give ourself a reasonable amount of time
8	to develop this addendum. That would be my suggestion.
9	COUNCIL COMMITTEE CHAIRMAN JACK
10	TRAVELSTEAD: Dave Pierce.
11	DAVID PIERCE: Yeah. I share the
12	feelings of Rick and David. In my particular state,
13	we do have new administrative requirements, and the
14	deadlines, the time lines are more extensive than
15	they used to be.
16	In addition, this is the first year of
17	our recreational fishing permit, and we've done a good
18	job, I believe, working with the industry to get that
19	permit approved and implemented for this year. It
20	implies a lot of things, such as working even more
21	closely with the recreational fishermen within our
22	state to help them understand what's going on and to get
23	their views as to what should happen. And this,
24	frankly, is going to be an allocative addendum that will

1	spark a lot of concern, I'm sure. And when we talk about
2	allocation between states, be it regional or be it
3	individual, I would want to have much more time to work
4	with our constituency. That certainly is gelling now
5	in the context of our now having this permit. So I will
6	oppose the motion.
7	COUNCIL COMMITTEE CHAIRMAN JACK
8	TRAVELSTEAD: Anyone else wish to speak to the
9	motion? Okay. I think we're ready to vote on the
10	motion to amend.
11	COUNCIL CHAIRMAN RICHARD ROBINS:
12	Thank you, Mr. Chairman. Is the Council ready for the
13	question for the motion to amend?
14	(Motion as voted.)
15	{Amend to adopt the following measures for black
16	sea bass; 13" minimum fish size, 25 fish possession
17	limit, open season from $7/1$ to $10/1$ and $11/1$ to
18	12/31.
19	These measures will remain in effect until such
20	time that the ASMFC approves an addendum to the
21	summer flounder, scup, black sea bass plan that
22	evaluates and approves regional specifications for
23	black sea bass that achieve the necessary reduction
24	in fishing mortality for 2011, at which time

1	management measures in the Federal waters will
2	revert to the status quo.}
3	COUNCIL CHAIR RICK ROBINS: All those
4	in favor please raise your hand.
5	(Response.)
6	COUNCIL CHAIR RICK ROBINS: Sixteen.
7	Opposed like sign.
8	(Response.)
9	COUNCIL CHAIR RICK ROBINS: One
10	abstention. I mean abstentions, please.
11	(Response.)
12	COUNCIL CHAIR RICK ROBINS: One. The
13	motion carries 16 to 1 to 1. Thank you. A.C.
14	A.C. CARPENTER: For the
15	Commission. All those in favor please raise your
16	hand.
17	(Response.)
18	A.C. CARPENTER: All opposed same sign.
19	(Response.)
20	A.C. CARPENTER: Abstentions.
21	(No response.)
22	A.C. CARPENTER: Null votes.
23	(Response.)
24	A.C. CARPENTER: One null vote. Can I

1	have the yes votes hold your hand up again.
2	(Response.)
3	A.C. CARPENTER: All right. The
4	motion carries 5 to 4 and 1 null vote.
5	COUNCIL CHAIRMAN RICHARD ROBINS: The
6	amended motion is now the main motion. Is the
7	Council ready for the question? All those in favor
8	please raise your hand.
9	(Response.)
10	COUNCIL CHAIRMAN RICHARD ROBINS:
11	Seventeen. Opposed like sign.
12	(Response.)
13	COUNCIL CHAIRMAN RICHARD ROBINS:
14	Abstentions.
15	(Response.)
16	COUNCIL CHAIRMAN RICHARD ROBINS: The
17	motion carries.
18	(Section not recorded.)
19	A.C. CARPENTER: All those in favor for
20	the Board please raise your hand.
21	(Response.)
22	A.C. CARPENTER: All opposed same sign.
23	(Response.)
24	A.C. CARPENTER: Three. Null votes.

1	One. Abstentions. The motion carries.
2	TONI KERNS: I just need to get
3	some clarity (inaudible) on how the addendum will
4	be what kind of regional information or regional
5	approaches to me this seems like an allocation issue,
6	so I'm not sure how I can fast-track allocations for
7	those of you that are looking for fast-track
8	allocations.
9	If that is the case, I'm going to need
10	a little more clarity here. If not then I can bring back
11	an addendum, a draft addendum, at the March meeting to
12	give us more time to work out how allocation will work.
13	COUNCIL COMMITTEE CHAIRMAN JACK
14	TRAVELSTEAD: Vince.
15	VINCE O'SHEA: I think maybe
16	another alternative, Mr. Chairman, is we're going
17	on five o'clock now. I'm not optimistic that we're
18	going to get our best thinking in the next hour.
19	Maybe another approach would be to set a timeline in
20	the next few days to get some e-mail direction from
21	members of the Board about things they'd like us to
22	do, and then we can kind of look at that and get back
23	to you what an appropriate timeline would be to
24	document.

1	I think the bigger I'll wait until
2	Toni and the chairman are engaged here. I think the
3	bigger issue is the expectation of when do you
4	want when the Board would like something back from
5	us. I think that's I mean what's more important? If
6	we could get some guidance on when you'd like to take
7	final action. That would help us calibrate how indepth
8	we need to go on this.
9	COUNCIL COMMITTEE CHAIRMAN JACK
LO	TRAVELSTEAD: Speaking as a member of the Board,
L1	Vince, based on what I've heard around the table,
L2	there was some sense of urgency. Obviously, some
L3	states have long regulatory processes. It's going to
L <b>4</b>	be very difficult for them to do anything unless we act
L5	quickly.
L6	And I fully understand this is going to
L7	affect the public process as well. But you know, I
L8	would think we'd be looking to see an addendum at the
L9	March meeting for a final vote. I mean anyone else
20	could comment. But that would be one time schedule I'd
21	like you to consider to do this. I mean we clearly
2	talked about regional divisions on this and I think you

just have to look at -- you know, historical catches and

recent catches and provide us with a series of options

23

1 that we can have some debate over and see where it takes

- 2 us. Any other thoughts? Pat.
- 3 PAT AUGUSTINE: Yeah, to that
- 4 point Mr. Chairman, I was thinking along the lines
- 5 of maybe two or three options using different years
- 6 like we did way back when we did the original
- 7 allocations.
- 8 It is an allocation, if you like it or
- 9 not. We're going to have to use historical catch data,
- 10 like it or not. And the question is: Do we go back 10
- 11 years, or do we go back to the last five years? Again,
- 12 I'd like to see two or three options.
- 13 And I know it's going to require an awful
- lot of work on behalf of the staff. But we might want
- to look at the minimum time, which would probably be the
- last four years and a maximum time of maybe six or seven.
- But beyond that if you get any more
- 18 finer, we're just asking for trouble. But I do think
- 19 we need to scope in and go along those lines. And,
- Toni, I don't know how quick you would put that together.
- 21 Probably sometime in February/first part of March at
- 22 best if we're lucky and then send that information out
- to the Board and go by telephone to start with.
- 24 TONI KERNS: Jack just asked for

1	an	addendum	to	be	approved	for	final	consideration	at

- 2 the March meeting. That means we need to have a
- 3 conference call or an e-mail vote to approve a draft
- 4 addendum for public comment sometime in early January
- 5 in order for that to happen.
- 6 COUNCIL COMMITTEE CHAIRMAN JACK
- 7 TRAVELSTEAD: Vince.
- PAT AUGUSTINE: Then a few
- 9 reference points. The fewer options that we had to
- 10 deal with and deal directly with the specifics of a
- 11 list addendum would be the best way to go. And I
- think we could always have follow-on conversations
- with our members through either e-mail asking for more
- input with recommendations.
- Then you have to give us a deadline date
- 16 as to drop dead, don't ask for any more and then go from
- 17 there. I think that would
- 18 be most helpful.
- 19 TONI KERNS: I can give you that
- 20 drop-dead date right now. I would like your comments
- 21 no later than next Wednesday.
- 22 COUNCIL COMMITTEE CHAIRMAN JACK
- 23 TRAVELSTEAD: Vince.
- 24 VINCE O'SHEA: Yeah. I was

1 trying to get in here, Mr. Chairman, I think, maybe once

- we get attention. With regard to the last speaker, I
- 3 think a good portion of the sting here can be eliminated
- 4 by considering that this would be a one-year deal. Some
- of you around the table have
- 6 suggested that, and I think that would take a lot of
- 7 the lift out of the analysis and everything else.
- 8 And I think the other thing based on your
- 9 comments is I'm inclined to initially look at a regional
- thing rather than a state-by-state thing. And then you
- 11 say it's going to be a one-year deal. Because what I'm
- 12 hearing is time is of the essence, and I think the more
- temporary this arrangement is the more practical it
- 14 would be to do that. Thank you.
- 15 COUNCIL COMMITTEE CHAIRMAN JACK
- 16 TRAVELSTEAD: Well, I think you're definitely right to
- 17 look at regional. I think Pres actually even took
- 18 state-by-state out of the motion, so I don't know that
- it's necessarily entirely off the table, but clearly
- we're thinking -- most of us are thinking regional.
- 21 And, again, if we fail, we know where we are. We've
- adopted a coastwide measure that achieves the goal, so.
- Dave. Dave, go ahead.
- 24 DAVID SIMPSON: I don't know

1	what's left to say, huh? So we're going to
2	fast-track a major decision on allocation for black sea
3	bass. Alternatives fully flushed out by next
4	Wednesday. And this doesn't concern anyone at the
5	Commission in terms of our credibility, our
6	vulnerability to lawsuits in terms of equity and you
7	know, full and open public processes?
8	I'm just amazed by what transpired
9	today, given the reaction I got to what I perceive as
10	a much bigger deal on scup you know, just a month ago
11	from the same group. So, I guess, we'll have a partial
12	one-year regional allocation that will implement
13	sometime in the middle of 2011. In terms of public
14	credibility, I think we may hit a new low with this one.
15	COUNCIL COMMITTEE CHAIRMAN JACK
16	TRAVELSTEAD: Any further comments on scup? And I
17	think that Rick. I'm sorry.
18	COUNCIL CHAIRMAN RICHARD ROBINS: Just
19	with respect to the longer term question. Tomorrow
20	morning in the Executive Committee, we'll be discussing
21	priorities including the scup issue and the research
22	project, so I would suggest that we

consider the question of prioritizing an amendment

action that would include this issue in that context

1	so that we can begin to lay out a plan for that.
2	COUNCIL COMMITTEE CHAIRMAN JACK
3	TRAVELSTEAD: David.
4	DAVID PIERCE: Yeah. I know it's
5	late, Mr. Chairman. I did prepare a motion regarding
6	these research set-asides, but now I'm hesitant to make
7	that motion because of the need for us to get onto other
8	business I believe. What's next on the agenda, if I may
9	ask?
10	COUNCIL CHAIRMAN RICHARD ROBINS:
11	We have a Dogfish Committee meeting followed by a
12	Monkfish Scoping hearing, and we also have a
13	presentation on ocean observing systems next.
14	DAVID PIERCE: Well, I will not
15	make the motion because it's going to take too much
16	time to work through the details; however, I will in
17	formal correspondence to the chair or chairs actually
18	indicate what I think would be wise for both the Board
19	and for the Council to do.
20	And I actually may change my views
21	depending upon what happens with your discussion
22	tomorrow on RSA's. I think that's what you said, Mr.
23	Chairman, correct, that there will be some discussion
24	about research RSA's? Did I misunderstand you?

1	COUNCIL CHAIRMAN RICHARD ROBINS:
2	No. The discussion will be if I may, Mr.
3	Chairman. The discussion will be on the prioritizing
4	and scoping out the statement of work that will be
5	related to the bioeconomic analysis of the scup
6	allocation question and the related question of
7	possibly moving fish from the winter to summer periods.
8	And so we'll be discussing that in response to the joint
9	meeting that we had at the ASMFC annual meeting.
10	DAVID PIERCE: Then I think I
11	have time enough at the next Board meeting to raise
12	this issue and then to if, indeed, the Board agrees
13	with me transmit a request to the full Council for
14	similar action regarding, again, the RSA and its
15	use for purchasing scup, sea bass and fluke to
16	provide those additional fishing opportunities. I'll
17	hold off on that.
18	COUNCIL COMMITTEE CHAIRMAN JACK
19	TRAVELSTEAD: If there are no further comments, I
20	guess we're adjourned as a joint party and turn it
21	back to the Council.
22	COUNCIL CHAIRMAN RICHARD ROBINS:
23	And I would like to thank everybody for their
24	participation and input today in what was a very

constructive discussion. I know it was difficult, but I mean it was a good day for joint management. 2. We're going to take a 10-minute break, 3 and then we'll come back and have the ocean observing 4 5 system update. Then we'll have the Dogfish Committee meeting and the scoping hearing. We're trying to get 6 7 another room right now to see if we can do that concurrently, and we'll keep you updated. Let's come 8 back in 10 minutes at 12 after 5. Thank you. 9 10 (Break: 5:02 p.m. to 5:12 p.m.) 11 COUNCIL CHAIRMAN RICHARD ROBINS: 12 Come back to our seats if we could. We're going to have a presentation from Jean McGovern that's an 13 14 overview of the Ocean Observatory's initiative, and 15 following that we have two different meetings that 16 will be ongoing. 17 One is the Joint Spiny Dogfish 18 Committee. That committee is going to meet in the 19 Courtney Room down the hall. And we also have the 20 Monkfish Amendment 6 Scoping hearing. We'll have 21 that in this room immediately after Jean's 2.2 presentation. Also, after Jean's presentation and 23 after this, hospitality will be in Room 1401. So, with that, if you're ready, Jean, I'll go ahead and 24

1	welco	me y	ou a	and	turn	it	over	to	you.	Thank	you	very
2	much	for	beir	ng v	vith	us	today					

2.1

2.2

## OCEAN OBSERVATORY INITIATIVE

JEAN MCGOVERN: Okay. Thank you. I'd like to thank MAFMC and all the participants for allowing me to come in and speak about the Ocean Observatory's Initiative, which is a very exciting project that the National Science Foundation has funded.

So, in a jovial way, ocean observing in the early years was sticking your head in the water and observing what's around. These days we are using more current research and structure, such as research vessels, highly capable research vessels. And to the right is the Alvin human operated research vessel. And so what the Ocean Observatory's Initiative is proposing is to use fixed ocean observing arrays and bring the data to shore to fill in the gaps of the long-term data sets that we need in ocean observing.

So the science themes that the National Science Foundation had funded through many years of planning and many scientists involved recognized that the following science themes were very important, and

1	οÍ	course,	the	ocean	is	а	very	comple	ex	system	to

- 2 understand.
- 3 So the Ocean Observatory Initiative
- 4 will address these themes with specific focus on
- 5 ecosystem health, climate change, carbon cycling and
- 6 ocean acidification. This is just an example of over
- 7 the decade of planning that many from the academic
- 8 scientific community has been working on.
- 9 There's a series of National Research
- 10 Council reports, workshop reports, where the
- 11 understanding of the ocean and the use of ocean
- observing systems was a recognized need.
- 13 And so one might ask: Why do we need an
- ocean observatory? This is actually an audience I'm
- speaking to today that would clearly understand this.
- 16 It's placement of powered sensors in the ocean enables
- us to have a feed of data to citizens, educators, and
- scientists. And we all know in the last 10 years
- there's been a huge explosion in
- 20 technologies and satellite transmission to allow for
- 21 these observations to come right to our computer
- desktops.
- 23 And so improved observations data will
- improve scientific discovery decisions and education.

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1 And so OOI was formed with the idea that we would place
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- 2 sensors where the most scientifically significant
- 3 locations within the funded profile that we could afford
- 4 would allow.
- 5 So our project is to design, build, and
- 6 deploy an initial set of a network of arrays. I'll go
- 7 through it very soon. It was funded in September of
- 8 '09. It's a 386 million dollar design, build, deploy,
- 9 and initial operations contract -- excuse
- 10 me -- cooperative agreement.
- 11 And it's the largest investment in ocean
- 12 science by the National Science Foundation in the
- 13 history of ocean sciences. And that is with the
- exception of our research infrastructure and our ships.
- 15 It's also partially funded by the Recovery Act. So one
- of my goals today -- let's just talk about what OOI is,
- 17 who's involved, and where are the locations. I'm going
- 18 to do an overview of the science that the Ocean
- 19 Observatory Initiative will enable, and I'll give you
- 20 a high-level project status.
- 21 So who's involved? Essentially, all of
- the leading oceanographic institutions in the country
- have a piece of this project. The Consortive Motion
- Leadership is a nonprofit that is acting as the

- 1 integrator.
- 2 Woods Hole is working on what we call the
- 3 coastal and global observatory. You'll understand
- 4 that in a few minutes. And they have a team of OSU
- 5 scripts, and Raytheon is supplying them engineering and
- 6 project management support. University
- of Washington is going to work on the regional
- 8 observatory, and UC San Diego will be working the cyber
- 9 infrastructure. What's especially exciting for ocean
- 10 science and for the National Science Foundation is this
- 11 is the first
- 12 project that NSF has funded where we are funding
- education infrastructure in parallel to the
- infrastructure we wish to deploy.
- 15 So usually education is kind of an
- 16 add-on. Here we're integrating it into the project.
- 17 And that awardee is to be named very soon. And so I'm
- 18 going to take apart OOI and then pull it back together
- so you understand what it is. Essentially the
- 20 subsystems in OOI are buoys, moorings, nodes that would
- 21 go on the sea floor. There will be profilers. That's
- 22 right there. Those are water crawling profilers that
- will basically carry suites of sensors and climb the
- 24 water column on wires.

1	We'll have underwater, autonomous
2	vehicles. Many of these are currently running in the
3	Mid-Atlantic right now. Dr. Oscar Schofield has quite
4	a few of them, and he recently had a celebration where
5	he had the first cross-Atlantic venture of one of his
6	gliders.
7	So this is very exciting, taking
8	technology that is maturing every month and being able
9	to use it to observe the ocean. So, when we string all
10	these subsystems together, we call them moorings.
11	And this is just an example of in a
12	subsurface these will be the sensors that will be
13	deployed on this type of mooring. So I'm going to show
14	you how those subsystems build to moorings and those
15	moorings build to arrays.
16	So here we have a series of 10 different
17	moorings. They're in seven locations that are keenly
18	designed. So there were years and years of trying to
19	understand what are the things we should measure, where
20	should we measure it and where are the most significant
21	locations. So here is our network design. It's a
22	multiscale observatory. There are global arrays. So,
23	as I showed you before, that's what we call an array,
24	a series of moorings. There are global arrays in high

- 1 latitude locations, the Irminger Sea, the Gulf of
- 2 Alaska, the Southern Ocean and the Argentine Basin.
- We'll have a cabled array. So there
- 4 will be fiber option cable that will run from Pacific
- 5 City, Oregon -- we recently leased a shore station there
- 6 -- out, and there will be suites of sensors that will
- 7 examine that area.
- 8 That's very exciting because this fiber
- 9 optic cable will essentially give us a limited bandwidth
- in power. So we'll be able to enable things like, as
- 11 we all saw in the Gulf, those cameras that were on the
- 12 bottom of the ocean. We'll be able to enable those in
- 13 that area.
- 14 And then there's coastal arrays. The
- 15 Pioneer Array which is in the area of the
- 16 Mid-Atlantic -- which is why I'm here: to inform you
- 17 -- and then also the Endurance Array, which is on the
- 18 West Coast. So just to give you an idea of the sensors.
- 19 There will be over 800 sensors in those various arrays,
- and they will characterize the entire water columns.
- 21 So, after this presentation's over, you'll be able to
- go to the website and see how many of the various
- sensors. And here's how they're broken out: 47
- 24 percent of them will identify water column work;

- there'll be some bottom geo and biological work,
- 2 characterization work, and surface and shallow water
- work.
- 4 Another way to display the sensors is
- 5 this way. So, again, lots of sensors, significant
- 6 locations. Our data policy, this is something that I'm
- 7 extremely proud of. We're going to have free and open
- 8 data as near real late in the seas as possible.
- 9 And this is very exciting because many
- in the fields of research usually go out and get their
- 11 data. Oceanography's been largely an expedition area.
- 12 Research function, you go and get your data, and you hold
- your data until you publish it.
- 14 Here we're deploying things, and it's
- 15 kind of busting the whole mold of research for
- oceanography wide open. And so, as I have been the
- 17 program director for the Ocean Observatory's Initiative
- working with these large institutions, it's been a great
- 19 challenge to try to integrate, stitch them. And
- 20 coasts, the West Coast and the East Coast, they have
- 21 never really worked together. So oceanography is a
- 22 fairly young science, and collaborative science is new
- 23 to the researchers. Again, just to give you another
- 24 perspective, here it is again. And now I'm going to

- 1 start breaking apart. On the global scale, we'll have
- 2 the high latitude locations. There's four sites. And
- 3 we will be in a site where we will be collaborating with
- 4 NOAA at Station Papa. A lot of collaboration.
- 5 Here are the cartoons of what those
- 6 moorings will look like. And currently we are in the
- 7 phase of turning these cartoons into engineering
- 8 drawings, specification procurements. And those will
- 9 be put out on the street for procurement.
- 10 In the Northeast Pacific, we will have
- 11 a high latitude site. That's the Station Papa site.
- 12 And then we'll have the cabled array running out. There
- 13 will be three sites there. And then the Endurance
- 14 array.
- 15 What's specifically exciting in the
- 16 Pacific Northwest is this array and the Gray's Harbor
- 17 line will allow a lot of study of the hypoxia problem
- 18 that they've had out there. It's pretty exciting, and
- 19 they are extremely supportive of the project. So
- 20 that's the Northeast West Pacific.
- Just to walk through, here's the cable.
- 22 We spent the month of July with a ship doing bithemitry
- work, and the fishermen were on the ship with us in
- Oregon, the Oregon Fishermen's Cable Committee. They

- 1 represented the fishermen to help us define where was
- 2 the best place to lay the cable so that we would have
- 3 minimal impacts. So that was very successful. We now
- 4 have a candidate cable laying plan.
- 5 So this is what will happen. An axial
- 6 sea mount. This is very exciting. This is the area of
- 7 high activity with respect to undersea volcanos. And,
- 8 of course, the regional scale array will also instrument
- 9 the Juan de Fuca Plate. So there's lots of seismic
- 10 activity, sunami activity of interest in the Pacific
- 11 Northwest.
- 12 In the Hydrate Ridge Region, these
- cartoons now being brought to reality will examine a lot
- of the gas hydrates in that area. So this area was
- specifically picked for cable instrumentation so that
- 16 we can understand the long-term serious data.
- 17 Again, as you can see, this basically
- says a lot of seismonitors. So this is the cable that
- will run off, and then these instruments are much like
- ornaments on a tree. So very exciting.
- 21 And then I'm going to quickly go to the
- 22 coastal component. So, in the coastal array, this is
- the Endurance array. This is the Grays Harbor,
- 24 Washington. I'm not sure if folks are familiar with

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that area. We're going to have two cross-shelf lines,
one in Grays Harbor and one off Newport. I recently
spent a lot of time in Grays Harbor with the fishermen
in our public hearings and our public meetings to site
the locations of those moorings so that they would be
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6 minimally impacted and we could work together.

2.2

I think that the researchers, whereas most of oceanography has been about deploying things for short periods of time, we plan on deploying things for 25 years with this network. So I think we're looking to develop long-term relationships. And many of the researchers, we're not all that experienced in things, and we're open about that, understand that.

The Oregon line, which is very exciting, will connect up to the cable. So it will be very exciting for coastal science because we'll have continuous data 24 hours a day seven days a week, and we won't have to rely on the satellite telemetry for the coastal data on the West Coast. Very exciting.

Here is just it would look like. Here's the strings that will connect up to the cable that will then run to Pacific City, Oregon, and then that data will be available via the Internet. Again, just to wrap it up, that was the -- so I went through the global

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1 components, what they look like. I went through the
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- 2 regional components and then the West Coast component.
- This slide here just shows -- the yellow box is the user.
- 4 Here is the end user. The blue boxes are the marine
- 5 operators. That will be Woods Hole, the people who are
- 6 operating the sensors.
- 7 So it will be Woods Hole, and then it
- 8 will be Oregon State University and University of
- 9 Washington on the West Coast. University of
- 10 California, San Diego will be writing all of the
- 11 computer code to get the data from those sensors through
- 12 the Internet to archiving and available to the public
- 13 educators and citizens.
- 14 And so the yellow will be -- these are
- future science proposals that may be able to be enabled
- on our observatory. And the yellow, again, is the
- users.
- 18 So I'm just going to quickly go through
- the coastal array, and I'm going to focus a little right
- 20 now on the Pioneer Array because that's on the
- 21 mid-Atlantic Bight. So just to give you a quick
- 22 summary. This would be all of the data that these two
- strings of moorings can enable 24/7.
- 24 This actual picture here -- I have to

- 1 correct myself -- is actually on the Endurance line
- 2 because there's your cabled array. So I faked myself
- out. And so what I'm going to do right now is just show
- 4 you. Okay. Here's one sensor, the Acoustic
- 5 Zooplankton Sensor. So the beauty -- right now when we
- 6 deploy, usually we'll deploy for like three months, and
- then you'll pull the mooring back up, and you'll get the
- 8 data. And so this would be the data in a 24-hour period
- 9 understanding where the biomass is at what time of the
- 10 day, zooplankton.
- 11 Here's what it would be in nine days.
- 12 Here's what it's going to be in 56 days. And what's
- interesting scientifically will be we'll be able to
- 14 cross-correlate things like pH, nitrate, temperative,
- wave height to all of the behavior of what we're
- 16 examining here with the zooplankton, and we're going to
- be able to do that for 25 years.
- 18 It won't just be these small
- 19 expeditions, toss it out, drag it back up. And so we
- are engineering something that's going to last a long
- 21 time. So just to give you an idea, here's what it would
- look like. And you can see: Why is this happening?
- It's so exciting and so significant.
- I'm sure -- I mean you get this data all the time, I'm

sure, off your ships, but to see it in one place for 25

- 2 years and understand the
- 3 cross-correlation with what's going on
- 4 atmospherically, at the ocean floor, and all up and down
- 5 the water column is -- I like to believe that sometimes
- 6 -- and maybe it's a little visionary -- is that we know
- 7 a little bit more about the moon than we do our own
- 8 geoscience. So, of course, I'm partial. So here's the
- 9 Pioneer Array. It's going to be about 67 nautical miles
- just south of Martha's Vineyard.
- 11 It will have moorings. It will have
- 12 ADP's. These boxes here they're not fishing
- restrictions. Every time I get with fishermen they get
- worried about that. That's not it. That's where these
- vehicles will be traveling.
- 16 And the idea of these vehicles carrying
- 17 suites of sensors will be to extend the data. It's very
- 18 exciting, and I think we all understand that the
- 19 Mid-Atlantic Bight we've got a persistent invection of
- 20 cold water in a series of rivers. We've got influence
- 21 from the Gulf Stream. And it's a very complex frontal
- low at that shelf break.
- 23 And so what the Pioneer Array is going
- 24 to do: It's going to set up on that shelf break, and

_	we le going to have a lot of imformation to anderbrand
2	those shelf break processes. This is one depiction of
3	the various of the complexity of what's going on in
4	that area, frontal dynamics distinguished from the
5	transition of the cold shelf water to the warm saltier
6	water. The mechanisms of what's happening on that
7	cross-front are really largely unknown right now. And
8	so I speak for I was just on the phone with Dr.
9	Orkowitz from Woods Hole and asked his permission, of
10	course, to use this information. And he's actually
11	having a science workshop. We're already starting to
12	pull people in to understand: Okay, what are going to
13	be the experiments once we get this data? Okay. And
14	I'm going to show you the schedule in a little bit.
15	Ecosystem dynamics. I don't want to
16	short anyone science, but I'm going to just pushing
17	forward, I'll do it forward. The shelf slope nutrient
18	input is really exciting here. Why does this happen?
19	The processes of nutrient exchange and
20	their impacts to the ecosystems are one area where we'll
21	have in the Pioneer Array this array is designed for
22	a five-year deployment. It's a five-year experiment.
23	The idea was because we didn't have a lot
24	of money I mean we have a lot of money; 386 million

- is a lot of money, but I mean to observe the ocean we're
- just taking -- you know, one large step for mankind per
- 3 se to be precise.
- 4 And so what we're going to try to do is
- 5 to redeploy that array after five years. We're going
- 6 to redeploy that based on proposals from the science
- 7 community in the areas we think are most significant.
- 8 I do want to just step back really quickly. If you look
- 9 at the country and how we broke up the network, the Gulf
- of Mexico did not come up as the most scientifically
- 11 significant area for an investment. The Mid-Atlantic
- 12 Bight did and the Northwest Pacific.
- 13 And so it's a testament to how
- scientifically significant understanding the shelf
- break is. Hundreds of scientists in the country got
- 16 together to prioritize this. And marine habitat's
- 17 climate connections extremely important.
- 18 High latitude shifts. We've got
- 19 salinity, phytoplankton and all sorts of shifting
- things going on in the ecosystems. So this is the array
- 21 we came up with. Here's the cross-shelf. It's a north
- shelf, cross-shelf resolution.
- These are the AEV's and gliders. We are
- 24 actually going to have batteried systems where we're

- going to charge these things remotely. So we're hoping to operate the autonomous vehicles continuously.
- That's one of the areas of risk on this
- 4 project I will say. It may not be necessarily coming
- out of a fully matured technology, but NSF's about that.
- 6 We're about taking risks and trying to push discovery.
- 7 So it's exciting on this project. Here are some of the
- 8 moorings. I'm not going to go through them all, but
- 9 just so that you have them for your reference. These
- are the different types of data that will be available
- 11 to fishermen, citizens, anyone off the Internet 24/7
- 12 right here.
- Just quickly, just to understand what
- payloads the gliders are going to have. Now these
- 15 gliders, just for folks, they operate on a bladder
- 16 system where they have water come in, and then they dive
- down, and then they push the water out. And they're
- 18 buoyancy driven.
- And so the AEV's have propelling
- 20 systems. They have propelling systems on them. So
- 21 those will be on the Pioneer Array. Sampling rates for
- those folks who would be interested in that. I'm just
- going to push forward. Again, here's the Pioneer Array
- once again.

- 4 moorings right here.
- Just to give you an idea, it's about a
- 6 30 by 10 kilometer. The sites are about 6 to 8
- 7 kilometers. I would think -- what's that -- 3 or 4
- 8 nautical miles. And the glider region is the red box.
- 9 The AEV region is this box. And, as you can see, this
- is the shelf right here. So we're looking to understand
- 11 all of that science. Here is something if you want to
- 12 look it up. Again, this has the distances in between
- each mooring. Working with the fishing community, I
- understood that to be important. So they have trained
- me well as to what is needed.
- 16 And then this is just to understand.
- 17 Some people don't understand the AEV's very well, so I
- 18 wanted to sort of indicate what kind of missions we're
- going to be running. We're going to be running loops
- 20 essentially. And they'll be programmable.
- In the gliders we're going to be running
- 22 paths like this. There will be six running parallel
- 23 back and forth just really understanding this area.
- 24 And then just to put it into perspective, here's Georges

- 1 Bank, Gulf of Maine, and then here's where the Pioneer
- 2 Array will be located, about 67 nautical miles south of
- 3 the Vineyard.
- This is our schedule. Okay. You
- 5 notice 2010 is in the rear view. Essentially, OOI is
- 6 two years of design and buying and development,
- 7 prototyping one year in 2012. So we'll be finishing up
- 8 our designing this year, and in 2012 we'll be having a
- 9 massive year of building at Woods Hole. They've had a
- 10 huge amount of jobs -- they've hired about three a year
- 11 for maybe the past five years. This year they hired 30.
- 12 We are a recovery gov project. You can see how many
- jobs this project really is creating in the field. So
- the G means the gliders will be deployed out first in
- 15 2012, and then the C means commissioning, and the D means
- 16 data.
- So, as you can see, here's our four
- 18 global sites here. They're going to flow out in 2013
- 19 and 2014. The coastal arrays, Endurance, the West
- 20 Coast is going to go first in Oregon, then Pioneer. So
- 21 for those folks in the Mid-Atlantic, we're looking to
- deploy the 2013, 2014 time frame, right around here.
- 23 And then the Washington line will go last.
- 24 The Regional Array, we've recently cut

1 an 89 million dollar contract with Ameripro in Santa

2 Barbara, California, and they are the awardee for the

3 cable array. It's very exciting for California.

And then this is the drop-down and then
the sensors and the moorings. University of Washington
will drop those in after the cable gets in. And so I
don't want to minimize the risk of stepping down power

8 to the bottom of the ocean.

2.2

challenging, and we look forward to those challenges. I have to say we have a great team of people, really very dedicated and very capable marine engineering folks. So it's exciting. So, again, this is our year one activities, staffing of the team. And just you can't get all these people from marine engineering. There's maybe not that capacity in the country, so we've got people who've built post office, multiple complex post office facilities on the team. We've got Department of Defense folks on the team. We've got scientists working hand in hand. And so it's very exciting. And, again, instrument specs this year and our environmental compliance and permits.

So that's the Ocean Observatory

Initiative in a fire hose. If you have any questions,

- 1 please let me know. I'm happy to answer them. And I'm
- also happy to keep you on schedule. I understand it's
- 3 a very important meeting. Any questions real quick?
- 4 Let's see. You were first down the end here. Sir.
- 5 PETER DEFUR: Thank you very much.
- 6 This is way cool especially for the geeky ones in the
- 7 room. Where can we get more detailed information on
- 8 these drawings?
- JEAN MCGOVERN: Oh, shoot. Right
- 10 here.
- 11 PETER DEFUR: Things like how are you
- going to measure and what are things going into it and
- 13 so forth?
- 14 JEAN MCGOVERN: Right. So this
- 15 website. It's the wrong color. For this thing right
- 16 here. This is my last slide. I forgot to show it. So
- www.oceanobservatories.org. We have about a 200-page
- 18 document called the final network design. That clearly
- describes operational scenarios. We've got all the
- sensor lists by each array.
- 21 PETER DEFUR: Great.
- 22 JEAN MCGOVERN: So that document is
- really a very good one.
- 24 PETER DEFUR: Does the zooplankton

Τ.	sensor pick up rarger chings, for example rish:
2	JEAN MCGOVERN: I believe the answer to
3	that is yes. And so what's happening now is that sensor
4	will then be put out on the market, and we'll be
5	selecting that vendor. They'll have the capabilities.
6	But the answer to your question is yes.
7	COUNCIL CHAIRMAN RICHARD ROBINS:
8	Thank you, Jean. Other questions? Gene.
9	EUGENE KRAY: Thank you. Jean, what is
10	the relationship, if any, to the IOOS, Integrated Ocean
11	Observing System, and MCORA which is soon to become
12	MCOROOS here in the Mid-Atlantic?
13	JEAN MCGOVERN: That's an excellent
14	question because I did omit that, and I should have put
15	it in here. So NSF National Science Foundation, IOOS
16	is a multi-agency collaboration, and the National
17	Science Foundation's contribution to IOOS is the OOI.
18	Now, the D Mac Committee of IOOS is closely, I mean in
19	lockstep, they're on all of our design review committees
20	in the cyberoptic structure. So we are very linked to
21	IOOS, and the D Mac folks are very interested and engaged
22	in our design.
23	EUGENE KRAY: Yeah. As a
24	follow-up, I intend to be at the MCORA meeting in October

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in Hoboken, New Jersey, and they were at Stephen's

Institute, but the funding university through -- to fund

the whole project is through Rutker's University, and
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- 4 I think (Inaudible) is also involved and Stephen's
- 5 Institute of Technology in Hoboken.
- But they have an array of sites around the country, and they haven't changed their name. The ending part of their acronym has to be OOS.
- JEAN MCGOVERN: OOS, yeah.
- 10 EUGENE KRAY: So I was wondering what
  11 the relationship would be.
- 12 JEAN MCGOVERN: IOOS said the
- foundation feels like that's our contribution to the integrated system, but we take it very seriously to integrate with NOAA because we will be partners with
- them. In fact, I just was on the phone with PMEL, and
- we're going to co-fund a science workshop for axial sea
- 18 mount this year. And the IOOS folks they work in
- 19 lockstep. So this project is so huge you look at like
- 20 the tiers of contractors. So the money flows to
- 21 University of California, which flows to Rutker's,
- 22 which flows out to the folks that you were talking to.
- So right now I would say there's
- 24 probably about 50 different institutions. The network

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1 contract alone has 17 subcontractors. So I meet people
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- on the Metro in D.C. who know me. So it's a large
- 3 project.
- 4 GENE KRAY: Mr. Chairman, this has
- 5 nothing to do with anything, but I just tried to call
- 6 my wife, and she was on the other phone with her
- 7 girlfriend, Jean McGovern, not you, just coincidental.
- 8 What are the odds of that happening?
- 9 JEAN MCGOVERN: Who knows. Yeah. Any
- 10 other questions? Yes, sir.
- 11 COUNCIL CHAIRMAN RICHARD ROBINS:
- 12 John.
- JOHN BOREMAN: Yeah. This is really
- good work, and I'm glad you're linking with the IOOS
- program. I've been involved with that for many years.
- I didn't see anything in there about data architecture,
- how the information's going to be handled, how much of
- 18 this work -- you'd have a lot of sensors, you're going
- 19 to be collecting terabytes of information. I assume
- there's an overall plan for how that data is going to
- 21 be assimilated, how it's going to be archived and
- 22 disseminated.
- JEAN MCGOVERN: Yeah. So, if you go
- that network design that I talked about, there's about

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1 40 to 50 pages in the architecture. Most of the folks,
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- 2 I believe, are interested in the data and the
- 3 information, but there's lots of architectural
- 4 information in that document.
- 5 And also that the design is happening
- 6 right now. So I would say the last review I was at was
- 7 in September. We had about 50,000 lines of code
- 8 written, and then eight more people got on the team last
- 9 week. It's a very dynamic situation.
- 10 We have a plan. There will be a data
- 11 management plan delivered to me on January 1st, and that
- 12 will then articulate, I think, a lot more probably of
- what you're interested in. Because I'm very interested
- in it as well.
- 15 Also, I've set up an Ocean Observing
- 16 Science Committee, which is an independent committee
- that will eventually be users of this network, and so
- 18 this committee will then review things like the data
- 19 plan and provide the project with the user perspective,
- 20 so that we can keep getting -- making sure that the cyber
- 21 infrastructure matches the needs. Yes, sir.
- JAMES FLETCHER: (Inaudible.)
- 23 COUNCIL CHAIRMAN RICHARD ROBINS: Come
- 24 up to the microphone, please, Jim.

1	JEAN MCGOVERN: There we go. That will
2	help.
3	JAMES FLETCHER: We have problems with
4	whales and sea turtles and marine mammal interacting
5	with fixed gear fishing, and we have to have break-away
6	projects and stuff like that.
7	JEAN MCGOVERN: That's right.
8	JAMES FLETCHER: Now, if you're putting
9	this in, are you in enclosed area around them, and how
10	are you going to prevent the interactions with the
11	whales and marine mammals? That's Question No. 1.
12	JEAN MCGOVERN: Okay.
13	JAMES FLETCHER: Question No. 2: Is
14	the electromagnetic fields being created by these
15	cables ran on the bottom affecting the migration of fish
16	and other marine animals? There is no cable made that
17	does not create an electromagnetic field now. Now, how
18	are you going to address that?
19	The third thing of it is: In all this
20	good stuff, are you going to be monitoring manmade
21	chemicals in the water like pharmaceuticals and
22	pesticides that are ever increasing in the ocean, not
23	just acidification, but manmade chemicals and
24	pharmaceuticals; and is this system going to monitor

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1 that? That's the first question, and then go
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- 2 backwards.
- JEAN MCGOVERN: Okay. I'll go
- 4 backwards for you. That's exactly how I was doing it.
- 5 So, with respect to the pharmaceutical monitoring,
- 6 that's not currently part of the budget. You know, the
- 7 budget really was focused on the ocean science aspect
- 8 of it, but it doesn't preclude scientists who are
- 9 interested in studying that from providing proposals to
- 10 the foundation and getting that funded.
- 11 So we basically tried to get -- 800
- 12 sensors a lot of folks don't feel like that's a lot of
- 13 sensors when you've got the whole ocean. So that's the
- 14 answer to your question.
- 15 In terms of the marine mammal question,
- that is extensively answered in our environmental
- 17 assessment document, and I can give
- 18 you -- that's linked right on that website as well. And
- that has been reviewed extensively, and we have public
- 20 comments that we have paragraphs and paragraphs of
- 21 answers for you. And I think that would be best if I
- get you that document.
- JAMES FLETCHER: Well, not to carry on
- a discussion, but we are told that the right whales are

l extremely endangered,	and the	death of	t even	one l	orings
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- 2 us headaches. So is the death of more than one going
- 3 to bring you headaches and remove this? And one thing
- 4 I left out: The Navy wanted to put in a scientific array
- 5 for antisubmarine; how did you get this in for science
- 6 when the Navy could not get one in for defense?
- 7 JEAN MCGOVERN: Right. So I think the
- 8 answer to that lies in the acoustic response and the
- 9 acoustic range that the different networks are
- 10 operating in. So that's where that scientifically
- 11 stands, sir.
- 12 So I hope I answered your questions.
- 13 We're not going to be tracking pharmaceuticals in the
- ocean, but there are processes for people to propose
- 15 that. Second is we have extensive documents to answer
- 16 your marine mammal question.
- 17 I think that would be best
- 18 served -- that's a long discussion, but in the end the
- 19 analysis indicated that it was acceptable to move
- 20 forward.
- 21 COUNCIL CHAIRMAN RICHARD ROBINS:
- 22 Thank you.
- JOYCE STEINMETZ: Hi. I'm Jean
- 24 Steinmetz from East Carolina University. Thank you for

- 1 taking my -- it's a comment really. My area of research
- 2 is in deep water shipwrecks and commercial ground
- 3 fishing. And I'm also a diver for about 30 years along
- 4 the Mid-Atlantic coast.
- 5 So one of the things you might want to
- 6 think about is where there are snag nets with floats on
- 7 top. This is a problem for marine mammals. It's also
- 8 a problem for AEV travel.
- 9 And so you may want to do some surveys
- and connect with the fishing community on where their
- 11 snags are. I'm doing some GIS work on that right now
- 12 mostly in the Mid-Atlantic. But there may be other
- people that are even more proficient than I am.
- JEAN MCGOVERN: Thank you very much. I
- can show you some of the data that we have. We have the
- 16 shipwrecks all mapped around from where we are, and
- 17 there have been people that have worked on that. So I'd
- 18 like to share that data with you. Thanks.
- 19 COUNCIL CHAIRMAN RICHARD ROBINS:
- Thanks again, Jean.
- 21 JEAN MCGOVERN: Thank you so much for
- giving me this opportunity. I appreciate it.
- 23 COUNCIL CHAIRMAN RICHARD ROBINS:
- Absolutely. Thanks for your presentation. Now,

1 Chr	ls, we're	going to	move the	Dogfish	Committee	meeting

- into the Courtney Room, which is down the hall. Okay.
- 3 So are we ready to go with that? And then the Monkfish
- 4 Scoping hearing is going to be in this room now. Jim,
- 5 go ahead.
- JAMES ARMSTRONG: Well, just we have a
- 7 substantial Joint Dogfish Committee. Probably almost
- 8 half the people in here would have to leave, so I would
- 9 ask that -- some of them overlap -- well, three of them
- anyway overlap on the Monkfish Committee, and I want to
- 11 make sure we have a quorum.
- 12 Or we could -- and I don't want to
- question authority or anything, but we can do dogfish
- 14 after monkfish. It's not time sensitive. Monkfish
- sort of is since we (inaudible).
- 16 COUNCIL CHAIRMAN RICHARD ROBINS:
- Well, to the committee chair then, what's the pleasure
- 18 of the Dogfish Committee? Do you want to stay through
- this scoping hearing before and then have dogfish in
- 20 here after that, or do you want to do a concurrent
- 21 session now?
- 22 RED MUNDEN: Mr. Chairman, it really
- doesn't matter to me. If we have any committee members
- that want to stay through the scoping session, that's

1	fine.
2	COUNCIL CHAIRMAN RICHARD ROBINS: Do
3	the dogfish members that are also interested in monkfish
4	want to stay for the monkfish here? Yes. Okay. Why
5	don't we do dogfish afterwards if we can.
6	RED MUNDEN: That's fine, Mr. Chairman.
7	COUNCIL CHAIRMAN RICHARD ROBINS:
8	We'll go ahead and move into the scoping hearing. Jim,
9	is Terry ready to go, or do we need a few minutes for
10	him to set up? All right. We'll wait for Terry.
11	
12	MONKFISH SCOPING HEARING FOR AMENDMENT 6
13	COMMITTEE CHAIRMAN TERRY STOCKWELL:
14	Thank you, Mr. Chairman. I'm Terry Stockwell from
15	Maine, and as Rick said, I'm the chair of the Monk
16	Committee. Howard King is the vice chair, and at the
17	table here is Maggie Raymond, the chair of the A.P. And
18	because hour of the day I'm going to be very brief.
19	But this is the first of 10 scoping
20	meetings we're having for Monkfish Amendment 6, which
21	is the catch share amendment, prioritized by both
22	councils, the committee, and the advisory panel.
23	Following the scoping meetings, we plan
24	to convene the committee and the AP and start to shape

- 1 a document and come back, and we'll report to you at
- 2 either your February or the meeting following depending
- 3 how our scoping goes. So Jim's got a short
- 4 presentation, but otherwise, Maggie and Howard and I are
- 5 here to listen.
- 6 JAMES ARMSTRONG: Thank you, Terry.
- 7 Yeah. I'm not going to spend too much time on this.
- 8 Just trying to prime the pump and get the basic ideas
- 9 out there. As Terry said, we're here to listen not to
- 10 educate.
- 11 The hearing schedule is up there, a nice
- 12 small font for you to squint at. This is the first row
- in that table up there, so this is our first scoping
- 14 meeting. It's a scoping meeting, but I think in the
- 15 Committee's discussion and vision for how this
- amendment is going to evolve, scoping is a process
- that's required under the National Environmental Policy
- 18 Act, but really these were kind of envisioned as
- 19 listening sessions where there is no preconceived
- structure and idea about where this is going to go beyond
- 21 the general subject of catch shares.
- 22 And it's up to the participants in the
- process, the stakeholders, to communicate back to us
- where they stand on that general issue. Okay. So this

is the first scoping hearing, the first on the schedule, 1 and they're going to continue through mid-February of 2. next year. They'll stop in New Bern, North Carolina. 3 All right. So there are further opportunities for 4 5 people who are even present here tonight to participate Tonight's discussion we're going to 6 if they wish. 7 start out with the purpose of the hearings, why the councils are considering catch shares, what are the 8 different approaches for catch shares, what are some of 9 10 the elements and alternatives involved in different 11 types of catch share programs, and then suggestions on 12 questions you might want to consider asking yourself and then providing us with the answers. 13

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So, starting out with why it's basically the councils -- well, frankly, catch shares were an idea that was brought up in Amendment 5, which has pretty much been settled out. It hasn't been implemented yet. But it was a time-sensitive amendment that was trying to set tax and stuff for the next three years.

Because this is such a complex issue, it was kicked to a subsequent amendment. So that's why we're addressing it by itself in Amendment 6. Catch shares could possibly improve economic performance, increase business flexibility, reduce regulatory

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1	burden, promote safety race to fish, keep catch
2	within specified limits. And bear in mind that a
3	significant portion of the monkfish fishery occurs in
4	the northern fishery management area where a lot of the
5	catch is incidental to the groundfish multispecies
6	program or multispecies fishery. Okay. And that
7	fishery is primarily under sectors now. So it's not
8	surprising that the monkfish fishery is also
9	considering some sort of catch share program.
10	Catch shares can be catch shares are
11	defined as the allocation of a portion of the total
12	allowable catch to either individuals, communities, or
13	cooperatives. Cooperatives are examples of sectors,
14	or sectors are examples of cooperatives.
15	What is a catch share? There we go. I
16	just said. So the allocation could be you know,
17	individual, group, or area based. And you want to bear
18	in mind that once you get a catch share, then you've got

An individual group or some other sort of set up. This is a presentation given to me by somebody else, so this is not necessarily the way I do business, but anyway.

24 The monkfish fishery, as you now know,

a harvesting privilege, not a property right.

- 1 is managed jointly by the New England and Mid-Atlantic Councils with the New England Council as 2. the lead. Because they're involved in the management 3 of this fishery, then there's a referendum requirement 4 5 if an IFQ-type program was to be developed, individual fishery quota. And both New England Council and the 6 7 Gulf Council are named in the reauthorized Magnuson Act as requiring a referendum for any kind of IFO/ITO 8 9 program. So, even though it's possible that a 10 different type of catch share program in the southern 11 management area could go into effect or there could be 12 different programs in the northern area or the southern area, or there could be maybe no catch share program in 13 14 the southern area and one in the northern area.
- 15 Anything's up for grabs right now.
- 16 But the fact that

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New England Council is involved in the management triggers that requirement for the referendum. And so, if an IFQ program is going to go into place, then that has to be fully developed before the referendum can be held, and the referendum requires for the program to go forward for two-thirds of eligible voters to approve of it, and eligibility is determined by the Council. So it could extend to crew and captains, beyond just the

- 1 permit holders.
- 2 Of course, the thing that everybody's
- 3 probably the most concerned about is how the shares will
- 4 be allocated. Typically, these involve historic
- 5 landings, such as the '91 to '95 time period that was
- 6 used for the current limited access permits I believe.
- 7 And that could also involve the amount of sort of harvest
- 8 capacity of an individual or individual permit owner
- 9 through either the vessel size or something else. It
- 10 could be equal across the board. It could be a little
- of this and a little of that. As I said, nothing is
- 12 written in stone at this point. These are just floating
- these ideas, prime the pump, and get you thinking. I'm
- sure you've already been doing that a lot.
- 15 Catch share programs involve emphasis
- on timely catch reporting through log books, vessel trip
- 17 reports, other types of things that are probably used
- by you now. Sectors are arrived at in sector reports.
- 19 There's increased monitoring through either vessel
- 20 monitoring systems, possibly electronic monitoring
- often comes up. That's video usually.
- 22 A individual transferrable quota
- 23 system, if that was to be arrived at, allows for those
- individual quotas to be traded. And typically, catch

1	share programs involve enhanced enforcement in order to
2	ensure that individual catch shares are being
3	adequately complied with.

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So now we get on to just some suggestions for questions to ask yourselves and share the answers For example, in looking at the current system, do you see problems? And, if so, do you think the catch shares might be a way to fix some of those problems? What concerns do you have about catch shares? worries do you have about the way it might change the way you do business? So, basically, what are the pluses and minuses, the benefits and costs for a catch share system? Allocation, like I said, usually the primary issue of concern: What's your opinion on who should be eligible; how should initial allocation be made; what about the transfer of quota; should there be some cap on how much an individual can accumulate if quotas are transferred; what about new entrance into the fishery; how should they be handled?

So any questions you can think of as we move forward in exploring this issue. What sort of catch monitoring do you think would be appropriate with the way you operate or would operate?

If sectors or something like that was to

evolve, there's going to be enhanced monitoring. Or
even if it's not sectors, there's going to be enhanced
monitoring and administrative and enforcement costs and
maybe some sort of cost recovery program that needs to
be developed in order to deal with that. What is your
opinion about how that should look?

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How should the research set-aside program, which I think is fairly active in the monkfish fishery, how should that be handled? It's now under days at sea, and -- you know, the amount of catch is calculated based on that. What about under a catch share system, what do you think it would look like? And so finally, last slide is just to remind you, as Terry said, that after we're done with scoping -- and like I said, that's going to go into February -- then the Committee and advisors are going to reconvene to sort of discuss the outcome and start to develop something that reflects what they heard.

And then the Councils will in cooperation with the Committee will start to develop some alternatives. And then as some sort of action begins to get developed, that's going to be brought out, and you'll have additional opportunities for participation in the development of the amendment.

- 1 That's it.
- 2 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 3 Thank you, Jim, for struggling through at times Phil's
- 4 presentation. You did a great job. Questions for Jim
- or I about the presentation? Pat.
- 6 PAT AUGUSTINE: Yeah. Thank you, Mr.
- 7 Chairman. I kind of went ahead a little bit, and I was
- 8 looking at the transfer capability. First, the
- 9 carryover. So it's a drop-dead situation; you carry
- 10 over unused quota for one year to the end of the next
- 11 year, or is it a calendar year, or is it a running year?
- 12 All the quotas are issued on a calendar year, January
- 13 1, December 31st.
- 14 TERRY STOCKWELL: You're way ahead of
- 15 us.
- 16 PAT AUGUSTINE: Oh, I'm sorry. You
- haven't gotten that far on this thing?
- 18 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 19 Well, we're here just looking -- we're looking at the
- 20 basic feedback on the concept altogether. We haven't
- as a committee or the councils flushed out any of the
- details yet.
- PAT AUGUSTINE: Okay. Thank you.
- 24 COMMITTEE CHAIRMAN TERRY STOCKWELL:

1	We are talking about a fishing year, though.
2	PAT AUGUSTINE: Yes.
3	COMMITTEE CHAIRMAN TERRY STOCKWELL:
4	But I'm writing that down as one of your concerns.
5	Other questions? Ma'am.
6	TRISH CLAY: So, if only the
7	New England Council has to do a referendum and not
8	Mid-Atlantic, if a program's instituted for the entire
9	region, North and South, then does the referendum occur
LO	in Mid-Atlantic also, or does it only occur in New
L1	England?
L2	COMMITTEE CHAIRMAN TERRY STOCKWELL:
L3	My understanding is that because New England is the lead
L4	council on this action, that if there's an IFQ
L5	referendum for any part of the management, there needs
L6	to be a referendum. We in New England have just gone
L7	through a sector management program for a
L8	groundfishery, and that does not require a referendum
L9	process, but an IFQ program will.
20	TRISH CLAY: Thank you.
21	COMMITTEE CHAIRMAN TERRY STOCKWELL:
22	Greg.
23	GREG DIDOMENICO: This may be a
24	question for the chairman or for staff. How will this

<b>_</b>	issue iit into the visioning process regarding catch
2	shares in the Mid-Atlantic?
3	COUNCIL CHAIRMAN RICHARD ROBINS:
4	Greg, this issue right now is on a faster track than the
5	visioning process. So the visioning process will
6	probably take two years to complete I would estimate.
7	But scoping has already been initiated for this process.
8	So I would say they're on separate time lines, but we
9	will be moving forward with visioning in a parallel
10	venue.
11	COMMITTEE CHAIRMAN TERRY STOCKWELL:
12	Steve.
13	STEPHEN SCHAFER: Terry, is there a
14	possibility of a northern fishery management plan and
15	a southern fishery management plan where there would be
16	separate leads or completely separate fishery
17	management plans?
18	COMMITTEE CHAIRMAN TERRY STOCKWELL:
19	We essentially have that right now with the northern and
20	the southern management areas. I think this amendment
21	is ripe for comment and development, and if it seems like
22	the right thing to do, then I'm not sure the mechanics
23	of how to pull it off, but I think the Committee and the
24	AP will work with the councils to do whatever is you

- 1 know, the will of the common.
- 2 And if it looks like it makes sense to
- 3 have two separate programs, I wouldn't want to preclude
- 4 that option right now. But I'm not sure exactly how
- 5 we'd pull it off. Rick.

### 6 COUNCIL CHAIRMAN RICHARD ROBINS:

- 7 Terry, has there been any discussion about the
- 8 referendum requirement relative to the separate
- 9 management units? In other words, would it be possible
- 10 to have the referendum for the southern FMU apply to
- 11 stakeholders that participate in that specific fishery
- 12 as opposed to having the referendum vote being made by
- people that don't participate in that FMU?
- 14 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 15 Thank you, Mr. Chair. I think you're dancing on the
- last question. We've posed that question to Council.
- I don't have an answer yet, but it's certainly something
- that the Committee is exploring. Sir.
- 19 KEVIN SAUNDERS: Thank you. In the
- 20 presentation you used the term enhanced enforcement. I
- think that's a little bit of an understatement when we
- 22 move to catch shares. I know that they're implemented
- in many places, but we're basically having fewer boats
- fishing a large amount of time, and it makes it harder

for at sea (inaudible) to detect them. So I just wanted to point that out.

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I understand that there are some very big positives for safety that I do like wearing my other Coast Guard hat, but as far as the compliance for the allocation, that's something that from a Coast Guard point of view we would have a lot of trouble enforcing at sea. I just want to point that out. Thank you.

COMMITTEE CHAIRMAN TERRY STOCKWELL:

Yeah. Could you come to the mic., please.

JAMES FLETCHER: How are you going to address the inequities of groups that have been forced by marine mammal acts and some turtles and some of the other things to curtail their days that that they have fished and the amount of kinds of monkfish that they have landed to give them an equal share? It's just like the trawl fishery which I represent some people in. Since 1990 they have been curtailed by summer flounder landing quotas, days, and this that and that other. So, if you come up and say we're going to base it on '98 forward and they have been curtailed, and coming into more modern days with the monkfish plan in New England when you went to the permit categories, the boats have been forced to throw over and only land their 400 pounds or

- 1 600 pounds or whatever it is.
- 2 So, if you're coming up with a catch
- 3 share, how do you propose to come up with an equitable
- 4 amount had the other regulations not been in effect?
- 5 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 6 I'll try to answer that one. That's in a good sense why
- 7 we're here tonight is to talk to the industry to get
- 8 their proposals on how we should move ahead with this.
- 9 Allocation wasn't in the slides that Jim
- 10 presented. It's going to be the key to the whole
- 11 program. If we can't come up with an allocation program
- that the industry is going to support, it's not going
- to go through the referendum process.
- 14 And so through these 10 scoping hearings
- and the great amount of time we're going to be doing as
- 16 a committee working with the advisory panel and going
- around again, I think we'll shape that allocation. I
- 18 can't even begin to guess what it's going to be at this
- 19 point. Erling.
- 20 ERLING BERG: Yeah. Thank you, Terry.
- 21 Maybe the question's been asked, and I wasn't listening.
- 22 Do we have any guidelines on the referendum: How it
- should be conducted; who is involved; who gets to vote?
- 24 I mean, I know that's a big issue. So far I haven't

- 1 heard any answers.
- 2 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 3 It's up to the Council to determine that. Greg.
- 4 GREG DIDOMENICO: Terry, there are six
- 5 gentlemen, I think, here tonight in the monkfish fishery
- 6 who hold the H permit. I'm not so sure if they have a
- 7 lot of questions yet, but they're very much interested
- 8 in telling you a little bit about how their fishery
- 9 differs from the people above them. So I'm just
- 10 encouraging them to comment. But just to also tell you
- 11 that they're here sitting around the table.
- 12 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 13 Yeah. Thank you for that. We had our first hearing out
- in the hall. And certainly the Committee is very aware
- of the difference of the H category permit, and I hope
- 16 that as we -- and I expect as we develop this amendment
- that you guys are going to continue to participate, and
- 18 we'll be able to accommodate the uniqueness of your
- 19 fishery into the overall plan however it moves ahead.
- 20 So please raise your hands and talk if you want to
- 21 tonight. Or if it doesn't feel comfortable, we'll be
- 22 back to Ocean City, and we'll be back to New Bern. Or
- you can always e-mail the comments in. But we'd love
- to hear from you when the time's right for you. Chris.

CHRIS WALKER: Yes. Would you like to

We can't really use the potential -- I

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2	hear the particulars about H category comments just for
3	general information?
4	COMMITTEE CHAIRMAN TERRY STOCKWELL:
5	Yeah. Please put it on the record.
6	CHRIS WALKER: Yeah. The category was
7	given back to us after a geographical line change that
8	took our permits away. We ended up fishing below the
9	38.20, which is probably just above Ocean City. That's
10	as far north as we can go with these permits.
11	We've got an area between the 37.56 and
12	at the 38.20 that we can fish after April 15th due to
13	the turtle closure, and in North Carolina they have a
14	one-mile strip of beach there that they can fish on from
15	Wimble Shoals up to the line there, to the North
16	Carolina-Virginia line, until April 15th.
17	So we're really limited to the amount of
18	area and time according to a lot of closures or because
19	of a lot of closures. With the allocation questions and
20	who's going to get what, we were kind of worried how this
21	disadvantage would we be treated fairly in any way of
22	breaking up this quota to where we'd still have a
23	fishery.

1	mean the permit to the full potential that we could if
2	we had maybe a opportunity to have all of our fish and
3	catch them as we wanted to, as I guess maybe I understand

the catch share would work.

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I think it would limit bycatch in some respect there that you would keep your net cleaned out knowing that you could land what you caught. And there's already a net amount limit that you couldn't exceed.

So there's already a cap on how much net you would be fishing. Just kind of wanted to point out some of the different things we do down here with that permit with shorter strings in nets, shorter soak times.

We've got a terrible roll-up, spin-up problem. We've got a lot of tide-related weather -- weather-related tide rather. You know, we fish around a lot of stuff in this area that I don't think is really in the other areas that sets this H permit apart from the others. I thought maybe it would helpful to recognize that fact and go according to some of that instead of just by what we may have landed as a catch amount allocation.

23 COMMITTEE CHAIRMAN TERRY STOCKWELL:
24 Yeah. Thanks, Chris. Just trying to really lay out

- some of the complexity we're going to have with
- wrestling with the allocation issues. Erling.
- 3 ERLING BERG: A question for the panel.
- 4 Do you fellahs have other permits, other fisheries that
- 5 you can participate in?
- 6 CHRIS WALKER: Yes, sir. Yeah.
- 7 Pretty much everything in the coast area interceptor and
- 8 everything going up and down. Dogfish, dogs, croakers,
- 9 bluefish.
- I mean it's pretty important to explain
- 11 to you that our location we're catching what's coming
- 12 by there, and we got to pretty well be rigged up for
- anything that comes along.
- Granted, we don't get a long fishing
- season, a couple months at the most. If we got a late
- 16 spring or if we got (inaudible) there after the harbor
- porpoise closure in March.
- 18 If we got a late spring, we don't get to
- start fishing almost 'til the closure comes into effect.
- 20 It give us about 20 miles to fish in. And if it warms
- 21 up real quick, you got to quit. So we don't really get
- 22 to use the permit as much we could. We would like to
- have the opportunity to demonstrate that we could, in
- fact, we could max this thing out pretty easy. And we

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1 could show you a stock assessment in that area. It
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- 2 would represent itself that it would be a better way to
- go if we had to, not if we don't have to.
- 4 If it's industry driven, I'm all for it.
- 5 If it's going to be something that -- you know, just
- 6 another change that doesn't really represent any help
- for us, I don't know if I can support it.
- 8 But tonight we're here in order to tell
- 9 you that we're interested in our future, and we are
- interested in trying to solve a way that we all can be
- 11 happy and win.
- 12 That's more like a miracle than it is
- 13 reality. But it would nice to know if this would work
- for us by the opportunity at least you all thinking about
- it and thinking about the differences in permits. I'm
- 16 sure there's going to be a lot of headaches in this
- 17 process.
- 18 But maybe, as far as this permit goes,
- 19 we can probably answer your questions 'cause it's a
- 20 pretty closed experiment. We got all the observer data
- 21 you want. We got all the catch you want. We know where
- 22 we caught then, when we caught them. It's a pretty
- small group of people. I know that doesn't make it any
- simpler with all the rest to think about, but it is our

willing hand to be cooperative if we have the

opportunity. Thank you.

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3	COMMITTEE CHAIRMAN TERRY STOCKWELL: A
4	follow-up?
5	ERLING BERG: To the question since
6	we're talking about catch shares and ITQ's: Are you
7	guys in favor of ITQ's? Or do you want this, or don't
8	you want it?
9	CHRIS WALKER: I think speaking for
10	them, if we had to go to something. I'm getting answers
11	from a lot of people. Yeah, it's going that way. No,
12	it's not going that way. If we had to go that way is
13	what I'm saying. That's the way we got to do it.
14	Recognizes for the worth of the permit,

19 we're doing.

20 It's like giving us something and not
21 letting us use it. Because there's so many things
22 around there with marine mammal issues and with time
23 lines and closures, it's nearly impossible to -- I guess

you could use all that time, but it just seems like if

the days, the times, the amount of weights equals such

Because, if you go to historical catches, we don't quite

have the time to max that permit out to show you what

and such and give us something comparable to that.

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you had to go this way to a catch share kind of thing

2	and we got our weight and we got to catch it when we could
3	catch it, I think it would be kind of in and out. We'd
4	catch our fish, and we'd be done with it. There would
5	be a lot of concerns that I think would be addressed in
6	this, and it would be a good return kind of thing. It
7	wouldn't be bad. Some of the issues,
8	bycatch issues, fishing later in the year, things like
9	that I think you'd solve some of them problems. I mean
10	you got a lot to do, a lot of thinking about it before
11	you make any decisions.
12	But still it seems to me like my friends,
13	I mean these guys that are here with me, are in favor
14	of this if we had to go some way, if we had to go this
15	way and we would be able to do that and we would be able
16	to support that. Sound good?
17	ERLING BERG: Thank you. The reason I
18	asked is I'm a member of this committee for New England.
19	I'm also a former commercial fisherman. I spent 35
20	years on the ocean and throwing away an awful lot of
21	monkfish that wasn't worth anything when I started

24 COMMITTEE CHAIRMAN TERRY STOCKWELL:

fishing. So I mean I just want to know how you guys feel

about this and what your thoughts are. Thank you.

- 1 Peter.
- 2 PETER HIMCHAK: Yes. I don't know
- 3 where I sit on the issue of catch shares. It's really
- 4 supposed to come up from the industry, and I'm just
- 5 sitting here thinking, and if there are six of you in
- 6 Wanchese perhaps you might benefit if you all had ITQ's
- 7 into a community catch share. And considering that the
- 8 allowable catch is doubling in 2011, maybe a lot of these
- 9 constraints on when you can take fish you could still
- max out your allowable catch if somebody -- what is your
- 11 daily trip limit now?
- 12 CHRIS WALKER: It's 1492 pounds I
- 13 think. It's a tail weight times 3 point something. It
- comes out just a little less than 1500 pounds.
- 15 PETER HIMCHAK: If I can, Mr. Chairman.
- 16 So, if you take your catch shares by the community or
- wherever you want to do this, and you pool it, then
- 18 you're not constrained by a catch limit, by a trip limit.
- 19 And if one of you or a couple of you can
- really max out on a couple trips, it would seem like you
- 21 would all benefit in the long run. And, again, I'm not
- 22 trying to sell you anything. I'm giving you something
- 23 to think about.
- 24 And if you have area and seasonal

Т	restrictions, when you do nit them, you could catch them
2	big time and get your community or cumulative ITQ's.
3	It's something to think about.
4	COMMITTEE CHAIRMAN TERRY STOCKWELL:
5	Jimmy.
6	JAMES FLETCHER: James Fletcher. I
7	want to set the record straight. And there a few
8	(inaudible). The only reason that these men from
9	Wanchese got their permits was a rule in a question that
10	the United National Fishermen asked in 1995 in Portland,
11	Maine of where the line stopped at the
12	Carolina-Virginia line, which was then the jurisdiction
13	of the Mid-Atlantic Council or below it.
14	
15	And the reason the question was asked
16	was for the trawl boats. These men have benefited from
17	the question that was asked for the trawl boats. And
18	the trawl boats, my point earlier was that the gear
19	restrictions have stopped them from having any
20	possibility of getting a fair share of the monkfish
21	because when the Council put in the TAD rules on the
22	flounder trawls and restricted the flounder trawls to
23	a given number of trips, then you started, the Council

itself, started the process of eliminating monkfish

landings from the men that paid me to go to that meeting

2	that gave these men the quote for their allocations.
3	Now you can come up, the way I see this
4	going, and limit the trawl boats from having a
5	legitimate share of the monkfish. So the question
6	needs to be asked: Is this process going to be fair to
7	the trawl boats that have, as I brought up the first time
8	and apparently it went over a lot of heads, the gear
9	restrictions have cost them a tremendous amount of
10	income. And I can't sit here with good conscience and
11	see the trawl boats lose out. And I respect every one
12	of these men in their work to try to get them their
13	permits.
14	But I can't see that the trawl boats be
15	excluded and we are already, the trawl boats are already
16	excluded because, as I explained before, you have
17	curtailed the landings, and all of this is going to be
18	based on landings.
19	I sit here and listen to the 15 - 1800
20	pound when my trawl boats that were throwing over more
21	that that because they had a 400 pound limit. And that

was set up by the New England Council who was
intentionally or not was curtailing the landings in the

24 South.

- So I ask you before you even talk about catch shares: address what I said, the inequities of how you are going to allocate it because your previous regulations have restricted their landings.
- 5 You look back in the '85 and '90s, I paid 6 my way through college partially by cutting monkfish on 7 the deck. And I can tell you one thing: There was more monkfish that came in on the trawl boats then than are 8 9 being landed now. So you need to go back. You've got 10 a job. And I intend if I live long enough to be right 11 there to see that the trawl boats and these men from the 12 South get a fair share, and the present system of an ITO 13 or an IFQ or system management will not give them a fair 14 share.
- 15 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 16 Thank you. Other comments? Sir.
- 17 TOM BANCHISE: Just like Fletcher said,
- 18 we don't -- in North Carolina we're bound by the harbor
- 19 porpoise closure, so we can start on
- 20 March the 16th monk fishing, and that will go 'til April
- 21 the 15th, which a turtle closure comes in effect.
- 22 But there's also a rolling closure if
- the water gets over 56 degrees, we have to take up and
- leave. And like Fletcher said and Chris said, if you

- go to a total whack off of the pie, we're going to get
- 2 such a little share it's not even going to be fair to
- 3 us.
- And we were left out of the fishery
- 5 because of the geographical that Chris talked about, and
- 6 we waited six years to get an H permit, and that doesn't
- 7 allow us to go above Delaware Bay.
- 8 So we've only got 45 days to work at the
- 9 best, I mean days, not days at sea. And with the weather
- and all, we just not -- if you whack the pie up that way
- 11 equally, we're going to just get left out just like we
- 12 did in '96 when we got left out. And also there's a
- 13 rolling closure when the water gets up that we have to
- 14 quit. And we're just so much different than the
- northern boats. We just don't have the time to fish,
- 16 and we don't have the availability of the fish the whole
- 17 year through. Thank you.
- 18 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 19 Thank you. Drew.
- 20 ANDREW MINIKIEWICZ: One of the things
- 21 that you certainly want to consider when you're looking
- 22 at allocation is currently you have permits with days
- at sea attached to them, the input controls that we're
- 24 managing the monkfish fishery with.

1	And is it the intention to then take
2	those who have those permits and then allocate what is
3	the overall pie to them, or are you going to bring in
4	other fisheries that now aren't currently allocated
5	days at sea but also have some monkfish catch? Are they
6	going to be allocated specific allocations, or are you
7	going to keep taking that off the top like you have in
8	the past?

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# COMMITTEE CHAIRMAN TERRY STOCKWELL:

Good questions. The complexity of the allocation discussion we're going to have over the next year. I mean different gear types, different areas, different management plans, different histories, different fishing seasons, protective resources, I mean it's all a litany of reasons why the fleet's different from Maine to North Carolina, which is why we've undertaken this range of initial scoping meetings.

I don't have any interest, and I really appreciate you all putting your input into it. I mean the inequities that we've had in the past are we going to fix them all? I doubt it, but we're going to work darn hard to, and it's going to be your involvement that's going to help us think through the details to move this ahead with.

Because if you don't support it, this 1 amendment isn't going to go anywhere. But both 2. 3 councils -- the reason we're here today and the reason there's going to be a group of us at the other nine 4 5 scoping hearings is both councils have prioritized the exploration of catch shares for the monk fishery, and 6 7 we're going to do that. And what we come up with on the other end it's going to be all of our products, so. 8 Other thoughts? Sir. 9

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RANDALL MORGAN: Yes, sir. My name is Randall Morgan. I'm an owner/operator of two vessels, and I have one with an H permit, and I also have one with a Category D permit with a multispecies attached to it. And I am currently with my multispecies permit I am involved in Sector 11. And me being down in the South with that boat, the sector part of it has been a real bad taste in my mouth because I've been discriminated -- I feel like discriminated on because I've been imposed with fees that I've had to pay down on the southern end because I'm the only boat down here certain times of the year. So the fees have been thrown just all on me.

23 So the bad taste of the sector deal's in 24 my mouth as far as coming to the southern region. It might not be the same situation I'm in now with this

other boat, but from what I gather, these sectors have

had to be -- the government has had to step in and help

the sector because the sectors didn't have the money to

operate by their selves.

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And what I'm seeing with the sectors is the catch share is just a back door name for a sector. That's all it is. And what I'm seeing is if we bring that down here, are we going to have the same problems that they're having up there as the government's going to have to step in and pay the sector money to operate, and it's going to cost the fishermen money because the fishermen are going to end up having to pay for a lot of the monitoring fees? At this point in time, I'm having to pay \$1500 every other trip I make for a dockside monitor to come monitor me. Well, if I go out and I land a 1500 pound or a 1492 weight a day and I've got to take \$1500 out of that to pay a dockside monitor, well, you all do the math that's not leaving me with much money as a trip.

And I'm afraid that if the sectors come in this southern region, we're going to run across the same type of problems, and I think it needs to be addressed before we get too far into it. Thank you.

COMMITTEE CHAIRMAN TERRY STOCKWELL:

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2	Thank you. Good point. I mean the cost of the
3	reporting, the monitoring across the board for all the
4	fisheries. And you're right. In New England through
5	the agency and Congress has been helping out the
6	groundfishery. But it's a significant expense.
7	Peter.
8	PETER HIMCHAK: Just one parting
9	comment. I mean if you had an exclusive catch share for
10	the few of you in the community and you were relieved
11	of the trip limit, okay I guess the only advantage
12	I can see for you is the relief of the trip limit and
13	you make fewer trips to catch X pounds of fish, then you
14	would incur fewer costs on observer coverage because
15	you'd be making fewer trips. And if you had the
16	opportunity, owners, to really, really hit it big on a
17	couple trips, then you would all benefit by maximizing

TOM BANCHISE: I can trust for that.

some kind of advantage, too.

You said this X amount of fish. That's the reason we're

your quota. I'm just offering this out of food for

thought. And, again, it's your decision. I'm not

trying to make it for you. But, I mean, I see that as

here. This X amount can be big, or it can be little.

- 1 And if the total southern region is divided up and it
- goes back to you get a percentage of what you've landed,
- 3 then it gets to be X little. If the catch share deal
- 4 was set up to where we got equal to what our permit is
- 5 now, yes, sir, it would be a good thing.
- 6 PETER HIMCHAK: That's what I'm saying.
- 7 Before you get into advantages, you'd really like to
- 8 know what percentage of the quota you're going to get.
- 9 That's --
- 10 TOM BANCHISE: Do you want a percent of
- a hundred dollars or ten dollars?
- 12 PETER HIMCHAK: If you only get a small
- 13 percentage, you could get it in a couple trips. I agree
- 14 with you.
- TOM BANCHISE: I mean would you want a
- 16 percent of a hundred dollars or ten dollars?
- 17 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 18 Lee.
- 19 LEE ANDERSON: Well, I just wanted to
- 20 point out that the whole purpose of this scoping thing
- 21 is to find your opinion. So there may be something like
- a sector, but that doesn't mean you have to have a
- 23 sector. And that's the idea. You may want to have
- something more like the halibut fishery where it's going

1	to the individual boats. So you got to decide which is
2	best for you and make sure that as you participate in
3	these things and they get down to brass tacks, you look
4	at it and decide which one's best for you. Those

decisions aren't made, as far as I know. Those are the

6 things that we have to make now.

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# COMMITTEE CHAIRMAN TERRY STOCKWELL:

Yeah. Thanks for that. We're coming here with no opinion. We're here to listen to what's important to you, and we're hearing pretty clearly the needs of the South are far different than my hometown. Go ahead.

RANDALL MORGAN: Yes, sir. What we really was stressing was in the sector deal they went by previous landings. I'm sure you all might have got this, but we want to get this straight.

If you take our previous landings, there was years that we were left out of the fishery. So our previous landings -- like when your Board awhile ago you had -- was it '91 through '95 -- we didn't even have the permit in '91 and '95. So, if you went back and used those landings, we wouldn't be able to show them as having an H category landings. And then if you use what we've done in the last few years, from the regulation standpoint of it, we can't get the landings we need off

1	the days we have because we're limited on a seasonal
2	month or month and a half period. So we can't use the
3	landing standpoint neither, or we're going to basically
4	have nothing.

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And the other thing I wanted to ask -this might be a dumb question: But when they made the
sectors come alive in New England, wasn't it because
there was a stock allocation -- there was a stock
problem, there was a problem with the groundfish stock?

Well, from what I'm gathering in the

well, from what I'm gathering in the southern region anymore, there's not a monkfish stock problem anymore. They've proven that we have the stocks. There's not an issue there. So why should there be a catch share if we don't have a stock problem? That was the reason they made the catch share or whatever, the sector deal, in New England. Thank you.

# COMMITTEE CHAIRMAN TERRY STOCKWELL:

Well, there are a few more reasons than that. But be that what it is. Any other comments? Maggie.

MAGGIE RAYMOND: I would just like to urge the fishermen who attend the scoping hearings to put some of their thoughts in writing if you have specific recommendations on how you think an allocation should be made or how you think the Category H permits

1	can b	e treated	separately	or	differently	than	other
2	permi	t categori	ies.				

It would be really helpful for us to have
that in writing so that we can -- you know, have some
time to think about it and to talk about it in the
advisory panel and the committee meetings.

#### COMMITTEE CHAIRMAN TERRY STOCKWELL:

8 Mr. Chairman.

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### COUNCIL CHAIRMAN RICHARD ROBINS:

Thank you, Terry. I just wanted to follow up on some of these concerns that we've heard tonight. When I've discussed this scoping process with the chairman of the New England Council, we've talked about trying to be extremely deliberate in the development process and trying to include some additional opportunities to really thoroughly vent the concerns that fishermen and participants have related to the design of the program.

Whatever the outcome is, the design phase is absolutely critical. So we've already heard specific great detailed concerns tonight about how regulatory changes in various fisheries affected the ability of fishermen in the southern region to participate and land monkfish in the monkfish fishery. These are important concerns, but they've got a lot of

details and a lot of history behind them, and so we want

2	to create opportunities to really thoroughly vent those
3	considerations. And we've talked about trying to
4	augment the normal scoping and then amend the
5	development process with some workshops, for example,
6	or other more informal opportunities to get together and
7	really talk through and work through those specific
8	concerns and consideration.
9	But I just wanted to ask you all as you
10	sit here tonight: Is that something you'd be
11	interested in, in having that type of opportunity to
12	have some workshops where we really go through the
13	details and sit around the table and try to gain a really
14	detailed understanding of those things and factor them
15	into the design process?
16	CHRIS WALKER: Yeah. I agree it would

CHRIS WALKER: Yeah. I agree it would be very helpful to really understand -- you know, just how this thing could be operated. The six permits are, like I said, we're open minded about this if this is the way it's got to go.

We just want the opportunity to make a living. It's taking care of your family. It's being a part of your community. It's doing what you got your investment for. And these things aren't strange to

1	you. But we would like to know what the future's going
2	to hold for us and be part of it. So, yes, I would say,
3	yes, it would be very helpful to learn anything about
4	it that we could if possible.
5	COMMITTEE CHAIRMAN TERRY STOCKWELL: I

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see a lot of shaking heads after the chairman's question, and I'd be remiss in not stating that it's going to take quite awhile to cook the stew. And we'll be back again probably far more than once both through the council process, the community process, and the committee process.

I mean your involvement starting tonight is why we're here. We're very clear intent from both councils that this has got to percolate up from the industry. Red.

RED MUNDEN: Thank you, Terry. Just for the record, I would like to provide a little bit of information relative to the catch history of these fishermen.

One of the first actions that I was involved in when I came on the Council in I believe it was June of 1998 when the Mid-Atlantic Council approved the initial monkfish fisheries management plan, and it was pointed out by Jimmy Rhule at the time, who was not

on the Council, that these fishermen had initially been 1 told that the monkfish management unit was stopped at 2. the North Carolina-Virginia line. And they had just at 3 that time gotten into the fishery. This was back in the 4 5 mid-'90s. But they were told that they did not have to worry about it; they would not have to come under the 6 7 monkfish plan. As the public hearing document was developed, the southern boundary of the monkfish area 8 9 was moved down to Cape Hatteras. This included these 10 fishermen.

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Ultimately, I believe I'm correct, the southern boundary now is the North Carolina-South Carolina border. Well, by these fishermen coming on late, they missed the control date, so the Mid-Atlantic Council made the decision that they needed to approve the fisheries management plan in 1998, but that the Council of the Mid-Atlantic should do everything they could to get these fishermen into the fishery through grandfathering or whatever.

Jimmy Rhule then joined the Council.

It took seven years for these fishermen to get their

Category H permits. Not all of them qualified. There
was only a handful. I believe there were six, no more
than eight.

1	They moved into North Carolina state
2	waters during this time period and fished for monkfish
3	because the monkfish plan does not apply to state
4	waters, and they found monkfish in state waters. They
5	were not covered by the FMP because there weren't
6	supposed to be monkfish there. So that's how these
7	fishermen have survived. They've been active in the
8	fishery for 15 years or more, and even today they're
9	limited as to where they can fish. So I wanted to
10	provide that information.
11	North Carolina runs a very small
12	month-long monkfish fishery in state waters, and as some
13	of the fellahs have mentioned, they're under very, very
14	tight restrictions. We run that fishery through a
15	cooperative agreement with the NMFS southeast region.
16	They are limited to areas in which they
17	can fish, times. We're required to have 10 percent
18	observer coverage in that fishery. And this whole
19	fishery cooperative agreement was established as a
20	result of concerns for sea turtles. And with 10 percent
21	observer coverage, I'm not aware of a single observed
22	take of a sea turtle since we started that program.
23	And there have only been a couple of
24	marine mammal interactions. One was harbor porpoise

- 1 was with a harbor porpoise, and the gear was set in
- accordance with the harbor porpoise take reduction
- 3 plan.
- 4 So, again, they don't have their catch
- 5 history primarily because of the restrictions that have
- been in place and the seasons, but they have been in the
- 7 fishery. Thank you Terry.
- 8 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 9 Yeah. Thank you, Red. Pat.
- 10 PAT AUGUSTINE: Just a question, Mr.
- 11 Chairman. I'm wondering if the fishermen involved here
- in the southern zone really have enough historical data,
- or they have reported as Jimmy Rhule brought on the
- table, he said they had been pretty much franchised out
- of there.
- 16 Whether or not that information as you
- go forward would be helpful in determining what your
- 18 catch shares might be if we go that way. It just seems
- to me without having historical data, whether you fished
- that monkfish 10 years ago or 15 years ago, some kind
- of record that if, in fact, we got to a point in time
- 22 where -- as Peter said, we don't know how much you really
- caught, what your share really was as individuals, and
- quite frankly whether or not catch shares is the way you

- 1 want to go.
- 2 But it seems somewhere there has to be
- 3 some historical data, that if you're going to go
- 4 forward, you're really going to have to have something;
- 5 otherwise, you're going to be locked
- 6 into -- it would seem to be locked into a limited --
- 7 TOM BANCHISE: That's the whole process
- 8 of vessel trip reports and the filling out and how the
- 9 fish dealer reports. But we have historical data. We
- 10 have more landings than at the time people with the
- permits in North Carolina because, Mr. Munden, we had
- 12 a state fishery.
- 13 At one time in a one-week period, I
- landed more monkfish than anybody could for the whole
- 15 year with the permit because we were allowed in the state
- 16 fishery. And we had the historical data, but they just
- wouldn't give us the permit. And with the observer
- 18 coverage, they had all the data of the landings.
- PAT AUGUSTINE: Yeah,
- 20 Mr. Chairman. To that point, I think that's going to
- 21 be the data you have to have as you advance through this
- 22 process if, indeed, you decide to go with catch shares
- or some other program.
- 24 With that as a reference point, and I

- think it will be up to North Carolina to put their best
- 2 foot forward, if you will, in trying to support what it
- is you're trying to accomplish. But without that data,
- 4 you're dead in the water. It sounds like you have it,
- 5 so that's a good start.
- TOM BANCHISE: Between dealer reports,
- 7 we have the data.
- JAMIE WESCOTT: Mr. Augustine, there
- 9 was a qualifying weight there that we had to meet. We
- just didn't say, hey, we want to go monkfishing; can you
- 11 give us a special exemption here, like make it a H
- 12 permit. That didn't happen. We were fishing before,
- 13 and we have data. We had data before. We caught fish
- before then. We fished a long time before that came up.
- 15 But it's just the fact that when they
- 16 exempted us out because we didn't have them with the line
- 17 change, we got kicked out of the fishery, so to speak.
- 18 It's not that we weren't fishing, and it's not that we
- 19 weren't catching fish. We were. It's just that it
- 20 didn't work out that we got a permit because we didn't
- 21 need a permit at the time.
- 22 CHRIS WALKER: But also where we were
- jammed inside a main -- if you can picture inside of
- three miles and outside of two miles. That's the place

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1 we work. But it's not as fruitful as six miles or ten
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- 2 miles.
- 3 So we don't have the opportunity to have
- 4 the large enough landings to get a big enough piece of
- 5 the pie if it's shared up through this catch share if
- it comes out of the whole southern management area.
- 7 That's the point I guess we're trying to --
- PAT AUGUSTINE: To that point, so are
- 9 you saying that the southern quota isn't large enough
- 10 to accommodate what your need would be?
- 11 TOM BANCHISE: Well, a larger trip
- 12 limit would help us. But like the boat from
- 13 New Jersey, it can fish anywhere in New Jersey he wants
- 14 to fish. I'm restricted to one mile, and the fish
- aren't even there but just a small part of that mile.
- I mean they're not there the whole year.
- 17 In other words, if you live in New
- 18 Jersey, you can go to the fish. We're restricted to one
- mile, and we got to sit down and wait until the fish come
- 20 to us.
- 21 PAT AUGUSTINE: Again, it sounds like
- 22 you have a very reasonable argument, and you're
- 23 presenting it very well. I just think if this process
- 24 goes forward and Terry has more and more of these

- 1 hearings, that you keep pounding the table with that
- 2 information to see if you can't get some redress to back
- 3 you so you do get reconsideration.
- 4 But if information doesn't come to the
- 5 table and we try to pry it out of you to get it out here
- 6 so it will be looked at -- I just read all the questions
- 7 that --
- 8 TOM BANCHISE: If your catch shares
- 9 work, we work on 15 hour days; we get 20 hours, 41 or
- 10 43 trips out of our 22 days. We don't fish 24-hour
- 11 trips. We day fish. You take that and say times the
- 12 trip limit, then that will give you about 600 boxes of
- 13 fish. All right. If they'll say H category permits
- get 600 boxes of fish, everybody in this room would say,
- yeah, let's go for the catch shares.
- 16 PAT AUGUSTINE: It sounds like you have
- a legitimate argument, and I do think there will be other
- 18 questions that are being asked. Will catch shares work
- 19 for you? Would any other scheme work for you? What
- 20 could you put together to ask for more quota, for eight,
- 21 whatever?
- 22 But those are the questions that I think
- you've got to come up with, a rationale for asking for
- 24 more to advance that forward throughout this whole

- 1 process. Remember we're just at the beginning of it.
- 2 This is the first go at it.
- 3 But I remember when I first came on the
- 4 Council and on the Commission, we talked about monkfish
- 5 and Captain Rhule fought like hell to get you guys won,
- 6 get you included. I mean that was an out-and-out battle
- 7 to get you more, and it basically got overruled.
- 8 And I went through it. I know he and I
- 9 had some head-to-head conversations afterwards, and he
- was very frustrated. But now here we are where we are,
- and you were trying to get the same question answered:
- 12 Why can't we get more?
- TOM BANCHISE: Well, I guess the thing
- is we were left out of the original plan, and we're here
- 15 tonight so we don't get left out of this part of it.
- 16 Thank you.
- 17 PAT AUGUSTINE: Thank you.
- 18 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 19 Thank all of you. I'm hearing very clearly from my own
- 20 perspective and from the Committee's perspective about
- 21 the disparity of history and allocation in this area
- 22 both from the trawl fishery and from the Category H
- 23 fishermen.
- So, really while we're here tonight, at

- this point are there other issues that you want put --
- I see you -- that you want to put on the table,
- 3 recognizing that we're going to be Ocean City and to New
- 4 Bern? And back again. The gentleman in the back who
- 5 hasn't spoken yet, first, please.
- 6 JOE KELLY: Yeah. I just feel that my
- 7 main concern is stock assessments. That's the big
- 8 question mark. Where are all these numbers coming
- 9 from, and where did these stock assessments arrive from?
- 10 You say there's different stock
- 11 assessments for the northern fishery and the southern
- 12 fishery. I mean we should really look into that before
- we get too far into the process.
- 14 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 15 Thanks. Peter.
- 16 PETER HIMCHAK: Yes. Thank you, Mr.
- 17 Chairman. And I just have one other observation that
- 18 came up. And, again, this is a learning process for all
- of us. But, again, if you were guaranteed a share --
- and your big concern is how big the share is going to
- 21 be -- would that not be advantageous because, as you put
- it, you have to sit and wait for the fish to come to you.
- Well, you don't want to be waiting while
- other people are going to the fish and gobbling up the

- whole quota for the southern management area. So that's kind of like a risk that you run by the current
- 3 system I think.

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- So, in that sense, you're essentially guaranteeing a share of the southern management quota for yourselves that nobody else can touch, because in your predicament you got limited windows. And, again, I'm just basing this on what you're talking about, so maybe you have a counter to this, and go right ahead.
- 10 RANDALL MORGAN: Well, we used to have
  11 to wait for the fish to come to us, and we talked earlier
  12 the migration. In the North Atlantic, I mean we're
  13 fishing off Massachusetts, Maine, New Hampshire.

They can sit anywhere and go anywhere they want. The fish live there year round. I mean they fish monkfish. They have day trips. They have trip boats that fish all week. Even in the southern management area, the New England boats that come to the southern management area — we all go to Chincoteague, Virginia in the spring of the year for basically five weeks. The New England boats come down; we come up; everybody kind of meets in the middle and fishes because that's the time of the year the fish are migrating through there.

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So we're not going to miss -- I mean nobody's going to catch it all because the fish aren't there. And then it's closed because of sea turtle closures, the marine mammal closures. So they have to wait for the fish to get there just like we do and then have to leave because of the closure, the warm water, the turtles show up, sharks show up, and it's all over with.
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So we're not going to miss as far as them catching it before we do because they got to wait for the fish just like we do. Where in North Carolina, we're limited to the one mile wide strip.

In Virginia we can go east and west as far as we want. We just can't go south. We have to be above a certain line. So we have to wait for the fish to migrate through the line before we can catch them, and then once they go past, we're limited to Delaware Bay. We can't go north and fish when other boats leave and go to New Jersey and fish in the month of June. We can't go. We're already limited on -- like I say, we have to wait in the only ocean where we can go. I think Chris has got a chart to show this.

23 CHRIS WALKER: I can show you real quick.

RANDALL MORGAN: And we're

2	only in the southern management area, we're allowed
3	40 days. All monkfish permits allow 40 days at sea, and
4	we're already dropping back to 23 days in the southern
5	management area, so.
6	CHRIS WALKER: This will give you some
7	idea. This will give you some idea. This is the 38.20.
8	We got to stay below. Which it's gone to the 38.40
9	really. But 38.20. We got to fish above the 37.56,
LO	right here. That's the turtle line. April 15th we got
L1	to be above there.
L2	RANDALL MORGAN: That's the area we
L3	got.
L4	CHRIS WALKER: That's the area we got
L5	right here, about 20 miles we got. This is where
L6	they're fishing, the width of that line right there.
L7	That's North Carolina. I know you really can't see what
L8	I'm pointing at here. But see this area right here?
L9	There's fishy bottom. From Wimble Shoals up that deep
20	water, there's the spot you can fish. Right here,
21	here's a spot you can fish. The rest of all this right
22	here, it's not fishy bottom. That's all hard, flat,
23	hard sand. You're not going to catch no fish there.
24	RANDALL MORGAN: Out of 50 miles

there's 10 miles of fishable bottom in North Carolina

- 2 out of 50 miles. There's 10 miles.
- 3 CHRIS WALKER: So there's another
- 4 closure here from April 15th -- no -- an opening from
- 5 April 15 to February 15th with the start of the harbor
- 6 porpoise closure, so you got a month there.
- 7 So we're talking about a month here and
- 8 maybe 45 days here if you don't have some crazy weather
- 9 that would either make it hotter or colder or whatever,
- 10 a lot of northeast low or whatever. It all depends how
- 11 the year is going.
- 12 RANDALL MORGAN: It's so many
- 13 variables. What we're trying to express to you is that
- we don't have the opportunity to catch and produce the
- 15 numbers that would give us what our potential is.
- 16 I don't know any other way to say it to
- 17 you besides that if we had our fish, we could catch them.
- 18 We could show you we would catch them if we had the
- 19 ability to do it. I know this is all preliminary. This
- is, like Mr. Stockwell said, this is just like
- 21 information that we're just soaking up so we can use it
- 22 when we're making decisions. But our concern is that
- you see that we don't operate in the same way as other
- fisheries do for the same species. That's all I'm

- 1 trying to point out. I'm not agreeing to nothing. I'm
- 2 not disagreeing to nothing. I just want it to be known
- 3 that this is what we do. This is show we do it down here.
- 4 This is how we do it down South.
- 5 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 6 Thank you for the tutelage. Greg.
- 7 GREG DIDOMENICO: I have a quick
- 8 question for Chris. Chris, what would help your
- 9 fishery?
- 10 CHRIS WALKER: Well, not having a trip
- limit would definitely help because you could most
- 12 likely catch whatever limit you give just by keeping
- 13 your gear cleaned out. And that doesn't mean there's
- going to be an increase of gear. It doesn't mean that
- 15 at all.
- 16 What it does mean is if you're fishing,
- say the first week of April, and your couple days sucks
- and you're getting a limit out of say 50 nets. The most
- 19 I think the crowd down there fishes is about 72, and
- that's tended every other day. All of them are all
- 21 fished within two days.
- 22 It all depends. And what it depends on
- is if you catch your limit out of the first string,
- you're going to be picking -- you're going to be taking

- the fish and take your nets up and trying to regulate
- 2 it that way. Okay. Right there was the opportunity
- 3 that you could have caught, say, maybe 30 boxes, maybe
- 4 60 boxes, maybe a hundred boxes, and then you're going
- 5 to take away from your ITQ, and you're going to catch
- 6 your fish up way before it's a concern.
- We're just as concerned about the
- 8 environment as anybody because that is exactly what's
- 9 going to put us out of business. We're trying to work
- away from that period of time, and this is one way we
- 11 could do it if we had an opportunity.
- 12 I'm not agreeing. I'm not disagreeing.
- 13 If this thing goes this way and we have to go according
- to an allocation, we at least want to have enough to
- operate on and also recognize the fact that this is
- 16 entirely different from up the coast.
- 17 PAT AUGUSTINE: But I think you just
- 18 made the point that Peter was trying to make: That if
- 19 you had -- and I'm not suggesting you go to catch shares,
- but if you do you end up with an allocation; you can put
- as many traps out as you want; you can take as many as
- you want a day.
- If you want to catch your whole quota
- that you're allocated for the whole year, you can do it

in a day. I'm not saying you can, but you would have

- 2 the option to do that.
- TOM BANCHISE: That's what I'm saying.
- 4 The opportunity would be there.
- 5 PAT AUGUSTINE: Yeah. That's the
- 6 opportunity where you would not be throwing fish back.
- 7 You wouldn't leave the nets there. They wouldn't
- 8 disintegrate and be of no value. So that's one of the
- 9 advantages. But there are also disadvantages.
- 10 So, I think, looking at catch shares as
- one of the ways you could better yourself in terms of
- 12 whether it's a 400, 4,000 or 10,000 pound quota a day,
- that would be based strictly on you and what you do with
- 14 your marketing guy, whether he can handle whatever you
- 15 land.
- The difficulty I hear you're saying is
- you can't go out of that zone, the zone. You're trapped
- 18 where you are. The question is: Will you be willing
- to travel from where you are if you could up to the higher
- reaches of the range that you would go after monkfish.
- 21 Like the boats in the North come down
- 22 because they have the ability to be there. What are
- they dual permitted North and South at the same time?
- 24 Well, can the northern vessels fish in the southern?

1	TOM BANCHISE: Yeah.
2	PAT AUGUSTINE: Well, but then the
3	question is: But you can't fish in the northern belt?
4	That's the question. So maybe one of the things you
5	should address this group is: This is our concern, and
6	what can you do to help us change that? Remember this
7	is the first scoping session, so.
8	And then with a game plan in writing, as
9	Maggie said, in writing put down what you would like to
10	see happen, and then see if you can get that concern
11	advanced forward through the steps.
12	I think you could get Red to help you
13	with some of that, I would think, because it's North
14	Carolina's concern because they are limited to the
15	scope. That's my observation. I'm just responding to
16	what you're saying, based on what we're trying to gather
17	here.
18	TOM BANCHISE: What we gather here.
19	What is going to happen if you go to a catch share?
20	You're going to make the six of us fish twice as much
21	gear, and then we're not going to be fishing responsible
22	and smart.

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Mr. Munden said we had almost a hundred

percent clean record. And if you go to the catch share,

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1 you're going to make us fish more gear to get our fish,
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- and then we're not fishing smart or responsible. Now,
- 3 you must be from up North because that's why we're in
- 4 this position. The northern boats came here, set
- 5 10,000 yards of net, left them for a week, and the crap
- 6 washed on the beach for two months after they left, and
- 7 now we have no fishery.
- PAT AUGUSTINE: Well, just in response
- 9 --
- 10 COUNCIL CHAIRMAN RICHARD ROBINS: Pat
- I'm going to let Terry try to focus the scoping process.
- 12 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 13 In deference to the Dogfish Committee meeting we still
- haven't had, Mr. Fletcher's had his hand up for about
- 15 the last 20 minutes. And then if anybody else has
- 16 anything else they want to add tonight at this point,
- 17 I'd love to hear it; otherwise, we're going to wrap the
- 18 meeting up and be back again sooner than later.
- JAMES FLETCHER: Two things. For the
- 20 record, we are not talking about the black fin monkfish.
- 21 We are only talking about the northern monkfish, for the
- 22 record. Correct?
- UNIDENTIFIED: Correct.
- 24 JAMES FLETCHER: Okay. Now, the

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- of the New England fisheries in the
- 3 Mid-Atlantic, on page five, top line: Prior to the late
- 4 '80s, New England and Mid-Atlantic fishermen mostly
- 5 either discarded or sold the monkfish as shack.
- Now, everybody in this room that knows
- 7 anything about fishing will tell you that shack went to
- 8 the fishermen, and the boat owner did not get a share
- 9 of it. So the question comes up: If you go to these
- 10 catch shares and allocation, do the crew get a
- 11 percentage; men that can prove by their documentation
- 12 that they fished on the boats that caught these fish,
- 13 will the crews get a share of this allocation? Can you
- 14 tell me the answer to that?
- 15 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- 16 I'm not going to debate you at this time of the night.
- JAMES FLETCHER: Will the crews get a
- 18 share?
- 19 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- It's going to be up to the industry, up to the councils
- as to whether or not they want to make that part of the
- 22 allocation. I don't have an answer.
- TOM BANCHISE: I would like to thank the
- 24 Council for the opportunity to voice, to speak tonight,

- and we appreciate you listening.
- 2 COMMITTEE CHAIRMAN TERRY STOCKWELL:
- Well, I'd like to thank you all for coming. And for
- 4 those of you who didn't want to speak, on page 11 of the
- 5 scoping document, there's a number of the different ways
- 6 you can comment. If you don't come to the other
- meetings, there's an e-mail address, there's a mail to
- 8 the Regional Administrator, and a fax number. And with
- 9 that, I'm going to conclude the hearing and thank you
- all and move on to dogfish.
- 11 COUNCIL CHAIRMAN RICHARD ROBINS:
- 12 Thank you very much, Terry. And thanks to all of you
- who came and participated tonight. We look forward to
- following up with you. So thank you very much.
- 15 At this point I'm going to look to Red
- 16 Munden. It's my understanding that the Dogfish
- 17 Committee will be very brief on the order of 20 to 30
- 18 minutes. And I would just look to Red and see if you
- 19 want to go ahead and knock that out tonight. I know we
- do expect some snow tomorrow. So, Red, I'll leave it
- 21 up to you.
- 22 COMMITTEE CHAIRMAN RED MUNDEN: Yes,
- 23 Mr. Chairman, I would like to have that meeting as soon
- as we can clear the room.

1	COUNCIL CHAIRMAN RICHARD ROBINS: Do
2	you want to reconvene in five minutes?
3	RED MUNDEN: Okay.
4	(Break: 5:10 p.m. to 5:20 p.m.)
5	COMMITTEE CHAIRMAN RED MUNDEN: I'd
6	like for the Spiny Dogfish Joint Committee members to
7	take a seat at the table, please. Would the members of
8	the Spiny Dogfish Joint Committee take a seat at the
9	table, please.
10	
11	JOINT SPINEY DOGFISH COMMITTEE MEETING
12	RED MUNDEN: The members of the
13	committee in case you've forgotten whether or not what
14	your assignments were are: Frank Blount, representing
15	New England Council; Pat Augustine, Erling Berg, Peter
16	Himchak, Howard King, Mike Luisi, Preston Pate, and Jack
17	Travelstead.
18	Also John Pappilardo is a member and
19	Joel Whitley, and they are not here with us tonight. So
20	what we'd like to do is go ahead and just briefly bring
21	you up to speed on Amendment 3 to the spiny dogfish
22	fishery's management plan.
23	We initiated action about a year or so
24	ago to take some actions for Amendment 3 to the fisheries

1	management	plan	for	spiny	dogfis	h that	were	thing	s that
2	we had put a	aside	, and	d they	were ju	ust hou	sekee	eping :	items.

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So I drafted a list of action items. We discussed it with New England, and put it on the back burner last summer when we learned that the Atlantic States Marine Fisheries Commission was considering going to a different allocation scheme for guota.

And this came about -- and we'll touch on this in a few minutes -- but this came about by the harvest of spiny dogfish as the quota started increasing in the southern area, and North Carolina ended up with a 16 percent share of the total quota, and the states from Virginia through New York shared 26 percent. So last summer the state said, well, we need to investigate state-by-state quotas.

So I talked with the chairman, I talked with Chris Moore, Jim Armstrong, and we came to the conclusion we should just hold off on moving forward with spiny dogfish rather than addressing Amendment 3 at the October meeting where we were doing spec. setting anyway. We would hold off until we saw what the Atlantic States Marie Fisheries Commission did.

What I would like to do is ask Jim to give a brief run-down through the three items that we have

listed behind Tab 6 in your briefing book. And these

- are the things that we have talked about including in
- 3 the Amendment 3.
- 4 And then one of those will be commercial
- 5 quota allocations, and we'll just touch briefly on what
- 6 the Atlantic States Marine Fisheries Commission is
- 7 considering. So, Jim, if you would, please.
- 8 JAMES ARMSTRONG: Thanks, Red. While
- 9 he was talking, of course, I had the list up there of
- 10 the seven issues that are under consideration. This
- 11 has only grown over time since the amendment was -- the
- 12 idea of doing the amendment was first initiated. But
- one of the purposes of having this meeting tonight or
- 14 possibility on a subsequent meeting if further
- discussion is needed, was to perhaps pare a few things
- off of here for reasons that hopefully the Committee
- would be in full agreement on.
- So there's seven issues. The first one
- is to add an RSA provision. I've kind of got positives
- and negatives whole thing. If you want to think about
- 21 it.
- I can't really think about too many
- 23 negatives with having RSA, except when we scoped for
- 24 this, there was some feedback from the industry that

given the low value of dogfish that there's not much of an incentive for auctioning part of the quota off for this purpose.

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But at the same time, it would be nice if there were some way to do dogfish research through some sort of program. So that's one issue. Probably the thing that would most -- the simplest yet easiest and most helpful thing that we could do probably fairly painlessly would be to fix the disconnect between the federal and the interstate FMP's in terms of the way the allocation occurs with the season allocation, the federal FMP that was supposed to mimic regional allocation and the sort of evolving allocation scheme that the Commission is pursuing, which is now regional and state-by-state, not all the states, but within the region some state-by-state allocation is being contemplated. problem right now is that with the disconnect there when part of the -- when, say, the northern region catches its 52 percent and that coincides with Period 1, 52 percent, then the entire EZ is closed because of the federal closure, and down South where they could fish; although, perhaps there's not a lot of effort during that period of time.

1	But they're under the ISFMP. They
2	still have quota available, but the EZ has been closed
3	so they can't access the dogfish there. So that causes
4	permit hopping, which means the
5	open-access dogfish permit is relinquished for the
6	federal plan is relinquished. They confine their
7	fishing to state waters, and as soon as federal waters
8	open up, they get their open-access permit again.
9	So we'd like to uncomplicate the way
10	that dogfish fishing occurs in both state and federal
11	waters to the extent possible. The six specific
12	management measures are on the list. It's something
13	that has been around for a really long time. Even tried
14	that at the initiation of the FMP. It's never really
15	caught on. It's a neat idea, but nobody seems to be
16	ready to have you know, very specific plans on how
17	they are going to prosecute it. There's all sorts of
18	biological benefits with a skewed sex ratio that might
19	come from it, but, again, as a practical matter, it still
20	seems like a neat idea only.
21	Limited access is one that came on
22	thinking about a dogfish stock that's rebuilt. This
23	fishery is going to stabilize. Quotas are going to
24	stabilize. Who's going to be in the fishery?

1	Fishermen	who	have	been	in	the	fishery	historically
2.	would like	∍ i+	to be	- limi	i t ec	3		

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Some of them would like it to be limited to guys who know how to use the nets and not have protected resource interactions and things that can make the fishery have to be restricted unnecessarily.

So, on the other hand, who doesn't catch spiny dogfish, so why would you want to limit access to landing? Recreational fishery was proposed by a recreational guy from New England at the first joint committee meeting.

The idea here is that we're -- who knows, there might be some development of recreational fishery with the ACLAM requirements. We'd have to have something in place if it becomes significant. I think it's probably something that if it goes forward, we probably wouldn't have to analyze impacts necessarily. It could just be an administrative feature where we add to the suite of management measures that can be specified in any given year, recreational management measures, and then defer the analysis of impacts to whenever those kinds of specifications are considered, specific specifications.

EFH is something that came up after the

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2 crack at the amendment in their kickoff meeting. EFF
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PDT -- sorry. We're not on PDT's. The F met, got a

- definitions need to be reviewed every five years, so in
- order to be consistent with Magnuson, we have to update
- our EFH designations. Or we don't have to update them,
- 6 but we have to review them. So there's really no down
- 7 side to that that I can see.
- And rollover of management measures,
- 9 this is just a provision in case the specifications
- 10 haven't gone through quickly enough and final roll
- hasn't gone in and the fishing year starts and we don't
- 12 have a quota.

- Well, if we put some language in the
- plan, then whatever the status quo quota is would remain
- in place at the start of the fishing year until it's
- replaced by the newly specified quota. All right. So
- 17 that's basically all the alternatives. And then Mr.
- 18 Chairman mentioned the Interstate Fishery Management
- 19 Plan under Addendum 3 is looking at a range of options
- for state-by-state allocation. And I can describe
- 21 them in general terms if you'd like. Or if you want to
- 22 just --
- 23 COMMITTEE CHAIRMAN RED MUNDEN: Do you
- have copies of the handout?

1	UAMES ARMSTRONG. OII, I III SOLLY.
2	COMMITTEE CHAIRMAN RED MUNDEN: If you
3	would distribute that. And while Jim is distributing
4	those copies of the letter that we received from Vince
5	O'Shea just giving you the bare bones seven or eight
6	options that ASMFC's come up with for allocations of
7	quota.
8	I would like to go through the seven
9	items that Jim has just identified and give the members
10	of the committee and the Council an opportunity to
11	comment and provide guidance to the staff as to whether
12	or not you feel that these items should be included in
13	Amendment 3.
14	And if there's something that we don't
15	feel that is necessary to address at this time or no
16	longer needed, then we'll just recommend that they be
17	to the full Council that those items might be considered
18	in Amendment 3.
19	And just the first one I'd like comments
20	on is research set-aside. Most of our fisheries
21	management plans have a provision for
22	set-aside of up to 3 percent of the total quota or TAL
23	for research purposes, and spiny dogfish is one plan
24	that's lacking. Again, if any of the committee members

1 have feelings on that, we'd like to know so that we can

- decide whether to include it in or not.
- 3 PAT AUGUSTINE: Are you going to want
- 4 motions out of every one of these or just discussion and
- 5 head shake that we agree or don't agree?
- 6 COMMITTEE CHAIRMAN RED MUNDEN: In
- 7 order to expedite things, I don't see a need for a
- 8 motion. So, if we can by consensus agree to add them,
- 9 then -- you would like to see this in the FMP?
- 10 PAT AUGUSTINE: I'd love to see that in
- 11 the FMP. It makes sense. The quotas and what they are
- 12 as Jim pointed out. Everybody catches spiney dogfish,
- the population continues to grow leaps and bounds and
- 14 why not put it in there as opposed -- (inaudible) --
- assuming they have the permit to do so.
- 16 COMMITTEE CHAIRMAN RED MUNDEN: Other
- 17 comments. Yes, Michael.
- 18 MICHAEL LUISI: I also think this is
- important to include in the FMP especially if this
- sex-specific management is something that we move
- 21 forward with. There's going to most likely be a need
- for some evaluation to the impact that something like
- that might have, and this would be a perfect opportunity
- to get some new information regarding that.

1	COMMITTEE CHAIRMAN RED MUNDEN: Is
2	there any opposition to including it in the FMP? Rick.
3	COUNCIL CHAIRMAN RICHARD ROBINS: I
4	just wanted to ask: Has there been any interest in it
5	from the industry? Because it's my understanding that
6	there really hasn't been any market for male fish, and
7	I'm just wondering, I mean, have the processors changed
8	their position on that, or has there been any specific
9	have we received any additional input that would
LO	support moving forward with that?
L1	COMMITTEE CHAIRMAN RED MUNDEN: Now
L2	we're talking about the male-only fishery, the
L3	authorization to specify quotas and trip limits by sex.
L <b>4</b>	The brief history is that when the first FMP was first
L5	approved back in 2000, the members of the Spiny Dogfish
L6	Advisory Panel said you couldn't separate the fish by
L7	sex. Sometimes they school in mixed groups.
L8	Sometimes they would separate it. But the Secretary of
L9	Commerce did make available a half a million pounds of
20	spiny dogfish quota for a male-only fishery, and no one
21	really participated in that.
22	But it keeps coming up, and so we have
23	heard this several times in the past and felt like it
24	would be an option that we could possibly use in the

- 1 future.
- 2 COUNCIL CHAIRMAN RICHARD ROBINS: So,
- just to clarify then, Red: This would simply provide
- 4 for the ability to establish sex-specific trip limits
- 5 or quotas or whatever?
- 6 COMMITTEE CHAIRMAN RED MUNDEN: Yes,
- 7 that's my understanding. James Fletcher, did you wish
- 8 to make a brief comment for us?
- JAMES FLETCHER: I'm 100 percent in
- 10 favor of that. And it has another option. When you
- want to reduce your bycatch discards of dogfish and you
- don't want to target the females, it gives you an option
- to land your bycatch of male fish.
- But to go to the point of the Secretary
- of Commerce, industry was not willing to gear up on a
- 16 half a million pounds of fish and then have the market
- 17 disappear. So it needs to be understood that a half
- 18 million pounds of fish if you're trying to develop a
- market, it's not enough, and one year is not enough.
- 20 Hopefully, a
- 21 sex-specific management quaranteed over four or five
- 22 years will allow the development of the fishery. So I'm
- 23 100 percent in favor of that. Thank you.
- 24 COMMITTEE CHAIRMAN RED MUNDEN: Is

there any opposition to this being included in Amendment

- 2 3? Seeing none. Jim.
- JAMES ARMSTRONG: I don't mean to
- 4 influence the process, but the feedback we've gotten
- from the advisory -- well, we had a discussion of this
- on a conference call with the joint committee with
- 7 advisors, and I just foresee in preparation of the
- 8 amendment a lot of work on this issue just because
- 9 there's a lot of unknowns.
- 10 And -- you know, if the Committee wishes
- 11 to explore this -- you know, it could be done in a
- 12 separate action, and we could take our time with it. I
- 13 just, I think that if we were to limit the issues in
- 14 Amendment 3 to things that are fairly easy to do, then
- the thing's going to sail through a lot quicker.
- 16 And if the major focus of the
- amendment, the major benefit, is to bring in alignment
- 18 the allocation schemes between the interstate and the
- 19 federal FMP's, then -- you know, let's have that be the
- 20 limiting factor. I think this would just put brakes on
- 21 it. That's just my opinion as someone who prepares
- these documents and deals with all the people who review
- 23 them.
- 24 COMMITTEE CHAIRMAN RED MUNDEN: Pres.

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PRESTON PATE: Well, this might be one

2	of those matters where we need a motion just to keep this
3	thing moving because you may not be able to get consensus
4	on it. So I move that we not include this component of
5	the plan.
6	COMMITTEE CHAIRMAN RED MUNDEN: Do we
7	have a second? Second by Jack Travelstead.
8	Discussion from the Committee? Pat Augustine.
9	PAT AUGUSTINE: Yeah. Thank you, Mr.
10	Chairman. I was just concerned that it drops out of the
11	whole thing other than if we as a part of the preamble
12	that this is an item that came up, and not further
13	consider this at this point in time because of the amount
14	of work that it would take to go into it.
15	It just seems to me just to drop it off
16	completely as though it wasn't presented or even
17	considered I don't think that's the way to go because
18	it's been mentioned several times, whether it's the
19	right thing to do now or not.

I look at all of those things as some
necessary and others as tools in the toolbox. And
whether we use them right away or not is not the issue.
If we have to go back and for one of those line items
go back and create again another document that allows

- 1 us to do it, whether it's an addendum or framework, as
- 2 the case may be, you're talking about what, minimum a
- 3 year and a half to two years if not more. So that's my
- 4 thought on it, Mr. Chairman.
- 5 COMMITTEE CHAIRMAN RED MUNDEN: Any
- 6 other comments from Committee members? Jack.
- 7 JACK TRAVELSTEAD: I think when we
- 8 started this process with Amendment 3, it was, as Jim
- 9 said, we were really trying to fast-track something as
- much as you can with an amendment to fix the things that
- 11 were out of whack with ASMFC. And so that's where Item
- 12 2 comes from.
- 13 And there may be a few others in here
- that have to be done, like EFH. I guess there are
- requirement that that kind of stuff has to be done. So,
- 16 I mean, that's why I'm in favor of the motion. Let's
- get the easy stuff out of the way.
- 18 If we can keep the RSA stuff in there and
- somebody comes along and wants to do some research to
- 20 prove that trip limits by sex will work, then, as Jim
- said, we can come back and do another amendment on that.
- 22 But I'm just not convinced that there's
- that much interest. I know Mr. Fletcher has been at
- every meeting and very supportive of it, but quite

frankly, I just I don't hear it from other people in the

- 2 industry.
- 3 COMMITTEE CHAIRMAN RED MUNDEN: Other
- 4 comments from committee members? I'll recognize Greg
- 5 DiDomenico.
- GREG DIDOMENICO: We support it being
- 7 removed from the amendment. Thank you.
- 8 COMMITTEE CHAIRMAN RED MUNDEN: We
- 9 being Garden State?
- 10 GREG DIDOMENICO: Yes, sir.
- 11 COMMITTEE CHAIRMAN RED MUNDEN: All
- 12 right. James Fletcher briefly. We know how you feel
- 13 about it.
- JAMES FLETCHER: My point: If Louie
- 15 Fass was still in business -- which when they cut the
- 16 dogfish quota back, they ran him out of business -- you
- would have at least somebody else here supporting it.
- 18 If you asked that gentleman what put him
- out of business, it was the dogfish plan. And now he's
- 20 said -- I asked him the other day. He said he was too
- 21 old. But there are some younger people that this would
- offer jobs to.
- 23 And I cannot see how you have a chance
- to reduce by catch by allowing the landings of males. I

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1
        think if you drop this out, you are not fulfilling the
        conscience thing and by allowing bycatch and discarding
 2.
        to go on on an item that could be sold. So by dropping
 3
        it out, it's my personal opinion that you are not
 4
 5
        fulfilling the Council's mandate to reduce bycatch.
                       COMMITTEE CHAIRMAN RED MUNDEN:
 6
 7
        you, Jim. Any other comments on the motion?
        a motion to delete this item from Amendment 3.
 8
        opposition to deleting this item? Seeing none, we'll
 9
10
        delete that item. Did you get that James?
11
                       Going back to research set-aside, was
12
        there any opposition to leaving that in the document?
        We didn't have a motion, but. Seeing none. Did you
13
14
        want to comment on that, Greg? Please come forward.
15
                       GREG DIDOMENICO: Now I'm speaking on
        behalf of the NFI's Scientific Monitoring Committee.
16
17
        We don't really see a very good value nor likelihood of
18
        being able to -- there being an interest to create
        dogfish or to sell dogfish through the auction.
19
20
        it was removed from the amendment, we would not oppose
21
        that.
               Thank you.
2.2
                       COMMITTEE CHAIRMAN RED MUNDEN:
                                                         When
        looking at these options today, I ran the numbers:
23
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percent of a 20 million pound quota is 600,000 pounds.

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1 So, you know, possibly someone would put in a proposal
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- and want to use that quantity of dogfish for research.
- 3 So, seeing no opposition to leaving it in, we will do
- 4 so. What I'd like to do is to skip over Item 2,
- 5 commercial quota allocation alternatives, and we'll go
- 6 into that in a little more detail after we handle the
- 7 items on the back page. The fourth item, limited access
- 8 spiny dogfish permit, any comments on that? Jack
- 9 Travelstead.
- 10 JACK TRAVELSTEAD: I'd like to suggest
- 11 we take that one out, in light of all of the work that
- 12 ASMFC is doing on at least for the southern region
- 13 state-by-state quotas.
- 14 Virginia for one has a fair amount of
- 15 interest in developing individual, state-based ITO or
- 16 IFO's for our fisheries. We've done it a couple of
- times, and it seems to work fairly well.
- 18 If ASMFC decides we're going to get a
- 19 state quota for Virginia -- I suspect we might move in
- 20 that direction at the Virginia level -- and I'm afraid
- 21 this would conflict with that.
- 22 COMMITTEE CHAIRMAN RED MUNDEN: Would
- you care to make a motion to delete that item?
- JACK TRAVELSTEAD: I will so move.

1	(Inaudible.)
2	COMMITTEE CHAIRMAN RED MUNDEN:
3	Multiple seconds. Discussion on the motion to delete
4	that from the Amendment 3, which would be a limited
5	access spiny dogfish permit? I'll recognize Regional
6	Administrator, Pat.
7	PATRICIA KURKUL: Thanks. I'd like to
8	see it stay in. I think the Council needs to decide
9	whether the Commission or the Council are managing
10	dogfish because right now it's certainly not clear to
11	me.
12	We've got a federal FMP, and the
13	Commission is going down a completely different track
14	here than what's in the federal FMP. So I think sort
15	of the 300-pound guerilla in the middle of the road here
16	is who's really managing this fishery. And I think you
17	need to have some kind of discussion about that.
18	COMMITTEE CHAIRMAN RED MUNDEN:
19	Comments from the Committee members? Greg DiDomenico,
20	did you wish to make a comment?
21	GREG DIDOMENICO: Yes,
22	Mr. Chairman. We would like to see it remain in the
23	amendment. Thank you.
24	COMMITTEE CHAIRMAN RED MUNDEN: All

- 1 right. Michael.
- 2 MICHAEL LUISI: Maybe somebody can
- 3 clarify. The issue is limited access. The way that I
- 4 was looking at it was the fact that our fishermen over
- 5 the last four or five years every year they need to
- 6 relinquish their permits in order to fish in state
- 7 waters to get them back again. And, if that can be
- 8 cleared up in another way through a better connection
- 9 between the federal and the state plan, not worrying
- 10 about limited access, then if that issue can be
- addressed with some other option, then I would support
- leaving the limited-access issue in the amendment.
- 13 COMMITTEE CHAIRMAN RED MUNDEN: Based
- on my experience with other limited access permits, once
- 15 you give it up, you can't get it back; you have to go
- 16 procure one from another individual.
- With an open-access permit, which we
- 18 currently have for spiny dogfish, if you give it up, if
- 19 you want to fish in a state waters fishery or whatever,
- then you reapply for it, and you get it back. Is that
- 21 not right, Pat?
- 22 PATRICIA KURKUL: Well, that's exactly
- 23 right, Red. But the reason that people have to do that
- is because of this disconnect now between what's

1	happening with the federal FMP and what the ASMFC is
2	doing with dogfish.
3	If it was a single plan, if it was
4	coordinated. This is a fishery that occurs in federal
5	waters primarily, not exclusively, but primarily. If
6	there were better coordination between the Commission
7	and the Council on this, we wouldn't have to have this
8	situation where people are giving up permits and then
9	getting them back again.
10	COMMITTEE CHAIRMAN RED MUNDEN: Rick.
11	COUNCIL CHAIRMAN RICHARD ROBINS:
12	Thank you, Red. In light of these comments, it may be
13	worth leaving it in for development and discussion.
14	And I say that because, to Pat's point about
15	coordination, I don't know that we've fully thought
16	through the implications of taking it out in terms of
17	having that potential disconnect in the future if you
18	had, for example, quotas that were not aligned. You
19	could have significant issues there.
20	And yet I share some of the other
21	concerns as well because I feel at the state side,
22	because in my home state here we've already moved pretty
23	far along with limited access at the state level.

We have limited permits that are

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allocated out to the fishery now, and it's functioning
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- as a directed fishery. So I appreciate that and don't
- 3 want to have something that's incompatible.
- 4 But it may be worth leaving in at least
- 5 for considering it as a tool toward coordination,
- 6 recognizing that there's already a lot of work ongoing
- 7 at the state level as well. So perhaps it is worth
- 8 development and further debate and discussion.
- 9 COMMITTEE CHAIRMAN RED MUNDEN: We have
- a motion on the floor to delete this item from the FMP.
- 11 Any more discussion on that? Mr. Travelstead.
- 12 JACK TRAVELSTEAD: Just a question of
- 13 the staff. How much time -- if you keep this one in,
- how much time does that add to getting Amendment 3; is
- that a big item? a little item?
- 16 JAMES ARMSTRONG: I think it's a huge
- 17 item because it has to do with allocation. And I
- 18 imagine what it would end up shaking out would be some
- sort of limited-access program and an incidental catch
- thing because dogfish are everywhere. Right? So
- 21 you'd have to account for that reality.
- Just to keep the cart behind the horse,
- if we can straighten out the -- this is just my opinion
- 24 -- but if we could straighten out the allocation issue

and the disconnect, we could be working on Amendment 4,

- which is exploring something on its own.
- 3 And the stuff that comes up that just
- 4 keeps things from happening wouldn't keep that
- 5 allocation disconnect from happening. They could even
- 6 be developed simultaneously. But just the work
- 7 involved in addressing this issue would not necessarily
- 8 slow down. But I would imagine it would be a
- 9 multi-year, development process.
- 10 COMMITTEE CHAIRMAN RED MUNDEN:
- 11 Michael.
- 12 MICHAEL LUISI: In your opinion, it
- 13 sounds to me like the disconnect needs to get resolved,
- and then you can work on the limited-access issue. My
- fear would be that you move towards a limited-access
- 16 fishery, the disconnect isn't figured out, and now you
- have a situation where in my state fishermen won't be
- able to relinquish and get their permits back, and then
- 19 they'd be out if that disconnect still exists. So maybe
- 20 based on the amount of time that this -- maybe it is the
- 21 right idea to take it out at this point and work on the
- 22 disconnect first.
- 23 COMMITTEE CHAIRMAN RED MUNDEN: Jack.
- 24 JACK TRAVELSTEAD: I just want to make

- 1 the point that I do agree with Pat in that we do need
- 2 to decide who's driving this bus. I mean the ASMFC is
- 3 very clearly full steam ahead in their efforts to manage
- 4 the fishery.
- 5 And I've been a part of that. I've
- 6 supported it. I support the state-by-state quotas.
- 7 And I think in March we're going to be adopting one of
- 8 those allocation options you saw up on the screen. Ever
- 9 with all that happening, I don't think that ASMFC is
- interested in moving away from what the Council's trying
- 11 to do with the fishery either. I think they are still
- interested in moving along together; although, they see
- some real advantages by going to state-by-state at least
- in the southern region. But -- you know, that's -- for
- 15 what it's worth.
- 16 COMMITTEE CHAIRMAN RED MUNDEN: Other
- 17 comments on whether to leave this item in or take it out?
- 18 The motion is to remove it. Jim.
- JAMES ARMSTRONG: I just see the other
- things in here as barely rising to the level of an
- 21 amendment. I mean they could be frame-worked in. RSA
- 22 could be frame-worked. It was frame-worked as an
- omnibus. The EFH could certainly be frame-worked.
- 24 And the rollover provision for the quota that hasn't

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1 been put into place yet through final roll could be
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- frame-worked I'm sure.
- 3
  It's just simply not -- there almost
- 4 aren't any impacts there. It's administrative
- 5 housekeeping. So this is a huge issue, and I'd be glad
- 6 to work on it. But in the interest of moving things
- 7 along, that's all I'm suggesting is it might be wise to
- 8 move it along on a different -- on a train going in the
- 9 same direction, just on a different track.
- 10 COMMITTEE CHAIRMAN RED MUNDEN: Other
- 11 comments? We have a motion on the floor. Let's go
- 12 ahead and call the question. All in favor of the motion
- 13 to remove limited access from the Amendment 3 please
- indicate by raising your hand. This is to remove it.
- 15 I'm seeing two. All opposed. Six opposed. The
- 16 motion fails. It will stay in the document.
- 17 The next item will be on the second page
- 18 of the first document in the briefing book, recreational
- spiny dogfish fishery. I'd ask for your comments on
- 20 that. Pat Augustine.
- 21 PAT AUGUSTINE: Yes. Thank you, Mr.
- 22 Chairman. It's noted here that it comprised 7 percent
- of the total removals in 2007. Don't we have any other
- data for previous years that we can have an average or

- 1 something? We have 7 percent only one time.
- I thought maybe if we had a spread of
- 3 three or four or five years, that might be more precise.
- 4 Just for one year to have 7 percent, it's tough to make
- 5 a decision on that.
- 6 JAMES ARMSTRONG: The average is
- 7 slightly lower than that, maybe around 4 percent or so.
- 8 Don't quote me on that. I'm trying to remember. But
- 9 that was the maximum. So, when we say as much as, that's
- 10 because that's the highest it's ever been.
- 11 PAT AUGUSTINE: Well, to tell you the
- 12 truth, the mackerel recreational number that came out,
- the numbers were all over the place, and we said, well,
- 8 percent's a good number. It's going to expand. So
- either 7 or 8 percent. I'd suggest we keep it in there
- and pick a number.
- 17 JAMES ARMSTRONG: The other thing is
- that it's almost entirely discard mortality.
- 19 COMMITTEE CHAIRMAN RED MUNDEN: Frank.
- 20 FRANK BLOUNT: Yeah. I'm the one that
- 21 brought this up originally. The only reason that I
- 22 brought it up to be included was that if there was a point
- in time that because of probably AM's that you were going
- 24 to shut down other recreational fisheries because of the

- discard of dogfish.
- But I mean if it's not a concern here,
- I mean if it can be left out without a problem and just
- 4 keep track of it. I'm also making a mountain out of mole
- 5 hill, but that was the concern, that you're not going
- 6 to shut down another fishery because of the discard of
- 7 the dogfish. It wasn't fair to develop a fishery and
- 8 abandon --
- 9 COMMITTEE CHAIRMAN RED MUNDEN: Jim
- 10 Armstrong.
- 11 JAMES ARMSTRONG: In the development of
- 12 the omnibus ACLAM amendment, we've documented how we
- account for recreational catch, discards and landings,
- in the development of the commercial quota, and so any
- overage -- so anyway, that's besides AM's for the
- 16 commercial fishery, since there is no real significant
- 17 recreational fishery. In trying to achieve Target F
- 18 recreational landings, the recreational catch is taken
- 19 account in addition to any AM's. So I think it's been
- 20 dealt with.
- 21 FRANK BLOUNT: That was mentioned prior
- 22 to that amendment, so I think you can probably -- I think
- it can go away.
- 24 COMMITTEE CHAIRMAN RED MUNDEN: So

1	what's	the pleasure	of the	group?	Michael.	Erling,	do
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- 2 you want to desire to make a motion to leave it or take
- 3 it out?
- 4 FRANK BLOUNT: I make a motion we remove
- 5 recreational fishery from consideration for this
- 6 amendment.
- 7 COMMITTEE CHAIRMAN RED MUNDEN: We have
- 8 a motion to remove the recreational spiny dogfish
- 9 fishery from the FMP. Do we have a second? Second by
- 10 Pat Augustine. Discussion? Erling.
- 11 ERLING BERG: Well, I don't know if this
- 12 matters or not. We did have at one of our New Jersey
- 13 Fisheries Council meetings we did have one fellah that
- came up and said he does take people out to fish for spiny
- dogfish recreationally. He was the only one that I ever
- 16 talked to. Apparently, there are somebody doing it.
- 17 COMMITTEE CHAIRMAN RED MUNDEN: Other
- 18 comments? The motion is to remove Item 5, recreational
- spiny dogfish, from the Amendment 3. Any opposition to
- that motion? Seeing none, we will remove that. The
- 21 next item is essential fish habitat.
- PAT AUGUSTINE: (Inaudible.)
- 23 COMMITTEE CHAIRMAN RED MUNDEN: Pardon
- 24 me?

1 PAT AUGUSTINE: It appears that has to

- 2 be in there because you have to update, Red.
- 3 COMMITTEE CHAIRMAN RED MUNDEN: That's
- 4 what I thought you said. Any opposition to -- well, do
- 5 I have a motion? Just making a motion.
- 6 PAT AUGUSTINE: Yes. I'll move. I'll
- 7 move we keep it in.
- 8 COMMITTEE CHAIRMAN RED MUNDEN: Second
- 9 to the motion? Motion by Pat Augustine. Seconded by
- 10 Erling Berg. Any comments on the motion? Any
- opposition to the motion? Seeing none, essential fish
- habitat designations will be a part of Amendment 3. And
- 13 the last item on this page is
- 14 Item 7, rollover of annual management measures. Any
- 15 discussion on that? Jack.
- 16 JACK TRAVELSTEAD: Keep it in. Keep it
- 17 in.
- 18 COMMITTEE CHAIRMAN RED MUNDEN: Is that
- 19 a motion?
- 20 JACK TRAVELSTEAD: I think it's a minor
- 21 technicality really it seems to me.
- 22 COMMITTEE CHAIRMAN RED MUNDEN: Jack,
- 23 is that a motion?
- 24 JACK TRAVELSTEAD: That's a motion.

1	COMMITTEE CHAIRMAN RED MUNDEN: DO I
2	have a second?
3	CHRIS MOORE: That's a second.
4	HOWARD KING: You have a second.
5	COMMITTEE CHAIRMAN RED MUNDEN: Second
6	by Chris Moore and Howard King. Any discussion on the
7	motion? Any opposition to the motion? Seeing none,
8	that will stay in.
9	The last thing I'd like to do is to go
10	back to the action Item No. 2, commercial quota
11	allocation alternatives. As I said earlier, the
12	Atlantic States Marine Fisheries Commission is moving
13	forward with various proposals for allocation of the 42
14	percent of the spiny dogfish quota that the southern
15	states receive.
16	And one thing that's very problematic
17	for management of spiny dogfish is that, as Pat Kurkul
18	pointed out, we have a disconnect, but we have a major
19	disconnect in that the Council plan still goes with a
20	seasonal allocation of the quota, May 1 through October
21	for 58 percent and November through April for 42
22	percent; and ASMFC has gone to a regional allocation
23	that's not linked to any particular time. So I'd like
24	to have some discussion from the Committee members as

1 to what your pulse are relative to what we currently have

- 2 in the Council plan. Are you satisfied with the
- 3 seasonal or prefer to go with something different or
- 4 eliminate it altogether? Mr. Augustine.
- 5 PAT AUGUSTINE: Thank you,
- 6 Mr. Chairman. I think we should be consistent as long
- 7 as we have the flexibility to do it. ASMFC has moved
- 8 quite a long ways in the process. And unless it's going
- 9 to create a major problem for the Council, I just think
- we should go ahead and move from the periodic allocation
- 11 to the regional quota allocation.
- 12 Unless, we added that as a separate
- 13 where it would be appropriate for the Council to either
- use a periodic allocation or regional allocation
- similar to what we're trying to do with spiny dogfish
- 16 where we're trying to create -- I'm sorry -- with summer
- 17 flounder where we're trying to create a rollover scheme
- 18 -- a regional scheme.
- 19 It's just another tool in the toolbox.
- 20 If we take one out and only leave one in and somewhere
- down the road ASMFC changes to go back to the other way,
- then I think we're caught. So I don't know if it's
- doable to keep them both in. Leave it as a periodic
- 24 allocation or regional allocation.

1	COMMITTEE CHAIRMAN RED MUNDEN: Is that
2	a motion?
3	PAT AUGUSTINE: That's a motion, Mr.
4	Chairman.
5	COMMITTEE CHAIRMAN RED MUNDEN: Do we
6	have a second? Second by Pete Himchak. So would you
7	go through that once again slowly, so Jim Armstrong can
8	make good notes on that.
9	PAT AUGUSTINE: I'm just going to take
10	your words in Line No. 4. Include in the Council's plan
11	Amendment 3, that you could either use a periodic
12	allocation, which is in there now, and make it and/or
13	a regional allocation quota so if ASMFC goes one way or
14	they go the other way.
15	It's just another tool in the toolbox
16	that we don't have to create another addendum or make
17	a change. Is that clear, Jim? It's just adding the
18	regional allocation as an option.
19	COMMITTEE CHAIRMAN RED MUNDEN: Jim.
20	JAMES ARMSTRONG: I think that the
21	Committee tonight is just addressing whether to keep
22	that general issue in the amendment or not, and it sounds
23	to me like that would almost be one of the alternatives
24	under that amendment: One would be to go purely

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21

22

seasonally; one which would be status quo; one would be

2	regionally; one would be both, as you suggest; and
3	another would be to not specify, not to allocate, but
4	just to have a coastwide quota. So it just sounds more
5	like what you're proposing through that motion is too
6	specific to that issue.
7	PAT AUGUSTINE: Well, the way you
8	described it, could you capture that in the document?
9	See, I'm concerned if we don't have flexibility and that
LO	the document as it states right now really doesn't
L1	accommodate a regional allocation scheme. And that's
L2	why I believe it's here.
L3	JAMES ARMSTRONG: What I would do: I
L4	would take away that we're going to address allocation
L5	and then the Committee would meet subsequently to
L6	develop alternatives under that issue and that what
L7	you're proposing could be one of those alternatives.
L8	PAT AUGUSTINE: I understand it as
L9	development as another option. Is it a separate line

Oh, it would be in the document as you could take this option or that. We're saying the same

out as this option or this option?

item? I want it to be together. I want both of them

to be this option or that option. You want to break it

1 thing two different ways. Yes. Make a motion, and

- 2 let's do that.
- 3
  UNIDENTIFIED: Is that clear, Jim?
- 4 COMMITTEE CHAIRMAN RED MUNDEN: I think
- 5 we already have a motion. Jack, comments on the motion?
- JACK TRAVELSTEAD: Which motion are we
- 7 commenting on now?
- 8 UNIDENTIFIED: Let's make another
- 9 motion.
- 10 JACK TRAVELSTEAD: I'd like to make a
- 11 substitute motion.
- 12 COMMITTEE CHAIRMAN RED MUNDEN: I
- 13 recognize Jack for a substitute motion.
- JACK TRAVELSTEAD: That we keep this
- 15 commercial quota allocation alternatives issue in
- 16 Amendment 3. And I think you laid out the reasons why,
- 17 Mr. Chairman. I mean we have ASMFC that has regional
- 18 allocations, and they appear to be moving not only even
- beyond that to some sort of combination of regional and
- 20 state allocations, and I think that conflicts with this
- 21 timing issue, these two periods that are set up. And
- 22 I think we need to evaluate whether or not that needs
- 23 to be conformed.
- 24 COMMITTEE CHAIRMAN RED MUNDEN: You're

- 1 making that as a substitute motion?
- JACK TRAVELSTEAD: Yes.
- 3 COMMITTEE CHAIRMAN RED MUNDEN: Okay.
- 4 Do I have a second? Pete.
- 5 PETER HIMCHAK: Well, I think Jack and
- 6 Pat are saying the same thing, but Pat's taking it a step
- 7 farther and essentially listing the alternative.
- 8 That's what I got from Jim. So, basically, I think
- 9 they're both in agreement that we want this issue in
- 10 Amendment 3, period.
- 11 COMMITTEE CHAIRMAN RED MUNDEN: And I
- 12 would say I agree with you, so we don't need a substitute
- motion if Mr. Travelstead would be willing to remove
- that because we will have an option to leave the seasonal
- allocation or an option to go with geographic --
- 16 regional or geographic, and whichever one the Council
- 17 selects will eliminate the other. Any comments on
- 18 that? Greg DiDomenico.
- 19 GREG DIDOMENICO: We support removing
- 20 the issue of state-by-state allocations from the
- 21 document. That's something we're just not in favor of
- 22 at all. New Jersey, I think, will probably not fare
- very well by a state-by-state allocation under -- well,
- 24 probably not any of those options, but. So we prefer

and would support that it's removed from Amendment 3.

- 2 Thank you.
- JACK TRAVELSTEAD: And it's my
- 4 understanding at least based on the action that ASMFC
- 5 has taken, a region can be one state; it can be multiple
- 6 states. So, if we go with the recommendation that we
- 7 go as an option regional allocations, that could be
- 8 subdivided if the decision were made to do so.
- 9 COMMITTEE CHAIRMAN RED MUNDEN: Other
- 10 discussion on the motion? Any opposition to the
- 11 motion? Seeing none, then we will instruct the staff
- to put those options in the Amendment 3.
- 13 Other issues to come before the joint
- 14 committee? Seeing none. Jim Armstrong.
- 15 JAMES ARMSTRONG: I know nobody wants
- 16 to get out of here. I'm driving home to Dover tonight,
- 17 so I don't really want to leave. Just one other thing,
- 18 MSC came and interviewed -- I don't know who else here
- 19 got interviewed by the Marine Stewardship Council, but
- 20 they -- it wasn't them, but they contract with Moody
- 21 International, and this is their clients are
- 22 processors, the three extant processors of dogfish that
- 23 are in Massachusetts.
- 24 And they're certifying their units of

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certification that they're reviewing so that -- you
 1
        know, products harvested in those states geared
 2.
        combination, either federal -- under the federal --
 3
 4
        well, from federal waters or state waters, would get
 5
        that MSC stamp, which would then for the export market
        -- you know, probably move a lot better. Okay.
 6
 7
        I just bring that up. There's a limited number of
        states that are being certified. Okay. They're
 8
        listed up here: Maine, New Hampshire, Rhode Island,
 9
        Massachusetts; of course, New Jersey, Virginia and
10
11
       North Carolina. So, if your state isn't on that list,
12
        you can't put the sticker on your box. But,
        nevertheless, it's happened, and they're probably in
13
14
        the spring they're going to coordinate their people.
15
                       And if it gets certified, it might be
16
        summertime, July or so, when it goes through.
17
        could really free up the export markets, according to
18
        what we've heard. So just some information for you on
        the dogfish fishery and things that are coming up.
19
20
                       PAT AUGUSTINE: How come New York is not
2.1
        on the list?
                     It says the region of the seven states:
2.2
        Maine, New Hampshire, Massachusetts, Rhode Island.
23
                       JAMES ARMSTRONG: Well, the clients
24
        requested these gears and jurisdictions and state
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1 combinations. And if certification of other states was

- 2 to occur, that would be a separate process.
- 3 COMMITTEE CHAIRMAN RED MUNDEN: Other
- 4 issues for the Dog Committee? Jack.
- 5 JACK TRAVELSTEAD: In light of the
- decision to keep the limited-access issue in Amendment
- 7 3, I think this will play heavily on ASMFC's decisions
- 8 on state-by-state quotas. So I would suggest, Mr.
- 9 Chairman, that you be at that March ASMFC meeting to sort
- of spread that word that the Council looks like they're
- 11 moving forward with some limited-access program. I
- don't know how it will play out, but I think that there
- might be questions about that at ASMFC.
- 14 And, again, I don't know at some point
- it seems to me we might want to have a joint meeting with
- 16 ASMFC, in light of Pat's concerns to figure out: Are
- we starting to do this, or what?
- 18 COMMITTEE CHAIRMAN RED MUNDEN: I plan
- 19 to attend the March meeting -- I think it's March -- of
- 20 ASMFC, and also I'll be prepared to explain to the Board
- 21 what this joint committee has done. Any other issues
- to come before the Committee? Seeing none, then the
- joint committee meeting is adjourned.
- 24 COUNCIL CHAIRMAN RICHARD ROBINS: Red,

1	just a reminder we'll start Executive Committee at eight
2	o'clock, and hospitality is in 1401. And thank you all
3	for a long day, but a good day. Thanks.
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5	WHEREUPON:
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7	THE MEETING WAS SUSPENDED AT 8:10 P.M.
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## CERTIFICATE

COMMONWEALTH OF MASSACHUSETTS
COUNTY OF NORFOLK

I, PAUL T. WALLACE, a Professional Court Reporter and Notary Public in and for the Commonwealth of Massachusetts, do hereby certify that the foregoing transcript represents a complete, true and accurate transcription of the audiographic tape taken in the above entitled matter to the best of my knowledge, skill and ability.

In witness whereof, I have set my hand and Notary Seal this 22nd, day of January, 2011.

PAUL T. WALLACE. Notary Public My Commission Expires October 8, 2015

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Pages: 1-162

## MID-ATLANTIC FISHERY MANAGEMENT COUNCIL 800 North State Street, Suite 201 Dover, Delaware 19901-3910

COUNCIL MEETING

15-16 DECEMBER 2010

at

Hilton Virginia Beach Oceanfront Hotel 3001 Atlantic Avenue Virginia Beach, VA 23451

THURSDAY, DECEMBER 16, 2010

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1	[9:38 a.m.]
2	
3	INTRODUCTIONS AND ANNOUNCEMENTS
4	COUNCIL CHAIRMAN RICHARD ROBINS: Good
5	morning. Let's go ahead and get started. I'd like to
6	introduce Russ Bohl. Russ is going to be giving us an
7	update on an item that I know is of great interest to
8	many of you with the potential listing of the Atlantic
9	sturgeon. So welcome, Russ.
10	
11	LISTING OF ATLANTIC STURGEON
12	RUSSELL BOHL: Just a couple
13	disclaimers before I begin. I'm going to actually be
14	working mostly off of a script because there's a lot of
15	information, and I don't want to ramble about things
16	that aren't pertinent. So that's why you'll see me
17	looking at my paper quite a bit.
18	Another thing is that I'm probably the
19	third most qualified person from just our office to give
20	this talk, so I apologize at the end if there are
21	questions that I'm not equipped to answer, but I will
22	have a contact slide for the two people that are more
23	qualified from our office, and I'll refer you to them
24	if I can't answer something sufficiently or if you have

Τ.	Tollow-up quescions that might be too indepth for me.
2	So my name is Russ Bohl. I work for the
3	National Marine Fishery Services Protected Resources
4	Division in Gloucester, Massachusetts. I'm here to
5	speak with you about the proposed listing of Atlantic
6	sturgeon under the Endangered Species Act which
7	published in October. Before I talk about the listing
8	specifically, I want to go over some of the basic life
9	history traits of Atlantic Sturgeon as well as the
10	species distribution and some of the pertinent
11	management history.
12	So Atlantic sturgeon occur from the St.
13	John River in Canada to the St. Johns River in Florida.
14	They're large up to 14 feet 800 pounds. They can live
15	up to 60 years, and they do not mature to spawn until
16	five years old or more, and their time to maturity varies
17	widely in relation to the latitude of their natal river
18	with southern fish maturing faster than northern fish.
19	For those that are not aware, Atlantic
20	sturgeon are anadromous, spending the majority of their
21	life cycle in marine and estuarine habitats and then
22	conducting long migrations to return to their natal

An important characteristic of their

rivers for spawning.

23

1	life history is that adults and subadults mix
2	extensively in the marine environment and Atlantic
3	sturgeon winter in bays and estuaries of nonnatal
4	rivers.
5	One important characteristic that's not
6	listed on this slide is that unlike many species
7	individual adults do not spawn every year. Males will
8	spawn maybe every year, but it could be up to every five
9	years, and females will spawn every two to five years.
10	Historically, Atlantic sturgeon were present in nearly
11	every major river along the coast, and they spawned in
12	at least 35 different rivers throughout the range;
13	however, following significant fishing pressure in the
14	mid- to late 1800s in concert with industrial and
15	population growth, the species appears to spawn now in
16	20 rivers.
17	It's interesting to note that only four
18	of the known spawning rivers occur north of the
19	Virginia-North Carolina border, those being the
20	Kennebec, Hudson, Delaware and James River.
21	Landing of Atlantic sturgeon peaked in
22	1890, but the fishery subsequently collapsed in 1901,
23	and it persisted into the 20th century but at much lower

levels. Prior to the stock collapsing, it's estimated

1	that	each	sturgeon	river	supported	at	least	10,000
2	spawr	ning f	females.					

2.1

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In the 20th century, now, the ASMFC came out with a fishery management plan for Atlantic sturgeon in 1990 and followed that up in 1998 with an amendment which put a moratorium on landing Atlantic sturgeon.

So now I'm going to go over some of the NMFS specific actions for Atlantic sturgeon beginning in 1991 when we named Atlantic sturgeon Canada species which offered no additional regulatory protection to the species. It's just sort of putting them on a list. Following a 1997 petition to list the species under the Endangered Species Act, in 1998 NMFS concluded that listing wasn't warranted at that time but did follow up the 1998 ASMFC moratorium on landings with its own prohibition on retention in the exclusive economic zone, and that went into effect in 1999.

More recently in 2003, NMFS U.S. Fish and Wildlife Service and the ASMFC held a workshop to discuss new information on Atlantic sturgeon, and then there was another status change which didn't offer any regulatory protection. It was just, again, putting them on a different list which was species of concern.

And a status review was then initiated

in 2005, which was completed in 2007, and that was
followed by a petition to list Atlantic sturgeon in
2009. In January 2010, we determined that the petition
to action may be warranted, and in October of 2010, the

proposed listing published in the Federal Register.

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So, to go over the 2007 status review, 6 which is where a lot of the information comes from in 7 the listing review, the 2007 status review was conducted 8 by NMFS U.S. Fish and Wildlife Service, and USDS 9 10 personnel and included input from sturgeon experts and 11 state resource agencies, Acadamia, private firms; and 12 then it was also peer reviewed. The status review team investigated the existence of distinct population 13 14 segments. Which there will be more coming on DPS's, as

I'll refer to them shortly.

- They looked at information on the biological vulnerability of Atlantic sturgeon, and they conducted a qualitative analysis of the threats faced by the species in light of any protective measures that existed at the time.
- So you just heard me mention DPS's or distinct population segments. There's a policy used by NMFS and U.S. Fish and Wildlife Service to determine if there's population segments of the entire species group

- 1 that are both discrete and significant.
- 2 A population is considered discrete
- 3 under this policy if it can be separated from another
- 4 group or population of the species based on physical,
- 5 physiological, ecological or behavioral factors.
- If it is determined to be discrete, it
- 7 must also meet a significance criterion, and it's
- 8 considered significance if it occupies a unique
- 9 ecological setting in comparison with the rest of the
- 10 species or if it's loss would result in a significant
- gap in the species range or if it represents the only
- 12 surviving natural occurrence of the species in its
- 13 historical range or if it differs markedly in its
- 14 genetic makeup from other populations.
- 15 If a population is found to be both
- 16 discrete and significant, then its status is reviewed
- and considered for listing separately from other
- 18 populations. So DPS's are treated as a species under
- 19 the ESA definition, Endangered Species Act. I'll
- 20 probably say those interchangeably.
- So, under the ESA definition of
- 22 species, DPS's re treated as such. In analysis of the
- threats to the existence of the species or distinct
- 24 population segments categorizes the threats into one of

1	five factors which are identified in the Endangered
2	Species Act as threats to habitat or range, threats from
3	overutilization, threats from disease or predation,
4	threats from inadequate regulatory mechanisms, and
5	threats from other natural or man-made factors
6	affecting the species' continued existence.

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So the 2007 status review I'm going to sum up their conclusions. They suggested there were five distinct population segments in the United States, and they recommended that the New York Bight, the Chesapeake Bay, and the Carolina distinct population segments be listed as threatened. They did not offer any recommendation to list or not to list the Gulf of Maine and the South Atlantic distinct population segments. They said that lack of adequate information is the reason why no recommendation could be given at that time.

The threats that were identified by the status review team as most significant were dams, poor water quality, dredging, bycatch, vessel strikes, and inadequate regulatory protection.

In October of 2009, as I mentioned, we received a petition. It was from the Natural Resources

Defense Council. They petitioned us to list Atlantic

1	sturgeon as an entire species as endangered or to list
2	the five DPS's identified in the status review with the
3	New York Bight, Chesapeake Bay, and Carolina DPS's being
4	listed as endangered and the Gulf of Maine and South
5	Atlantic DPS's to be listed at threatened.

They included a request that we
designate critical habitat as well. In January of

9 our finding that the action that they petitioned may be

2010, we responded to the request to their petition with

10 warranted.

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We were then required to come out with a listing determination by October 6, 2010, which is, indeed, the date that the proposed rules did publish in the Federal Register. So here are some of the considerations that we're to make when making determinations, listing determinations. We need to consider all of the five factors which I already went over. We must use the best scientific and commercial data available after reviewing the status of the species. We need to take into account any efforts already in place to protect the species; for example, the 1998 ASMFC moratorium on landing Atlantic sturgeon.

Additionally, we need to take and consider public comment during the time between the

1	proposed	and fina	al rı	ules.	We	e nee	ed to	pub	lish	the	final
2	decision	within	one	year	of	the	pub	lica	tion	of	the
3	proposed	rule.									

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The regulation can't be implemented until at least 90 days following its publication in the Federal Register; and if the listing is, indeed, finalized, critical habitat must then be designated.

Some definitions so we're all on the same page when we're discussing the listing. These are some important Endangered Species Act definitions.

First, a species -- and I'm going to just read it here -- includes any subspecies of fish or wildlife or plants and any distinct population segment of any species of vertebrate, fish, or wildlife which interbreeds when mature. An endangered species is any species which is in danger of extinction throughout all or a significant portion of its range. And a threatened species is any species which is likely to become an endangered species within the foreseeable future throughout all or a significant portion of its range.

So moving on to the proposed listing. First thing, NMFS agreed with the status review team that there were five discrete and significant DPS's to consider for listing under the ESA, based on several

- factors including that the natal homing behavior of
  adult Atlantic sturgeon during the spawning season
  separated them spatially. There was also a temporal
  separation during spawning.
- And the unique ecological setting of
  each DPS was taken into consideration as well as genetic
  differences between DPS's and the significant gap in the
  range of the species that were a result from the loss
  of one of the DPS's that were identified.

2.2

- Since the status review published in 2007, NMFS has obtained new information indicating that bycatch, vessel strikes, and water quality issues are having a greater impact on Atlantic sturgeon than was thought during the time the status review was being written between 2005 and 2007. And that's important to note because if you read the status review's recommendations and you read the proposed listing, you'll note that there are differences, and that's sort of where there new information has come from to, we believe, warrant that.
- NMFS published two rules which cover the listing of all five DPS's. One rule is for the Northeast region, and one for the Southeast region.

  The Northeast rule proposes to list the New York Bight

- and Chesapeake Bay DPS's as endangered and the Gulf of
  Maine DPS as threatened.
- The Southeast region proposed rule

  proposes to list the Carolina and South Atlantic DPS's

  both as endangered. So overall four endangered DPS's

and one threatened DPS have been proposed.

2.2

I'd like to now go over some of the DPS
specific information pertaining to the listing
including the geographic range of each DPS, what we know
about spawning in abundance in each DPS and primary
threats to the fish in each DPS.

The Gulf of Maine DPS, which is proposed as threatened, includes all fish originating in watersheds from the Maine-Canada border down to or southward to Chatham, Massachusetts. Within the Gulf of Maine DPS Atlantic sturgeon are known to occur in the Penobscot, Kennebec, Sheepscot, Saco, Iskatagwa, and Merrimack Rivers; and spawning is known to occur in the Kennebec only; although, it may be occurring in the Penobscot as well. The primary stressors and threats to Atlantic sturgeon in the Gulf of Maine DPS were identified as bycatch, which has been reported as unsustainable in the long term according to the 2007 ASMFC bycatch report. Dredging is another one and

- 1 water quality.
- 2 And they're similar to those for the
- other DPS's, but you can see this is in the proposed
- 4 rule, less in their extent leading to the threatened
- 5 proposal as opposed to the endangered proposal for the
- 6 other DPS's.
- 7 The New York Bight DPS includes all
- 8 Atlantic Sturgeon occurring in coastal watersheds from
- 9 Chatham, Massachusetts to the Delaware-Maryland border
- 10 at Fenwick Island.
- 11 The Hudson River and the Delaware River
- are the known spawning rivers of the DPS. They also
- 13 occur throughout Long Island Sound and in the mouths of
- 14 the Connecticut and Taunton Rivers.
- 15 One of the only abundance estimates that
- 16 we have for Atlantic sturgeon comes from the Hudson
- 17 River, and that's 870 spawning adults per year.
- 18 Keeping in mind that each adult does not spawn every
- 19 year, it's likely there are more than 870 spawning
- adults for the river, but that's the estimate we have.
- 21 The primary stressors that have been identified for the
- 22 New York Bight DPS were dredging associated with vessel
- activity and vessel strikes and both of those primarily
- in the Delaware River with water quality and bycatch

- 1 being stressors for the entire DPS as well.
- The Chesapeake Bay DPS includes
- 3 Atlantic sturgeon occurring in coastal watersheds from
- 4 the Delaware-Maryland border at Fenwick Island to Cape
- 5 Henry, Virginia. Within the Chesapeake Bay DPS,
- 6 Atlantic sturgeon are documented from the James River,
- 7 which is the only spawning river known in the DPS, the
- 8 York River, which is another potential spawning river,
- 9 the Potomac, the Rappahanoc, the Pocamok, the Choptank,
- 10 the Little Choptank, the Potuxka, the Nanticoke, the
- 11 Honga and the South River and also from Susquehanna
- 12 flats. There are no abundance estimates for any river
- in the Chesapeake Bay DPS.
- 14 The Chesapeake Bay DPS has the same
- primary stressors as the New York Bights DPS, which are
- 16 namely, dredging associated with vessel activity as
- 17 well as vessel strikes -- at this time primarily in the
- 18 James River -- plus water quality and bycatch for the
- 19 entire DPS.
- 20 The Carolina DPS includes all Atlantic
- 21 sturgeon that spawn in the watersheds from the Roanoke
- 22 River, Virginia, southward to the Cooper River in South
- 23 Carolina. Spawning rivers include the Roanoke,
- Tarpameko, Cape Fear, Wacamaw, Peedee, Santee, and

1	Cooper Rivers. Like I mentioned, north of the
2	Virginia-North Carolina border there are far less known
3	spawning rivers; however, no abundance estimates are
4	available for the DPS. Dams, poor water quality and
5	bycatch are the primary stressors in this DPS.
6	The South Atlantic DPS includes all
7	Atlantic sturgeon that spawn in the watersheds from the
8	ACE basin, which is the Ashepo, Combahee, Medisto River
9	drainage in South Carolina to the
10	St. Johns River in Florida with spawning occurring in
11	the Combahee, Edisto, Savannah, Hobechee, Altamaha, and
12	Satilla Rivers.
13	The Altamaha River is the only river
14	with an abundance estimate in this DPS, which is 343
15	spawning adults per year. Like the Carolina DPS, dams,
16	poor water quality, and bycatch are the primary
17	stressors for the South Atlantic DPS.
18	So now because Atlantic sturgeon mix
19	extensively in the marine environment, all of the five

extensively in the marine environment, all of the five
Atlantic sturgeon DPS's have an identical marine range
which is from the Bay of Fundy in Canada to the St. Johns
River in Florida. Additionally, each DPS includes
Atlantic sturgeon held in captivity that are identified
to be from the DPS whether by genetics, tagging, or some

other documentation, and it's regardless of where
they're being currently held. So I'd like to go over
some of the effects that a final listing might have.
For an endangered listing, all of the prohibitions of
the ESA Section 9 automatically apply including the
prohibition on take. So any unauthorized take is
automatically prohibited for species listed as

endangered.

2.2

- Threatened species are a bit different in how the listing applies. In the case of a threatened listing, NMFS has to take an additional step which is to identify which of the take prohibitions are necessary and advisable for the conservation of the species.
- And this decision on which protections will be extended is published in what we call 4-D Rule because the requirement comes from Section 4-D of the Endangered Species Act.
- Because the Gulf of Maine DPS is proposed to be listed as threatened, NMFS is currently preparing a 4-D Rule. Down at the bottom of that slide you'll see I've defined take since that's mostly what people are focused on as far as the prohibitions in the ESA go.
- 24 So the definition is -- and you can see

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1
        it there -- harassing, harming, pursuing, hunting,
        shooting, wounding, killing, trapping, capturing or
 2.
        collecting. And what's not written on the slide there
 3
        -- the dot, dot, dot there is attempting to engage in
 4
 5
        any of those activities as well is considered take.
        then just lastly, NMFS must designate critical habitat
 6
 7
        for the species within one year of the final listing.
                       Like I said, the exceptions and
 8
        requirements that would go into place.
 9
10
        Section 7 of the Endangered Species Act, federal
11
        agencies must consult with NMFS on proposed federal
12
        actions that may adversely affect a listed species or
        its critical habitat.
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Federal activities that need to be consulted on under Section 7 of the Endangered Species Act would include any activities federally funded, authorized, or implemented. These projects will not be in violation of the Endangered Species Act if the activities are conducted according to the terms of the consultation.

So, essentially, this is a way for NMFS to ensure that any incidental take by federal agency actions won't jeopardize the species. Another way for take coverage is through permits pursuant to Section 10

2	form of permits for scientific research and
3	enhancement, which are perhaps the most common, and can
4	be issued to federal or nonfederal entities conducting
5	research or conservation actions that will involve
6	directed or intentional take of listed species.
7	Section 10 permits are also available for nonfederal
8	entities to cover incidental take of listed species in
9	the course of an otherwise legal activity. So it's the
10	Section 7 parallel for nonfederal actions.
11	To apply for a 10A(1)(a) scientific
12	research permit, NMFS headquarters Office of Permits
13	should be contacted and Collette Kearns, whose contact
14	information is on the slide, is the contact there that
15	should be gotten in touch with.
16	Just the timeline for these permits,
17	we're asking the researches provide information on
18	their planned research to Collette Kearns by January 4,
19	2011, so that the permit office can review the requests

of the Endangered Species Act, and these can be in the

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We're also encouraging others to

finalized, if that, indeed, does happen.

and batch them and basically process them in the most

streamlined way possible so they can get them out as soon

as possible and hopefully as soon as the listing is

contact us early on as well if somebody is concerned that 1 their project might be in violation of the Endangered 2. Species Act if this listing does get finalized and they 3 wanted to get their take covered through and analyzed 4 5 through a Section 10 permit or a Section 7 incidental take statement. The earlier we're kind of made aware 6 7 of those things the smoother those processes tend to go. So more information on permits and the website for those 8 interested in finding out more. 9 There's the contact 10 information. And I can go back to that slide if 11 somebody wants me to, but I'm going to move on.

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So this slide outlines the immediate next steps that NMFS will be taking in regard to the proposed listing. And what's not on the slide, but as it stands right now the public comment period will be open until January 4, 2011.

We do have a request for an extension, but at this point, the extension is in the works and the decisions will be forthcoming on that. So check back with us as the comment period deadline approaches if you would like to keep track of that process.

The final listing determination is expected by October 6, 2011. As I already mentioned, we're working on the 4-D Rule for the proposed as

1	threatened Gulf of Maine distinct population segment.
2	And we've also begun to identify the
3	physical and biological features necessary for the
4	survival of the species. This analysis will lead to the
5	publication of a proposed critical habitat rule if the
6	listing is finalized. We'll also begin conferencing
7	under Section 7 of the ESA for federal actions that may
8	jeopardize the species. So there is some contact
9	information for more information on the listing on
10	Atlantic sturgeon in general. And with that, I'll
11	leave that slide up there, and I will attempt to answer
12	any questions that you might have at this time.
13	COUNCIL CHAIRMAN RICHARD ROBINS:
14	Russ, thank you very much. Pres.
15	PRESTON PATE: Thank you,
16	Mr. Chairman, and thank you, Russ. In your description
17	of the DPS issue listed for all of them several spawning
18	rivers, spawning habitats. I forget the exact term now
19	for each one of the DPS's. Does the listing of those
20	spawning habitats have any bearing on the restrictions
21	that would apply after the listing?
22	RUSSELL BOHL: So the spawning rivers
23	that I spoke about, are you asking if there's a
2.4	difference between those and the other rivers where they

- 1 may occur but are not spawning?
- 2 PRESTON PATE: Yes. In terms of any
- 3 regulations or restrictions that might come after the
- 4 -- there's a reason I'm asking this question, and I'll
- 5 explain it as a follow-up.
- 6 RUSSELL BOHL: This is speculation, but
- 7 I can imagine in a Section 7 consultation that might
- 8 happen. On a spawning river, they would take into
- 9 consideration -- they would be taking into
- 10 consideration that as far certain times of the year a
- 11 sturgeon might in places where they wouldn't be at other
- 12 times of the year. There might be different life
- 13 stages. So it would all be contingent on the situation
- 14 that's happening.
- 15 Now, it could be that a spawning river
- that something is determined will affect spawning, but
- it may be happening at a time when they're not there;
- whereas, as opposed to say an over-wintering habitat,
- 19 if we know there's an over-wintering habitat at a
- 20 different time of the year and it's happening during
- 21 that time.
- 22 So it's not necessarily the fact that
- spawning is occurring in a river or not. It's going to
- 24 be really just contingent on the specifics of the action

when and where it's happening. I don't know if that

- 2 quite gets at it.
- 3 COUNCIL CHAIRMAN RICHARD ROBINS: Go
- 4 ahead, Pres.
- 5 PRESTON PATE: The reason I'm asking
- 6 that is I noted in your description of the Carolina DPS
- 7 that the Noose River system in North Carolina was not
- 8 included as a spawning river, and I don't know what
- 9 criteria you've used to make that designation, but it
- 10 would warrant going back and
- 11 re-examining that because historically it has been, and
- in the last five years, there's been a low head dam
- 13 removed out of that system that traditionally had barred
- 14 the extreme migration of all anadramous species. That
- shouldn't be overlooked. And there may be a good reason
- not to list it, but it's worth having another look at
- 17 it.
- 18 RUSSELL BOHL: Sure. Sure. I think
- 19 that in the Southeast region the Noose River is listed
- as a sturgeon river. I'm not sure what the data is on
- 21 documenting spawning in that river. But I'll actually
- take a note of that and let our Southeast biologist know
- 23 about that. Thanks.
- 24 COUNCIL CHAIRMAN RICHARD ROBINS: Pete

- 1 Himchak.
- 2 PETER HIMCHAK: Yes. Thank you, Mr.
- 3 Chairman. I had a question regarding the distinct
- 4 population segments. And in the New York Bight, there
- 5 are a number of rivers in Long Island Sound, the Hudson
- and the Delaware, and my impression is that it's an all
- 7 or nothing.
- 8 Everything within that distinct
- 9 population either gets listed as -- you know, you're not
- 10 going to have separate listings for different systems
- 11 within the distinct population segment. Is that a
- 12 correct assumption?
- 13 RUSSELL BOHL: That's true. So the
- 14 distinct population segment is what it's listing is all
- of the fish in that geographic range. So it's wherever
- 16 the fish occur in the geographic range. I mean the
- 17 rivers where we expect them to occur. But it is
- wherever the fish are in the DPS.
- 19 PETER HIMCHAK: Okay. Well, in light of
- that, Mr. Chairman, I want to explain where New Jersey's
- 21 been sitting on this. I mean we have -- you know, five
- 22 pages of draft comments that relate to the Hudson and
- the Delaware River stocks that we are trying to make it
- a draft, that we're trying to work with Delaware and New

- 1 York to come up maybe with a common letter regarding
- 2 those specific river systems.
- 3 But we fully recognize that our ability
- 4 to comment on some of the other rivers that enter the
- 5 Long Island Sound are beyond the scope of our
- 6 capabilities, so consequently our comments are limited
- 7 to two rivers within that system. So, I mean, that
- 8 would still bear enough weight to carry the distinct
- 9 population segment?
- 10 RUSSELL BOHL: I'm not sure I'm
- 11 understanding the specific question. If you could
- 12 reiterate it for me.
- 13 PETER HIMCHAK: Okay. I quess I'm
- saying that if four of the five rivers don't necessarily
- 15 require an endangered listing but a fifth is a strong
- 16 candidate, then it could actually drag everything up to
- an endangered listing; is that what you're saying?
- 18 RUSSELL BOHL: I believe I understand
- what you're saying. And I believe that's true under the
- significant portion of it's range definition in the ESA.
- 21 COUNCIL CHAIRMAN RICHARD ROBINS:
- 22 Gene.
- 23 EUGENE KRAY: Thank you, Mr. Chairman.
- Russ, you mentioned vessel collisions, particularly in

- the Delaware, and I'm from Pennsylvania, so obviously
- 2 I'm interested in that.
- In a case of the right whale up in New
- 4 England, I know they've altered shipping lanes. As I
- 5 recall, it was during the spawning period for right
- 6 whales. Who would have the responsibility for
- 7 initiating action to do that?
- 8 I know Atlantic sturgeon is under the
- 9 management authority of the ASMFC, and I sit on that
- 10 committee which meets maybe once a year, once every two
- 11 years. Who would have responsibility? Would it be the
- 12 ASMFC to try to do that, or would it be NMFS or who?
- 13 RUSSELL BOHL: The vessel strike issue
- is one that we're currently trying to figure out how
- 15 that's going to work out. It's not clear to this point
- 16 how it will. We've already begun contacting the
- 17 relevant port authorities to work directly with them on
- 18 seeing what can be done, what the plans are in the
- 19 rivers, and things like that. But it's a hard problem
- 20 to characterize and to think about.
- 21 If there's a federal hook as far as
- 22 implementation of an activity or authorization or
- funding, then those problems can be dealt with through
- 24 Section 7 hopefully. That would be probably the most

- 1 clear way for NMFS to consult with whatever agency was
- 2 responsible for the funding, authorization or whatever.
- 3 So that could be the clear link to deal
- 4 with those issues; otherwise, it's going to have to be
- 5 directly working with the port authorities. I don't
- 6 know if that will have to come in the form of a Section
- 7 10 permit by a port authority or what. It's not clear
- 8 yet, I guess, is the only answer I can give. Sorry about
- 9 that.
- 10 EUGENE KRAY: Thank you.
- 11 COUNCIL CHAIRMAN RICHARD ROBINS:
- 12 Vince O'Shea.
- VINCE O'SHEA: Thank you, Mr. Chairman.
- 14 Thanks, Russ. I'm Vince O'Shea from Atlantic States
- 15 Commission. In one of your slides, you talk about the
- 16 definition of take, and my understanding just to confirm
- 17 this is that it has nothing to do with intention; that
- if somebody's engaged in an activity that results in
- 19 those things, then that's a problem. So the question
- 20 is: I think we have probably many years or at least a
- 21 decade's worth of trawl data from the winter cooperative
- 22 striped bass tagging crews off North Carolina which is
- 23 conducted with the trawl fishery where they've had
- 24 significant catches of sturgeon in that fishery.

Т	so my question is: will national
2	Marine Fishery Service be looking at things like that
3	for a connection as to whether or not the commercial
4	trawl fishery is involved in takes with sturgeon, and
5	is that then going to trigger the Section 10 permit
6	requirements for all the trawl fishing they say is going
7	on in that area; or how potentially would that work?
8	RUSSELL BOHL: So, as I understand it
9	and that specific survey that you've mentioned has
10	actually given very good data on Atlantic sturgeon in
11	the past but as I understand it, again, if there was
12	any for that specific survey if there was any federal
13	hook, then it would be another Section 7 consultation.
14	But as far as the larger picture of trawl
15	surveys in general, the proposed rule does recognize
16	that Atlantic sturgeon are incidentally caught in trawl
17	fisheries, otter trawl fisheries particularly. And,
18	again, if those are federal fisheries, then they'll be
19	dealt with hopefully in whether it's a Section 7
20	consultation after the listing comes out or whether
21	there's a conference.
22	And we already do Section 7 with our own
23	fisheries people in NMFS, and so that will probably be
24	a similar process that would take place just for another

species now. 1 2. COUNCIL CHAIRMAN RICHARD ROBINS: Vince. 3 VINCE O'SHEA: So just to be clear: 5 I'm not concerned about the interaction during the survey activities; I'm concerned about the activities 6 of commercial fisheries that take place in that area 7 with trawl -- so, if the survey guys catch them in their 8 trawl, then commercial guys got to be catching them in 9 10 their trawls. 11 RUSSELL BOHL: Right. I'm just not 12 aware of this. Are those federal fisheries that would be in that same area do you know? 13 14 VINCE O'SHEA: Well, if they've trawled 15 for summer flounder, for example. Fluke they are. 16 It's another species managed by this council, yeah. 17 RUSSELL BOHL: So those would be dealt 18 with through Section 7 consultations on those 19 fisheries. 20 COUNCIL CHAIRMAN RICHARD ROBINS: 2.1 RED MUNDEN: Thank you, Mr. Chairman. 2.2 A couple points. No. 1, the trawl fishery that exists

for summer flounder requires tags particularly off

North Carolina, and it's my understanding for the size

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- sturgeon that you would normally find in the ocean they
  would be rejected by the TADs.
- 3 The striped bass tagging crews that
- 4 Vince referred to uses a net without tags because it's
- 5 a scientific survey. But if I may, Mr. Chairman, I have
- 6 a couple of points. Has NMFS moved toward the
- 7 designation of critical habitat or identification of
- 8 critical habitat for Atlantic sturgeon?
- 9 RUSSELL BOHL: There's a lot of data
- that we've received from the U.S. Geological Survey that
- 11 we need to analyze before we are able to make any good
- 12 conclusions on critical habitat. So we have the data
- inhand and are working on it is basically it.
- 14 RED MUNDEN: And as a follow-up, it's my
- understanding that even though short nose sturgeon were
- 16 listed as endangered some 25 or 30 years ago, critical
- 17 habitat has never been identified. Can you comment on
- 18 that?
- 19 RUSSELL BOHL: Not much more than just
- to say, yes, that true. And there's currently another
- 21 status review ongoing for short nose sturgeon, and I
- 22 could imagine that if any change in listing or anything
- happened, that that would probably then be designated.
- 24 But that's a ways off.

2	Peter DeFur.
3	PETER deFUR: Thank you, Mr. Chairman.
4	I was going to ask about the critical habitat as well
5	but confirm that state fisheries would also be involved
6	with the Section 7 consultation because we have a number
7	of I know that there's some research out of Old
8	Dominion indicating that some of the (inaudible) and
9	maybe gillnet fisheries catch sturgeon along the shore
10	particularly along the coastline.
11	RUSSELL BOHL: So, if there's a fishery
12	that is not that has no federal hook, then it wouldn't
13	be covered or it wouldn't be dealt with under a Section
14	7 consultation. It would have to then go through that
15	Section 10 permit process that I had talked about.
16	COUNCIL CHAIRMAN RICHARD ROBINS: Rick
17	Seagraves.
18	RICHARD SEAGRAVES: Yes. Thanks, Mr.
19	Chairman. Yeah, Russ, I'd like to kind of back a little
20	bit in terms of the biological review team results.
21	Looking at your presentation, you indicated that there
22	have been a number of considerations of listing at
23	various stages since the early 1990s, and then in this
24	iteration following the 2007 review, it was concluded

COUNCIL CHAIRMAN RICHARD ROBINS:

that there appeared to be enough concern to now consider

- 2 listing.
- 3 So my question is: What additional
- 4 information became available? Because after reading
- 5 that, it looks like there is very limited information
- on transient population abundance.
- 7 I think it's clear that there's always
- been a concern about sturgeon, their low levels because
- 9 of loss of habitat, spawning areas, destruction, et
- 10 cetera. But what changed in the most recent status
- 11 review in terms of actual abundance that we're aware of
- that would have warranted their recommendation?
- 13 My conclusion after looking at all this
- 14 stuff is that it's lack of regulatory protection that
- really was the motivation for proposed listing rather
- 16 than any information -- in fact, some of the information
- 17 shared some of the rivers are actually decreasing in
- numbers at low levels. So would that be a fair
- 19 assessment that the primary motivation is lack of
- 20 regulatory protection rather than any quantitative
- 21 analysis?
- 22 RUSSELL BOHL: That's certainly part of
- it. And I know that I wasn't around, but I'm fairly
- 24 certain that back during the 1998 determination the

- listing wasn't warranted at that time.
- I think there was a thought that the
- 3 ASMFC's prohibition on retention of Atlantic sturgeon
- 4 and then the upcoming NMFS prohibition in the exclusive
- 5 economic zone would do enough to recover the species to
- 6 the point where it wasn't listed.
- 7 And since then, they had another
- 8 workshop in 2003 -- I think it was NMFS, U.S. Fish and
- 9 Wildlife Service and ASMFC -- and they kind of concluded
- 10 that some of the river systems seemed to be perhaps
- 11 remaining stable, and some of them were actually still
- 12 declining. And that's what led into the new status
- 13 review and then the information that listing may be
- warranted at that time. Does that get at the question?
- 15 RICHARD SEAGRAVES: Yeah. Thanks.
- 16 COUNCIL CHAIRMAN RICHARD ROBINS:
- 17 Chris Zeman.
- 18 CHRISTOPHER ZEMAN: If Atlantic
- 19 sturgeon is listed, what would NOAA then be doing in
- 20 terms of ongoing permanent activities in rivers and like
- 21 dams, hydroelectric turbines? What would that review
- 22 consist of? Would that be a new renewal of those
- 23 permits?
- 24 Would that consideration happen sort of

after the designation or at the first renewal of those permits? And then secondly, it seems like right now 2. we're seeing a lot of activity and interest in additional -- like in river turbines and hydroelectric which are known to be serious threats to the sturgeon based on Canadian studies. What are we doing on that? Because that seems like it could be a real -- we're at the forefront of a real new second generation of like hydroelectric energy development on our rivers.

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RUSSELL BOHL: So I'll handle the second question first. And that's just to say that the more aware we are of any upcoming projects the easier it will be to consult with the people that are necessary and work things out so that the earlier that we're made aware of those projects -- and maybe some people in our office already are -- but the earlier the better on that. And as far as the first question goes, so there's -- again, we need to be made aware of any projects that may take Atlantic sturgeon, and then we can look at the project and sort of do an initial analysis on will this -- not will this -- but is it possible that this project could take Atlantic sturgeon to the extent that they would jeopardize the species, and then we would do what

- is called a conference. And this would happen even
- 2 during the proposed listing stage.
- 3 So a conference would then be done.
- 4 It's different, I quess, than a consultation. I don't
- 5 know the details, but I know that that would be done then
- 6 to ensure that whatever project that was would not
- 7 jeopardize Atlantic sturgeon. And then the other --
- 8 and then when the listing is finalized, it would then
- 9 -- another Section 7 consultation could be initiated,
- 10 but the conference, I believe, would take care of it
- ahead of time if that were done.
- 12 So I know that probably wasn't the
- 13 clearest of answers, but on that one I think I'll
- 14 probably have to advise you to get in contact with one
- of my contacts up there.
- 16 COUNCIL CHAIRMAN RICHARD ROBINS:
- 17 Chris.
- 18 CHRISTOPHER ZEMAN: Just one
- 19 follow-up. Who would you need to advise you or notify
- you of these activities? I mean I don't think the
- 21 Council has any role to advise. I think the Council's
- 22 role should be an active role in this; however, I think
- 23 -- when you expect a notice from us, but if we notify
- you and once the system's in place where you get that

notice and if that's not in place. I think that has to
be created where there's some sort of requirement that
you're notified of these federal projects.

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on that. So the responsibility for notifying us of projects that have a federal hook is the federal agency that's authorizing implementing or fronting the projects. So it wouldn't be the Council necessarily that would be responsible for doing that. It would be the federal agency. And then sometimes you have conscientious -- whoever it is that's actually carrying out the project that may be permitted by a federal agency that knows -- if the federal agency's not on the ball, they might know, well, I know sturgeon could be an issue, and I don't want to be breaking the law and getting in

## COUNCIL CHAIRMAN RICHARD ROBINS:

Thank you, Russ. Russ, if the listing occurs, what role would biological opinions play? In other words, would there be initiated a round of biological opinions of fisheries that are known to have interactions with sturgeon, or would that come out later through the consultation process?

trouble for that, so I'm going to get the federal agency

to get in contact with NMFS so we can start this process.

1	RUSSELL BOHL: So the biological
2	opinion, as I understand it, is sort of the end product
3	of a Section 7 consultation. And so then anything that
4	was conducted in the terms of the biological opinion
5	that came out of that consultation wouldn't be in
6	violation of the Endangered Species Act.
7	COUNCIL CHAIRMAN RICHARD ROBINS:
8	Okay. And can you also describe a little bit the
9	species vulnerability to boat strikes. Is that just
10	occurring in the spawning reaches of the rivers?
11	That's not a vulnerability while they're in their
12	migratory route is it?
13	RUSSELL BOHL: It doesn't appear to be
14	I'm sorry. Go ahead.
15	COUNCIL CHAIRMAN RICHARD ROBINS: Can
16	you describe that a little bit?
17	RUSSELL BOHL: Sure. It doesn't
18	appear to be to my knowledge, it doesn't appear to
19	be in the marine range so much as it is in particularly
20	in rivers like the Delaware and the James River where
21	you can have the deep enough portions of the river for
22	large vessels and small vessels. Or anywhere where
23	it's narrow enough where a lot of the vessel traffic is
24	going to be taking up a fair part of the river is where

1	we're seeing vessel strikes happening. It's not just
2	in the spawning ranges far up in the rivers, but it is
3	in the river in portions.
4	COUNCIL CHAIRMAN RICHARD ROBINS:
5	Thank you. Pete.
6	PETER HIMCHAK: Yes. Thank you, Mr.
7	Chairman. I had a question then recognizing that
8	comments are due January 4th with maybe an extension.
9	We don't know yet. But how can we handle a response from
LO	the Mid-Atlantic Council on the Federal Registry
L1	notice?
L2	And it's going to be very complicated
L3	logistically because, as I said, I mean at least within
L4	New Jersey it took us almost two months between our
L5	endangered nongame species program and marine fisheries
L6	program to agree on a five-page letter of comments.
L7	We're more than willing to share this
L8	with Delaware and New York on our common river systems,
L9	but how would the Mid-Atlantic Council would our
20	Protected Species Committee write a letter of comment
21	on behalf of the Council, and when would this be done?
22	COUNCIL CHAIRMAN RICHARD ROBINS:
23	Pete, thanks for raising this question. As I

understand it, there is a 30-day extension of the

1	comment.
2	RUSSELL BOHL: Yeah. There's one in
3	the works. I'm just not aware of whether it's been
4	officially released. But if you know about it, perhaps
5	it has.
6	COUNCIL CHAIRMAN RICHARD ROBINS:
7	Okay. Well, I would submit that one way forward would
8	to be have all the interested states to submit their
9	positions or comments to the Council staff and we'd
LO	synthesize those and work to highlight the concerns of
L1	our member states and members and then forward those to
L2	the service relative to the listing. Red.
L3	RED MUNDEN: Thank you, Mr. Chairman.
L4	The North Carolina Division of Marine Fisheries will be
L5	submitting comments tomorrow. I will be more than
L6	happy to provide electronic copies not only to Council
L7	members who are interest as well as the Council staff.
L8	And I do have hard copies of a draft, but
L9	I'd rather we wait until tomorrow so we can have the
20	final version. But I received an e-mail from Louis
21	Daniel last night, and he said he concurred with the
22	comments that the staff has put together and that we
23	would be submitting those today I mean tomorrow.

COUNCIL CHAIRMAN RICHARD ROBINS:

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1 Thank you, Red. I did see a couple hands up in the
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- audience. I'm running behind, but if you'll all be
- 3 brief. Greg DiDomenico.
- 4 GREG DIDOMENICO: Thank you,
- 5 Mr. Chairman. Greg DiDomenico, Garden State Seafood
- 6 Association. I had a few questions maybe for
- 7 clarification. One, does the agency intend to
- 8 concurrently designate critical habitat under this rule
- 9 making concurrent with the ESA listing?
- 10 RUSSELL BOHL: So, as far as the time
- line goes, it would be the goal is to have the proposed
- 12 listing of critical habitat at the same time as any final
- listing, final rule for listing them under the ESA. And
- then the final critical habitat rule would then be a year
- 15 behind that.
- 16 GREG DIDOMENICO: Well, okay. So can
- 17 you explain -- I'm trying to understand you correctly.
- 18 Can you explain before the agencies utilized a
- 19 separation of ESA listing with critical habitat, in
- 20 fact, this has occurred on green sturgeon, small tooth
- 21 sawfish, (inaudible) and the beluga whale, North
- 22 Pacific right whale, sea lions. Why is the agency
- 23 choosing not to follow that format?
- 24 RUSSELL BOHL: I'm sorry. Can you

- 1 repeat the first part of what you said.
  2 GREG DIDOMENICO: The question is:
- 3 Before the agency has designated critical habitat not
- 4 under the same rule making as the ASA listing.
- 5 RUSSELL BOHL: Not under the same rule
- 6 making or on the same rule making?
- 7 GREG DIDOMENICO: Not. Sorry. And
- 8 those examples are examples that the agency chose not
- 9 to do that. Why are you differing from that policy?
- 10 RUSSELL BOHL: It will be a separate
- 11 rule, it will be -- just start at the same time as the
- 12 -- that's the time line we are on critical habitat.
- Does that -- am I understanding you?
- 14 GREG DIDOMENICO: I'll -- I won't waste
- any more time, I'll look into that further.
- 16 COUNCIL CHAIRMAN RICHARD ROBINS: I
- 17 think Pat has a comment.
- 18 PATRICIA KURKUL: Greq, it would only
- 19 be a proposed rule issued on the critical habitat, and
- the final rule is issued on the listing. So the process
- on the critical habitat would just be starting when
- there was a final decision on the listing.
- GREG DIDOMENICO: Okay, and was that
- the policy with those other examples? I'd take a look

2	examples?
3	PATRICIA KURKUL: It's the policy we
4	are supposed to follow and we try to follow; but we
5	haven't always.
6	GREG DIDOMENICO: Okay, thank you.
7	COUNCIL CHAIRMAN RICHARD ROBINS:
8	You're final question.
9	GREG DIDOMENICO: Yeah, this is the
10	last one. Let me ask the most pertinent one. You have
11	the individual adult estimates from Hudson Bay Hudson
12	River DPS? That information is from 1985 to 1995. How
13	does that classify as best scientific information?
14	RUSSELL BOHL: I guess as only
15	information that we have. It was the only estimate that
16	they had to go off of. And the status review and the
17	proposal both fully recognize that it's likely not
18	extremely accurate, but it is the best information we

at the administrative process as well, because of those

consider -- you're not considering the Hudson River DPS
and the Delaware DPS? Is that true?

RUSSELL BOHL: They're in the same DPS

GREG DIDOMENICO: And are you going to

24 as it stands right now.

had at the time.

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Τ	GREG DIDOMENICO: Okay. There's
2	genetic information that is available that can identify
3	88 percent accuracy the two different fish. Why are you
4	not using that?
5	RUSSELL BOHL: Yeah. In fact, there's
6	also genetic information for many of the river systems
7	where you can identify them that way, but the DPS
8	decisions aren't solely based on genetics. That
9	certainly is part of it. But then also ecological
LO	differences, similarities, all those factors which I
L1	mentioned on that.
L2	GREG DIDOMENICO: Yeah. And they
L3	actually are two distinct ecological critical habitat?
L4	Or you're not going to consider that?
L5	RUSSELL BOHL: I don't have the
L 6	expertise to go into that. I apologize. If you could
L7	maybe contact the people inside. I apologize.
L8	GREG DIDOMENICO: Thank you.
L9	COUNCIL CHAIRMAN RICHARD ROBINS:
20	Kelly, if you'd ask your most pressing question. We
21	need to move on.
22	KELLY PLACE: Thank you,
23	Mr. Chairman. My name is Kelly Place from Virginia. I

serve in a number of positions with both management,

- 1 environmental and commercial fishing groups.
- First, I'd like to make one correction.

3 Unless my congressman and BMRC and a number of others

4 are wrong, I've been e-mailed several times that the

5 extension request for the public comment period has been

6 granted, and the night before last I even noticed on the

7 NMFS website that it said February 5th instead of

8 January 4th. Now, I personally requested a 90-day

9 extension. But judging from what you've got on your own

10 website and what my congressman told me, that extension

11 for public comment has been granted. One other thing

12 -- and I don't mean to go after you, Russ -- but one

13 correction I'd like to make: When you listed the four

rivers in which spawning were taking place that were

north of the North Carolina/Virginia border I noticed

that you failed to mention the York River.

17 And I had noticed looking at the

18 petition for listing as well as the various NMFS

documents that one of the many papers which I have a big

20 concern with, especially as far as the way it was

21 portrayed, the Ike Worgin's paper on evidence for

(inaudible) spawning populations in the York River and

23 other rivers.

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That particularly struck me because

- 1 that was my data. I wrote a proposal which was funded
- 2 by Sea Grant in 2005, assessment of sturgeon bycatch,
- 3 bycatch mortality and other regulatory discard
- 4 mortality in Virginia's winter and spring striped bass
- 5 and other gill net fisheries.

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And, in the first year of that, which is still going on, we collected several hundred samples of York River DNA. Ike Worgin at NYU called me at home one day looking for DNA from other rivers in the Chesapeake and was flabbergasted that we had several hundred. He requested the 38 most likely samples and did his paper several years ago. I notice that you -- this is just one example of what I see as a lot of incongruities in the conclusions that I think that not only you and the petitioner have reached in coming up with this proposed

listing of endangered, the most stringent listing.

And since I'm just citing this one example of many and because that was my information that actually I didn't get reimbursed on, it was unfortunately portrayed both I thought in the NFS data and especially the petitioner's data that the 38 samples of DNA from the York River -- which by the way, the author of the paper said was clear evidence of a spawning population in the York, which is not listed -- that that

- 1 38 samples is just a small snapshot of several hundred
- 2 samples we got in a very short period of time from just
- 3 three people.
- In other words, had we, one, ever had
- funding, there easily could have been thousands of
- 6 pieces of DNA of York River fish. Unfortunately, that
- 7 was portrayed as, oh, we just discovered 38 fish in the
- 8 York River which it presumed to be extirpated for the
- 9 last 50 to a hundred years.
- 10 The reason I bring that one up -- and I
- 11 won't site a large number of others -- is I feel that
- 12 a lot of the data that's being considered the best
- available data has been cherry-picked and misportrayed.
- 14 And I know that data like the back of my hand because
- 15 I not only paid for it essentially and we had observers,
- 16 but since that was my data which I'm freely giving out
- 17 to a number of scientists, I want the data whether it's
- 18 mine or whoever's to be accurately portrayed, and that
- 19 clearly wasn't.
- 20 So that's -- I feel that you're not using
- 21 a lot of the best available data. And because you said
- that you're mostly interested in any new data that
- hasn't been collected, let me mention -- and I urge the
- 24 Service to look very carefully at not only all of our

data, which has been a six-year, ongoing project -- I don't know what the funding is like for next year -- but other PHD and masters dissertations some of which were done with data, hard parts and DNA and other things that we collected and provided to, for example, Virginia Commonwealth University. Right now I would urge you to look at what they're putting out, some of which is being written right now. And our data, VIMS, right now has all of our log sheets and is putting that together to give to VMRC so they can make their comment. I urge you to look closely a lot of what's being done in Virginia, and I'd even more so urge you to look at the genetic analysis. We collected over a thousand pieces of DNA. Many people when I initiated that project told me we'd be lucky to catch a single sturgeon. But we've gotten thousands of pieces of DNA now, and most of it hasn't been analyzed. And I'm certain that an analysis will show a much greater genetic diversity in population structure in the rivers in the Chesapeake Bay. strongly urge you to look at that.

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And one thing I'll just mention: with one doctoral student at BCU we taught him -- our water men taught him how to fish for sturgeon, and we just had learned by trial and error. The last couple of years,

this year for example, he caught 34 adult sturgeon in a very small window of time in August and September. 2. One pull of the net he had five all of which were running 3 milt or were -- one of which was apparently a female --4 5 with an incredibly small catch per unit -- a small amount of effort that he put forward to catch 34 adult fish 6 7 between five and seven feet long is a pretty astounding catch per unit of effort, yet when I read the supporting 8 documents both for NMFS opinion as well as the 9 10 petitioner and all the other peripheral information, I 11 found a grave misportrayal of the data that's extent 12 and/or ignoring a lot of the data. And as I mentioned before, a lot of it was cherry-pick. So I urge you to 13 14 look very closely at that data. 15 CHAIRMAN RICHARD ROBINS: Kelly, I'm going to interrupt. The VMRC, as I understand it, is 16 17 going to take the information that VIMS is providing and 18 is going to forward that information to the Service. 19 If you have a question on KELLY PLACE: 20 this; otherwise I need to move on. 21 KELLY PACE: Okay. I've got a lot of 2.2 questions. I was just going to keep it to the most

pertinent ones. Let me ask you one thing, Dave. I've

been to most every sturgeon symposium that's been given

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on the East Coast since 2004, and I always hear the
amount of funding that's available under Section 6 of
the ESA for various research assuming they have the
permits to conduct that research; can you tell me what
that amount of funding is?

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- Because what I've perceived over the last five years a lot of the NOAA people seem to be dangling this very rare funding in front of a lot of people in the scientific community, and sometimes it strikes me as somewhat appropriate when instead of discussing the biological parameters or whether or not a species should be listed, what their status is, population diversity, it seems that NOAA -- NMFS has been so much focused on the permitting process to be able to conduct research under, I quess, Section 7; and the Section 6 funding in my opinion it seems like it's so small and with the budgetary situation we have in the U.S. Congress is likely to get smaller that it's almost like a cruel joke to lead some of the scientific community on that there's any significant amount of funding to conduct research.
- And, frankly, research like ours would be unlikely to be permitted under what is it -- Section 7 of the ESA. And a lot of the research that's being

- done now all up and down the coast -- but I speak
- 2 specifically the Chesapeake -- which is gravely
- 3 important is being done on a shoestring would not be able
- 4 to be conducted.
- 5 Can you tell me how much money for the
- 6 Section 6 funding there actually is? Because I really
- 7 do think that portraying to the research community that
- 8 money is available is kind of like a cruel joke. And
- 9 I think that our best available data will shortly become
- 10 very much less than it is now.
- 11 RUSSELL BOHL: I can say that in recent
- 12 years Section 6 funding has increased quite a bit. I
- don't have the numbers off the top of my head. But you
- 14 have my card. I gave it to you out there earlier. If
- 15 you would e-mail me and ask for the Section 6 -- the most
- 16 recent Section 6 requests that came out -- for the
- 17 announcement for the funds that came out, I can send it
- 18 to you. And you'll see that it is quite a bit. And last
- 19 year we did fund quite a bit of sturgeon work under the
- Section 6 announcement. So just get in contact with me,
- and I'll get you that.
- 22 KELLY PLACE: Quite a bit sounds good.
- 23 But Jim and some of your other people -- you mentioned
- you were third in line; I don't mean to hold your feet

- 1 to the fire -- but they have always known right off the
- 2 top of their head how much of the Section 6 funding was
- 3 available.
- And to me it always seemed like a very
- 5 small amount. And I would encourage you to make sure
- that the researchers know that it's not some pot of gold,
- 7 and with the budgetary situation, if anything, it's
- 8 likely to decrease. So I have great concerns about
- 9 that. I know the chairman wants to end this. Let me
- 10 wind this up real quick by --
- 11 COUNCIL CHAIRMAN RICHARD ROBINS:
- 12 Kelly, we're done. Thank you. We're going to move on.
- 13 KELLY PACE: Right.
- 14 COUNCIL CHAIRMAN RICHARD ROBBINS:
- 15 And, Russ, thank you very much. I'm going to move on
- 16 to our next presentation. We have John Van Name from
- the U.S. Fleet Forces Command. And we're going to go
- on to the next presentation. Thank you.
- JOHN VAN NAME: Thank you,
- 20 Mr. Chairman.
- 21 COUNCIL CHAIRMAN RICHARD ROBINS:
- Welcome, John.
- JOHN VAN NAME: Thank you, Mr.
- 24 Chairman.

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2	ATLANTIC FLEET TRAINING
3	JOHN VAN NAMES: My name is John Van
4	Name. I'm the project manager for the Atlantic Fleet
5	Training and Testing Environmental Impact Statement.
6	I work for United Stated Fleet Forces Command, and I have
7	Dave McDuffy, who's our lead biologist, here with me to
8	help answer any questions.
9	And I, again, appreciate the
10	opportunity to present to the Council today. Just a
11	quick overview. What I'm going to speak about today is
12	our Atlantic Fleet Training and Testing Environmental
13	Impact Statement.
14	An overseas environmental impact
15	statement is currently underway. We're providing this
16	overview to the Fishery Management Council. This is
17	actually the second overview that we've presented to one
18	of the regions.
19	We were down the Gulf Coast about a month
20	ago, and we intend to present to the Southeast and the
21	Northeast Councils. I'm going to go over some of the
22	project background. I'll talk about the project
23	itself, the proposed action, purpose and need for the
24	study area that we're looking at, go over some of the

1	examples of the training and testing activity that we're
2	conducting and propose to conduct, talk about the goals
3	of the document and the effort, the alternatives, the
4	resources we will be analyzing our cooperating agency
5	NMFS engagement, the schedule, and conclusions.

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But, again, the designed outcome of why we're here today is we want to be sure that the Mid-Atlantic Fishery Management Council is aware of this effort and that you will have an opportunity to engage in our process.

A little bit of background. The Atlantic Fleet Training and Testing EIS which is being prepared now -- the U.S. Fleet Forces Command is the actual proponent, but we're partnering with Naval Air Systems Command, NVAC, and the Office of Naval Research.

The goal of the effort is to sustain its training and testing by supporting the reauthorization under the Marine Mammal Protection Act and consolidating existing authorizations which we currently hold. And we'll get this into the background. We have a number of EIS's which were previously conducted over the past couple of years. This document will seek to consolidate those EIS's into a single document. And the goal is to support current

1	and future training and testing and increase
2	flexibility of those activities. Public scoping
3	meetings were held already the 23rd of August through
4	1 September, and the scoping comment period ended 14
5	September 2010.
6	Background. I mentioned there was a
7	number of EIS's, documents which were previously
8	conducted. Of particular interest to this Council,
9	Virginia Capes' EIS was completed. The EIS was
10	released in March and the record of decision signed in
11	June.
12	The Cherry Point range complex document
13	was finalized in April. The record of decision again
14	signed in June. And the Atlantic Fleet Active Sonar
15	Training EIS was completed two years ago, December 2008.
16	The record of decision signed in January 2009. And,
17	again, all of these documents have with them we sought
18	and received ESA consultations, and Marine Mammal
19	Protection Act authorizations were provided.
20	Purpose and need proposed action. We

Purpose and need proposed action. We conduct military training and testing activities including the use of active sonar, explosives in the waters off the East Coast of the United States, the lower Chesapeake Bay where we conduct some warfare training

- and the Gulf of Mexico. We want to achieve and maintain
- 2 fleet readiness by conducting these training
- activities. These testing activities need to meet the
- 4 requirements of Title 10. And we want to obtain and
- 5 maintain compliance with the applicable environmental
- 6 regulations.
- 7 Our study area. I spoke about the --
- 8 let see if I can figure out how to make the laser pointer
- 9 work. I guess I can't. But anyway you can see along
- 10 the eastern seaboard we have a series of range
- 11 complexes, off areas, operating areas, warning areas
- off of Virginia, off of the Northeast, off of the
- 13 Southeast.
- 14 There's a series of documents that were
- 15 conducted along the east coast and into the Gulf of
- 16 Mexico. And then the large green outline is our
- 17 Atlantic Fleet Active Sonar Training EIS.
- This document, again, is going to
- combine those previously conducted documents, and we'll
- 20 move a little bit north and a little bit south to better
- 21 fill out the area where the Second Fleet conducts its
- 22 operations.
- But the areas that we're analyzing in
- this EIS are for the most part the areas that we analyzed

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in the previous suite of EIS's. The study areas is
        going to combine Virginia Capes, Cherry Point,
 2.
        Jacksonville, Gulf of Mexico. We're going to be
 3
        looking at some specific Naval Sea Systems Command
 4
 5
        ranges down in Panama City and up in Newport, Rhode
        Island and the South Florida test facility. We're also
 6
 7
        going to be looking at selected ports in Norfolk,
        Virginia, May Port where Navy ties up where we have ships
 8
        home ported. We'll be looking at sonar maintenance
 9
10
        activities that may occur in those ports.
11
                       Some examples of the training and
12
        testing activities that will be included and analyzed
        in this document: mine warfare, which includes mine
13
14
        laying, mine countermeasures, and mine neutralization.
15
                       Of particular interest to this Council,
        we conduct a number of these events now off of the coast
16
17
        of Dam Neck, Virginia, in the Warning Area 50.
18
        mentioned previously, we do some mine warfare training
        in the lower Chesapeake Bay.
19
20
                       If any of the locals here are familiar
2.1
        with the helicopters flying out of Naval Air Station
2.2
        Norfolk pulling mine neutralization sleds and whatnot.
23
        We're looking at service warfare activities: missile
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exercises, gunnery exercises, bombing exercises, and

- 1 maritime security operations.
- 2 Maritime security operations, as you
- 3 might expect, is a particular area of focused interest
- 4 to the Navy these days with the emission, emergent
- 5 emission, of fighting piracy, as well as maintaining
- 6 security of our ships to make sure the sailors stay safe.
- 7 Air warfare will be analyzed: air combat maneuvers,
- 8 use of defensive counter measures, such as chaff and
- 9 flares, missiles and gunnery events.
- 10 We've got some photographs there of the
- orange aerial targets which we launch either of off
- 12 vessels or off of Dam Neck. We've got a facility that
- conducts that and a picture of a banner for-air-to-air
- 14 gunnery events.
- 15 Amphibious warfare. Part of our study
- 16 area is Anslow Bay, Cherry Point, and waters off of Camp
- 17 Lejeune. We'll be analyzing again, as we did in the
- 18 previous document, the at-sea portion of those
- amphibious operations getting the marines to the beach
- as well as gunnery exercises where they'll on occasion
- 21 fire into the G-10 range at Camp Lejeune or at sea to
- 22 support our naval gun fire support training.
- 23 Anti-submarine warfare is a primary
- 24 mission area where we need to conduct and continue to

- 1 train as we do involving surface ships, submarines,
- 2 aircraft, such as P3's and the soon-to-be introduced P8
- 3 maritime patrol aircraft.
- We use a number of targets for
- 5 anti-submarine warfare training. A picture there in
- 6 the lower right-hand corner of one of the recoverable
- 7 sub simulators. We also utilize helicopters. Which
- 8 the lower left-hand corner photo is a helicopter with
- 9 dipping sonar, which will be used in these training
- 10 activities. And, again, we're going to be covering
- 11 activities of the Naval Sea Systems Commands, such as
- sea trials and combat system ship qualification tests.
- So, when a ship rolls out of either Bath,
- Maine or Newport News shipbuilding, we'll conduct a
- series of tests to -- testing events to ensure that the
- 16 ship operates as performed, as it's being delivered to
- the Navy.
- Goals of this effort. Again, the
- support renewal of our NMPA authorizations. We consult
- 20 under the Endangered Species Act and conduct analysis
- under the Magnuson-Stephen's Fishery Conservation and
- 22 Management Act.
- 23 As I mentioned, we had previously
- 24 acquired authorizations. The final rules: We get and

- 1 MMPA of a five-year life span. The one we received in 2 January of 2009 for the Active Sonar Training EIS will
- 3 expire in 2014, January of 2014.

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And that's what currently is driving the time line of this effort to support the reauthorization prior to January 2014. One of the other goals, again, is going to be to consolidate six EIS's. One of the comments we received during the past couple of years is that there was a lot of documents being developed at once. So this time around, rather than having a series of six reauthorizations, six documents to support those reauthorizations, we're putting everything into one document and one effort.

Just as a quick note, there is a companion effort underway on the West Coast where they're doing a similar effort for Southern California and Hawaii. So we're on a parallel time line, and we're coordinating carefully with the West Coast Pacific fleet in that effort, but there is a companion effort on the West Coast.

This effort will conduct the necessary analysis for those training and testing activities and conduct the analysis for activities that are going to be new and different than what we previously analyzed.

1	We're going to conduct the
2	environmental analysis to seek and get coverage under
3	MMPA, Endangered Species Act, and Magnuson-Stephens for
4	those at-sea activities, new weapons which may be
5	introduced prior to 2019.
6	We're going to achieve a more complete
7	integration of our training and testing missions
8	through this effort, utilize the best available
9	information, scientific information, and methods to
10	conduct the analysis. And, again, we're going to be
11	promoting Navy wide consistency. As I mentioned, we
12	have an effort underway on the West Coast that's
13	similar. The alternatives under the National
14	Environmental Policy Act, we have to analyze a
15	reasonable range of alternatives. We have a no-action
16	alternative which is to continue baseline training as
17	presented in those previous documents.
18	Alternative 1 will be that baseline plus
19	additional and new training and testing activities
20	which are proposed for the time frame between 2014-2019.
21	We'll be looking at, again, new weapons, new platforms,
22	new systems which will be introduced to the fleet.
23	And then our second alternative will be
24	the same as Alternative 1, but we'll look at a necessary

- increase in tempo to support the training and testing
- 2 missions as well as any forestructure requirements,
- 3 relocation of Naval forces, new systems that may be
- 4 coming on board.
- 5 The resources we'll be analyzing under
- 6 this effort are a wide suite of resources from water
- quality and sediment through fish, marine vertebrates,
- 8 marine vegetation, fish habitat, other marine habitats,
- 9 marine protected areas, public health and safety. But
- 10 you can all read it. But it is a document that touches
- on all of those pertinent issues. The resources
- 12 analyzed of particular interest to this Council and the
- 13 members of the audience: essential fish habitat and
- 14 fisheries. We will conduct an EFH assessment -- will
- be conducted concurrent with this effort and submitted
- 16 to the National Marine Fishery Service. And that
- 17 assessment will analyze any potential impacts on fish
- 18 habitat, essential fish habitat within the study area
- and also any potential impacts on federally managed
- 20 species.
- 21 We'll be looking at habitat areas of
- 22 particular concern. And, again, we welcome the input
- from the Council members, members of this audience, and
- 24 NMFS during this process.

1	Our cooperating agency will be the
2	National Marine Fishery Service, as they were a
3	cooperating agency in the previous documents that we
4	conducted. NMFS will be using this document to support
5	their decisions and the authorization. And, again,
6	they were our cooperating agency previously.
7	Our public engagement strategy. The
8	notice of intent has already been submitted, and the
9	light grayed out portion is in the past, but to let you
10	know that we've gone through that part of the process
11	where we had our scoping meetings and the public scoping
12	period ended 14 September.
13	We have a draft DIS which is being
14	developed now, and we expect that to be available to the
15	public about a year from now in December. So we've
16	given everyone good notice to keep an eye open for that
17	to come out and have that opportunity to review and
18	comment. We will have public hearings also upon the
19	release of the draft DIS to the public. The final EIS
20	will come out again after that, and, again, but in time
21	to support that reauthorization before January 2014.
22	We'll be looking to get the final rule
23	from NMFS on Marine Mammal Protection Act, and the
24	record of decision will be signed and made available in

1 the Federal Register.

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Our project Schedule. We're looking to 2. right now release the draft DIS to the public in December 3 of 2011, about a year from now. Public hearings will 4 5 follow after that. We'll release the final in May of 2013 and the record of decision in 2013. It's a -- you 6 7 know, a fairly involved process. We started awhile ago, but, again, this is what's needed to make sure that 8 we have those reauthorizations and any other 9 10 consultations in place to support the continued 11 readiness activities of the Navy.

There is a website that's available and open now, www.aftteis.com. You can go to that website. I encourage you all to go to that website to get more information now on the process and our efforts. And when we're in our public comment period, comments can also be provided directly to the website or by letter to the Navy. And in conclusion, I'd just like to make sure that and request that the Mid-Atlantic and all the fishery management councils -- again, we've been to the Gulf Coast, and we intend to go to the Northeast and Southeast -- let's remain engaged and participate in our process.

24 Watch for the notifications of the draft

_	Dis release, and prease, we encourage you provide
2	comments. And, at that point, I'll ask if there are
3	any questions.
4	COUNCIL CHAIRMAN RICHARD ROBINS:
5	John, I'd like to thank you for reaching out to the
6	Council very early on in this process
7	JOHN VAN NAME: Yes, sir. Thank you.
8	COUNCIL CHAIRMAN RICHARD ROBINS:
9	and providing us with this opportunity. Are there any
10	questions? John, thanks again.
11	JOHN VAN NAME: Okay. Thank you,
12	people, and have a good day and be safe with that weather
13	out there.
14	COUNCIL CHAIRMAN RICHARD ROBINS:
15	Thank you. And thanks for being with us today.
16	Several of our members are pressed in order to catch
17	flights, so I'm going to rearrange the reports a little
18	bit and go directly to Dr. Jim Weinberg. Jim.
19	
20	NMFS NEFSC DIRECTOR REPORT
21	JAMES WEINBERG: Thank you very much,
22	Rick. I will give the report for the Northeast Fishery
23	Science Center. First I'll speak about stock
24	assessments and then go on to some survey activities.

- 1 The SARC 51 just took place in Woods Hole, and loligo
- 2 squid, and three hakes were also on the agenda. I'll
- 3 be reporting on those results to you at your next Council
- 4 meeting.
- 5 SARC 51 is scheduled for June of 2011 in
- 6 Woods Hole, and we have three winter flounder stocks
- 7 scheduled for benchmark assessments at that meeting.
- 8 In addition, this year we'll be completing TRAK
- 9 assessments of the Georges Bank groundfish; and we have
- also committed to doing the updates of the Mid-Atlantic
- stocks, such as bluefish, black sea bass, scup, fluke,
- 12 and dogfish.
- 13 Now, we are also on our agenda we have
- some work to do for the New England Fishery Management
- 15 Council for their multi-species biannual updates. And
- 16 that's in discussion right now, the extent of work that
- we'll be doing there. But that could potentially have
- some impact on these other commitments.
- 19 One thing of note for this Council has
- to do with dogfish. There was an issue where there were
- 21 some inconsistency between the overfishing definition
- and the projections, and the Center has committed to
- doing that work and will be responding to a letter from
- Rick Robins indicating that we will do so. The SARC 53,

- which will be in December of 2011, has black sea bass
- 2 scheduled for a benchmark assessment as well as Gulf of
- 3 Maine cod.
- 4 Then, let's see, going to the survey
- 5 activities. The 2010 fall bottom trawl survey took a
- 6 little longer to complete this year than usual because
- of rough weather, but it was completed on December the
- 8 3rd.
- 9 As a result of the survey taking longer,
- the data won't be available as early as it normally would
- 11 be. So the data will take some time to be fully audited
- 12 and will be available for analysis by late January or
- early February.
- 14 The 2010 herring acoustic survey took
- 15 place with a more extensive spacial coverage than in
- 16 recent years. We also have a couple of gear studies
- ongoing to compare the cookie sweep with the rock hopper
- 18 sweep.
- 19 And the Department of Fisheries and
- Oceans Canada is also doing some studies with us to see
- 21 if the net which we use on the Bigalow would also be a
- good net for them to use in their surveys. And that
- would provide consistency in the methods that are being
- used all the way from North Carolina up north into

- 1 Canadian waters.
- 2 Looking ahead to surveys which are
- 3 upcoming, the spring bottom trawl survey is scheduled
- 4 to begin on February the 28th; the sea scallop dredge
- 5 survey will begin on May 11th; the clam dredge survey
- 6 will begin on July the 5th; and the northern shrimp
- 7 survey will begin on July the 18th. And that concludes
- 8 my report. I'd be happy to answer any questions.
- 9 COUNCIL CHAIRMAN RICHARD ROBINS: Jim,
- 10 thank you. And I just wanted to follow up on a couple
- of issues with respect to the scheduling of updates and
- 12 assessments. The updates are all scheduled now for
- 13 2011 for summer flounder, scup, black sea bass,
- bluefish, spiny dogfish; and additionally, we'd be
- 15 hopefully getting an updated OFL in that time frame.
- 16 And then next winter we'll have a
- 17 benchmark assessment on black sea bass. And hopefully,
- 18 that assessment will get into some of those questions
- that we've been wrestling with about potential stock
- 20 structure, et cetera.
- 21 JAMES WEINBERG: Yeah. All of that is
- 22 correct as far as I know at this moment. But in my
- report, I indicated that we're having discussions with
- the New England Council regarding what they will expect

- 1 us to do this spring. And that's something that was
- 2 never quite pinned down in our NRCC discussions, and
- 3 we're continuing to have those discussions. And at the
- 4 moment, I don't expect it to impact the Mid-Atlantic
- 5 update.
- 6 COUNCIL CHAIRMAN RICHARD ROBINS: And
- you'll remind them that the updates aren't negotiable.
- 8 Right? Questions for Jim? Okay. Thank you very
- 9 much. Greg.
- 10 GREG DIDOMENICO: Thank you, Mr.
- 11 Chairman. Greg DiDomenico, Garden State Seafood
- 12 Association. Jim, you mentioned about the timing of
- the fall survey data. You said late January they could
- be available? Is that what you said?
- JAMES WEINBERG: Yeah. Russ Brown
- said late January or early February.
- 17 GREG DIDOMENICO: Okay. Is it
- 18 possible that we could -- it would be greatly beneficial
- 19 to this butterfish bycatch cap issue and the ongoing
- specs. process if we could have the numbers from the fall
- 21 survey.
- 22 We're currently not in the rule making
- process, but tomorrow the proposed -- the comments on
- 24 the proposed rule are due at 5 p.m., and certainly in

years past, the agency has taken 30 days or 60 days from that time to make the final specs. package and final 2. It would be greatly beneficial to have the fall rule. survey numbers because we're hearing anecdotaly that butterfish are -- we're got -- everybody knows that a good recruitment vent for butterfish could have a very significant impact in a given year, and we certainly believe that we're going to have a very difficult time under the 1500 metric ton proposed specs. 

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Certainly, we believe that there's going to be a serious impact on the loligo fishery. We think that it would be best and most beneficial to many states, many fishermen who are relying on the loligo fishery to have that information analyzed and be considered in the specs. package in the specs. process. Can that be accomplished?

JAMES WEINBERG: All I can do is pass along your request. But my feeling right now is that the data will not be audited until the date that I indicated. And I can -- I'd also like to caution you about using unaudited data because in addition to having to audit the data simply to make sure they're correct, there are now issues with calibration between the Bigalow and the Albatross, as you know.

1	So the butterfish assessment is not
2	simply looking at the survey index. So having those
3	data may be a guide to what's going on in the stock, but
4	that's not the same as doing an update or a benchmark
5	assessment.
6	GREG DIDOMENICO: We totally
7	understand, Jim. And I'm glad you said that actually
8	because one of the most important points here is that
9	right now we have a 1500 metric ton specs. quota moving
10	forward. That 1500 metric tons I know is a result of
11	the SSC, stock assessment, et cetera. But not but four
12	or five years ago we had a 4500 metric ton quota.
13	It was lowered to discourage a directed
14	fishery. Quite frankly, if we discouraged the directed
15	fishery through regulatory management, which we did,
16	and trip limits, et cetera, we would have discouraged
17	a directed fishery and never reached the quota.
18	We did both. We lowered the quota to
19	1500 metric tons, which is what is it right now. The
20	SSC had a range of options including many options higher
21	than 1500 metric tons. And quite frankly, the risk to
22	the fleet on this issue is eminent, and it's serious.
23	And I certainly think it's worth
24	supporting, asking or requesting the Agency to take a

- look at this data, to get it analyzed. We've got time
- 2 to do it. And all I can ask for as the Council: This
- is a tremendous issue for states -- from fishermen from
- 4 states that I'm speaking on behalf of from North
- 5 Carolina, New Jersey, New York, Rhode Island,
- 6 Connecticut. And I would really ask the Council
- 7 consider requesting the Agency make this a priority.
- 8 Thank you very much.
- 9 COUNCIL CHAIRMAN RICHARD ROBINS:
- 10 Thank you, Greq. Pete Himchak.
- 11 PETER HIMCHAK: Yes. I was going to
- 12 bring this up under continuing and new business, but
- it's good now because who knows who's going to be left
- when we get to that part of the agenda.
- 15 But, yeah. And you and I have exchanged
- 16 e-mails on this issue, and, again, the urgency of this
- is -- if you get good news and you get good biomass, then
- it's going to work against you 'cause it's going to shut
- down a fishery sooner in 2011 on butterfish.
- So, I mean, you said you'll put in the
- 21 request to accelerate the data analysis as quickly as
- 22 you can. Would it not help if the Council put in its
- 23 request to you, sort of fortify your -- again, we're
- 24 trying to heighten the urgency of an issue that could

- 1 have severe consequences.
- 2 JAMES WEINBERG: Yeah. And I
- 3 appreciate the e-mails that we've exchanged. It was
- 4 good to take care of that ahead of the meeting to
- 5 understand what was available and what we could do in
- 6 a sense. As I said, I can pass along this information,
- 7 but as I've indicated in the e-mail and then again to
- 8 Greg, the data quality are an issue. So releasing data
- 9 that have not been audited is -- and it's actually
- 10 happening very quickly, given the improvements that
- 11 we've made in our programming. But, yes, the answer is:
- 12 If your Council feels that that is a priority and writing
- a letter to the Center to get those data more quickly,
- I think that would be a reasonable approach. But I'm
- 15 not sure that you're going to actually get the results
- any faster than what I've indicated already in my
- answers.
- 18 COUNCIL CHAIRMAN RICHARD ROBINS:
- 19 Pete, go ahead.
- 20 PETER HIMCHAK: Mr. Chairman,
- 21 recognizing -- well, if you don't send a letter, you know
- you're not going to get any action. So, if the Council
- is amenable to heightening this to a priority status,
- I have a motion prepared that I could get to Jim to put

1	up, but if the Council is amenable to supporting a letter
2	which essentially if they could expedite processing of
3	the information because of the imminent threat to loligo
4	fishery if the cap should be if butterfish abundance
5	should be high, and then the cap would be reached that
6	much sooner. I'd rather just do it on a friendly
7	Council basis unless there's objection from other state
8	representatives.
9	COUNCIL CHAIRMAN RICHARD ROBINS:
10	Yeah, Pete. If there's no objection of the Council, I
11	think we can do that by consent to simply ask that that
12	information be forwarded as quickly as possible for
13	consideration by the regional office and specs setting.
14	Okay? Thank you very much for the report. Any further
15	questions for Dr. Weinberg? Okay. Seeing none, I'll
16	go to Joel MacDonald.
17	<del></del>
18	NOAA OFFICE OF GENERAL COUNSEL REPORT
19	JOEL MACDONALD: Thank you,
20	Mr. Chairman. I have a few items. The First one of
21	which is a update on a Cape Wind farm litigation. This
22	is a lawsuit over the construction of a wind farm in
23	Nantucket Sound.
24	The plaintiffs I think I reported

- this to you some time ago -- the plaintiffs convinced
- 2 the court to add NMFS as a defendant in this lawsuit.
- 3 The principal defendant is the BOEMRE. That's New
- 4 Mineral Management Service.
- 5 The plaintiffs with respect to the
- 6 Fishery Service alleged that the Fishery Service had
- 7 violated the Endangered Species Act because they had not
- 8 reinitiated consultation over the wind farm; however,
- 9 NMFS had reinitiated consultation over the wind farm
- about a couple of days before the plaintiffs filed a
- 11 complaint, so we filed a motion to dismiss.
- 12 It was opposed by the plaintiffs, and we
- 13 just filed our reply brief to their opposition last
- 14 Friday. So who knows where that's going to go. And it
- 15 seems that it's a mute issue, given that consultation
- 16 has been reinitiated. New York versus Locke. You may
- 17 recall that we had a sort of triumvirate of lawsuits from
- 18 New York and the United Boatmen concerning the 2008 and
- 19 2009 summer flounder recreational measures. The court
- 20 ruled in our favor on the 2008 measures. That was Judge
- 21 Nina Gershan. And United Boatmen following that
- 22 withdrew their challenge to the 2009 summer flounder
- 23 recreational measures. New York decided that it was
- 24 more timely to do that after the election, but they

- 1 ultimately did withdraw the lawsuit, so we have no
- 2 summer flounder lawsuits on the books at this point,
- 3 which is quite unusual.
- 4 Moving on to the Madeline Green versus
- 5 Locke case, this is a challenge to the Agency's decision
- 6 to deny TAL fish IFQ permits to the plaintiff's vessels,
- 7 the FP, the Gipper and the Provider III. Essentially,
- 8 if you may recall, when we set up the criteria for
- 9 getting an IFQ permit for -- you know, participating in
- some of the tiers, you had to have landed 25 percent of
- 11 the average landings of the vessels participating in
- that category. Based upon our record search, these
- 13 vessels did not meet that threshold. The plaintiff's
- original complaint was dismissed by the court -- I know
- 15 I've reported that to you -- the reason being the
- 16 plaintiff's attorney challenged the final rule
- implementing Amendment 1 to the tile fish plan which
- 18 contained the IFQ program. He made the challenge to
- these regulations that were published in August of 2009
- in February of 2010. You may recall that in Section
- 21 305F of the Magnuson Act is what's referred to as a
- 22 statute of limitation which says you have to challenge
- these actions or regulations within 30 days of
- 24 promulgation. Well, obviously, we got that dismissed

- 1 based upon that ground.
- In making the dismissal, the judge
- 3 virtually invited the plaintiff to file and amended
- 4 complaint, which the plaintiff did; however, the
- 5 amended complaint is even a little more strange than the
- 6 initial complaint in that the plaintiff alleges
- 7 violations of the Information Quality Act, the Federal
- 8 Tortes Claims Act, and the Freedom of Information Act
- 9 as the basis for reversing the Agency's decision. We
- are again filing a motion to dismiss this amended
- 11 complaint 'cause there's no citizens suit under the IFQ
- 12 act. He hasn't followed procedures with respect to
- 13 claims out of the Federal Tortes Act, Claims Act. And
- 14 with respect to FOIA, we didn't deny any documents to
- the plaintiff. In fact, there were a number of FOIAs
- 16 submitted. The original one asked for all the original
- 17 VTRs and dealer reports, the paper filings, which were
- 18 largely in archives. The process under FOIA many of you
- 19 may know is you don't search for records; you do a fee
- 20 estimate. So the fee estimate sent to the plaintiff's
- attorney was for several thousand dollars.
- 22 Which immediately -- (inaudible) --
- 23 modified his request to the computer database that
- 24 contained all of the landings information. What NMFS

- 1 does -- I've only come to learn this because of the
- lawsuit is they scan all these documents. So when
- 3 there's a search for these landings data, they pop up
- 4 the screen, and it's sort of split.
- 5 On one side they have an electronic
- 6 document that captures all the data fields in the
- 7 scanned VTR, which appears on the right side of the
- 8 screen. I'm not sure left or right.
- 9 But anyway, you can do a comparison, so
- 10 you know, if there are inconsistencies, you can pick
- 11 them up. Or there may be some trigger that would cause
- 12 you to go further and maybe look at the associated dealer
- 13 records with that vessel for that period of time. So
- 14 there are checks going on.
- So we can't figure out the basis for this
- 16 claim, and we're just trying to -- has not established
- a claim under FOI or any of these others, which is a basis
- 18 for relief. So that's going to be interesting to see
- 19 where we go with that.
- 20 The next case is the Martha's Vineyard
- 21 Dukes County Fishermen's Association versus not only
- 22 the Agency but the ASMFC. Vince is familiar with this
- one. It's a challenge to the alleged failure of us and
- the Commission to manage shad and river herring by

1	either amending existing FMPs or the interstate FMP or
2	putting in place a federal FMP or regulations under the
3	Atlantic Coastal Fishery Cooperative Management Act.
4	We filed a motion to dismiss this complaint on November
5	22nd, and we haven't heard back from the court.
6	The argument we had is there is really

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The argument we had is there is really no claim, which the judiciary could take cognizance up there. I don't know what the board's going to do with this. There are a few updates on some of the Amendment 16 cases.

The judge denied our motion to move the Oceanna case that challenges Amendment 16 to Boston. You may recall that we have already been able to consolidate both the New Bedford case and the Luvgren case, and we've filed our administrative record and the answer to two of those cases. Okay.

The plaintiff's motion for summary judgement has also been filed. Our motion for summary judgement in response to the plaintiff's motion is due January 28th.

And finally, in the Western Sea versus Locke case, this is a case involving Amendment 1 to the herring fishery. You may recall that if someone bought a vessel which had a number of permits including a

1	herring permit, which is an open access permit, and then
2	split it off and sold the boat back let's say to the
3	previous owner and kept the permit history for the
4	purposes of qualifying for a herring permit, the New
5	England Council has put some proviso relative to the
6	preexisting permit splitting provision that disallowed

- 7 that.
- And the court found in favor of the
  plaintiffs, and we have filed our appeal to the judge's
  decision invalidating that permit splitting decision.
  And that's it, Mr. Chairman.
- 12 COUNCIL CHAIRMAN RICHARD ROBINS:
- 13 Thank you, Joel. Questions for Joel on his report?
- 14 Howard.
- HOWARD KING: To Joel and maybe to

  Vince, the states were also mentioned in the river

  herring lawsuit. And is that thing coordinated through
- 18 you or through ASMFC?
- JOEL MACDONALD: Probably Vince has a better answer to that. I think Vince is overseeing it.
- 21 VINCE O'SHEA: Thanks, Mr. Chairman.
- The answer is yes. The ASMFC report I was going to
- 23 mention that on Tuesday night. The plaintiffs amended
- their complaint to add the 15 governor appointed

_	Commissioners in their official capacity as Asmrc
2	commissioners to the 15 named state administrators who
3	were named in the original lawsuit. So we now have the
4	ASMFC and 30 of our commissioners named in the lawsuit.
5	And so not only are we coordinating with the Department
6	of Justice, but we're also trying to coordinate with 15
7	attorney generals offices from Florida to New York
8	I mean Florida to Maine. Thanks.
9	COUNCIL CHAIRMAN RICHARD ROBINS:
10	Pete.
11	PETER HIMCHAK: Just a quick question
12	to Vince. Vince, it is peculiar that the governor's
13	appointed commissioners were included but not the
14	legislative I mean the third commissioner from each
15	state. Isn't it rather peculiar?
16	VINCE O'SHEA: Actually, Mr. Chairman,
17	no. Our initial motion to dismiss, which we filed about
18	two weeks ago, said that the 15 administrative
19	commissioners need to be let off the hook because even
20	if they agreed to any of the stipulations or relief that
21	the plaintiffs had sought, those 15 commissioners would
22	not have the power to direct ASMFC to carry out the
23	relief, since it was only 15 commissioners.

So these guys picked up on that and did

1	the math and said, well, let's add the governor
2	appointee guys, and now we've got 30 commissioners, and
3	that would be theoretically a controlling group of
4	commissioners. And I think they also were a little bit
5	concerned about the potential of bringing suit against
6	legislators. There's certain legal protections on
7	that. They've already dropped the immunity claim
8	against the they've modified the suit against the
9	administrative commissioners.
10	Previously, they said in their capacity
11	as state directors and realizing there's 11th Amendment
12	sovereignty issues against trying to sue those guys.
13	They've dropped that capacity and just limited the
14	administrative commissioners as their roles as ASMFC
15	commissioners. Sorry for going on and on, Mr.
16	Chairman. It's fascinating.
17	COUNCIL CHAIRMAN RICHARD ROBINS:
18	Thank you, Vince. Other questions for Joel or comments
19	for Joel? Okay. Seeing none I know we still have
20	some other folks that have to catch a flight, so I'm
21	going to go to Tim Donovan for OLE.
22	
23	NMFS FEDERAL ENFORCEMENT REPORT
24	TIM DONOVAN: Thank you, Mr. Chairman.

- 1 Tim Donovan, Hackensack, OLE, Northeast Division.
- 2 I'll be brief, sir. Just a quick rundown on some
- 3 numbers for 2010. Total incidents that the agents
- 4 looked at were 658 total incidents. And those aren't
- 5 all (inaudible) cases.
- 6 But when I looked at the actual case
- data, 80 percent were the cases were Magnuson cases,
- 8 which is kind of a breakdown we hope to see when we look
- 9 at our case packages. That was about 125 cases actually
- 10 were opened. We had six criminal referrals during that
- 11 time frame. Three of them were Lacy violations.
- 12 They're still ongoing. On the other side, we've made
- 13 some changes in how we handle certain issues.
- There's a press release out, but I'll
- 15 give you a quick breakdown. We did bring on a
- 16 compliance assistant's position. Right now it's
- 17 currently filled by Don Mason for the Fisheries
- Statistics Office, and it's a TDY appointment as we look
- 19 at growing that program.
- In addition, we've picked up a
- 21 contractor. Her name is Sheila Johns. And she's going
- 22 to be working with the enforcement office to increase
- and improve our outreach efforts. And we're going to
- 24 coordinate that with the regional office communication

1 team.

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And this is a primary result of the IG
review and some feedback that we had in how we can better
do our job. Additionally, we're in the final stages of
reviewing the applications to hire eight uniformed
officers.

One of them will be down in the Cape May, New Jersey area. The rest of them primarily in New England working catch share activities. I expect to make those selections early January, and depending on training and whatnot, boots on the ground sometime probably during the summer. Today is the day that we close the directors vacancy announcements. I have on good authority that we have some good candidates. hopefully, early 2011 we'll have a new director in place, and Alverez and Hoover will move on to some additional activities. We're also in the final stages of collecting feedback on our priority process setting. I myself have picked up quite a few comments on the regional level, and I know headquarters is looking for national level. The next couple months we're going to take all that information and try to decide what we're going to do with it. And March 1st is the time frame that we have to set that out for public

- 1 comment.
- 2 And I'll make sure that the councils are
- actively involved in receiving that public input as we
- 4 look at those actual processes. The final thing I had
- 5 to mention was the IG review aspect was primarily done.
- 6 One of the follow-up activities was Secretary Locke
- 7 selected a Judge Swartwood of Massachusetts to do a
- 8 review, a penalty review, on about at least 19 cases,
- 9 although, that's really up to the Special Master. But
- right now that's ongoing, and that was, again, looking
- 11 more at the penalty issues. I don't know if Joel had
- 12 mentioned earlier, but general counsel is also in the
- 13 public comment stage. I think that ends at the end of
- this month as well reviewing that bounty process. At
- that point, that concluded my report, Mr. Chairman.
- 16 I'm available for any questions.
- 17 COUNCIL CHAIRMAN RICHARD ROBINS:
- 18 Questions for Tim? Okay. Thank you. At this point
- we're going to take a 10-minute break. People need an
- opportunity to check out. And let's come back at 11:35.
- 21 (Break: 11:20 a.m. to 11:41 a.m.)
- 22 COUNCIL CHAIRMAN RICHARD ROBINS:
- 23 I'd like to consider the minutes from the last two
- 24 meetings. We have to approve the minutes from the June

1	meeting as well as the October minutes.
2	
3	APPROVAL OF MINUTES
4	COUNCIL CHAIRMAN RICHARD ROBINS: Have
5	you all had an opportunity to review those minutes? Are
6	there any comments, corrections, additions to the
7	minutes? Gene.
8	EUGENE KRAY: I move for acceptance of
9	both minutes, June and October.
10	COUNCIL CHAIRMAN RICHARD ROBINS:
11	Well, if there aren't any corrections, they'll just
12	stand as submitted. Okay. Thank you very much. Pat,
13	would you mind going forward with your report?
14	
15	
16	NMFS NERO REGIONAL ADMINISTRATOR'S REPORT
17	PATRICIA KURKUL: Yes, sir. So, on
18	specifications for Atlantic mackerel, squid, and
19	butterfish, the proposed rule was published on November
20	17th, and the comment period will close on the 17th,
21	which is tomorrow I think. The proposed specifications
22	in management measures are consistent with the
23	Council's recommendations. Summer flounder, scup, and
24	black sea bass, the proposed rule for the specifications

for the commercial quota and the recreational harvest limit published on November 17th. The comment period on that closed on December 2nd. And, of course, we're still working on final rule.

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Atlantic surfclam minimum size on October 26th we suspended the minimum size for surfclams at the request of the Council. Also on surfclams and ocean quahogs on December 8th we withdrew the proposed rule that was published on June 30th to solicit public comment to reopen a portion of the Georges Bank closed area known as Cultivator Shoal to the harvest of surfclams and ocean quahogs. We published the rule in response to a request from the Food and Drug Administration. We received -- during the comment period on the rule, though, we received substantive comments from experts in PSP that cautioned against reopening in particular without a rigorous testing protocol to ensure that the clams from the area remain safe for human consumption. So we agreed that such a testing protocol is necessary. We didn't have the authority to implement one independently, and so we have sent a letter to the Council suggesting that the Council may want to consider revising the surfclam and ocean quahog amendment to implement a testing protocol that

will allow us to reconsider the issue of reopening the
Cultivator Shoal area.

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We also on surfclams and ocean quahogs published a rule to maintain the temporary PSP closed area off of New England. This rule was published at the request of the FDA. It was published as an emergency action in the Federal Register on December 8th and this extends the temporary PSP closure through December 31, On Atlantic sea scallops, we sent out a notice recently that the observer compensation rate in the Delmarva sea scallop access area will be reduced from 180 pounds per day to 125 pounds per day for the limited access vessels. The adjusted rate for limited access vessels will be effective for all observed Delmarva scallop trips that begin on or after the 15th. made this adjustment to ensure that the access area set-aside is not exhausted prior to the end of the 2010 fishing year.

We found that the scallop fleet activity has increased and trip lengths increased in this area during the month of November relative to the activity in trip lengths from March through August. As a result the observer set-aside was being harvested more quickly than expected; however, the compensation rate of 125

pounds the additional poundage allotted vessels with an observer on board is still expected to continue to cover the estimated observer cost assuming in it a scallop

price of approximately \$7.20 a pound. Let's see.

that's all I have, Mr. Chairman.

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## COUNCIL CHAIRMAN RICHARD ROBINS:

Thank you, Pat. With respect to the PSP issue with surfclams, you indicated that a Council action would be necessary to consider that question, and I just for my own familiarity, I just wanted to know: If we passed a protocol, for example, related to that as a regulatory measure in the FMP, who would be responsible for the administration of that monitoring?

PATRICIA KURKUL: Joel's left; right?

Okay. So I get to give the legal advice, too. It would implement a protocol and would essentially -- I think the way I understand it, anyway, is that the protocol would most likely be consistent with the protocol that they've been using now on a voluntary basis and working with the FDA on and that the regulations would effectively say that as long as the states and the industry complied with the protocol, then the area could remain open. If for some reason the testing wasn't happening, then we'd likely have to shut the area again.

1	That's how I understand it anyway. But Joel would
2	probably be a better person to answer the question.
3	COUNCIL CHAIRMAN RICHARD ROBINS: I'm
4	just wondering where the oversight of that would fall.
5	In other words, is that FDA or seafood safety
6	inspection?
7	PATRICIA KURKUL: No. I think it would
8	probably be up to us to be monitoring that the protocol
9	was being it had been implemented and was being used,
10	us meaning National Marine Fishery Service.
11	COUNCIL CHAIRMAN RICHARD ROBINS:
12	Thank you. Lee.
13	LEE ANDERSON: As chairman of the
14	Surfclam Committee, I'm here to report that we're going
15	to take action on this right away. So whatever it takes
16	to get started we'll be working with your folks. But
17	I'm going to assign the staff to start working on it on
18	how to set this up, who to talk to. I hope to have it
19	tied into the other, the ongoing amendment without
20	slowing us down. How's that?
21	PATRICIA KURKUL: That sounds great.
22	And I know that George and Tom have already had some

COMMITTEE CHAIRMAN RICHARD ROBINS:

23 conversations and are moving forward.

Τ.	mank you, Pat. Questions for Pat of her report:
2	Erling.
3	ERLING BERG: Thank you, Mr. Chairman.
4	I know there was fishing activity going on on the
5	Cultivator Shoal earlier this year. Is that still
6	ongoing, or did they leave the area?
7	PATRICIA KURKUL: The pilot project is
8	still ongoing. So FDA and the industry is still working
9	using this voluntary protocol.
10	COUNCIL CHAIRMAN RICHARD ROBINS:
11	Additional questions? Pat, thanks again. Kevin, can
12	I ask you to give your Coast Guard report.
13	
14	U.S. COAST GUARD REPORT
15	KEVIN SAUNDERS: Thank you, Mr.
16	Chairman. Since our last meeting, the Coast Guard has
17	upped their boardings 30 percent to 164 boardings for
18	the last two months. Our observed compliance rate has
19	actually increased, so the number of violations has gone
20	down. One thing to point out is we changed our emphasis
21	a little bit. We've noticed that there's basically
22	gaps of fishing vessels that we have not looked at in
23	a long time. We've had our priorities set in certain

-- in certain fisheries so long that we decided to change

up a little bit. And while it hasn't resulted in more 1 fisheries violations, we could see under the 2. significant violations summary, what we did find was a 3 75.5 violation on a (Inaudible) boat, and that same boat 5 had over 50 safety violations, which is -- it's pretty much everything on the checklist that they look at. 6 7 please spread the word to your fishing communities that even if you don't get boarded a lot safety is a major 8 concern especially when we come up in this winter 9 10 period. There's a little blurb on the back of the sheet 11 about how icing could affect stability -- it's 12 appropriate for today -- but affect the stability of the vessel as its operating. 13 14 So, in addition to the 75.5 violation, 15 we've had two marine protected species supports. was mentioned there. It's the more interesting one. 16 17 The second one was just that we helped identify a whale 18 that was deceased up in New Jersey. So, for this next period until our next meeting, our emphasis has once 19 20 again changed, and we actually have three operations 21 Two of them specifically are for the right going on. 2.2 whale speeds zone special management area enforcement. 23 And there's an educational component as well as an

enforcement component for both these ops., and the

1	second one, of course, is for the striped bass. So
2	going along with that we have a pretty significant
3	public outreach going on. Hopefully, you guys can hear
4	about that from the people on the dock. And one of the
5	things we're doing is we initiated and it's only going
6	to be in place until October but a striped bass hot
7	line where people could call up you know, tell us
8	what's going on, trends in the fishery and whatnot or
9	whatever they feel like. And that's anonymous. So you
10	know, if you'd like that number, I can provide it to you
11	after this. Or hopefully you'll hear about it from the
12	people on the dock. So that's all I have, Mr. Chairman.
13	Thank you.
14	COUNCIL CHAIRMAN RICHARD ROBINS:
15	Thanks, Kevin. Questions for Kevin on his report?
16	Okay. We'll go to the Executive Director of the ASMFC.
17	Vince.
18	
19	ASMFC EXECUTIVE DIRECTOR REPORT
20	VINCE O'SHEA: Good morning, Mr.
21	Chairman, and thank you very much for your hospitality
22	this week. And I also appreciate your efforts
23	yesterday at the joint Board meeting trying to help us
24	get a resolution.

1	I have a report of the Commission's last
2	meeting in Charleston, Rhode Island in the briefing
3	book, and I'd like to thank my fellow Executive
4	Director, Dr. Moore, for including that in the book. I
5	also appreciate the large table that we had yesterday
6	to accommodate our state commissioners.
7	The only two things that were in that
8	report that may be of interest I mean there's a lot
9	of stuff that may be of interest, but significantly the
10	Board took THE Striped Bass Board decided not to take
11	action on the addendum to increase the commercial quota
12	of striped bass.
13	And what's significant about that is we
14	had a lot of public comment, particularly from folks in
15	the northern range of the species, Gulf of Maine,
16	complaining about the availability of striped bass; and
17	we also received information at the last three years
18	worth of recreational harvest has gone down

additional restrictions on the recreational fishery.

Those ideas never made it to the microphone because of
the press of time, but I suspect that the next time the
Board meets we're going to be looking at that.

substantially. And there were concerns around the

table of perhaps initiating action to reduce -- to put

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1	And the other issue that's of concern is
2	tautog. As you know, Mr. Chairman, tautog's
3	overfished. Some of the state surveys are indicating
4	that the existing regulations are not meeting the F for
5	rebuilding, so suggesting we're overfishing that
6	species.
7	And of concern was yesterday we heard a
8	lot from the fishermen that were here that their
9	response to black sea bass constrictions are going to
10	be to shift over and target tautog. And that's
11	obviously of concern.
12	We've had almost 15 years of
13	recommendation from the Technical Committee to reduce
14	the F on tautog to .15. And our existing regulations
15	if they worked would give us an F of .20, and we're
16	probably fishing it at .25 or even higher.
17	And the biomass is a third of what the
18	target is. So overfished and most likely overfishing
19	occurring. And hopefully we'll take some action on
20	that in the coming year. We already gave you an update
21	on the litigation, Mr. Chairman, and I think that's all
22	I have to report. And, again, thank you very much for
23	your hospitality. I'm very happy to be here this week.

Thank you.

Т	COUNCIL CHAIRMAN RICHARD ROBINS:
2	Vince, thanks for being with us. I appreciate it.
3	Questions for Vince of his report? Okay. The next
4	report is the New England liaison. And I attended the
5	last meeting, Council meeting, and that report is behind
6	Tab 11 in your book. I'll hit a few of the highlights.
7	
8	NEW ENGLAND COUNCIL LIAISON REPORT
9	COUNCIL CHAIRMAN RICHARD ROBINS: The
10	Groundfish Committee met, and the Council agreed to
11	review their priorities for the coming year. And so
12	those include a number of actions on the groundfish plan
13	including Framework 46 and 47.
14	One of those will address the haddock
15	bycatch cap in the herring fishery. As you might know,
16	that's a very low percentage of the quota, about
17	two-tenths of one percent until it's potentially
18	constraining on the herring fleet. And they're going
19	to review that.
20	They're also going to address fleet
21	diversity and accumulation caps. There will be some
22	definition of an excessive share, which is something
23	similar to what we're dealing with in surfclams right
24	now. They're also going to review lessons learned from

their sector management plan. On monkfish they have

2	Amendment 6, as we all saw last night to try to complete
3	or develop Amendment 6 for consideration for catch
4	shares.
5	They're also initiating a skate
6	framework, and that will be designed to change the trip
7	limit on skates. The fishery caught its quota very
8	quickly because of the higher trip limit this year.
9	And so we're looking to string the
10	season out because all the skate processors and
11	fishermen ended up tied up at the end of the season
12	prematurely because of that. So they'll be reviewing
13	that in a framework.
14	Scallops will have Framework 23, and the
15	Council agreed that after Framework 23 is complete, that
16	they would initiate Amendment 16 to develop IFQs for the

And that's a major development relative to where we just were for the last three years arguing over Amendment 15 which would have allowed leasing and/or stacking.

sea scallop limited access fishery.

That failed, as you may recall, I believe two meetings ago. So they're going to move forward with the development of an IFQ program. And

Τ.	that will be a context in which some of the concerns that
2	came up about stacking could be handled in a better way.
3	So that will be a long process to develop in New England.
4	There also work habitat amendment and continuing to work
5	on Amendment 5, to the herring FMP.
6	That's of significant interest to our
7	Council now as we move forward with 14 in our SMV plan.
8	And they're trying to have the public hearing document
9	ready or options that are going to be in that by the end
10	of January of next year.
11	And I don't know if it will make that
12	schedule or not. I know Howard and Erling have been
13	representing us on that committee, and that committee
14	has a meeting, I believe, next week and another one in
15	January.
16	We're going to try to schedule a meeting
17	of our SMV Committee prior to their January meeting so
18	that we can at least let them have a complimentary look
19	and preliminary look at where we are on 14 at that point.
20	I think those are probably the relevant highlights. If
21	there are any questions, I'd be glad to try to address

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South Atlantic.

them. Okay. Seeing none, I'll go to Red Munden for

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1	SOUTH ATLANTIC COUNCIL LIAISON REPORT
2	RED MUNDEN: Thank you, Mr. Chairman.
3	I attended the South Atlantic Council meeting in New
4	Bern, North Carolina last Tuesday through Thursday, and
5	Rick Robins and Chris Moore joined me for a couple days
6	to see how the South Atlantic Council operates. And
7	most of the meetings were devoted to the development of
8	annual catch limits and accountability measures for
9	mackerel and snapper grouper species.
LO	You may recall that king mackerel and
L1	Spanish mackerel are actually managed by the Gulf
L2	Council, although it's a joint plan between the South
L3	Atlantic and the Gulf Council.
L4	The first action relative to mackerel is
L5	they decided to remove all species from the coastal
L6	pelagic fisheries management plan except king mackerel,
L7	Spanish mackerel, and cobia. They have some other
L8	species were mixed in, cerro and several others.
L9	They said, well, we need to focus on the
20	king mackerel, Spanish, and cobia. So they moved ahead
21	to develop ACLs and AMs for the public hearing document.
22	And unlike the Mid-Atlantic Council
23	where we have often times a range of accountability
0.4	measures one of the things that the South Atlantic is

1	hampered by is that the regional administrator doesn't
2	have the authority through the fisheries management
3	plans to make in-season adjustments. And so often
4	times their accountability measures are responsive
5	rather than precautionary measures. And as an example
6	for the king mackerel that you would find on the Atlantic
7	migratory group, the commercial accountability measure
8	is to prohibit harvest possession and retention when the
9	quota is met and to prohibit purchase and sale when the
10	quota is met. But they don't have the reporting systems
11	that we have, and it takes them a long time to determine
12	when the quota has been met.

For the recreational fishery for king mackerel, the accountability measure is to reduce the bag limit the following year. And Dr. Crabtree made the point that -- you know, sometimes these fisheries could go over by a factor of three during a fishing year before they could respond to that.

Accountability measures for Spanish mackerel are basically the same: to prohibit the sale and purchase and possession of Spanish mackerel when the quota has been harvested and to look at reducing the bag limit the following year.

One thing that would be of significance

_	to the Mid-Atlantic Council and, or course, these are
2	all proposed measures, so they can get preferred
3	alternatives, so these will appear at some later point
4	in time in a pubic hearing document; but their preferred
5	alternative for Spanish mackerel is to reduce the bag
6	limit from 15 fish to 10 fish. And my notes are unclear,
7	but for cobia I think their preferred option was to
8	reduce the possession limit from two fish to one fish.
9	I know it was discussed, and I didn't make a note of that.
LO	But they are looking at adjusting the harvest of cobia.
L1	On Wednesday, December the 8th, we moved
L2	into snapper grouper, and again, the Council Committee
L3	went through and selected the preferred alternatives
L4	for ACLs and AMs for inclusion in the public hearing
L5	document for snapper grouper.
L6	You may recall that usually they have
L7	about four amendments up in the air at the same time.
L8	So we talked about 17B, 18A, 18B. And I'll talk to you
L9	about those in a minute.
20	We come back to accountability measures
21	and for dolphin they were talking again about overruns,
22	and so I made a suggestion that they might consider
23	taking an approach similar to the Mid-Atlantic Council
24	and that was to give (inaudible) to the regional

1	administrator to make in-season adjustments based on
2	data available at hand. And they debated that for a
3	minute, and they said, well, that sounds like a
4	reasonable approach. So I made the motion to do that
5	for dolphin thinking that they may apply that also to
6	snapper grouper species and others, but they just let
7	it run for dolphin. And then later during the
8	discussion we were talking about wahoo. I suggested
9	also they might want to take the same approach. And
10	they said, well, for wahoo we're only talking about one
11	fish, a bag limit of two fish and we're talking about
12	reducing it down to one. So that's about the only
13	in-season adjustment we could make, so we don't need to
14	put this in that particular fisheries management plan.
15	For black sea bass, their preferred
16	option is to limit participation in the pot fishery by
17	requiring a qualification criteria of 1,000 pounds per
18	year between the years of 1998 and 2008.
19	You may recall that some of our
20	fisheries management plans have a qualification level
21	of one pound. And the staff has suggested one pound and
22	they discussed this, and finally Roy Crabtree said,
23	well, he felt like that for someone to qualify to
24	participate in the sea bass, pot fishery they should

- have significant landings. So they settled on as a preferred option 1,000 pounds per year for the whole
- 3 10-year period.

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- They also adopted a preferred option to 4 5 limit effort in the black sea bass pot fishery to limit the fishermen to 50 pots per vessel. And one of the 6 7 North Carolina Council members had done a survey, and the majority of the fishermen who fish pots south of 8 Hatteras fished 25 to 40 pots, but there are a handful 9 10 of fishermen, six or so, that fish upwards of a hundred 11 pots. But when they are fishing a hundred pots, they 12 normally leave them out for an extended period of time. The fishermen who fish 25 to 40 pots usually go out and 13 14 fish those pots and take them back in when they return 15 to shore.
  - The accountability measure for black sea bass as to preferred is to close the pot fishery when 90 percent of the commercial ACL is met. But, again, they really don't have realtime information that will allow them to act as soon as the problem occurs.
  - And for the past several years, I have been attending these South Atlantic Council meetings primarily because of information we received about the fact that all sources of mortality for snapper grouper

Т	species had to be addressed under the new
2	Magnuson-Stephens Act, and the South Atlantic became
3	aware of snapper grouper species being harvested in the
4	Mid-Atlantic area primarily off of Virginia.
5	And so there was a proposal to extend the
6	management area for snapper grouper species northward
7	into the Mid-Atlantic or even New England area
8	jurisdiction. So we've gone back and forth on this, and
9	we received word that NOAA General Counsel
10	Representative for South Atlantic, Monica
11	Smith-Brunello was going to brief the South Atlantic
12	Council as to whether or not we even needed to include
13	the Mid-Atlantic area in the management area. So Rick
14	and Chris and I met with Monica and Roy Crabtree and the
15	Chairman, Dave Coco of the South Atlantic and talked
16	this over before it came up on the agenda, and when it
17	did come up on the agenda Friday morning, then the advice
18	from NOAA general counsel was: Well, right now it's not
19	necessary to extend the management zone management
20	area; we'll probably put it on the back burner for a
21	while, and the rationale for this is that we do not have
22	enough information on snapper grouper species north of
23	the North Carolina-Virginia border, which is the
24	current northern boundary of the management area; we

there is no effort to go forward with expansion of	L	don't have enough information to establish ACLs for
	2	snapper grouper species; and so at this point in time,
management area in 18B; 18B will probably stay alive	3	there is no effort to go forward with expansion of the
	1	management area in 18B; 18B will probably stay alive for

other issues that come up with snapper grouper.

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And so, Mr. Chairman, I would recommend to the Council that we stay on top of this, that we be proactive, and continue to collect data. It probably will come back at some point in time, but it's just not a real high priority for the South Atlantic at this time. And one of the things that we possibly could do would be to look for funds to fund some genetic research to see if, in deed, if these fish are the same stock as they have south of the current management -- northern border of the management area. Chris Moore has indicated in our conversation in the past that the juveniles were found all the way up to New England. So maybe it is the same stock. But at this point in time, the South Atlantic really doesn't have any information on where those fish came from and where they go. So, Mr. Chairman, that concludes my South Atlantic report, and I'd be glad to answer any questions that Council members may have.

Thank you, Red. As Red pointed out, Chris and I were there at the meeting, and I came away from that with a renewed appreciation for the quality of the fisheries data that we have in our region both in terms of catch

5 and assessments.

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The South Atlantic Council has had to make quite a very difficult decision on ACLs in the absence of assessments. And so looking at like the wahoo fishery, they passed a motion that would have a two fish per vessel limit; and that basically reduces that to a bycatch in the offshore trawling fishery recreationally. So I think that was a bit of an eye-opener. I think Red's right, though. We would be well advised particularly at the state level to continue to try to collect hard parts on these fish for those of us that are catching snappers and groupers. So Virginia through New Jersey at least would benefit from collecting that information. Yes. Pete.

PETER HIMCHAK: Yes. Red, could you give us some specific guidance on what we should collect in the event we can get access to some of these fish?

RED MUNDEN: Basically, the South

Atlantic focus on landings data more than anything else.

They say we need accurate landings information.

1	my conversations with Rick, they said the more							
2	information we can get the better. As Rick has pointed							
3	out, hard parts.							
4	And I've talked to Joe Griss and Jack							
5	Travelstead in the past about trying to just identify							
6	you know, where these fish came from, have they been							
7	out there as a remnant population all a long and just							
8	recently discovered by primarily the recreational							
9	fishermen, as I understand it? Any information that we							
LO	could collect, I think would be helpful.							
L1	COUNCIL CHAIRMAN RICHARD ROBINS:							
L2	Thanks, Red. Any further questions? Okay. Seeing							
L3	none, I'll go on to Chris Moore.							
L4								
L5	EXECUTIVE DIRECTOR'S REPORT							
L6	CHRIS MOORE: Thank you, Mr. Chairman.							
L7	If you look at the material behind Tab 12, the first							
L8	thing behind there is our typical work plan or calendar							
L9	of activities. This is the 2011 annual work plan. We							
20	don't expect much to happen between now and the end of							
21	the year, so we didn't put the old 2010 calendar in							
22	there. This is the 2011.							
23	And this 2011 annual work plan scheduled							

activities included the things that we know of to date.

But, as we've done in the past, this is a living document subject to change, and there's probably already things that we could change in it, so over time you will see changes to this.

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Our Council meetings are in this document, so you can see when they're scheduled for the rest of the year. Those are also on the website. Our next Council meeting is in New Bern, North Carolina. We have a couple items there that we think we may be addressing, and certainly there's going to be more there than just discussions about RSA and loligo squid. So take a look at that when you get a chance.

As you flip through the document, at the bottom of the second full page is the likely FMP amendments and frameworks for 2011. So we still have on our list Amendment 15 to surfclams and ocean quahogs, Amendment 3 to spiny dogfish, and, of course, Amendment 14 to squid, mackerel and butterfish. The FMPs without signing SFA disapprovals don't include Amendment 1 to bluefish. We intend to take care of the EFH gear impacts for bluefish in a specification package. So at least that part of that deficiency or that disapproval will be taken care of next year.

24 In fact, if you look at the next item

- behind the tab, this is the 2011 Council priorities and
- 2 projects that we agreed on at the last Council meeting.
- 3 So take a look at that and see the full suite of projects
- 4 there.
- 5 Based on what happened at this meeting,
- 6 we've added a couple things to the list pending Council
- 7 action here later today. So we've got a full suite of
- 8 activities. Take a quick look at that Amendment 11 to
- 9 squid, mackerel, butterfish. That has been submitted.
- 10 It will be submitted this week.
- 11 We've talked about Amendment 14.
- 12 Amendment 15. This morning we talked about an
- 13 additional item to consider as it relates to the PSP
- issue. Spiny dogfish Amendment 3 we talked about that
- in a committee meeting yesterday.
- 16 The AP performance report we've
- discussed this morning at Executive Committee, and Rick
- 18 will bring you up to date on that as well as a visioning
- 19 project. The Ecosystem Based FMP project, that's still
- 20 a little uncertain as to exactly what that's going to
- 21 entail. But that's on the list as well. MARCO. We've
- 22 sent in the request as we discussed during the habitat
- workshop, and that letter is behind the tab. And
- there's a couple other things on there as well.

The one thing that we do need to discuss 1 is exactly what's going to be in the next amendment to 2. summer flounder, scup, and black sea bass. 3 And that's something that we'll have a discussion about later. 4 5 The next item behind the tab is the current list of fishery management plans, committee 6 7 projects, other FMPs and the staff person responsible for each one of those activities, FMPs or issues. 8 9 There's been some changes to that list. 10 This is the list that you see on the website as well. 11 If you have any questions about that, certainly ask me 12 about that when you get a chance. The next item behind the tab is a list 13 14 of -- or just a one-sheeter on our EFH training that we 15 had. Dave Stevenson from the northeast regional office 16 came down to the Council office to provide EFH training 17 to the staff. He was there for a full day. 18 appreciate Pat letting him come down to do that training. And certainly, we enjoyed having Dave there 19 20 for that day to talk about EFH stuff. Speaking of EFH, 2.1 if you flip that next page over, we do have some EFH 2.2 issues that we do need to address. One of them is the fact that the summer flounder, scup, and black sea bass 23

definitions for EFH need to be updated.

We sent in a request to the Center to ask

2	the folks at Sandy Hook to prepare the source documents.						
3	Those documents will be prepared in 2011 to allow us to						
4	then update those EFH definitions in 2012.						
5	Moving quickly through the next couple						
6	of pages, one of the things that the NRCC did several						
7	years ago was establish a observer funding working						
8	group. And that report which was revised October 26th,						
9	2010, was presented to the NRCC at our NRCC meeting.						
10	And I've put it behind the tab so that						
11	you could take a look at it when you get a chance. If						
12	you have any questions about that, certainly I can try						
13	to answer those as well.						
14	The next item behind the tab is						
15	informational. I've had several questions from folks						

informational. I've had several questions from folks about it -- about a group called the fish collaborative, and this fish collaborative is a group of organizations represented at the top of the page. This is a letter dated October 22nd to Dr. Lubchenko talking about marine recreational data.

Specifically, they are concerned about MRIP. So if you read through the letter, basically they are concerned that the MRIP process has not really addressed the timeliness of data and suggest that, in

1	fact, that be done. The fish collaborative guidelines
2	and background because it's a group that you may not be
3	aware of is also behind that tab just to let you know
4	who those folks are and what they're about. So the
5	mission statement is there. The different entities
6	that belong to that group are listed as well.

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The next item behind the tab is just to let you know that we participated in a workshop that was put together by the Gulf Council. Jose and Lee went down to that workshop. It was a workshop on sector separation.

I believe, Lee, that they're having another workshop early in 2011 related to sector separation as well. At least that's my understanding. You didn't know that? Well, they will. So I'm sure you'll get notice of that.

The next item is our letter to Laura McKay regarding her involvement with MARCO asking that we be put on the Executive Board and certainly offering our staff in terms of any sort of committees that they might form as a result of that process.

The next item behind the tab is in response to a question that Pete Himchak had regarding our progress on the successive share limit issue and the

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1 surfclam and ocean quahog fishery. There was a webinar
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- that was held on October 22nd.
- Jose and Tom and Lee participated in
- 4 that, and certainly I think Lee could address that
- 5 better than I. But just in terms of what happened,
- 6 Pete, the terms of reference and the scope of work were
- 7 reviewed in that particular webinar. After those
- 8 presentations were made, there was a great deal of time
- 9 that was spent on detailed questions that these
- independent experts had regarding the surfclam and
- ocean quahog fisheries. And there are a number of folks
- who listened in on the phone and they participated in
- that discussion. It went well.
- 14 After the webinar this group of
- independent experts came up with a second set of
- 16 questions that were then addressed by industry counsel,
- 17 staff; and there was NOAA from the Northeast Fishery
- 18 Science Center.
- 19 And, again, the process is continuing.
- When a final report is completed, there's going to be
- 21 a CIE type of review that will take place probably in
- 22 early spring 2011. There's a series of -- yeah, if you
- 23 want to before I finish.
- 24 PETER HIMCHAK: I just wanted to

1	mention that it was at least four hours well spent
2	listening to the discussion of how the shares and the
3	resource moves about with the processors. I'll save my
4	comments for when we get into discussion later on, but

5 it was worth listening to.

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CHRIS MOORE: Last but certainly not least is a symposium that got a lot of attention was the energy use and fishery symposium. I was the chair of the Steering Committee. I had agreed to do that before I started work with the Council. So Rick was gracious to let me continue that and finish that job as a Council representative or as Executive Director of the Council.

The program basically extended over three days. We had almost 200 folks there from almost 20 different countries. And it was well received. Folks were very interested in the topic.

There's some of my opening remarks on the following page. And also just to give you a flavor of the kind of things that were discussed, there's a paper there from some folks from Mexico about the constraints and opportunities for energy savings in capture fisheries in Mexico.

And I put that in there because it's a good example of some of the discussions we had. So we

- 1 had a number of folks from around the world that were
- 2 experts in vessel design, experts in fuels, alternative
- 3 fuels, alternative gears.
- 4 And almost to a man they agreed that
- 5 probably the most efficient way of reducing energy cost
- 6 to fisheries is through fishery management actions.
- 7 And if you read this paper, these two pages from these
- 8 folks in Mexico, you'll see what they found down in
- 9 Mexico that supports that statement. The symposium was
- 10 important in the sense that it identified a number of
- 11 action items for continuation. Those are on the
- following two pages. And, again, if you get a chance,
- read those, and if you have any questions, certainly
- send me an e-mail or call me. Thanks.
- 15 COUNCIL CHAIRMAN RICHARD ROBINS:
- 16 Chris.
- 17 CHRISTOPHER ZEMAN: I just have one
- 18 question about that letter that was from those various
- 19 NGA groups regarding MRIP.
- 20 COUNCIL CHAIRMAN RICHARD ROBINS:
- 21 Yeah.
- 22 CHRISTOPHER ZEMAN: Was there a
- response to that letter from NOAA? I didn't see one.
- I can direct that question to Pat, if she knows. Okay.

1	COUNCIL CHAIRMAN RICHARD ROBINS:
2	Pres.
3	PRESTON PATE: I honestly don't recall
4	whether or not it was responded to or not, but with
5	regard to the substance of the claims that they were
6	making about the time limits, that is one of the major
7	initiatives that we have now with a special project that
8	is coming out of S $\&$ T, not from the operations group,
9	which I chair.
10	But there is a workshop coming up soon
11	that engages a lot of the people that were signatories
12	to that letter and to that process to look at the
13	opportunities and limitations of faster data delivery.
14	COUNCIL CHAIRMAN RICHARD ROBINS:
15	Thanks, Pres. John Boreman.
16	JOHN BOREMAN: Yeah. I just got word
17	yesterday that the directive came down from the
18	administrator's office to my old office in S & T to start
19	drafting a response to that, to that letter.
20	In terms of the letter itself, that
21	group also initiated this blue ribbon panel that I was
22	a part of to meet for a day in Washington and talk about
23	ways that we could improve fill in the gaps at MRIP
24	you're still going to have after its initiated.

1	It's not going to be perfect. There's
2	going to be some areas that there still will be a need
3	for data. And several important conclusions came out
4	of that meeting, and one was they backed off on this
5	timeliness issue.

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They are not pressing as hard anymore to have weekly waves or whatever. They realize that it depends on the availability of data, how quickly you can get it, and how important it is to have timely information.

So they're recommending do that, handle that species by species. They're looking at species like Pacific salmon that they monitor very closely where it may be possible to have shorter waves. But they backed off of having an across-the-board recommendation that MRIP should be for all the species should be on one or two week or one month wave. So they had backed off on that.

And second important thing is they identified a number of areas where the angling community itself either through clubs or guides or whatever can contribute to the information base in a number of different pathways that -- how that could be used, types of technology you can take advantage of, just using your

2	Some of the recommendations I agree are						
3	unrealistic, but for the most part it was very positive.						
4	It was a positive comment on MRIP saying that they're						
5	not there to criticize but just build on it and look for						
6	ways that anglers can compliment the data that's being						
7	collected through the MRIP program. Thank you.						
8	COUNCIL CHAIRMAN RICHARD ROBINS:						
9	Thank you, John. Chris.						
10	CHRISTOPHER ZEMAN: Thank you. If						
11	there was a summary of that meeting with those						
12	recommendations on how individual groups or small						
13	groups can participate, I'd love to see that.						
14	COUNCIL CHAIRMAN RICHARD ROBINS: I						
15	believe they do have a formal report of that, and I can						
16	try to forward the contact information to you, Chris,						
17	I guess. I received one of them, so. Any other						
18	questions? Howard.						
19	HOWARD KING: Different subject. Is						
20	the excessive shares webinar archived on our website?						
21	CHRIS MOORE: I don't think so, Howard.						
22	I don't think we record them.						
23	COUNCIL CHAIRMAN RICHARD ROBINS:						
24	Pete.						

blackberry and sending e-mail and stuff like that.

1	PETER HIMCHAK: Mr. Chairman, I mention
2	this only because we've talked about MRIP. The Senate
3	in New Jersey passed a bill to put in a free registry
4	in the recreational fishery in 2011. It had already
5	passed through the House.
6	We expect the governor to sign it
7	shortly. So the Marine Fisheries administration will
8	be getting our marching orders any day now to set up a
9	free registry for implementation for next year. Thank
LO	you.
L1	COUNCIL CHAIRMAN RICHARD ROBINS:
L2	Thanks for the update, Pete. Okay. Any further
.3	questions for Chris? All right. We'll go on to Rich
L4	Seagraves with the status update.
L5	
L6	STATUS OF MAFMC FMPs
L7	RICHARD SEAGRAVES: Thank you, Mr.
L8	Chairman. The report is behind Tab 13. The first item
L9	the first two items relate to compliance with the new
20	management measures related to the butterfish mortality
21	cap, which in the loligo fishery becomes effective
22	January 1, 2011. The bulk of them talk about the
23	items talk about the elements of the cap program.
24	Significant is the requirement for

vessels that want to land more than 2500 pounds of loligo
to notify the service of their intention to fish and then
requirement if selected to carry an observer. So the
details of that are given as well as the calculation
methodology that's going to be used to actually monitor
the cap.

The next item is a notification of closure of the directed fishery for Atlantic herring in Area 1A on November 8th, which then invokes a 2,000 pound trip limit. The fishery was recently reopen up. The trip limit was suspended for three days in mid-November.

The next item is notification to permit holders of reopening of the federal spiny dogfish fishery for Period 2, which is November 1 through April 30th. The next two items Pat had already eluded to, but I included these. First is the proposed rule for the summer flounder, scup, black sea bass specifications. And that's all by the proposed rule of the Atlantic mackerel, squid butterfish specifications for 2011. Following that is a notice put out by NOAA which would require a \$15 fee for anglers in Hawaii, New Jersey, Puerto Rico, Virgin Islands, which must register or renew in 2011 and a fee of \$15 associated with that registration.

1	The next item Jim Weinberg covered is						
2	the updated SAW - SARC schedule. Notably is the fact						
3	that our species updates will occur this spring again						
4	that we've gotten in the past.						
5	And the final item is a shark advocates						
6	international press release indicating that ICCAT had						
7	agreed to prohibition or retention of oceanic white						
8	tipped sharks, would restrict the exploitation of						
9	hammer heads and establish a process for penalizing						
LO	countries not complying with requirements to report						
L1	catches and to reduce fishing pressure on short fin						
L2	makos. So that's an FYI with a description of the						
L3	rationale and actions taken at ICCAT. And that						
L4	completes my report.						
L5	COUNCIL CHAIRMAN RICHARD ROBINS:						
L6	Thanks, Rich. Questions for Rich? Okay. Dr.						
L7	Boreman.						
L8							
L9	SSC COMMITTEE REPORT						
20	JOHN BOREMAN: Thank you. I'll try to						
21	keep it short. We've already heard about the efforts						
22	to involve our social sciences scientists on the SSC and						
23	to help the advisory panels put together reports on						
24	characterization of the fisheries And beginning of						

1 this week there was mention of the newly formed ecosystems subcommittee of the SSC whose terms of 2. reference were developed I think at the last Council 3 meeting and approved. That group is moving forward, 4 5 and probably you'll have a teleconference within the next month to start working on the terms of reference. 6 7 And lastly last Monday and Tuesday a number of us from the SSC as well as the chair and the vice chair were up 8 in Woods Hole attending a workshop that was the second 9 10 workshop -- actually it should have been the first, but 11 it turned out to be the second -- that was requested by 12 the NRCC to have the members of the SSCs both the Mid-Atlantic and New England meet with the stock 13 14 assessment folks in Woods Hole to talk about 15 expectations and capabilities, expectations on the 16 parts of the SSC in terms of what we're looking for in 17 stock assessments now according to our new ABC control rules and the capabilities of the Center scientists to 18 19 produce the types of data and modeling that we're 20 looking for. It was a very candid, open discussion, 21 2.2 not too much anger in there, but a little bit, and I think 23 it was basically because of lack of communication. 2.4 will have several follow-up meetings, smaller groups to

1	sit down and really iron out how we can I wouldn't
2	say improve the stock assessment. For the most part the
3	information is collected, it's modeled; the analyses
4	are done, but they haven't been put into the stock
5	assessments. So it's a question of how we're going to
6	repackage stock assessments to give the Mid-Atlantic
7	SSC what we're looking for in terms of the overfishing
8	limits and the probability distributions associated
9	with those limits as well as other data that we can use
10	to determine the ABC levels for the Mid-Atlantic stocks.

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So I believe it was probably more productive than the first workshop. There will be a report coming out, and I will make sure the chair gets a copy of that report -- you probably will get one anyway -- and we'll circulate that around to the members of the Council.

And other than that, our next meeting's not until May of 2011. We usually have a meeting in late winter, but unless somebody comes up with a pressing topic, most of our work over the winter will be done through our subcommittees.

The subcommittees are going to be working on their management strategy evaluation.

That's being conducted at the University of Maryland

1	through Dr. Mike Willberg and Dr. John Weiderman, who's
2	a post doc there, and the Ecosystem Subcommittee and the
3	new Social Sciences Subcommittee that's going to be
4	assisting the advisory panels. And with that, that's
5	the end of report. Thank you.
6	COUNCIL CHAIRMAN RICHARD ROBINS:
7	John, thank you. Questions for Dr. Boreman? The
8	meeting that John described in Woods Hole was really a
9	critically important step to try to get the stock
10	assessment scientists and the SSC together to discuss
11	exactly what the SSC needs for finding the new control
12	rules.
13	I think that was an important step and
14	would imagine that some of the next steps might include
15	some follow-up discussion back and forth between the SSC
16	and the stock assessment scientists in a more limited
17	group perhaps.
18	But I think that will put us in a much
19	better position as we go forward to make sure we have
20	a common set of expectations about what's going to be
21	in those assessments. Thank you, John. Chris Zeman,
22	are you ready for the ad hoc report?
23	

	AD	HOC	RIVER	HERRING/SHAD	COMMITTEE	REPORT
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CHRIS ZEMAN: Yes, I am. The Grouper,
Herring and Shad Ad Hoc Committee met for its first time
on Monday, December 13th. As it was an intro meeting,
we did also include a new member to represent the New
England Fishery Management Council.

And also what we did was during that meeting we clarified the purpose of the committee and scope with respect to other FMP's activities. We saw that needed some clarification to see our purpose versus the purpose of other committees and other activities going on with Amendment 14. We also had initial discussions on how to achieve the directive of the Council regarding its motion.

Which we only had two parts. One was to evaluate the best way to coordinate and cooperate with the Commissions, the New England Councils and NOAA efforts to conserve river herring and shad complex both in the short term and the long term.

And also the second part of that motion is to identify alternatives to provide comprehensive EFH rebuilding of bycatch protections to river herring and shad. The Committee understood the second part of that motion to -- most of the intent of that to not just

1	focus on FMP alternatives, but also look at the whole
2	range of options that we can do ranging from status quo
3	to non-FMP alternatives as well as FMP alternatives.
4	And that's the way the Committee will move forward on
5	that aspect.

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And we had an initial discussion of identifying alternatives to further investigate or to have staff and members of the Committee further investigate specifically with regard to coordination. One clear need we saw was a need for a data collection hub for river herring and shad, shad reports and data. Right now we're getting multiple reports from multiply bodies. Secondly, a non-FMP alternative to sort of improve and ensure cooperation in the long term is to look at and see if we can create an informal relationship between the Commission and the Council in terms of providing annual reports.

We both provide reports. The Commission provides us a report regarding river herring and shad status, and we would also then provide them a report as well regarding what activities in federal waters and their impact on river herring and shad.

23 In terms of, like, moving forward on 24 terms of improving and providing complimentary

_	conservation errorts on substantive issues, such as
2	habitat, bycatch and rebuilding, we had an initial
3	discussions as to sort of options that we have in terms
4	of improving on what states or the Commission are
5	already doing in terms of habitat and to evaluate what
6	would be the benefit versus the costs of adding
7	additional things, such as FMP or EFH designation.
8	And, of course, there are also other
9	non-FMP alternatives, such as improving the Councils
10	focus or direction regarding nonfishing impacts and
11	other ongoing NOAA consultation activities like the
12	Federal Powers Act. And so I'm going to be providing
13	a more detailed summary in the near future once Jason
14	and I review the audio. And we'll provide that to the
15	Council shortly.
16	COUNCIL CHAIRMAN RICHARD ROBINS:
17	Chris, just so I'm clear: I know you distilled a list
18	I thought of issues that were going to be further
19	evaluated with you know, some staff support, and I
20	thought under one of those was habitat conservation.
21	Were there a couple of others that involved staff
22	analysis, or was that a
23	CHRISTOPHER ZEMAN: Yes. I was trying
24	to provide a short summary. But I have more details,

1	if you want me to.
2	COUNCIL CHAIRMAN RICHARD ROBINS:
3	Yeah. Could you just highlight those things that
4	staff's going to be evaluating.
5	CHRISTOPHER ZEMAN: Right. One of the
6	tasks for habitat analysis it is an investigatory
7	committee, so what we're looking at in terms of habitat
8	is we're going to have the Commission is going to provide
9	us a summary of its ongoing habitat work.
LO	And our staff is going to also then look
L1	at additional we're going to sort of look at that as
L2	sort of the baseline status quo and see what else we can
L3	do in addition to that to improve on what the
L4	Commission's already doing. And that would be a review
L5	of like what we can do from a federal perspective on
L6	habitat.
L7	COUNCIL CHAIRMAN RICHARD ROBINS:
L8	Okay. But were there issues other than habitat that
L9	staff was going to be engaged in?
20	CHRISTOPHER ZEMAN: Yes. Yes.
21	Absolutely. And generally the result has generally
22	been the same like let's say for rebuilding efforts.
23	One of the comments actually from the audience that we

heard was there was a need to sort of improve

1	coordination on rebuilding, our rebuilding efforts.
2	And that would be another area of
3	investigation in terms of how do we improve on what the
4	Commission is already doing. But generally that sort
5	of investigation is going to lead along the same lines
6	where we really look at status quo and we look at sort
7	of a range of alternatives both non-FMP and FMP.
8	Again, the details have not been
9	developed. And obviously we won't do a complete range,
10	but just ones that we think have value we would look at
11	and then make a recommendation to the Council.
12	But, again, this is our first
13	instructory committee meeting. I expect to have a more
14	flushed-out, detailed development of that list by our
15	next committee meeting which will probably be at the
16	February Council meeting.
17	COUNCIL CHAIRMAN RICHARD ROBINS:
18	Questions for Chris? I know there was some confusion
19	about the purpose of the committee, and I just wanted
20	to touch on that. As I see it, we created the committee
21	by Council action, but I think the purpose was laid out
22	in that motion.
23	I mean it was set up to address specific

questions, and so I think the committee can continue to

Τ.	move forward down that path with evaluating the issues
2	that were identified.
3	CHRISTOPHER ZEMAN: Yes. And we plan
4	to. And I definitely recognize that it needed to be
5	clarified. I mean I'm also personally reaching out to
6	Commission members to make sure they understand the mold
7	of this in relation to other Council activities.
8	I already started doing that, but after
9	contacting the main commissioners, I realized all of
10	them are either looking at being termed out or may not
11	be around in January. So I'll probably start that
12	effort in January just to really allow them the
13	opportunity to find out more detail and answer any
14	questions. Also, if anyone else has any other
15	questions, always feel free to contact me.
16	COUNCIL CHAIRMAN RICHARD ROBINS: Any
17	further questions now for Chris? All right. Pat
18	Augustine, do you have a report for HMS?
19	
20	HMS COMMITTEE REPORT
21	PAT AUGUSTINE: I do, Mr. Chairman.
22	Thank you very much. I would refer you to the last page
23	behind Tab 13, which Rick covered. The NMFS announces
24	a quota to the commercial non-sandbar and large coastal

- 1 shark fishery in the Atlantic region. Then flip over
- 2 to Tab 14. I'll just breeze through these because
- 3 they're all in your briefing book. An update on the
- 4 Atlantic swordfish landings moving along quite well.
- 5 There's another report that was just
- 6 released last week that did not make it into this
- 7 publication, but it will be in the next one. The next
- 8 is a letter to the Fabi Hazin, Chairman of the ICCAT
- 9 responding -- the U.S. responding to a letter of concern
- 10 by the ICCAT secretariat that our reporting was not
- 11 quite up to snuff.
- 12 And the report indicates that the review
- of the bluefin tuna the BCD report has been changed and
- 14 updated to reflect what we actually caught and what we
- 15 didn't caught. I thought it was important to put that
- in there.
- 17 Then I'll get to my ICCAT report.
- 18 Commercial landings of bluefin tuna moving along rather
- 19 well. Atlantic shark commercial shark fishery, again,
- 20 the Gulf of Mexico and non-sandbar and large coastal
- 21 sharks they were over the quota very early on in the
- 22 season. About a month and two weeks they were at 109
- percent.
- 24 And then the last one was porbeagle,

- which is on the agenda that I will talk with you about
- 2 briefly at the ICCAT meeting. NMFS requests
- 3 nominations for the Atlantic HMS SEDAR Pool. So, if you
- 4 have anyone in your area or state they should look at
- 5 this if they're interested and could qualify to be on
- 6 that SEDAR pool. It's a very important grouping of
- 7 people that have extremely important duties to perform.
- 8 That was a notice of the Highly
- 9 Migratory Species advisory panel. It was just a copy
- of the previous notice. Protected species release. A
- 11 disentanglement identification workshop will be held in
- 12 January, February and March. This is for commercial
- 13 fishermen. Any of your groups that are commercial
- 14 fishermen involved here should be notified they should
- 15 attend.
- 16 NMFS announces a shark identification
- 17 workshop. Again, attend that. And then the schedule
- 18 following our Federal Register tells what those dates
- 19 were. [Interruption]. There was a letter added at the
- 20 end of the Tab 14 by an organization that is involved
- 21 and closely watches the ICCAT activities of the Shark
- 22 Advocates International. And from their perspective,
- this was a result of the ICCAT meeting this year. You
- have a handout that was passed out, I believe, late

- yesterday or this morning. It's a five-page document that gives you a summary. I just abbreviated that for
- 3 you and just hit the highlights to be very quick.
- 4 Bluefin tuna. Modest reduction was
- 5 identified, and both the east and western Atlantic
- 6 stocks quotas have been reduced. The North Atlantic
- 7 swordfish fully rebuilt. The U.S. successfully
- 8 protected it's current allocation.
- There was a hard push by several of the
- 10 countries to get a good portion of that, and we had a
- fall-back plan that the U.S. was going to go forward with
- 12 a research set-aside program and identify countries
- that would abide by our U.S. standards in dealing with
- 14 research set-aside.
- 15 But as it was, we were successfully able
- 16 to protect our current quota. Big-eyed tuna there are
- 17 no major changes. ICCAT rolled over its existing
- 18 measures, which is okay, but it really doesn't do the
- job it's supposed to.
- 20 Taiwan, incidentally, was authorized --
- 21 [interruption] -- due to piracy in the Indian Ocean, the
- 22 fleet has been allowed to increase to Taiwan seven
- vessels because the piracy is rampart there. Bill
- 24 fish. ICCAT extends the current conservation measures

- through 2011. Sharks. We had Atlantic shark fin mako.
- 2 They improved measures to reinforce the reporting
- 3 requirements for all countries to reduce and try to
- 4 reduce mortality. The oceanic white tipped shark
- 5 continues to be a very critical shark, and it's being
- 6 watched very closely, though ICCAT adopted a measure
- 7 that prohibits retention caught.
- 8 In all the countries within ICCAT family
- 9 and to actually produce a collection document that shows
- what they caught and then report it accordingly
- 11 including discards.
- 12 Hammerhead sharks mostly there's a
- prohibited retention of all species of hammerhead
- sharks. [Interruption.] The rest of the report and
- just small details you can get it in the summary that
- I sent to you or handed out to you.
- 17 If you have any real burning question,
- 18 go to ICCAT website in your google, bing, whatever it
- happens to be, and then go to the menu on the left-hand
- side and pick out the issues that you want to talk about.
- 21 That's about it. The rest is all small details, Mr.
- 22 Chairman.
- 23 It looks like the next meeting will be
- in Madrid in 2011. And, again, the full details will

1	be found under ICCAT. Any questions, please let me
2	know, or we'll have a sidebar after the meeting.
3	COUNCIL CHAIRMAN RICHARD ROBINS:
4	Thanks, Pat. And great sound effects. Okay. I'll
5	move on to the Executive Committee report.
6	<del></del>
7	EXECUTIVE COMMITTEE REPORT
8	COUNCIL CHAIRMAN RICHARD ROBINS: We
9	covered about half a dozen issues in Executive Committee
LO	this morning. And one was the travel and compensation
L1	subcommittee's recommendation for amendments to the
L2	SOPs. And I'll just summarize to say that the ad hoc
L3	committee was tasked with reviewing the Council's
L4	travel policy in the SOPs with respect to compensation
L5	and also compensation related to webinars because
L6	webinars being a new technology that we're beginning to
L7	use when we're not able to convene in a normal meeting.
L8	We wanted to have a policy in place on that.
L9	They have a recommendation that drafts
20	should be before you. The committee has recommended
21	adoption of that. It basically reaffirms our existing
22	travel compensation policy and simply clarifies it.
23	Then on webinars, they recommended that

the webinar compensation be set up so that if it's less

1	than one hour there would be no compensation. If it's
2	scheduled to last one to four hours, then it would be
3	half the day's compensation. More than four hours
4	would be a full-day compensation. The idea for
5	something less than an hour, that would just be almost
6	the equivalent of a wrap-up conference call or something
7	like that. So we wanted to make sure we had a policy
8	in place that represented a good use of Council funds

So the subcommittee had recommended that, and the Executive Committee recommends that for inclusion in the SOPP. Is there any questions on that recommendation? Is there any objection to adding the amendment to the SOPPS? Seeing none, that will be added.

and yet compensated members fairly for their work.

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We also discussed the question of the prioritization of the scup bioeconomic analysis. That would be an analysis of two issues related to the scup FMP; one, the recreational commercial allocation and, two, the possibility of moving some fish from Winter 1 or the winter period to the summer period to try to improve the overall economic performance of the fishery and opportunities.

We had agreed to this through our

committee when we met jointly with the ASMFC's summer 1 flounder, scup, black sea bass board, and we wanted to 2. come back and incorporate it now -- it's somewhat 3 4 perfunctory -- but incorporate it into our priorities, 5 and so the committee has recommended that. Are there any questions on moving forward with that analysis? 6 7 I'll get to that in a minute. We also got an update on the AP performance report. I believe Rich and 8 John both touched on that today. The next step in that 9 10 process is going to be the development of a road map by 11 the staff just a timeline for laying that out.

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We've already engaged with the social scientists on the SSC. Bonnie McKay is heading that up for us. And it's a very promising project. It's going to be a lot of work. It's going to be -- make relatively -- comparatively easy to accomplish in some of our fisheries, more challenging perhaps in the fisheries that have a much more diverse composition, particularly on the APs. But I think we have a real opportunity in that project.

We also had an update on the visioning project. The committee's recommendation on that was to move forward with the development of a road map for strategic planning. And there was a draft statement of

1	work there. 5	The plan would be to	o continue to edit that
2	and go ahead a	nd put that out for	bid so that we can get
3	some assistan	ce with that.	

Finally, Chris Moore -- not finally, but the next-to-last item was the recommendation we received from Chris Moore to move forward with the communications plan. And the committee has recommended moving forward with that. And I'll let Chris summarize briefly what that would entail.

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CHRISTOPHER MOORE: I distributed a document to the Executive Committee this morning that I'll make available to the entire Council and our partners electronically. But it was a document that basically laid out a rationale for increasing our communications program.

And my recommendation was that we should have a well developed communications program that is strategic and integrated with the communications programs of the other councils, NOAA Fisheries, the Atlantic States Marine Fisheries Commission, and our member states.

So I recommended that we initiate action to recruit a dedicated communications specialist or a public affairs officer to manage that program. As we

<b>T</b>	search for the right person to manage the program, we
2	can begin working with contractors to develop a
3	strategic communications plan and begin several
4	projects to enhance our image and communication
5	activities with our partners. That's it in a nut shell.
6	And, certainly, if you have any questions, I'd be glad
7	to address them.
8	COUNCIL CHAIRMAN RICHARD ROBINS:
9	Again, the Committee's recommendation is to move
10	forward with that proposal. We can update as we go
11	along certainly at the February meeting. Is there any
12	questions on that proposal? Is there any objection to
13	that proposal? Seeing none, we'll move in that
14	direction.
15	The last item that we had was a
16	discussion about amending the black sea bass plan, the
17	summer flounder, scup, black sea bass plan to allow us
18	to deal with the spacial considerations related to the
19	management of the recreational black sea bass fishery.
20	This would allow for the development on
21	a normal amendment timeline of incorporating those
22	aspects into the federal FMP. And the Committee has a
23	motion. I'll read that. The motion is: Move to amend
24	the summer flounder, scup, black sea bass plan to allow

1	spacial	or	regional	management	of	the	black	sea	bass
2	recreati	lona	al fishery	Y •					

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And, again, the point of this was not to get too far into the details at this point, but to simply set in motion the initiation of an amendment. Are there questions on the proposal? Peter.

PETER deFUR: Thank you, Mr. Chairman. The only question I have is where this fits within the context of other topics that we've talked about that were pertinent to an amendment, such as other allocation questions. I know we've got the scup --

## 12 COUNCIL CHAIRMAN RICHARD ROBINS:

That's a good question. I would refer back to the decision process that I think we laid out in the joint meeting, and that was that we would proceed with an economic analysis with the scup allocation question.

We would then come back to both bodies and present the findings and say: Do you want to take action on this or not? By initiating this amendment now, as that goes along, we can try to get the scup analysis done as quickly possible.

In fact, we've set a deadline of January 31 for completing that statement of work so that we can go ahead and get it on a fast track. And if we complete

- that, let's say in the next six months, we could fold
- 2 that into this amendment.
- 3 So I don't think it will be -- it would
- 4 unnecessarily delay things. But that's how I would
- 5 envision moving forward. Now, if it takes much longer
- 6 than that to do the analysis on the economic question,
- 7 then perhaps it would have to be initiated on a separate
- 8 action. Is there any objection to the motion? Any
- 9 further discussion on the motion? Has everybody been
- 10 heard? Vince.
- 11 VINCE O'SHEA: Yes, Mr. Chairman.
- 12 Thank you. So I was thinking of looking at our summer
- 13 flounder, scup, black sea bass meeting in Charleston,
- and it seems like we did a similar type of thing to look
- 15 at -- again, I apologize for not grabbing it quicker.
- 16 But I sense that this scup thing is going
- to be to see at the end of January sort of whether or
- 18 not the dynamics and numbers sort of pencil out to see
- if there's political will to go forward with addressing
- the scup thing.
- 21 COUNCIL CHAIRMAN RICHARD ROBINS: No.
- 22 If I can clarify. The deadline we imposed at the end
- of January was for the completion of a statement of work
- 24 that we would then put out for contract to do the

- 1 analysis.
- 2 So we'll be developing a statement of
- work, and then that will go out for analysis, and we'll
- 4 come back with the result and feed that back into the
- 5 process, make that available to the Commission and the
- 6 Council. Perhaps we'll consider it in a joint setting.
- 7 Go ahead.
- 8 VINCE O'SHEA: So the motion that they
- 9 passed was to initiate an analysis scup allocation
- 10 between winter and summer periods in the commercial and
- 11 recreational fisheries to determine if there is a
- 12 justifiable economic social biological reason to
- 13 support a modification to the current allocation
- scheme. So that's what we're talking about. And you
- guys are going to take the sort of lead on getting that
- 16 started.
- 17 COUNCIL CHAIRMAN RICHARD ROBINS:
- 18 Right. And just by way of process, what we've suggested
- is that staff -- the staff is already working on the
- 20 statement of work. They'll develop it. We'll engage
- our economists on the SSC, let them put their eyes on
- 22 it and circulate it through your board as well so that
- they can weigh in if they have any specific
- considerations that aren't addressed in the original

Τ	drait, and then we would go out with it at the end of
2	January. Chris.
3	CHRISTOPHER ZEMAN: Would we hold off
4	on scoping this amendment until we get the results of
5	that economic analysis? I mean I wouldn't want to have
6	to do two FMP amendments, to avoid that situation.
7	COUNCIL CHAIRMAN RICHARD ROBINS: I
8	think the question on the Board is critical enough that
9	we need to get the ball rolling, and the scup analysis
10	may come back. It's conceivable that you would say you
11	didn't want to initiate action. It's also conceivable
12	that you'd say you do, and then we can try to fold it
13	in. I think the better play is right here to go ahead
14	and initiate this. Is there any objection to the
15	motion? Seeing none, it's approved by consent. Thank
16	you. I'll go to Red Munden on spiny dogfish.
17	
18	JOINT SPINEY DOGFISH COMMITTEE REPORT
19	RED MUNDEN: Thank you, Mr. Chairman.
20	Jan, if you would display the motions for us, please.
21	Mr. Chairman, the Spiny Dogfish Joint Committee met
22	early last evening, and the purpose of the meeting was

to make final determination on issues to be addressed

in Amendment 3 to the Spiny Dogfish Fisheries Management

23

- 1 Plan.
- 2 For the past year and a half or so, the
- 3 joint committee has been meeting every now and then.
- 4 Staff has been coming up with issues we felt would be
- 5 appropriate to include in Amendment 3. The joint
- 6 committee took action on seven items. They're shown
- 7 behind Tab 6 in your briefing book. Mr. Chairman, I can
- 8 offer these as a group or individually, whatever your
- 9 preference is.
- 10 COUNCIL CHAIRMAN RICHARD ROBINS: I
- 11 would suggest you introduce them as a group, and if
- 12 members feel strongly about an one option, we could
- 13 entertain a motion to amend.
- 14 RED MUNDEN: On behalf of the joint
- 15 committee, the first item is research set-aside. The
- 16 joint committee recommended that this be included in the
- 17 Amendment 3. The second item -- let me follow my
- 18 briefing book here. The second item is commercial
- 19 quota allocation alternatives. The committee voted to
- include that issue in the public hearing document for
- 21 Amendment 3. And under that the committee felt that we
- 22 should have two alternatives. One would be for status
- quo, which is the seasonal allocation of the quota; and
- two would be to look at regional quota allocations.

1	The next item was specifying the spiny
2	dogfish quota and our trip limits by sex. The committee
3	voted to not include that in Amendment 3. The next item
4	was limited access for the spiny dogfish permits. The
5	committee voted to include this in Amendment 3.
6	The next item would be to include the
7	recreational spiny dogfish fishery in Amendment 3. The
8	committee voted to not include the recreational spiny
9	dogfish fishery. The next item was essential fish
10	habitat designations. The committee voted to include
11	essential fish habitat in Amendment 3.
12	And the final action was the low level
13	of annual management measures, and this is a measure
14	that would allow the previous year's management
15	measures to remain in place until new management
16	measures could be put in, adopted. And so the joint
17	committee also voted to include this in Amendment 3.
18	So, on behalf of the joint committee, Mr. Chairman, I'll
19	offer those motions.
20	COUNCIL CHAIRMAN RICHARD ROBINS:
21	Thank you, Red. And I'm sorry that we had to run you
22	all so late into the night with your committee meeting,
23	but appreciate your perseverance for the whole
24	committee. Are there questions or discussion on the

1	motion offered by the committee? Is there any
2	objection to the committee's motions? Seeing none,
3	they're approved by consent. Thank you, Red.
4	Is there any additional business to come before the
5	Council. Pete.
6	
7	NEW BUSINESS
8	PETER HIMCHAK: Just one item,
9	Mr. Chairman, and spread the word on this. Just
10	continue to send cards or letters to Joe Wheatley.
11	These treatments are like really rough and especially
12	around the holidays. Keep thinking of him. It's
13	unfortunate.
14	Spread the word among other Council
15	members to let him know that we're thinking about him.
16	I don't think you have to send any more flowers, but
17	getting a note during this period would be very much
18	appreciated.
19	COUNCIL CHAIRMAN RICHARD ROBINS:
20	Pete, I appreciate you bringing that up. When I left
21	the South Atlantic meeting on Thursday of last week, I
22	had an opportunity to go down and see him, and I spent
23	about four hours with him on Thursday afternoon.
24	So, yeah. He was planning on being at

1	this	meeti	.ng,	and	ne	was :	tired	up	to	do '	that	and	ended
2	up h	aving	to	rece	ive	some	e trea	atme	nts	th	is w	eek	and

- 3 wasn't able to do it.
- 4 But I'm hoping that we'll see him at the
- 5 New Bern meeting in February. That's probably 45
- 6 minutes from his house. So we ought to have a good
- 7 chance hopefully of seeing him then. But I appreciate
- 8 you reminding us of that. He's fighting a good fight
- 9 and looked to be doing well.
- 10 ERLING BERG: Thank you, Mr. Chairman.
- 11 Earlier this week you had mentioned the opportunity for
- 12 members of the Squid, Mackerel, Butterfish Committee to
- 13 attend the Herring Committee meeting on January 20th in
- 14 Portland, Maine.
- 15 Anybody's planning to go and planning to
- 16 stay overnight needs to decide by January 3rd. That's
- the cutoff date for rooms. So they'll be released then.
- 18 And, if you're flying out of
- 19 Philadelphia, you're stuck with U.S. Air. The longer
- you wait the more it's going to cost you. So Howard and
- I will be there. I'll be there the day before for
- groundfish and the day before that for skate, so.
- And Howard and I are going up on Monday,
- this coming Monday, for another herring meeting. So we

- get to spend a lot of time up there. And then the week
- 2 after that there's a New England Council meeting in
- 3 Portsmouth. So I hope it doesn't snow. Thank you.
- 4 COUNCIL CHAIRMAN RICHARD ROBINS:
- 5 Well, Erling, I think you're going to start paying taxes
- 6 in Rhode Island pretty soon.
- 7 ERLING BERG: I should have kept my
- 8 house in Massachusetts. I sold that years ago.
- 9 Looking back, if I kept it, I would have saved some
- money.
- 11 COUNCIL CHAIRMAN RICHARD ROBINS: Is
- 12 there any additional business to come before the
- 13 Council?
- 14 PAT AUGUSTINE: Yes. Merry Christmas
- 15 to all and have a safe trip home. Thank you. Rich.
- 16 RICHARD SEAGRAVES: Yeah. Just
- 17 quickly, Eric Schwaab in his presentation to Council
- 18 yesterday morning mentioned a science workshop, the
- 19 national workshop that NOAA's planning.
- 20 And I did get an e-mail from Rick Methot
- 21 this morning that the target date's the 15th through the
- 22 17th of February. And that will be held somewhere in
- 23 the D.C. metro area.
- So I just got the e-mail. Just to give

- 1 you a heads-up. And this is a workshop that NOAA will
- 2 be planning. Eric mentioned it. And the idea will be
- 3 to try to give the state of the state of scientific
- 4 information and what the councils need to implement ABCs
- 5 and ACLs.
- 6 COUNCIL CHAIRMAN RICHARD ROBINS:
- 7 Thank you, Rich. And we've offered to host -- on a
- 8 parallel note, we've offered to host the next national
- 9 SSC meeting. Tentatively, that would be next October,
- 10 subject to funding. We don't have a commitment yet on
- 11 that that I'm aware of, but we're working on that.
- 12 Patrick.
- PATRICK PAQUETTE: Thank you,
- 14 Mr. Chairman. Real quick. On the agenda for the River
- 15 Herring, Shad, Ad Hoc, it had spoke about review to the
- 16 FMAT report that was from the 11/16 meeting of the FMAT
- 17 or the kickoff FMAT for
- 18 Amendment 14.
- 19 And there was a very brief comment made
- 20 by Jason during that, and I think there was an
- 21 expectation that today it was going to get brought up.
- 22 So I have a process question.
- In the document, it talks about
- 24 alternatives -- the FMAT recommending alternatives out

- 1 and in. And is there going to be a time before that
- 2 final decision is made that these
- 3 alternatives -- 'cause there's some questions that I
- 4 know that our organization has regarding some
- 5 conclusions in that FMAT report that we want to have the
- 6 ability to make before the committee makes the final
- 7 decisions on that report.

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## 8 COUNCIL CHAIRMAN RICHARD ROBINS:

Patrick, thanks for raising that question. I'm glad you did because we did have it in here as a bullet under the committee reports, and it was specifically under the Ad Hoc Committee because we didn't have a report out from the SMV Committee. The intent of putting that document in the briefing book was just informatively to give the Council members an opportunity to see what the initial FMAT recommendations were. And the idea was not to take things out, but if members wanted to add anything they could.

I would point out that that set of recommendations will go into the next SMV meeting, and in that setting, that will provide a detailed opportunity for the Committee to go through it and, if members want to add items or options for consideration, they can do so at that time.

opportunity now to, if they wanted to weigh in express concern about adding something, they of But it was really just informative.  PATRICK PAQUETTE: Thank you.  COMMITTEE CHAIRMAN RICHARD ROBS  Chris.  CHRISTOPHER ZEMAN: I also saw  sub-bullet under the Ad Hoc. I mean that was p a source of some of the confusion. But I didn it was appropriate for me to summarize that, as really for the SMV Committee.  COUNCIL CHAIRMAN RICHARD ROBINS Again, I appreciate you all bringing it to my att Peter.	could.  INS:  that  brobably
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COUNCIL CHAIRMAN RICHARD ROBINS  14 Again, I appreciate you all bringing it to my att	
14 Again, I appreciate you all bringing it to my att	
	3:
15 Peter.	ention.
16 PETER deFUR: Thank you, Mr. Ch	airman.
So should we communicate back if we have quest	cions,
18 suggestions about the FMAT report?	
19 COUNCIL CHAIRMAN RICHARD ROBINS	3:
20 Yeah. I think it would best directed you ca	ın raise
21 them with Jason on the staff level for considera	ation at
the next SMV meeting.	

COUNCIL CHAIRMAN RICHARD ROBINS: Is

1	there anything else? All right. Have a great holiday
2	season and thanks for everything this week. The
3	meeting's adjourned. Thank you.
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5	WHEREUPON:
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7	THE MEETING WAS CONCLUDED.
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## C E R T I F I C A T E

## COMMONWEALTH OF MASSACHUSETTS COUNTY OF NORFOLK

I, PAUL T. WALLACE, a Professional Court Reporter and Notary Public in and for the Commonwealth of Massachusetts, do hereby certify that the foregoing transcript represents a complete, true and accurate transcription of the audiographic tape taken in the above entitled matter to the best of my knowledge, skill

and ability.

In witness whereof, I have set my hand and Notary Seal this 23rd, day of January, 2010.

PAUL T. WALLACE. Notary Public My Commission Expires October 8, 2015

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